

REVENUE ESTIMATING CONFERENCE

Tax: Local Taxes and Fees

Issue: Parking for Disabled Veterans

Bill Number(s): HB 235 (SB 222 identical)

Entire Bill

Partial Bill:

Sponsor(s): Representative Roberson

Month/Year Impact Begins: July 1, 2016

Date of Analysis: December 11, 2015

Section 1: Narrative

a. Current Law: Section 316.1964, F.S., prohibits a state agency, county, municipality, or any agency thereof from charging a fee for parking on the public streets or highways or in any metered parking spaces if the vehicle displays:

1. An out of state or out of county disabled license plate or disabled parking permit recognized under s. 316.1958, F.S.;
2. A disabled parking permit issued under s. 320.0848, F.S.;
3. A disabled veteran license plate issued under s. 320.084, F.S.;
4. A disabled veteran license plate stamped with the international accessibility symbol issued under s. 320.0842, F.S.;
5. A license plate stamped with the international accessibility symbol issued under s. 320.0843, F.S.; or
6. A Paralyzed Veterans of America license plate issued under s. 320.0845, F.S.

However, current law provides several exceptions. A parking fee may be charged to a vehicle displaying a disabled parking permit or a disabled license plate in the following circumstances.

1. Pursuant to s. 316.1964(3), F.S., a parking facility or lot may charge parking fees to vehicles displaying disabled plates or permits if the facility or lot is being used in connection with an event at a convention center, cruise-port terminal, sports stadium or arena, coliseum, or auditorium.
2. Pursuant to s. 316.1964(7), F.S., an airport that owns, operates, or leases parking facilities may charge for parking vehicles that display disabled parking permits or license plates. However, the governing body of a publicly owned and operated airport may not charge parking fees to any vehicle with specialized equipment, such as ramps, lifts, or foot or hand controls for utilization by a person who has a disability or whose vehicle is displaying the Florida Toll Exemption permit.
3. Pursuant to s. 316.1964(8), F.S., a local government may charge vehicles displaying disabled plates or permits for parking in a facility or lot that provides timed parking spaces, unless the vehicle is equipped with specialized equipment for use by a person who has a disability, is displaying the "DV" license plate issued under s. 320.084, F.S., or is displaying the Florida Toll Exemption permit.

b. Proposed Change: The bill amends s. 316.1964(7), F.S., to provide that an airport that owns, operates, or leases parking facilities, or any other parking facilities that are used for the purposes of air travel can no longer charge for parking vehicles that display the:

1. Disabled Veteran license plate issued under s. 320.084, F.S.;
2. Disabled Veteran license plate stamped with the International Accessibility symbol issued under s. 320.0842, F.S; or
3. Paralyzed Veterans of America license plate issued under s. 320.0845, F.S.

Additionally, the bill amends s. 316.1964(7), F.S., to provide that the governing body of each publicly owned or publicly operated airport must grant free parking to a vehicle displaying the:

1. Disabled Veteran license plate issued under s. 320.084, F.S.;
2. Disabled Veteran license plate stamped with the International Accessibility symbol issued under s. 320.0842, F.S; or
3. Paralyzed Veterans of America license plate issued under s. 320.0845, F.S.

Furthermore, the bill amends s. 316.1964(8), F.S., to provide that vehicles displaying the Disabled Veteran plate stamped with the International Accessibility symbol issued under s. 320.0842, F.S., or the Paralyzed Veterans of America license plate issued under s. 320.0845, F.S, cannot be charged by a county, municipality, or any agency thereof for parking in a facility or lot that provides timed parking spaces.

Finally, the bill provides an effective date of July 1, 2016.

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Section 2: Description of Data and Sources

Florida Airports Council (FAC) – E-mail communication from Lisa Waters, President/CEO

FAC does not independently collect airport parking revenue data. Ms. Waters indicated her belief that the bill would only impact Florida's 19 commercial service airports, which are all publicly owned or publicly operated. Furthermore, Ms. Water indicated that she is not aware of any of Florida's 76 general aviation airports that operate parking facilities or charge for parking.

As listed on the FAC's website (www.floridaairports.org), Florida's 19 commercial service airports are:

1. Charlotte County Airport
2. Daytona Beach International Airport
3. Destin-Fort Walton Beach Airport
4. Fort Lauderdale-Hollywood International Airport
5. Gainesville Regional Airport
6. Jacksonville International Airport
7. Key West International Airport
8. Melbourne International Airport
9. Miami International Airport
10. Northwest Florida Beaches International Airport
11. Orlando International Airport
12. Orlando Sanford International Airport
13. Palm Beach International Airport
14. Pensacola International Airport
15. Sarasota Bradenton International Airport
16. Southwest Florida International Airport
17. St. Pete-Clearwater International Airport
18. Tallahassee International Airport
19. Tampa International Airport

Florida Department of Transportation, Aviation and Spaceports Office

The Office was e-mailed to ask about the availability, if any, of airport parking revenue collections data. However, a response has not yet been received.

Florida Department of Highway Safety and Motor Vehicles (October 2015 data)

This analysis utilizes vehicle license plate / vehicle registration data.

1. 41,435 active Disabled Veteran license plates;
2. 11,509 active Disabled Veteran license plates stamped with the International Accessibility symbol; and
3. 59 active Paralyzed Veterans of America license plates.

The combined total number of license plates is 53,003.

Additionally, as of October 1, 2015, there were 14,266,560 registered autos and pickup trucks in Florida.

<http://www.flhsmv.gov/resource-center/driver-and-vehicle-reports/vehicle-and-vessel-reports-and-statistics/>

Florida Department of Financial Services, Division of Accounting and Auditing, Bureau of Local Government

This analysis utilizes county, municipal, and independent special district revenue data reported by these local governments to the Department via the Annual Financial Report (AFR), which is statutorily required pursuant to s. 218.32, F.S. EDR staff has compiled these data for several consecutive fiscal years and reports these data on its website.

<http://edr.state.fl.us/Content/local-government/data/revenues-expenditures/index.cfm>

Specifically, this analysis utilizes reported annual revenue collections from Revenue Account #344.500 Charges for Services-Transportation-Parking Facilities for the period of local fiscal years 2007-08 through 2012-13.

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Section 3: Methodology (Include Assumptions and Attach Details)

See attached spreadsheet.

Section 4: Proposed Fiscal Impact

	High		Middle		Low	
	Cash	Recurring	Cash	Recurring	Cash	Recurring
2016-17	(\$1.15 m.)	(\$1.15 m.)	(\$0.77 m.)	(\$0.77 m.)	(\$0.38 m.)	(\$0.38 m.)
2017-18	(\$1.21 m.)	(\$1.21 m.)	(\$0.81 m.)	(\$0.81 m.)	(\$0.40 m.)	(\$0.40 m.)
2018-19	(\$1.28 m.)	(\$1.28 m.)	(\$0.85 m.)	(\$0.85 m.)	(\$0.43 m.)	(\$0.43 m.)
2019-20	(\$1.34 m.)	(\$1.34 m.)	(\$0.90 m.)	(\$0.90 m.)	(\$0.45 m.)	(\$0.45 m.)
2020-21	(\$1.42 m.)	(\$1.42 m.)	(\$0.94 m.)	(\$0.94 m.)	(\$0.47 m.)	(\$0.47 m.)

List of Affected Trust Funds: Local revenues

Section 5: Consensus Estimate (Adopted: 12/11/2015): The Conference adopted half of the high.

	GR		Trust		Local/Other		Total	
	Cash	Recurring	Cash	Recurring	Cash	Recurring	Cash	Recurring
2016-17	0.0	0.0	0.0	0.0	(0.6)	(0.6)	(0.6)	(0.6)
2017-18	0.0	0.0	0.0	0.0	(0.6)	(0.6)	(0.6)	(0.6)
2018-19	0.0	0.0	0.0	0.0	(0.6)	(0.6)	(0.6)	(0.6)
2019-20	0.0	0.0	0.0	0.0	(0.7)	(0.7)	(0.7)	(0.7)
2020-21	0.0	0.0	0.0	0.0	(0.7)	(0.7)	(0.7)	(0.7)

Proposed Fiscal Impact of HB 235 - Parking for Disabled Veterans

	A	B	C	D	E	F	G	H	I	J	K	L	M
1	Step One: Calculation of Disabled Veteran & Paralyzed Veteran License Plates as a Proportional Share of Total Registered Autos and Pickup Trucks												
2													
3	Per the Florida Department of Highway Safety and Motor Vehicles' October 2015 data												
4													
5	14,266,560	Number of Vehicles Registered - Autos & Pickups											
6		http://www.flhsmv.gov/resource-center/driver-and-vehicle-reports/vehicle-and-vessel-reports-and-statistics/											
7													
8	Number of Active License Plates - as cited in HB 235 and SB 222 staff analyses per the FLHSMV												
9	41,435	Disabled Veterans "DV" license plate (s. 320.084, F.S.)											
10	11,509	Disabled Veterans license plate with the International Accessibility Symbol (s. 320.0842, F.S.)											
11	59	Paralyzed Veterans of America license plate (s. 320.0845, F.S.)											
12													
13	53,003	Combined total - all three license plate types											
14	0.37%	Combined total as share of registered autos & pickups											
15													
16													
17	Step Two: Calculation of Proposed Fiscal Impact to Local Government Airport Parking and Other Parking Facilities												
18													
19	Methodology:												
20	1) Utilized reported local gov't revenue data from Annual Financial Report (AFR); specifically, Revenue Acct. # 344.500 - Charges for Services - Transportation - Parking Facilities.												
21	2) Projected combined county, municipal, and independent special district revenues into the forecast period revenues using compound annual growth rate.												
22	3) Multiplied revenues in the forecast period by the proportional share of active DV licenses / vehicles registered (autos & pickups only).												
23													
24	344.500: Charges for Services - Transportation - Parking Facilities												
25	Fiscal Year	Counties	Municipalities	Ind. Special Dist.	Total								
26	2007-08	\$ 8,843,030	\$ 138,147,592	\$ 61,482,512	\$ 208,473,134								
27	2008-09	\$ 8,531,227	\$ 143,291,510	\$ 52,853,940	\$ 204,676,677								
28	2009-10	\$ 8,345,265	\$ 149,945,750	\$ 52,128,285	\$ 210,419,300								
29	2010-11	\$ 8,137,826	\$ 165,517,328	\$ 55,577,072	\$ 229,232,226								
30	2011-12	\$ 8,160,747	\$ 177,196,177	\$ 56,837,872	\$ 242,194,796								
31	2012-13	\$ 8,512,532	\$ 183,876,954	\$ 59,406,944	\$ 251,796,430	5.32%	Compound annual growth rate between 2008-09 and 2012-13.						
32													
33	2013-14				\$ 265,182,506								
34	2014-15				\$ 279,280,217								
35	2015-16				\$ 294,127,395								
36													
37							Proposed Fiscal Impact						
38							High	Middle	Low				
39	2016-17				\$ 309,763,882	0.37%	\$ (1,150,832)	\$ (766,454)	\$ (383,227)				
40	2017-18				\$ 326,231,641	0.37%	\$ (1,212,013)	\$ (807,201)	\$ (403,600)				
41	2018-19				\$ 343,574,865	0.37%	\$ (1,276,446)	\$ (850,113)	\$ (425,057)				
42	2019-20				\$ 361,840,093	0.37%	\$ (1,344,305)	\$ (895,307)	\$ (447,654)				
43	2020-21				\$ 381,076,343	0.37%	\$ (1,415,772)	\$ (942,904)	\$ (471,452)				
44	Assumption: Proportional share of active DV licenses / vehicles registered (autos & pickups only) held constant during the forecast period.												