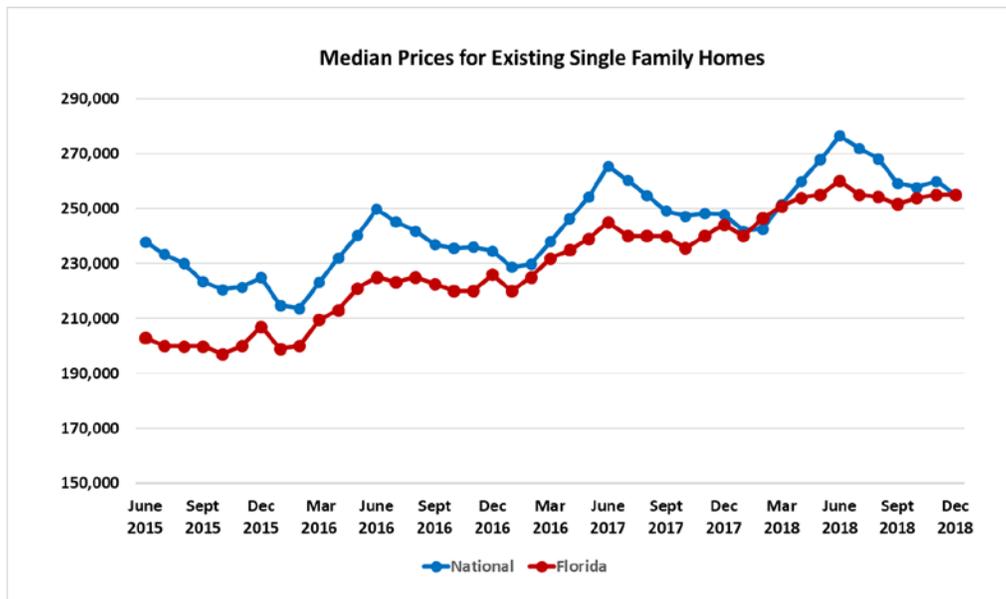


**Documentary Stamp Tax  
Executive Summary  
March 2019**

The pace of Florida’s recovery in Documentary Stamp Tax collections will be driven in large measure by the time it takes the **construction industry** to revive fully. Because construction activity continues to be subpar, attention over the past few years has focused on the market for existing homes as an upstream indicator of future construction need.

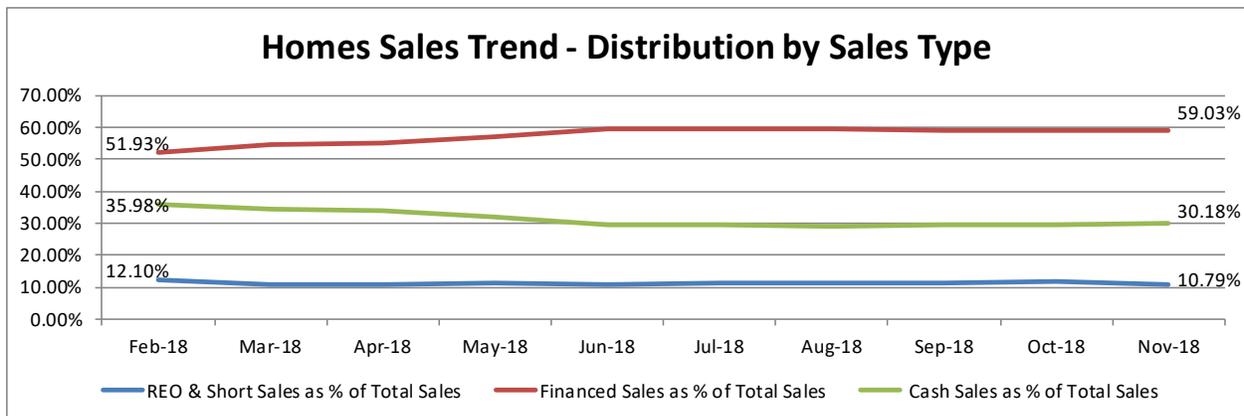
All of these metrics point to an existing home market that appears to be fully recovered. Existing home sales volume in each of the calendar years from 2014 to 2018 exceeded the 2005 peak year. The story is similar for sales price. Florida’s existing home price gains have roughly tracked national gains over the last three years; however, growth in the state’s median home price for single family homes has generally stayed upwardly steady as the national median peaks and dips. The state’s median price in December was 99.5 percent of the national median price, but the June number exceeded the state’s prior peak (\$256,200 in June 2006) for the first time since then.



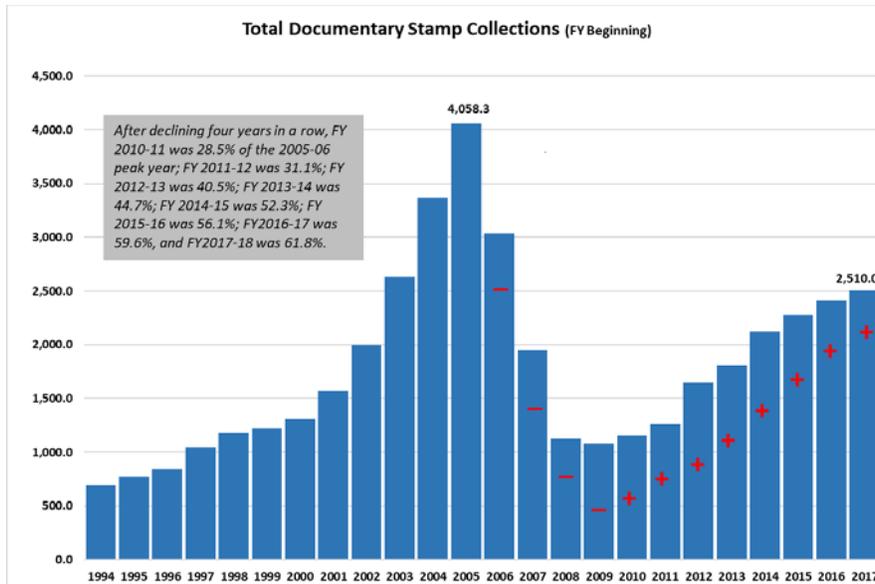
The upward pressure on prices has likely been caused—at least in part—by tightened supply as the excess number of homes coming into the market from the foreclosure process finally comes to an end. Part of the past difference in strength between sales volume and price was attributable to the fact that the supply of existing homes for sale in Florida was inflated over the last eight years by the atypically large number of homes coming out of the lengthy foreclosure process and into the market. As these homes returned to the available sales inventory, they dampened some of the price changes suggested by the increased demand. This foreclosure effect has largely unwound.

Single-Family building permit activity, an indicator of new construction, remains in positive territory, beginning with strong back-to-back growth in both the 2012 and 2013 calendar years (over 30 percent in each year). The final data for the 2014 calendar year revealed significantly slowing (but still positive) activity—posting only 1.6 percent growth over the prior year. However, annual activity for the past three calendar years ran above their individual periods a year prior; single family data was higher than the prior year by 20.3 percent in 2015, 11.1 percent in 2016, and 13.5 percent in 2017. The preliminary data for the 2018 calendar year suggests annual growth of 13.0 percent over 2017. Despite the strong percentage growth rates in six of the last seven calendar years, the level is still low by historic standards – about 60 percent of the long-run per capita level.

Even with a fully recovered existing home market, Documentary Stamp Tax collections were only 61.8 percent of their prior peak as the 2017-18 fiscal year ended. For the 2018-19 fiscal year, this percentage is expected to improve only modestly to 64.9 percent. This raises a question about the source of the continued drag. Part of the answer lies in the still subdued construction market described above, but another part lies in the distinction between deeds and notes in the tax base. While financed sales continue to gain as a percentage of all sales, ending November 2018 with a higher share than this segment had in November 2017 (59.03 percent versus 54.1 percent), the share for cash sales remains elevated. A cash sale results in a deed, it does not result in a note. This means that the feed-through to Documentary Tax Stamp taxes is muted.



Overall, documentary stamp tax collections in Fiscal Year 2018-19 are expected to be \$2.63 billion, with a growth rate stronger than Fiscal Year 2017-18 by slightly more than one percentage point. Even so, this reflects somewhat lower near-term expectations than the prior forecast. Growth rates are expected to decline steadily from 4.9 percent in the current year to 3.0 percent annual growth at the end of the 10-year forecast period. The prior peak level of nearly \$4.1 billion is not expected to be exceeded until Fiscal Year 2032-33 in the long-term outlook.



The table below shows both the new forecast for total collections from Documentary Stamp Tax and the constitutionally required distribution to the Land Acquisition Trust Fund (LATF). While the new forecast for the LATF is lower than December, the “Remainder for LATF” is only marginally affected (and quickly improves) due to lower assumed debt service.

Documentary Stamp Tax Total Collections					
Fiscal Year	Total Doc Stamps	Percent Change	Total to LATF	Debt Service	Remainder LATF
2018-19	2,633.00	4.90%	865.66	162.21	703.45
2019-20	2,742.60	4.16%	901.82	158.96	742.86
2020-21	2,850.00	3.92%	937.27	158.77	778.50
2021-22	2,952.30	3.59%	971.03	137.40	833.63
2022-23	3,056.50	3.53%	1,005.41	126.43	878.98
2023-24	3,161.50	3.44%	1,040.06	106.28	933.78
2024-25	3,266.60	3.32%	1,074.74	106.33	968.41
2025-26	3,375.00	3.32%	1,110.52	82.93	1,027.59
2026-27	3,483.60	3.22%	1,146.35	62.53	1,083.82
2027-28	3,591.70	3.10%	1,182.03	45.10	1,136.93
2028-29	3,699.40	3.00%	1,217.57	25.55	1,192.02
2029-30	3,810.38	3.00%	1,254.19	6.93	1,247.26
2030-31	3,924.69	3.00%	1,291.91	6.93	1,284.98
2031-32	4,042.43	3.00%	1,330.77	6.93	1,323.84
2032-33	4,163.71	3.00%	1,370.79	3.43	1,367.36
2033-34	4,288.62	3.00%	1,412.01	3.43	1,408.58
2034-35	4,417.28	3.00%	1,454.47	3.43	1,451.04
2035-36	4,549.80	3.00%	1,498.20	3.43	1,494.77
2036-37	4,686.29	3.00%	1,543.24	3.43	1,539.81

Note: Estimates in bold were adopted at the General Revenue Estimating Conference (March 2019). The constitutional provisions requiring the set-aside of funds into the Land Acquisition Trust Fund expire July 1, 2035. The long-run forecast assumes the Legislature continues this treatment beyond that date.

**Documentary Stamp Tax Collections and Distributions (Millions)**  
**General Revenue Conference March 2019**

Statutory %s	\$ Cap	F.S Reference	Description	2017-18*	2018-19	2019-20	2020-21	2021-22	2022-23	2023-24	2024-25	2025-26	2026-27	2027-28	2028-29
			Total Collection	2510.02	2633.00	2742.60	2850.00	2952.30	3056.50	3161.50	3266.60	3375.00	3483.60	3591.70	3699.40
		201.15	DOR Admin Cost	9.80	9.80	9.80	9.80	9.80	9.80	9.80	9.80	9.80	9.80	9.80	9.80
			Remainder available for distribution	2497.60	2623.20	2732.80	2840.20	2942.50	3046.70	3151.70	3256.80	3365.20	3473.80	3581.90	3689.60
		(1)	Debt Service (deposited to LATF)	165.55	162.21	158.96	158.77	137.40	126.43	106.28	106.33	82.93	62.53	45.10	25.55
			- Florida Forever	142.13	138.86	134.91	134.92	113.38	102.33	82.15	82.14	65.21	44.78	34.91	15.36
			- Everglades Restoration Bonds Prior to July 1, 2016	23.42	23.36	24.05	23.85	24.02	24.10	24.13	24.19	17.72	17.75	10.20	10.20
		(2)	Land Acquisition Trust Fund (1+2+3+4+5+6)	658.66	703.45	742.86	778.50	833.63	878.98	933.78	968.41	1027.59	1083.82	1136.93	1192.02
25.00%	200.00	375.041(3)(b)1.	1. Everglades Projects / Comp Everglades Rest Plan	164.67	175.86	185.72	194.63	200.00	200.00	200.00	200.00	200.00	200.00	200.00	200.00
		375.041(3)(b)1.	+++ South Florida Water Management District	32.00	32.00	32.00	32.00	32.00	32.00	32.00					
76.50%	100.00	375.041(3)(b)1.	+++ Planning, Engineering and Construction	100.00	100.00	100.00	100.00	100.00	100.00	100.00	100.00	100.00			
		375.041(3)(b)1.	+++ Remaining Everglades Purposes	32.67	43.86	53.72	62.63	68.00	68.00	68.00	100.00	100.00	200.00	200.00	200.00
7.60%	50.00	375.041(3)(b)2.	2. Spring Restoration, Protection & Management	50.00	50.00	50.00	50.00	50.00	50.00	50.00	50.00	50.00	50.00	50.00	50.00
		375.041(3)(b)3.	3. Lake Apopka / St. Johns Water Management District	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00			
		375.041(3)(b)	4. Debt Service / Bonds Post July 1, 2016 [pursuant to 375.041(3)(b)]	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
	64.00	375.041(3)(b)4.	5. Everglades Trust Fund	34.00	64.00	64.00	64.00	64.00	64.00	64.00	64.00	64.00	64.00	64.00	64.00
		Residual	6. Uncommitted Cash Based on Statutory Provisions	405.00	408.59	438.15	464.88	514.63	559.98	614.78	649.41	708.59	769.82	822.93	878.02
33.00%		(3)	Total to Land Acquisition Trust Fund	824.21	865.66	901.82	937.27	971.03	1005.41	1040.06	1074.74	1110.52	1146.35	1182.03	1217.57
			Remainder	1673.39	1757.54	1830.98	1902.93	1971.47	2041.29	2111.64	2182.06	2254.68	2327.45	2399.87	2472.03
8.00%		215.20(1)	General Revenue Service Charge	134.66	141.39	147.26	153.02	158.50	164.09	169.72	175.35	181.16	186.98	192.77	198.55
		201.15(4)	Net Available for Distribution	1538.73	1616.15	1683.72	1749.91	1812.97	1877.20	1941.92	2006.71	2073.52	2140.47	2207.10	2273.48
	75.00	(a)	State Economic Enhancement and Development Trust Fund (DEO)	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
24.18%	541.75	(a)	State Transportation Trust Fund	297.13	315.86	332.20	348.21	363.46	378.99	394.64	410.31	426.47	442.66	458.77	466.75
0.15%	3.25	(b)	Grants and Donations Trust Fund (DEO)	2.24	2.35	2.45	2.55	2.64	2.73	2.83	2.92	3.02	3.12	3.21	3.25
	35.00	(c)	State Economic Enhancement and Development Trust Fund (DEO)	35.00	35.00	35.00	35.00	35.00	35.00	35.00	35.00	35.00	35.00	35.00	35.00
5.62%		(c)	State Housing Trust Fund	68.98	73.33	77.13	80.84	84.39	88.00	91.64	95.28	99.03	102.79	106.54	110.27
5.62%		(c)	Local Government Housing Trust Fund	68.98	73.33	77.13	80.84	84.39	88.00	91.64	95.28	99.03	102.79	106.54	110.27
	40.00	(d)	State Economic Enhancement and Development Trust Fund (DEO)	40.00	40.00	40.00	40.00	40.00	40.00	40.00	40.00	40.00	40.00	40.00	40.00
1.62%		(d)	State Housing Trust Fund	19.87	21.12	22.21	23.28	24.30	25.34	26.39	27.43	28.51	29.60	30.67	31.75
11.31%		(d)	Local Government Housing Trust Fund	139.09	147.85	155.49	162.98	170.11	177.38	184.70	192.03	199.59	207.17	214.71	222.22
0.02%	0.30	(e)	General Inspection Trust Fund	0.26	0.27	0.29	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30
			Total to Trust Funds (Except LATF)	671.55	709.11	741.90	774.00	804.59	835.74	867.14	898.55	930.95	963.43	995.74	1019.81
		(6)	Remainder To General Revenue Fund	867.19	907.04	941.82	975.91	1008.38	1041.46	1074.78	1108.16	1142.57	1177.04	1211.36	1253.67

\* The actual FY 2017-18 distribution numbers do not add up to the total collection receipts due to timing issues related to transfers that occurred at the end of the fiscal year.

**Documentary Stamp Tax Total Collections  
Long Term Forecast (\$ Million)**

<b>Fiscal Year</b>	<b>Total Doc Stamps</b>	<b>Percent Change</b>	<b>Total to LATF</b>	<b>Debt Service</b>	<b>Remainder LATF</b>
1994-95	695.3	-10.27%			
1995-96	775.2	11.49%			
1996-97	844.2	8.90%			
1997-98	1,045.4	23.83%			
1998-99	1,185.1	13.36%			
1999-00	1,223.5	3.24%			
2000-01	1,313.2	7.33%			
2001-02	1,572.5	19.75%			
2002-03	2,001.5	27.28%			
2003-04	2,632.1	31.51%			
2004-05	3,365.2	27.85%			
2005-06	4,058.3	20.60%			
2006-07	3,032.8	-25.27%			
2007-08	1,954.9	-35.54%			
2008-09	1,122.8	-42.57%			
2009-10	1,078.60	-3.93%			
2010-11	1,156.50	7.22%			
2011-12	1,261.60	9.09%			
2012-13	1,643.40	30.26%			
2013-14	1,812.50	10.29%			
2014-15	2,120.80	17.01%			
2015-16	2,276.87	7.36%			
2016-17	2,417.76	6.19%			
2017-18	2,510.02	3.82%			
<b>2018-19</b>	<b>2,633.00</b>	<b>4.90%</b>	865.66	162.21	703.45
<b>2019-20</b>	<b>2,742.60</b>	<b>4.16%</b>	901.82	158.96	742.86
<b>2020-21</b>	<b>2,850.00</b>	<b>3.92%</b>	937.27	158.77	778.50
<b>2021-22</b>	<b>2,952.30</b>	<b>3.59%</b>	971.03	137.40	833.63
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