

Social Services Estimating Conference
Florida KidCare Program
July 14 and August 4, 2022
Executive Summary

The Social Services Estimating Conference convened on July 14 and August 4, 2022, to adopt caseload and expenditure forecasts for the KidCare Program through June 2028. The package is traditionally held open to address the adopted rate increases from the Medicaid conference for Medikids before it is finalized.

Beginning in FY 2021-22, the annual caseload projections for the entire KidCare Program are lower than the December 2021 estimates across all years (FY 2027-28 was not forecasted in December 2021). The reductions are highest in the first two forecasted years (by 52,012 in FY 2022-23 and by 15,639 in FY 2023-24) and then stabilize with an annual loss to the prior estimate averaging about 6,500 per year. Although the forecast continues to show a significant jump in the Florida Healthy Kids enrollment between FY 2022-23 and FY 2023-24, it is not enough to overcome the lower expectations for the overall Program throughout the forecast horizon. Most importantly, as long as the COVID-19 Public Health Emergency remains in place, states are required to continue health care coverage in certain medical assistance programs even if the person's eligibility otherwise changes. The program effects are varied, but include the substantial number of previously expected KidCare enrollees who shifted to Medicaid in the early part of the pandemic and who are now being retained there.

Other federal law changes have had additional effects unique to the expenditure history and forecast. On January 22, 2018, Congress passed an extension of the Children's Health Insurance Program (CHIP) funding as part of a broader continuing resolution to fund the federal government. The Healthy Kids Act (H.R. 195, Division C) provides federal funding for CHIP through September 30, 2023, as well as an 11.5 percentage point increase to the regular CHIP Enhanced FMAP for October 1, 2019 through September 30, 2020.¹

For FY 2022-23, a General Revenue surplus of \$38.2 million is expected relative to the current year's appropriation, and for FY 2023-24, a General Revenue shortfall of \$43.6 million is expected relative to the current year's recurring appropriation. In the subsequent years, the need for additional General Revenue rises from \$64.5 million in FY 2024-25 to \$110.6 million in FY 2027-28. The magnitude of the difference between the FY 2022-23 and FY 2023-24 results is related to the expected decline in the Enhanced FMAP rate described above. Initially, additional state dollars to offset the decline would have been necessary beginning in FY 2020-21; however, the Families First Coronavirus Response Act (P.L. 116-127), signed into law March 18, 2020, provided states and territories with a temporary 6.2 percentage-point increase in the regular FMAP, affecting the Enhanced FMAP for FY 2020-21, FY 2021-22 and FY 2022-23. Overall, the Enhanced FMAP is higher than projected in December 2021 for this fiscal year, causing a reduction in the need for state funds that goes beyond the caseload reduction.

The first table that follows provides the new caseload projections for the current and upcoming fiscal years. The second table that follows provides the final expenditure forecast through FY 2027-28.

¹ "Summary of the 2018 CHIP Funding Extension," <https://www.kff.org/medicaid/fact-sheet/summary-of-the-2018-chip-funding-extension/>, accessed February 9, 2018.

KIDCARE AVERAGE MONTHLY ENROLLMENT PROJECTIONS

FLORIDA HEALTHY KIDS*	FY22-23	FY23-24	FY24-25	FY25-26	FY26-27	FY27-28
December 2021 SSEC	164,210	202,347	211,197	218,635	225,342	0
July 2022 SSEC	124,945	188,855	205,028	212,254	218,857	225,628
Change	(39,265)	(13,492)	(6,169)	(6,381)	(6,485)	225,628

MEDIKIDS**	FY22-23	FY23-24	FY24-25	FY25-26	FY26-27	FY27-28
December 2021 SSEC	24,201	36,806	40,441	42,432	43,472	0
July 2022 SSEC	14,579	35,240	40,440	42,431	43,471	44,220
Change	(9,622)	(1,566)	(1)	(1)	(1)	44,220

CHILDREN'S MEDICAL SERVICES	FY22-23	FY23-24	FY24-25	FY25-26	FY26-27	FY27-28
December 2021 SSEC	11,531	14,478	15,273	15,848	16,968	0
July 2022 SSEC	8,502	13,866	15,274	15,848	16,326	16,805
Change	(3,029)	(612)	1	0	(642)	16,805

BEHAVIORAL HEALTH	FY22-23	FY23-24	FY24-25	FY25-26	FY26-27	FY27-28
December 2021 SSEC	366	412	434	451	463	0
July 2022 SSEC	270	443	509	530	546	562
Change	(96)	31	75	79	83	562

TOTALS	FY22-23	FY23-24	FY24-25	FY25-26	FY26-27	FY27-28
December 2021 SSEC	200,308	254,043	267,346	277,366	286,245	0
July 2022 SSEC	148,296	238,404	261,252	271,064	279,201	287,215
Change	(52,012)	(15,639)	(6,094)	(6,302)	(7,044)	287,215

*Averages include Healthy Kids Full Pay enrollment

**Averages include Medikids Full Pay enrollment

	FISCAL YEAR 2021-22	FY 2021-22 Recurring Appropriations	Projected Expenditures	Surplus/(Deficit)
	General Revenue	\$139,360,530	\$81,977,797	\$57,382,733
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
FY 21-22	Grants and Donations Trust Fund (State)	\$21,376,363	\$14,250,343	\$7,126,020
	Medical Care Trust Fund (Federal)	\$393,103,821	\$281,053,314	\$112,050,507
	Total	\$553,840,714	\$377,281,454	\$176,559,260

KIDCARE PROJECTED EXPENDITURES

	FISCAL YEAR 2022-23	FY 2022-23 Recurring Appropriations	Projected Expenditures	Surplus/(Deficit)
	General Revenue	\$132,002,053	\$93,822,773	\$38,179,280
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
FY 22-23	Grants & Donations Trust Fund (State)	\$20,596,420	\$23,017,746	(\$2,421,326)
	Medical Care Trust Fund (Federal)	\$342,350,518	\$268,572,516	\$73,778,003
	Total	\$494,948,991	\$385,413,035	\$109,535,956
	General Revenue	\$132,002,053	\$175,591,418	(\$43,589,366)
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
FY 23-24	Grants & Donations Trust Fund (State)	\$20,596,420	\$45,476,603	(\$24,880,182)
	Medical Care Trust Fund (Federal)	\$342,350,518	\$440,144,543	(\$97,794,025)
	Total	\$494,948,991	\$661,212,564	(\$166,263,573)
	General Revenue	\$132,002,053	\$196,483,377	(\$64,481,324)
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
FY 24-25	Grants & Donations Trust Fund (State)	\$20,596,420	\$51,872,739	(\$31,276,319)
	Medical Care Trust Fund (Federal)	\$342,350,518	\$504,962,590	(\$162,612,072)
	Total	\$494,948,991	\$753,318,706	(\$258,369,714)
	General Revenue	\$132,002,053	\$212,246,557	(\$80,244,504)
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
FY 25-26	Grants & Donations Trust Fund (State)	\$20,596,420	\$54,388,800	(\$33,792,380)
	Medical Care Trust Fund (Federal)	\$342,350,518	\$547,785,934	(\$205,435,416)
	Total	\$494,948,991	\$814,421,290	(\$319,472,299)
	General Revenue	\$132,002,053	\$228,122,578	(\$96,120,526)
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
FY 26-27	Grants & Donations Trust Fund (State)	\$20,596,420	\$56,421,386	(\$35,824,966)
	Medical Care Trust Fund (Federal)	\$342,350,518	\$587,684,030	(\$245,333,512)
	Total	\$494,948,991	\$872,227,994	(\$377,279,003)
	General Revenue	\$132,002,053	\$242,581,662	(\$110,579,609)
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
FY 27-28	Grants & Donations Trust Fund (State)	\$20,596,420	\$58,501,632	(\$37,905,212)
	Medical Care Trust Fund (Federal)	\$342,350,518	\$632,131,223	(\$289,780,705)
	Total	\$494,948,991	\$933,214,517	(\$438,265,526)