

Social Services Estimating Conference
Florida KidCare Program
July 20, 2020 and August 6, 2020
Executive Summary

The Social Services Estimating Conference convened on July 20, 2020 and August 6, 2020, to adopt caseload and expenditure forecasts for the KidCare Program through June 2026.

Beginning with the FY 2019-20 provisional numbers, the annual caseload projections for the entire KidCare Program are lower than the December estimates. The losses per year range from a low of 8,115 (FY 2019-20) to a high of 58,876 (FY 2020-21). Among the individual programs (including subsidized and full-pay), only the CMS program shows any increase, and it is limited to FY 2019-20. The expected declines are largely a result of the persistent pandemic-induced economic contraction. The program effects are varied, but include a shift of a portion of the previously expected KidCare caseload into Medicaid as the number of unemployed stays high.

On January 22, 2018, Congress passed a six-year extension of the Children’s Health Insurance Program (CHIP) funding as part of a broader continuing resolution to fund the federal government. The Healthy Kids Act (H.R. 195, Division C) provides federal funding for CHIP for six years (through September 30, 2023), as well as an 11.5 percentage point increase to the regular CHIP Enhanced FMAP for October 1, 2019 through September 30, 2020.¹

On December 19, 2019, Congress passed funding legislation to authorize government spending through September 30, 2020. This legislation repealed the Health Insurance Providers Fee (referred to in FHK materials as the “ACA Insurer Fee”) that goes into effect on January 1, 2021. This legislative change will result in a one-time payment to medical carriers for the ACA Insurer Fee Liability for CY 2019 premium revenue payable in CY 2020 (FY 2020-21). The underlying fee has been removed from the projections beginning in FY 2020-21.

For FY 2020-21, a General Revenue surplus of \$34.5 million is expected relative to the current year’s recurring appropriation. In the subsequent years, the need for additional General Revenue rises from \$7.1 million in FY 2020-21 to \$40.8 million in FY 2025-26. The magnitude of the growing difference from the recurring appropriation base is a direct result of the expected decline in the Enhanced FMAP rate described above. Further, additional state dollars were budgeted in the current year to offset the beginning of the decline; however, the Families First Coronavirus Response Act (P.L. 116-127), signed into law March 18, 2020, provided states and territories with a temporary 6.2 percentage-point increase in the regular FMAP, affecting the Enhanced FMAP for both FY 2019-20 and FY 2020-21. Overall, the Enhanced FMAP is higher than projected in January 2020 for this fiscal year, causing a reduction in the need for state funds that goes beyond the caseload reduction.

The first table that follows provides the new caseload projections for the current and upcoming fiscal years. The second table that follows provides the final expenditure forecast through FY 2025-26.

¹ “Summary of the 2018 CHIP Funding Extension,” <https://www.kff.org/medicaid/fact-sheet/summary-of-the-2018-chip-funding-extension/>, accessed February 9, 2018.

KIDCARE AVERAGE MONTHLY ENROLLMENT PROJECTIONS

FLORIDA HEALTHY KIDS*	FY19-20	FY20-21	FY21-22	FY22-23	FY23-24	FY24-25	FY25-26
December 2019 SSEC	217,036	240,840	253,561	265,286	275,550	283,957	
July 2020 SSEC	210,407	192,579	210,045	225,462	236,033	245,164	252,693
Change	(6,629)	(48,261)	(43,516)	(39,824)	(39,517)	(38,793)	252,693

MEDIKIDS**	FY19-20	FY20-21	FY21-22	FY22-23	FY23-24	FY24-25	FY25-26
December 2019 SSEC	41,213	43,978	46,287	48,115	49,459	50,326	
July 2020 SSEC	39,638	35,149	40,094	42,334	44,114	45,390	46,182
Change	(1,575)	(8,829)	(6,193)	(5,781)	(5,345)	(4,936)	46,182

CHILDREN'S MEDICAL SERVICES	FY19-20	FY20-21	FY21-22	FY22-23	FY23-24	FY24-25	FY25-26
December 2019 SSEC	13,443	14,444	15,363	16,252	16,982	17,524	
July 2020 SSEC	13,537	12,728	14,001	15,466	16,421	17,210	46,182
Change	94	(1,716)	(1,362)	(786)	(561)	(314)	46,182

BEHAVIORAL HEALTH	FY19-20	FY20-21	FY21-22	FY22-23	FY23-24	FY24-25	FY25-26
December 2019 SSEC	335	419	461	504	526	543	
July 2020 SSEC	329	348	385	426	452	474	489
Change	(6)	(71)	(76)	(78)	(74)	(69)	489

TOTALS	FY19-20	FY20-21	FY21-22	FY22-23	FY23-24	FY24-25	FY25-26
December 2019 SSEC	272,026	299,680	315,672	330,157	342,518	352,350	
July 2020 SSEC	263,911	240,804	264,526	283,688	297,020	308,237	345,545
Change	(8,115)	(58,876)	(51,146)	(46,469)	(45,498)	(44,113)	345,545

*Averages include Healthy Kids Full Pay enrollment

**Averages include Medikids Full Pay enrollment

	FISCAL YEAR 2019-20	FY 2019-20 Recurring Appropriations	Projected Expenditures	Surplus/(Deficit)
	General Revenue	\$73,319,799	\$57,557,729	\$15,762,070
	General Revenue (Prior Year Exp)	\$0	\$8,969	(\$8,969)
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
FY 19-20	Grants & Donations Trust Fund (State)	\$27,618,469	\$32,401,072	(\$4,782,603)
	Grants and Donations Trust Fund (Prior Year Exp)	\$0	\$0	\$0
	Medical Care Trust Fund (Federal)	\$497,048,236	\$487,689,296	\$9,358,940
	Medical Care Trust Fund (Prior Year Exp)	\$0	\$2,632,593	(\$2,632,593)
	Total	\$597,986,504	\$580,289,659	\$17,696,845

KIDCARE PROJECTED EXPENDITURES

	FISCAL YEAR 2020-21	FY 20-21 Recurring Appropriations	Projected Expenditures	Surplus/(Deficit)
	General Revenue	\$150,709,512	\$116,226,322	\$34,483,190
	General Revenue (Prior Year Exp)	\$0	\$0	\$0
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
FY 20-21	Grants & Donations Trust Fund (State)	\$26,931,489	\$22,773,505	\$4,157,983
	Medical Care Trust Fund (Federal)	\$482,918,103	\$421,038,426	\$61,879,678
	Medical Care Trust Fund (Prior Year Exp)	\$0	\$8,389,555	(\$8,389,555)
	Total	\$660,559,104	\$568,427,808	\$92,131,295
	General Revenue	\$150,709,512	\$157,838,707	(\$7,129,196)
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
FY 21-22	Grants & Donations Trust Fund (State)	\$26,931,489	\$25,431,607	\$1,499,881
	Medical Care Trust Fund (Federal)	\$482,918,103	\$441,182,042	\$41,736,062
	Total	\$660,559,104	\$624,452,356	\$36,106,747
	General Revenue	\$150,709,512	\$170,177,479	(\$19,467,968)
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
FY 22-23	Grants & Donations Trust Fund (State)	\$26,931,489	\$27,690,354	(\$758,865)
	Medical Care Trust Fund (Federal)	\$482,918,103	\$499,971,689	(\$17,053,585)
	Total	\$660,559,104	\$697,839,522	(\$37,280,418)
	General Revenue	\$150,709,512	\$177,757,517	(\$27,048,005)
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
FY 23-24	Grants & Donations Trust Fund (State)	\$26,931,489	\$28,695,812	(\$1,764,323)
	Medical Care Trust Fund (Federal)	\$482,918,103	\$554,699,461	(\$71,781,357)
	Total	\$660,559,104	\$761,152,789	(\$100,593,686)
	General Revenue	\$150,709,512	\$184,355,183	(\$33,645,671)
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
FY 24-25	Grants & Donations Trust Fund (State)	\$26,931,489	\$29,350,784	(\$2,419,295)
	Medical Care Trust Fund (Federal)	\$482,918,103	\$609,922,479	(\$127,004,376)
	Total	\$660,559,104	\$823,628,446	(\$163,069,342)

	General Revenue	\$150,709,512	\$191,545,228	(\$40,835,716)
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
FY 25-26	Grants & Donations Trust Fund (State)	\$26,931,489	\$29,785,708	(\$2,854,219)
	Medical Care Trust Fund (Federal)	\$482,918,103	\$660,960,034	(\$178,041,931)
	Total	\$660,559,104	\$882,290,969	(\$221,731,866)