

Social Services Estimating Conference
Florida KidCare Program
December 7 and 17, 2021
Executive Summary

The Social Services Estimating Conference convened on December 7 and 17, 2021, to adopt caseload and expenditure forecasts for the KidCare Program through June 2027.

Beginning in FY 2021-22, the annual caseload projections for the entire KidCare Program are lower than the August 2021 estimates. The reductions are highest in the first two years of the forecast (by 25,182 in FY 2021-22 and by 41,420 in FY 2022-23) and then stabilize with an annual loss averaging about 19,000 per year. Although the forecast continues to show a significant jump in the Florida Healthy Kids enrollment in FY 2022-23, it is not enough to overcome the lower expectations for the overall Program throughout the forecast horizon. Most importantly, as long as the COVID-19 Public Health Emergency remains in place, states are required to continue health care coverage in certain medical assistance programs even if the person's eligibility otherwise changes. The program effects are varied, but include the substantial number of previously expected KidCare enrollees who shifted to Medicaid in the early part of the pandemic and who are now being retained there.

Other federal law changes have had additional effects unique to the expenditure history and forecast. On January 22, 2018, Congress passed an extension of the Children's Health Insurance Program (CHIP) funding as part of a broader continuing resolution to fund the federal government. The Healthy Kids Act (H.R. 195, Division C) provides federal funding for CHIP through September 30, 2023, as well as an 11.5 percentage point increase to the regular CHIP Enhanced FMAP for October 1, 2019 through September 30, 2020.¹

For FY 2021-22, a General Revenue surplus of \$54.5 million is expected relative to the current year's appropriation, and for FY 2022-23, a General Revenue surplus of \$7.4 million is expected relative to the current year's recurring appropriation. In the subsequent years, the need for additional General Revenue rises from \$35.3 million in FY 2023-24 to \$79.0 million in FY 2026-27. The magnitude of the difference between the FY 2021-22 and FY 2023-24 results is related to the expected decline in the Enhanced FMAP rate described above. Initially, additional state dollars to offset the decline would have been necessary beginning in FY 2020-21; however, the Families First Coronavirus Response Act (P.L. 116-127), signed into law March 18, 2020, provided states and territories with a temporary 6.2 percentage-point increase in the regular FMAP, affecting the Enhanced FMAP for both FY 2020-21 and FY 2021-22. Overall, the Enhanced FMAP is higher than projected in August 2021 for this fiscal year, causing a reduction in the need for state funds that goes beyond the caseload reduction.

The first table that follows provides the new caseload projections for the current and upcoming fiscal years. The second table that follows provides the final expenditure forecast through FY 2026-27.

¹ "Summary of the 2018 CHIP Funding Extension," <https://www.kff.org/medicaid/fact-sheet/summary-of-the-2018-chip-funding-extension/>, accessed February 9, 2018.

KIDCARE AVERAGE MONTHLY ENROLLMENT PROJECTIONS

FLORIDA HEALTHY KIDS*	FY21-22	FY22-23	FY23-24	FY24-25	FY25-26	FY26-27
August 2021 SSEC	152,212	194,052	216,425	225,284	232,730	239,436
December 2021 SSEC	133,517	164,210	202,347	211,197	218,635	225,342
Change	(18,695)	(29,842)	(14,078)	(14,087)	(14,095)	(14,094)

MEDIKIDS**	FY21-22	FY22-23	FY23-24	FY24-25	FY25-26	FY26-27
August 2021 SSEC	19,986	33,081	40,646	44,307	46,308	47,351
December 2021 SSEC	14,845	24,201	36,806	40,441	42,432	43,472
Change	(5,141)	(8,880)	(3,840)	(3,866)	(3,876)	(3,879)

CHILDREN'S MEDICAL SERVICES	FY21-22	FY22-23	FY23-24	FY24-25	FY25-26	FY26-27
August 2021 SSEC	10,638	14,227	15,598	16,393	16,968	17,446
December 2021 SSEC	9,296	11,531	14,478	15,273	15,848	16,326
Change	(1,342)	(2,696)	(1,120)	(1,120)	(1,120)	(1,120)

BEHAVIORAL HEALTH	FY21-22	FY22-23	FY23-24	FY24-25	FY25-26	FY26-27
August 2021 SSEC	276	368	404	425	439	452
December 2021 SSEC	273	366	412	434	451	463
Change	(3)	(2)	8	9	12	11

TOTALS	FY21-22	FY22-23	FY23-24	FY24-25	FY25-26	FY26-27
August 2021 SSEC	183,112	241,728	273,073	286,410	296,445	304,685
December 2021 SSEC	157,930	200,308	254,043	267,346	277,366	285,603
Change	(25,182)	(41,420)	(19,031)	(19,064)	(19,079)	(19,082)

*Averages include Healthy Kids Full Pay enrollment

**Averages include Medikids Full Pay enrollment

KIDCARE PROJECTED EXPENDITURES

	FISCAL YEAR21-22	FY 2021-22 Recurring Appropriations	Projected Expenditures	Surplus/(Deficit)
	General Revenue	\$139,360,530	\$84,907,086	\$54,453,444
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
FY 21-22	Grants & Donations Trust Fund (State)	\$21,376,363	\$14,639,220	\$6,737,143
	Medical Care Trust Fund (Federal)	\$393,103,821	\$275,474,864	\$117,628,957
	Total	\$553,840,714	\$375,021,170	\$178,819,544
	General Revenue	\$139,360,530	\$132,002,054	\$7,358,476
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
FY 22-23	Grants & Donations Trust Fund (State)	\$21,376,363	\$20,596,420	\$779,943
	Medical Care Trust Fund (Federal)	\$393,103,821	\$342,350,519	\$50,753,302
	Total	\$553,840,714	\$494,948,993	\$58,891,721
	General Revenue	\$139,360,530	\$174,687,581	(\$35,327,051)
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
FY 23-24	Grants & Donations Trust Fund (State)	\$21,376,363	\$27,665,843	(\$6,289,480)
	Medical Care Trust Fund (Federal)	\$393,103,821	\$453,693,461	(\$60,589,640)
	Total	\$553,840,714	\$656,046,885	(\$102,206,171)
	General Revenue	\$139,360,530	\$190,730,490	(\$51,369,960)
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
FY 24-25	Grants & Donations Trust Fund (State)	\$21,376,363	\$29,602,814	(\$8,226,451)
	Medical Care Trust Fund (Federal)	\$393,103,821	\$501,016,314	(\$107,912,493)
	Total	\$553,840,714	\$721,349,618	(\$167,508,904)
	General Revenue	\$139,360,530	\$205,417,049	(\$66,056,519)
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
FY 25-26	Grants & Donations Trust Fund (State)	\$21,376,363	\$30,427,742	(\$9,051,379)
	Medical Care Trust Fund (Federal)	\$393,103,821	\$545,737,651	(\$152,633,830)
	Total	\$553,840,714	\$781,582,442	(\$227,741,728)
	General Revenue	\$139,360,530	\$218,366,845	(\$79,006,315)
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
FY 26-27	Grants & Donations Trust Fund (State)	\$21,376,363	\$30,943,411	(\$9,567,048)
	Medical Care Trust Fund (Federal)	\$393,103,821	\$592,090,188	(\$198,986,367)
	Total	\$553,840,714	\$841,400,444	(\$287,559,730)