## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Skilled Worker Tool Holiday - 7 Days
Bill Number(s): $\underline{\text { HB7063-Section } 31}$

Entire Bill
Partial Bill: Section31
Sponsor(s): N/A
Month/Year Impact Begins: 07/2023
Date(s) Conference Reviewed: 04/ 14/2023

## Section 1: Narrative

a. Current Law: F.S. 212 - Sales and Use Tax, In 2022, the Florida Legislature passed a 7-day "Tool Time" exemption for tools and equipment commonly used in skilled trades
b. Proposed Change: The tax levied under chapter 212, Florida Statutes, may not be collected during the period from September 2, 2023, 11 through September 8, 2023, on the retail sale of
(a) Hand tools selling for $\$ 50$ or less.
(b) Power tools selling for $\$ 300$ or less.
(c) Power tool batteries selling for $\$ 150$ or less.
(d) Work gloves selling for $\$ 25$ or less.
(e) Safety glasses selling for $\$ 50$ or less.
(f) Protective coveralls selling for $\$ 50$ or less.
(g) Work boots selling for $\$ 175$ or less.
(h) Tool belts selling for $\$ 100$ or less
(i) Duffle/tote bags selling for $\$ 50$ or less.
(j) Tool boxes selling for $\$ 75$ or less.
(k) Tool boxes for vehicles selling for $\$ 300$ or less per item
(I) Industry textbooks and code books selling for $\$ 125$ or less per item
(m) Electrical Voltage and testing equipment selling for $\$ 100$ or less per item
(n) LED Flashlights selling for \$50 per less item
(o) Shop lights selling for $\$ 100$ or less per item
(p) Handheld pipe cutters, drain opening tools and plumbing inspection equipment selling for $\$ 150$ or less pet item
(q) Shovels with a sales price of $\mathbf{\$ 5 0}$ or less
(r) Rakes with sales price of $\$ 50$ or less
(s) Hard Hats and other head protection gear with a sales price of $\$ 100$ or less
(t) Hearing Protection items with a sales price of \$75 or less
(u) Ladders with a sales price of $\mathbf{\$ 2 5 0}$ or less
(v) Fuel Cans with a sales price of $\$ 50$ or less
(x) High Visibility Safety Vests with a sales price of $\mathbf{\$ 3 0}$ or less.

## Section 2: Description of Data and Sources

IBIS World Reports
Market Research
Consumer Expenditure Survey

## Section 3: Methodology (Include Assumptions and Attach Details)

The analysis relied on IBIS World Reports to get an estimate of the revenue generated by Worker Tools at both Home Improvement Stores and Hardware Stores in the state of Florida. Market Research on prominent Home Improvement and Hardware Store websites was used to get an estimate of the percentage of tools that will qualify for the sales tax exemption. . The low, middle, and high represent the expected number of weeks of purchases that will occur during the holiday

In addition, the analysis looked at other purchases and industries that may qualify for the tax exemption. The industries were chosen due to having categories that offer hand tools and may qualify for the exemption. The US Consumer Expenditure survey was chosen to estimate annual Florida household purchases of these products. The low, middle, and high represent the expected number of weeks of purchases that will occur during the holiday

Revenue Source: Sales and Use Tax
Issue: Skilled Worker Tool Holiday - 7 Days
Bill Number(s): $\underline{\text { HB7063-Section } 31}$
The high, middle and low was grown by a CPI Inflator due to the numbers being a year older. Last Year, The Conference adopted the middle impact or 8 weeks of purchases for "Other", home improvement, hardware and auto part stores and 2 weeks of purchases on Amazon incentivized to purchase during the sales tax holiday.

## Section 4: Proposed Fiscal Impact

|  | High |  | Middle |  | Low |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $(\$ 23.9 \mathrm{~m})$ |  | $(\$ 13.7 \mathrm{~m})$ |  | $(\$ 10.3 \mathrm{~m})$ |  |
| $2024-25$ |  |  |  |  |  |  |
| $2025-26$ |  |  |  |  |  |  |
| $2026-27$ |  |  |  |  |  |  |
| $2027-28$ |  |  |  |  |  |  |

Revenue Distribution: Sales and Use Tax

Section 5: Consensus Estimate (Adopted: 04/14/2023): The Conference adopted the middle estimate.

|  | GR |  | Trust |  | Revenue Sharing |  | Local Half Cent |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $(12.2)$ | 0.0 | (Insignificant) | 0.0 | $(0.4)$ | 0.0 | $(1.2)$ | 0.0 |
| $2024-25$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |


|  | 6\% Sub-Total |  | Add: Local Option |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $(13.7)$ | 0.0 | $(1.7)$ | 0.0 | $(15.4)$ | 0.0 |
| $2024-25$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |



| Hardware Stores |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Est. Home Improvement Store Revenue (2021) Source: IBIS |  |  |  |  |  |
| Est. Home Improvement Store Revenue - Florida |  |  |  |  |  |
| Percentage of Revenue Associated with Hardware Tools, Hand Tools, Accessories | 12\% |  |  |  |  |
| Estimate Tool and Tool Accessories Revenue - Hardware Store | 36.1\% |  |  |  | \$182,981,321 |
| Qualified Tools |  |  |  |  | \$66,056,257 |
| Number of Weeks Worth of Purchases | Low | Middle |  | High |  |
|  |  |  | \$10,162,501 |  | \$20,325,002 |




## REVENUE ESTIMATING CONFERENCE

Revenue Source: Highway Safety Fees/Sales and Use Tax
Issue: Rescission or Cancellation of a Motor Vehicle Sale
Bill Number(s): CS/CS/HB973
x Entire Bill
Partial Bill:
Sponsor(s): Representative Botana
Month/Year Impact Begins: 07/01/2023
Date(s) Conference Reviewed: 04/07/2023, 04/14/2023

## Section 1: Narrative

a. Current Law: Section 212.17 , F.S. states that when purchases are returned to a dealer by a purchaser or consumer after the taxes imposed by this chapter are collected from or charged to the account of the consumer or user, the dealer is entitled to reimbursement of the amount of tax collected or charged by the dealer in the manner prescribed by the Department of Revenue (DOR).
b. Proposed Change: Section 212.17 , F.S. is revised so that if a vehicle sale is rescinded or canceled pursuant to section 319.255 , F.S. and the application for title is rescinded, canceled, or revoked, the motor vehicle dealer must be reimbursed, in a manner prescribed by the department, the amount of tax collected or charged by the dealer for the sale, so long as the motor vehicle dealer has returned the amount of tax collected to the purchaser. Section 319.255, F.S. is created to allow a motor vehicle dealer, motor vehicle purchaser, and any person claiming a lien on a motor vehicle to rescind or cancel a motor vehicle sale with written concurrence between all parties in the sale within 60 days of the sale. The Department of Highway Safety and Motor Vehicles (HSMV) shall rescind, cancel, or revoke an application for certificate of title that has been issued if within 60 days of the sale a notarized affidavit signed by the dealer, purchaser, and any person claiming a lien of the motor vehicle is executed in a manner prescribed by the Department. Fees paid to the department, less fees paid in accordance with section 319.32, F.S., shall be returned to the dealer. If a certificate of title is issued, the motor vehicle dealer must obtain and surrender the certificate of title to the department. A motor vehicle dealer may not offer a rescinded motor vehicle for sale until it has received a certificate of title from the department. A rescission of sale does not negate the fact that the motor vehicle was subject to a previous retail sale.

## Section 2: Description of Data and Sources

DOR Agency Bill Analysis for CS HB 973 prepared 03/27/2023
CS CS HB 973 Staff Analysis prepared by the Transportation and Modals Subcommittee on 03/30/2023
CS SB 1636 Staff Analysis prepared by the Transportation Committee on 04/03/2023
Contact with HSMV and DOR Staff
Industry Data
https://businessmodelanalyst.com/carvana-competitors-
alternatives/\#:~:text=Some\%20of\%20the\%20top\%20Carvana,the\%20best\%20option\%20for\%20them.
Highway Safety Revenue Estimating Conference 02/23/2023
https://www.flhsmv.gov/pdf/revenuereport/revenue report fy2020 2021.pdf

## Section 3: Methodology (Include Assumptions and Attach Details)

The changes to section 212.17 , F.S. and the creation of section 319.255 , F.S. allow for reimbursement of highway safety fees in the event that a motor vehicle sale is canceled or rescinded. According to DOR and HSMV staff, there is no impact to sales tax. Section $319.255(2)(a)$, F.S. of the new language would place the responsibility to cover the title fees per section 319.32, F.S. on the motor vehicle dealer; therefore, there is zero impact to title fees. The analysis assumes that there will be no change in the operation of traditional brick and motor vehicle dealers because there is already a process in place to allow for motor vehicles to be returned based upon the terms of the sales contract, such returns are currently rare, and the language states that all parties must agree to the sales cancelation - which is unlikely in the case of traditional dealers. To calculate the impact to sales tax and tag fees, the number of returned motor vehicles in e-sales transactions was calculated using industry data and market share assumptions of that data. In the three scenarios, a base number of sales "back-outs" was grown by a product of the overall title fee growth rate.

For the highway safety fees impact, the number of cancelled transactions in each scenario was multiplied by an assumed collection of fees that could possibly be paid if the customer is getting a new tag. Note that in reality, there will be numerous possibilities regarding the possible fees to be refunded, depending upon if the customer has a previous tag and the type of vehicle from which the tag is transferring.

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Highway Safety Fees/Sales and Use Tax
Issue: Rescission or Cancellation of a Motor Vehicle Sale
Bill Number(s): CS/CS/HB973

Section 4: Proposed Fiscal Impact

| Sales Tax | High |  | Middle |  | Low |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2024-25$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |


| Trust | High |  | Middle |  | Low |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left({ }^{*}\right)$ |
| $2024-25$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left({ }^{*}\right)$ |
| $2025-26$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left({ }^{*}\right)$ |
| $2026-27$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left({ }^{*}\right)$ |
| $2027-28$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left({ }^{*}\right)$ | $\left(^{*}\right)$ | $\left({ }^{*}\right)$ | $\left({ }^{*}\right)$ |


| Local | High |  | Middle |  | Low |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left({ }^{*}\right)$ |
| $2024-25$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left({ }^{*}\right)$ |
| $2025-26$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left({ }^{*}\right)$ |
| $2026-27$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left({ }^{*}\right)$ |
| $2027-28$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left({ }^{*}\right)$ |

## Revenue Distribution:

Sales Tax
Various State and Local Trust Funds Receiving Highway Safety Fees
Section 5: Consensus Estimate (Adopted: 04/14/2023): The Conference adopted the middle impact.

|  | GR |  | Trust |  | Local/Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| 2023-24 | (*) | (*) | (*) | (*) | (*) | (*) | (*) | (*) |
| 2024-25 | (*) | (*) | (*) | (*) | (*) | (*) | (*) | (*) |
| 2025-26 | (*) | (*) | (*) | (*) | (*) | (*) | (*) | (*) |
| 2026-27 | (*) | (*) | (*) | (*) | (*) | (*) | (*) | (*) |
| 2027-28 | (*) | (*) | (*) | (*) | (*) | (*) | (*) | (*) |



|  | A | B | C |  | D |  | E |  | F |  | G |  | H | 1 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 30 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 31 | HSMV Fees to be Returned* |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 32 |  |  |  |  |  |  | Distribution |  |  |  |  |  |  |  |
| 33 |  | FY 2021-22 Base Fees \# |  |  | 17,140,639 |  |  |  |  | Additional Fee Calcs |  |  |  |  |
| 34 |  | FY 2021-22 Base Fees \$ |  |  | 506,959,451 |  |  |  |  | Tot | al Trust | \$ | 65.38 |  |
| 35 |  | Average Base Fee** |  | \$ | 29.58 |  | STTF |  |  |  | al Local | \$ | 8.75 |  |
| 36 |  | Tax Collector Fee |  | \$ | 6.25 |  | Local |  |  |  |  |  |  |  |
| 37 |  | 320.0804 Surcharge |  | \$ | 1.20 |  | STTF/HSOTF |  |  |  | t GR S. Chrg | \$ | 33.30 |  |
| 38 |  | DJJ Surcharge |  | \$ | 1.00 |  | DJJ TF |  |  |  | entage |  | 50.9\% |  |
| 39 |  | FRVIS Fee |  | \$ | 0.50 |  | HSOTF |  |  |  |  |  |  |  |
| 40 |  | Air Pollution Fee |  | \$ | 1.00 |  | DEP-APCTF |  |  |  |  |  |  |  |
| 41 |  | Decal on Demand |  | \$ | 1.00 |  | HSOTF |  |  |  |  |  |  |  |
| 42 |  | Reflectorization Fee |  | \$ | 0.50 |  | HSOTF |  |  |  |  |  |  |  |
| 43 |  | TDTF Fee |  | \$ | 1.50 |  | TDTF |  |  |  |  |  |  |  |
| 44 |  | Local Processing Fee |  | \$ | 2.50 |  | Local |  |  |  |  |  |  |  |
| 45 |  | Emergency Med Fee |  | \$ | 0.10 |  | EMSTF |  |  |  |  |  |  |  |
| 46 |  | LERSTF FEE |  | \$ | 1.00 |  | LERSTF |  |  |  |  |  |  |  |
| 47 |  | Plate Fee |  | \$ | 28.00 |  | HSOTF |  |  |  |  |  |  |  |
| 48 |  | *Assumes customer is getting a new plate. In reality, there are numerous possibilities depending upon |  |  |  |  |  |  |  |  |  |  |  |  |
| 49 |  | if the customer has a previous tag and the type of vehicle from which the tag is transferring. |  |  |  |  |  |  |  |  |  |  |  |  |
| 50 |  | **Average Base Fee is Private Auto, Heavy Trucks Under 15,000 lbs, and Other Vehicles less Vessels |  |  |  |  |  |  |  |  |  |  |  |  |
| 51 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 52 |  | Highway Safety Fee Impact |  |  |  |  |  |  |  |  |  |  |  |  |
| 53 |  |  | High |  |  | Middle |  |  |  | Low |  |  |  |  |
| 54 |  |  | Trust |  | Local |  | Trust |  | Local |  | Trust |  | Local |  |
| 55 |  | 2023-24 | \$ $(80,342)$ | \$ | $(10,753)$ | \$ | $(39,943)$ | \$ | $(5,346)$ | \$ | $(26,477)$ | \$ | $(3,544)$ |  |
| 56 |  | 2024-25 | \$ $(81,725)$ | \$ | $(10,938)$ | \$ | $(40,401)$ | \$ | $(5,407)$ | \$ | $(26,629)$ | \$ | $(3,564)$ |  |
| 57 |  | 2025-26 | \$ $(83,620)$ | \$ | $(11,192)$ | \$ | $(41,026)$ | \$ | $(5,491)$ | \$ | $(26,835)$ | \$ | $(3,592)$ |  |
| 58 |  | 2026-27 | \$ $(85,361)$ | \$ | $(11,425)$ | \$ | $(41,595)$ | \$ | $(5,567)$ | \$ | $(27,021)$ | \$ | $(3,616)$ |  |
| 59 |  | 2027-28 | \$ $(87,311)$ | \$ | $(11,686)$ | \$ | $(42,229)$ | \$ | $(5,652)$ | \$ | $(27,227)$ | \$ | $(3,644)$ |  |
| 60 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Local Taxes and Fees
Issue: Fire Protection Special Assessments on Lands Classified as Agricultural Lands Bill Number(s): CS/SB 1184 - Section 1

Entire Bill:
Partial Bill:
Sponsor(s): Senate Community Affairs and Senator Collins
Month/Year Impact Begins: July 1, 2023
Date(s) Conference Reviewed: April 14, 2023

## Section 1: Narrative

a. Current Law: Section 125.01(1)(r), F.S., states: "Notwithstanding any other provision of law, a county may not levy special assessments for the provision of fire protection services on lands classified as agricultural lands under s. 193.461 unless the land contains a residential dwelling or nonresidential farm building, with the exception of an agricultural pole barn, provided the nonresidential farm building exceeds a just value of $\$ 10,000$. Such special assessments must be based solely on the special benefit accruing to that portion of the land consisting of the residential dwelling and curtilage, and qualifying nonresidential farm buildings. As used in this paragraph, the term 'agricultural pole barn' means a nonresidential farm building in which 70 percent or more of the perimeter wall are permanently open and allow free ingress and egress."

## Special Assessments

Special assessments are a home rule revenue source used to construct and maintain capital facilities and to fund certain services. Section 125.01(1)(r), F.S., authorizes the levy of special assessments for county governments.

In order for an assessed property to derive a special benefit from the service provided, there should be a logical relationship between the provided service and the benefit to real property. This logical relationship to property legal test defines those services that can be funded by special assessments versus those that cannot. General government services, such as general law enforcement and indigent health care, fail to satisfy the logical relationship to property test and cannot be funded by special assessments. Many improvements and services have been upheld by the courts as providing a special benefit to assessed properties.

Once the service or capital facility satisfies the special benefit test, the assessment should be fairly apportioned among the benefited property in a manner consistent with the logical relationship embodied in the special benefit requirement. Whether imposed to fund capital projects or services, a special assessment is generally collected on the annual ad valorem tax bill. Under this collection procedure, the special assessment is characterized as a non-ad valorem assessment.

## Lands Classified as Agricultural Lands

Section 193.461, F.S., provides that the county property appraiser shall, on an annual basis, classify for assessment purposes all lands within the county as either agricultural or nonagricultural. Subject to the restrictions of this section, only lands that are used for bona fide agricultural purposes shall be classified agricultural. The term "bona fide agricultural purposes" means good faith commercial agricultural use of the land.

In determining whether the use of the land for agricultural purposes is bona fide, the following factors, as specified in s.
193.461(3)(b), F.S., may be taken into consideration:

- The length of time the land has been so used.
- Whether the use has been continuous.
- The purchase price paid.
- Size, as it relates to specific agricultural use, but a minimum acreage may not be required for agricultural assessment.
- Whether an indicated effort has been made to care sufficiently and adequately for the land in accordance with accepted commercial agricultural practices, including, without limitation, fertilizing, liming, tilling, mowing, reforesting, and other accepted agricultural practices.
- Whether the land is under lease and, if so, the effective length, terms, and conditions of the lease.
- Such other factors as may become applicable.


## REVENUE ESTIMATING CONFERENCE

Revenue Source: Local Taxes and Fees
Issue: Fire Protection Special Assessments on Lands Classified as Agricultural Lands Bill Number(s): CS/SB 1184 - Section 1

Pursuant to s. 193.461(4), F.S., property appraisers must reclassify lands as nonagricultural when they are diverted from an agricultural to a nonagricultural use or the land is no longer being utilized for agricultural purposes.

For purposes of s. 193.461, F.S., the term "agricultural purposes" includes, but is not limited to: horticulture; floriculture; viticulture; forestry; dairy; livestock; poultry; bee; pisciculture, if the land is used principally for the production of tropical fish; aquaculture as defined in s. 597.0015, F.S; algaculture; sod farming; and all forms of farm products as defined in s. 823.14(3), F.S; and farm production.
b. Proposed Change: Section 1 of $C S / S B 1184$ amends $s .125 .01(1)(r)$, F.S., to increase the minimum value of a nonresidential farm building, which would permit a county government to levy fire protection service special assessments on agricultural lands, from $\$ 10,000$ to $\$ 350,000$. Consequently, county governments would be specifically prohibited from levying a special assessment for the provision of fire protection services on lands classified as agricultural lands, unless the land contains either a residential building, or a nonresidential farm building, other than an agricultural pole barn, provided the nonresidential farm building has a just value in excess of $\$ 350,000$.

## Section 2: Description of Data and Sources

Florida Department of Revenue, Property Tax Oversight

2022 Non-ad valorem tax rolls and summary report

- NAVN - summary of assessment by parcel
- NAVD - individual assessment detail by parcel
- DR-503 NA - summary of assessments by non-ad valorem function

2022 Ad Valorem tax roll - NAL data (only parcels that have any land classified as agricultural included)

Parcels from the NAL were matched with NAVN and NAVD data to create the summary of non-ad valorem assessments against each parcel. There were some challenges in matching the information since, in many instances, the parcel identification data received on the non-ad valorem assessment rolls were in a slightly different format from the NAL. Consequently, extensive additional data management was needed to get a clean match. The data for two counties were not matched (Hendry and Pinellas). However, these two counties represent only a small number (less than 3,008 ) of the overall number of parcels $(238,822)$ with lands classified as agricultural.

## Section 3: Methodology (Include Assumptions and Attach Details)

Non-ad valorem assessments may be levied by counties, municipalities, or independent special districts. The basis of non-ad valorem assessments varies depending on the type and purpose, and they may be assessed as a flat rate per parcel, square foot of the improvement area, square foot of land area, per acre, or may vary based on property type and benefit. Fire control is one of ten functional types used by the Department to classify non-ad valorem assessments. The other functional types are community development/redevelopment, drainage and water control/management, emergency medical services, lighting, mosquito control, water and sewer, solid waste, road improvements, and other (which includes PACE assessments).

All three revenue impact scenarios assume a $100 \%$ reduction in non-ad valorem fire control assessments associated with those agricultural lands with only nonresidential improvements having a just value of $\$ 350,000$ or less. This estimated reduction totals approximately $\$ 1.83$ million.

Additionally, the High scenario assumes a 45\% reduction in non-ad valorem fire control assessments associated with those agricultural lands with a residential improvement as well as a nonresidential improvement having a just value of $\$ 350,000$ or less. This estimated reduction totals approximately \$203,000.

The Middle scenario also assumes a $33 \%$ reduction in non-ad valorem fire control assessments associated with those agricultural lands with a residential improvement as well as a nonresidential improvement having a just value of $\$ 350,000$ or less. This estimated reduction totals approximately $\$ 149,000$.

Revenue Source: Local Taxes and Fees
Issue: Fire Protection Special Assessments on Lands Classified as Agricultural Lands Bill Number(s): CS/SB 1184 - Section 1

The Low scenario also assumes a $10 \%$ reduction in non-ad valorem fire control assessments associated with those agricultural lands with a residential improvement as well as a nonresidential improvement having a just value of $\$ 350,000$ or less. This estimated reduction totals approximately $\$ 45,000$.

Using annual totals of county non-ad valorem assessments for the period of 2009-10 through 2022-23, as reported by county tax collectors to the Department via the Tax Collector Non-Ad Valorem Reports (see link below), a Compound Annual Growth Rate (CAGR) of $4.8 \%$ was calculated and used to project the revenue impacts of the three scenarios into the forecast period. (Reports available at http://floridarevenue.com/property/Pages/Cofficial NonAdValoremReports.aspx .)

## Section 4: Proposed Fiscal Impact (\$ millions)

|  | High |  | Middle |  | Low |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $(2.1)$ | $(2.1)$ | $(2.1)$ | $(2.1)$ | $(2.0)$ | $(2.0)$ |
| $2024-25$ | $(2.2)$ | $(2.2)$ | $(2.2)$ | $(2.2)$ | $(2.1)$ | $(2.1)$ |
| $2025-26$ | $(2.3)$ | $(2.3)$ | $(2.3)$ | $(2.3)$ | $(2.2)$ | $(2.2)$ |
| $2026-27$ | $(2.5)$ | $(2.5)$ | $(2.4)$ | $(2.4)$ | $(2.3)$ | $(2.3)$ |
| $2027-28$ | $(2.6)$ | $(2.6)$ | $(2.5)$ | $(2.5)$ | $(2.4)$ | $(2.4)$ |

Revenue Distribution: Local funds
Section 5: Consensus Estimate (Adopted: 04/14/2023): The Conference adopted the high estimate but notes that the actual impact is higher by an indeterminate amount because the impact does not include the fire protection assessments which are not collected by uniform method.

|  | GR |  | Trust |  | Local/Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | 0.0 | 0.0 | 0.0 | 0.0 | $(2.1)$ | $(2.1)$ | $(2.1)$ | $(2.1)$ |
| $2024-25$ | 0.0 | 0.0 | 0.0 | 0.0 | $(2.2)$ | $(2.2)$ | $(2.2)$ | $(2.2)$ |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | $(2.3)$ | $(2.3)$ | $(2.3)$ | $(2.3)$ |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | $(2.5)$ | $(2.5)$ | $(2.5)$ | $(2.5)$ |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | $(2.6)$ | $(2.6)$ | $(2.6)$ | $(2.6)$ |



Total Value of 2022 County Non-Ad Valorem Assessments by Property Type and Function Type
Source: Florida Department of Revenue, Property Tax Oversight (April 6, 2023)

| Function Code | Assessment Function Type | Residential Property |  | Non-Residential Property |  | Total Assessments |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | Community |  |  |  |  |  |  |
|  | Development or Redevelopment | \$ | 412,395 | \$ | 1,596,043 | \$ | 2,008,438 |
|  | Drainage and Water |  |  |  |  |  |  |
|  | Control / |  |  |  |  |  |  |
| 2 | Management | \$ | 497,418 | \$ | 1,318,944 | \$ | 1,816,362 |
| 3 | Fire Control | \$ | 4,766,210 | \$ | 2,665,510 | \$ | 7,431,720 |
|  | Emergency Medical |  |  |  |  |  |  |
| 4 | Services | \$ | 337,849 | \$ | 214,524 | \$ | 552,374 |
| 5 | Lighting | \$ | 2,232 | \$ | 91,071 | \$ | 93,303 |
| 6 | Mosquito Control | \$ | 4,935 | \$ | 169 | \$ | 5,103 |
| 7 | Water and Sewer | \$ | 34,228 | \$ | 437,794 | \$ | 472,022 |
| 8 | Solid Waste | \$ | 6,996,430 | \$ | 2,796,128 | \$ | 9,792,557 |
| 9 | Road Improvements | \$ | 31,178 | \$ | 64,819 | \$ | 95,996 |
|  | Other (includes |  |  |  |  |  |  |
|  | County PACE |  |  |  |  |  |  |
| 10 | assessments) | \$ | 84,312 | \$ | 229,632 | \$ | 313,944 |
|  | Total | \$ | 13,167,187 | \$ | 9,414,633 | \$ | 22,581,820 |


| County Number | County Name | Number of Parcels with Agricultural Classification on Some or All Acreage | Number of Parcels with Agricultural Classification and County Non-Ad Valorem Assessment | Number of County Non-Ad Valorem Assessments * | Total Value of Non-Ad Valorem Assessments on Parcels with Agricultural Classification on Some or All Acreage |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 11 | Alachua | 7,925 | 3,381 | 10,877 | \$ | 1,538,820 |
| 12 | Baker | 2,277 | 1,221 | 2,424 | \$ | 236,580 |
| 13 | Bay | 1,175 | 102 | 102 | \$ | 4,120 |
| 14 | Bradford | 2,606 | 1,027 | 1,027 | \$ | 93,825 |
| 15 | Brevard | 1,606 | 800 | 1,727 | \$ | 324,296 |
| 16 | Broward | 1,163 | 6 | 9 | \$ | 6,932 |
| 17 | Calhoun | 3,603 | No uniform method non ad valorem assessments |  |  |  |
| 18 | Charlotte | 1,779 | 816 | 1,338 | \$ | 764,214 |
| 19 | Citrus | 2,210 |  |  |  |  |
| 20 | Clay | 1,287 | 490 | 978 | \$ | 118,037 |
| 21 | Collier | 1,952 | 359 | 359 | \$ | 101,129 |
| 22 | Columbia | 5,194 | 5,116 | 7,245 | \$ | 1,195,983 |
| 23 | Miami-Dade | 7,433 | 2,191 | 2,206 | \$ | 1,183,695 |
| 24 | DeSoto | 5,385 | 1,217 | 3,483 | \$ | 714,561 |
| 25 | Dixie | 2,740 | 1,027 | 3,083 | \$ | 348,403 |
| 26 | Duval | 1,560 | 534 | 1,061 | \$ | 575,866 |
| 27 | Escambia | 2,568 | 963 | 964 | \$ | 134,777 |
| 28 | Flagler | 1,820 | 141 | 142 | \$ | 1,797,075 |
| 29 | Franklin | 165 |  |  |  |  |
| 30 | Gadsden | 3,528 | No uniform method non ad valorem assessments |  |  |  |
| 31 | Gilchrist | 3,582 | 1,539 | 3,098 | \$ | 391,659 |
| 32 | Glades | 2,085 | - | - | \$ |  |
| 33 | Gulf | 890 | - | - | \$ |  |
| 34 | Hamilton | 3,024 | No uniform method non ad valorem assessments |  |  |  |
| 35 | Hardee | 4,647 | 1,298 | 2,556 | \$ | 609,559 |
| 36 | Hendry | 2,901 | unable to match data |  |  |  |
| 37 | Hernando | 2,633 | 2,371 | 5,744 | \$ | 567,151 |
| 38 | Highlands | 4,550 | 1,408 | 2,770 | \$ | 748,083 |
| 39 | Hillsborough | 5,813 | 5,638 | 10,848 | \$ | 1,183,573 |
| 40 | Holmes | 5,740 | No uniform method non ad valorem assessments |  |  |  |
| 41 | Indian River | 1,968 | 571 | 571 | \$ | 244,554 |
| 42 | Jackson | 9,322 | No uniform method non ad valorem assessments |  |  |  |
| 43 | Jefferson | 4,247 | 1,481 | 2,892 | \$ | 588,465 |
| 44 | Lafayette | 3,081 | 665 | 1,874 | \$ | 255,004 |
| 45 | Lake | 5,678 | 1,864 | 3,673 | \$ | 876,662 |
| 46 | Lee | 3,017 | 969 | 1,848 | \$ | 315,607 |
| 47 | Leon | 1,495 | - | - | \$ |  |
| 48 | Levy | 6,435 | - |  | \$ |  |
| 49 | Liberty | 1,632 | No uniform method non ad valorem assessments |  |  |  |
| 50 | Madison | 5,772 | 1,567 | 3,098 | \$ | 566,252 |
| 51 | Manatee | 2,137 | 9 | 9 | \$ | 30 |
| 52 | Marion | 11,228 | - |  |  |  |
| 53 | Martin | 2,098 | 198 | 198 | \$ | 786,782 |
| 54 | Monroe | 6 | 2 | 3 | \$ | 927 |
| 55 | Nassau | 3,499 | - |  | \$ |  |
| 56 | Okaloosa | 3,146 | - | - | \$ |  |
| 57 | Okeechobee | 2,382 | 986 | 2,586 | \$ | 637,908 |
| 58 | Orange | 1,402 | 200 | 205 | \$ | 130,190 |
| 59 | Osceola | 2,427 | 2,326 | 3,190 | \$ | 351,620 |
| 60 | Palm Beach | 5,115 | 36 | 39 | \$ | 89,552 |
| 61 | Pasco | 3,990 | 1,669 | 2,928 | \$ | 324,840 |
| 62 | Pinellas | 107 | unable to match data |  |  |  |
| 63 | Polk | 12,607 | 1,822 | 4,782 | \$ | 1,007,452 |
| 64 | Putnam | 4,233 | 788 | 788 | \$ | 219,966 |
| 65 | Saint Johns | 2,035 | 415 | 898 | \$ | 119,139 |
| 66 | Saint Lucie | 2,497 | 58 | 59 | \$ | 18,523 |
| 67 | Santa Rosa | 5,429 | 2,668 | 2,671 | \$ | 234,238 |
| 68 | Sarasota | 644 | 583 | 1,499 | \$ | 334,280 |
| 69 | Seminole | 840 | - | - | \$ | - |
| 70 | Sumter | 5,296 | 2,427 | 2,427 | \$ | 300,948 |
| 71 | Suwannee | 6,353 | 2,803 | 5,612 | \$ | 1,241,540 |
| 72 | Taylor | 2,758 | 703 | 712 | \$ | 180,669 |
| 73 | Union | 3,102 | 1,281 | 2,562 | \$ | 221,175 |
| 74 | Volusia | 7,430 | 1,859 | 2,873 | \$ | 429,665 |
| 75 | Wakulla | 2,206 | 989 | 1,838 | \$ | 345,817 |
| 76 | Walton | 4,470 | 1,356 | 1,356 | \$ | 121,278 |
| 77 | Washington | 4,897 | 1 | 1 | \$ | 400 |
|  |  |  |  |  |  |  |
| Statewide Total |  | 238,822 | 61,941 | 113,233 | \$ | 22,581,820 |
| \# of Parcels with Residential Improvement and Assessment |  |  | 35,133 |  |  |  |

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Corporate Income Tax
Issue: Childcare Tax Credits
Bill Number(s): CS/CS/HB 1021

Entire Bill
$\square$ Partial Bill: Section 2
Sponsor(s): Rep. McFarland
Month/Year Impact Begins: January 1, 2024
Date(s) Conference Reviewed: April 14, 2023

## Section 1: Narrative

## a. Current Law:

Currently there are no statutory provisions for a tax credit program available against any tax due under Chapters 220 (Corporate Income Tax) F.S., for startup and operating costs of a child care facility operated by a corporation for its employees or for payments made to a child care facility in the name of and for the benefit of an employee of the corporation whose child or grandchild attends the child care facility.

A child care tax credit did exist historically under 220.19, and granted 50,000 annual tax credits per business per year and was capped at 2 million annually. This credit expired June 30, 2008 by statute, leaving rules for carry over credits \& clawback in the event a facility fails to operate for 5 years.

## b. Proposed Change:

Amends section 220.19, F.S., to provide a new child care tax credit available against tax due under Chapters 220, beginning January 1, 2024, and eligible to all corporation taxpayers as defined in Chapter 220 F.S.. The credit is limited to $50 \%$ of the startup costs of a child care facility that is operated by a corporation for its employees. An additional credit is allowed for operation of said facility for its employees, and capped to $\$ 300$ a month for each child or grandchild of an employee enrolled in the facility. Additionally, $100 \%$ credit is allowed for payments made by the corporation on behalf of an employee to a third party child care facility for up to a maximum of $\$ 3600$ per child per year.

The maximum amount a corporation may receive for this credit is capped by brackets based on the average number of employed persons during the year, ranging from $\$ 50,000$ for businesses of 1 to 25 employees, to $\$ 600,000$ for business with over 500 employees. The maximum amount of credit that may be approved is capped at $\$ 2.5$ million annually

## Section 2: Description of Data and Sources

Corporate Income Tax Annual returns 2004-2008; 2017-2021

## Section 3: Methodology (Include Assumptions and Attach Details)

Currently, no corporate taxpayer has taken the child care tax credit against their corporate income tax liabilities on account of the credit being repealed in June of 2008. Under the language of the bill, a corporate income tax payer may elect to apply for the credit, and once approved, may take the credit against the Corporate Income Tax liabilities that year with a carry forward period of 5 years for any excess credits beyond the taxable liability.

In comparison to the 2008 statute language in F.S. 220.19, A credit of $50 \%$ was provided for startup costs similar to the current language, but the $\$ 300$ in the current language was capped at $\$ 50$ per child at the facility. Additionally, rather than $100 \%$ of the costs to a corporation paying a child care facility made on behalf of the employee and to the benefit of the employee, only $50 \%$ of the costs were credited against their tax liability and all corporations were capped at $\$ 50,000$ regardless of other factors.

Considering the language differences, the high assumes $100 \%$ of the amount of allotted child care tax credit is used each year while the low assumes the maximum cumulative amount that was used in any one year in the available historic data.

Section 4: Proposed Fiscal Impact

|  | High |  | Middle |  | Low |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $\$(2.5 \mathrm{M})$ | $\$(2.5 \mathrm{M})$ |  |  | $\$(0.2 \mathrm{M})$ | $\$(0.2 \mathrm{M})$ |
| $2024-25$ | $\$(2.5 \mathrm{M})$ | $\$(2.5 \mathrm{M})$ |  |  | $\$(0.2 \mathrm{M})$ | $\$(0.2 \mathrm{M})$ |
| $2025-26$ | $\$(2.5 \mathrm{M})$ | $\$(2.5 \mathrm{M})$ |  |  | $\$(0.2 \mathrm{M})$ | $\$(0.2 \mathrm{M})$ |
| $2026-27$ | $\$(2.5 \mathrm{M})$ | $\$(2.5 \mathrm{M})$ |  |  | $\$(0.2 \mathrm{M})$ | $\$(0.2 \mathrm{M})$ |
| $2027-28$ | $\$(2.5 \mathrm{M})$ | $\$(2.5 \mathrm{M})$ |  |  | $\$(0.2 \mathrm{M})$ | $\$(0.2 \mathrm{M})$ |

Revenue Source: Corporate Income Tax
Issue: Childcare Tax Credits
Bill Number(s): CS/CS/HB 1021
Revenue Distribution: Corporate Income Tax, General Revenue

Section 5: Consensus Estimate (Adopted: 04/14/2023): The Conference adopted the high estimate but with $15 \%$ of the recurring impact for the first year's cash impact.

|  | GR |  | Trust |  | Local/Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $(0.4)$ | $(2.5)$ | 0.0 | 0.0 | 0.0 | 0.0 | $(0.4)$ | $(2.5)$ |
| $2024-25$ | $(2.5)$ | $(2.5)$ | 0.0 | 0.0 | 0.0 | 0.0 | $(2.5)$ | $(2.5)$ |
| $2025-26$ | $(2.5)$ | $(2.5)$ | 0.0 | 0.0 | 0.0 | 0.0 | $(2.5)$ | $(2.5)$ |
| $2026-27$ | $(2.5)$ | $(2.5)$ | 0.0 | 0.0 | 0.0 | 0.0 | $(2.5)$ | $(2.5)$ |
| $2027-28$ | $(2.5)$ | $(2.5)$ | 0.0 | 0.0 | 0.0 | 0.0 | $(2.5)$ | $(2.5)$ |

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Highway Safety Fees/Sales and Use Tax
Issue: Rescission or Cancellation of a Used Motor Vehicle Sale
Bill Number(s): Proposed Language

## $x$ Entire Bill

Partial Bill:
Sponsor(s): NA
Month/Year Impact Begins: 07/01/2023
Date(s) Conference Reviewed: 04/07/2023, 04/14/2023

## Section 1: Narrative

a. Current Law: Section 212.17 , F.S. states that when purchases are returned to a dealer by a purchaser or consumer after the taxes imposed by this chapter are collected from or charged to the account of the consumer or user, the dealer is entitled to reimbursement of the amount of tax collected or charged by the dealer in the manner prescribed by the Department of Revenue (DOR).
b. Proposed Change: Section 212.17 , F.S. is revised so that if a vehicle sale is rescinded or canceled pursuant to section 319.255 , F.S. and the application for title is rescinded, canceled, or revoked, the motor vehicle dealer must be reimbursed, in a manner prescribed by the department, the amount of tax collected or charged by the dealer for the sale, so long as the motor vehicle dealer has returned the amount of tax collected to the purchaser. Section 319.255, F.S. is created to allow a motor vehicle dealer, motor vehicle purchaser, and any person claiming a lien on a motor vehicle to rescind or cancel a motor vehicle sale with written concurrence between all parties in the sale within 60 days of the sale. The Department of Highway Safety and Motor Vehicles (HSMV) shall rescind, cancel, or revoke an application for certificate of title that has been issued if within 60 days of the sale a notarized affidavit signed by the dealer, purchaser, and any person claiming a lien of the motor vehicle is executed in a manner prescribed by the Department. Fees paid to the department, less fees paid in accordance with section 319.32, F.S., shall be returned to the dealer. If a certificate of title is issued, the motor vehicle dealer must obtain and surrender the certificate of title to the department. A motor vehicle dealer may not offer a rescinded motor vehicle for sale until it has received a certificate of title from the department. A rescission of sale does not negate the fact that the motor vehicle was subject to a previous retail sale. This section shall only apply to the sale or subsequent cancelation of a sale of a used motor vehicle.

## Section 2: Description of Data and Sources

DOR Agency Bill Analysis for CS HB 973 prepared 03/27/2023
CS CS HB 973 Staff Analysis prepared by the Transportation and Modals Subcommittee on 03/30/2023
CS SB 1636 Staff Analysis prepared by the Transportation Committee on 04/03/2023
Contact with HSMV and DOR Staff
Industry Data
https://businessmodelanalyst.com/carvana-competitors-
alternatives/\#:~:text=Some\%20of\%20the\%20top\%20Carvana,the\%20best\%20option\%20for\%20them.
Highway Safety Revenue Estimating Conference 02/23/2023
https://www.flhsmv.gov/pdf/revenuereport/revenue report fy2020 2021.pdf
https://www.bts.gov/content/new-and-used-passenger-car-sales-and-leases-thousands-vehicles

## Section 3: Methodology (Include Assumptions and Attach Details)

The changes to section 212.17 , F.S. and the creation of section 319.255 , F.S. allow for reimbursement of highway safety fees in the event that a motor vehicle sale is canceled or rescinded. According to DOR and HSMV staff, there is no impact to sales tax. Section 319.255(2)(a), F.S. of the new language would place the responsibility to cover the title fees per section 319.32, F.S. on the motor vehicle dealer; therefore, there is zero impact to title fees. The analysis assumes that there will be no change in the operation of traditional brick and motor vehicle dealers because there is already a process in place to allow for motor vehicles to be returned based upon the terms of the sales contract, such returns are currently rare, and the language states that all parties must agree to the sales cancelation - which is unlikely in the case of traditional dealers. To calculate the impact to sales tax and tag fees, the number of returned motor vehicles in e-sales transactions was calculated using industry data and market share assumptions of that data. In the three scenarios, a base number of sales "back-outs" was grown by a product of the overall title fee growth rate and reduced to $70.5 \%$ of the total to include only used motor vehicle sales.

For the highway safety fees impact, the number of cancelled transactions in each scenario was multiplied by an assumed collection of fees that could possibly be paid if the customer is getting a new tag. Note that in reality, there will be numerous possibilities

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Highway Safety Fees/Sales and Use Tax
Issue: Rescission or Cancellation of a Used Motor Vehicle Sale
Bill Number(s): Proposed Language
regarding the possible fees to be refunded, depending upon if the customer has a previous tag and the type of vehicle from which the tag is transferring.

## Section 4: Proposed Fiscal Impact

| Sales Tax | High |  | Middle |  | Low |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2024-25$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |


| Trust | High |  | Middle |  | Low |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ |
| $2024-25$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left({ }^{*}\right)$ |
| $2025-26$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ |
| $2026-27$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left({ }^{*}\right)$ |
| $2027-28$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $(*)$ |


| Local | High |  | Middle |  | Low |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left({ }^{*}\right)$ |
| $2024-25$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left({ }^{*}\right)$ |
| $2025-26$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left({ }^{*}\right)$ |
| $2026-27$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left({ }^{*}\right)$ |
| $2027-28$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left(^{*}\right)$ | $\left({ }^{*}\right)$ |

## Revenue Distribution:

Sales Tax
Various State and Local Trust Funds Receiving Highway Safety Fees
Section 5: Consensus Estimate (Adopted: 04/14/2023): The Conference adopted the middle estimate.

|  | GR |  | Trust |  | Local/Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| 2023-24 | (*) | (*) | (*) | (*) | (*) | (*) | (*) | (*) |
| 2024-25 | (*) | (*) | (*) | (*) | (*) | (*) | (*) | (*) |
| 2025-26 | (*) | (*) | (*) | (*) | (*) | (*) | (*) | (*) |
| 2026-27 | (*) | (*) | (*) | (*) | (*) | (*) | (*) | (*) |
| 2027-28 | (*) | (*) | (*) | (*) | (*) | (*) | (*) | (*) |


|  | A | B | C | D | E | F | G | H | 1 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 |  | Florida Motor Vehicle E-Sales |  |  |  |  |  |  |  |
| 2 |  |  |  |  |  |  |  |  |  |
| 3 |  | Industry Data: Florida BackOuts (one company) |  |  | Florida Total Back-Outs |  |  |  |  |
| 4 |  | August | 16 |  | Company \% Share of Market |  |  |  |  |
| 5 |  | September | 37 |  |  | High | Middle | Low |  |
| 6 |  | October | 28 |  |  | 25\% | 50\% | 75\% |  |
| 7 |  | November | 34 |  | Statewide Back-Outs |  |  |  |  |
| 8 |  | December | 34 |  |  | 1,208 | 604 | 403 |  |
| 9 |  | January | 16 |  |  |  |  |  |  |
| 10 |  | February | 18 |  | Calculation New vs Used |  |  |  |  |
| 11 |  | March | 29 |  | US 2019 Total Sales |  | 57,865,000 |  |  |
| 12 |  | April | 19 |  | Us 2019 Used Sales |  | 40,807,000 | 70.5\% |  |
| 13 |  | May | 25 |  |  |  |  |  |  |
| 14 |  | June | 27 |  |  |  |  |  |  |
| 15 |  | July | 19 |  |  |  |  |  |  |
| 16 |  |  |  |  |  |  |  |  |  |
| 17 |  | Total | 302 |  |  |  |  |  |  |
| 18 |  |  |  |  |  |  |  |  |  |
| 19 |  | Forecasted Number of Florida Back-Outs |  |  |  |  |  |  |  |
| 20 |  |  | High |  | Middle |  | Low |  |  |
| 21 |  |  | \# | \% change | \# | \% change | \# | \% change |  |
| 22 |  | 2022-23 | 852 |  | 426 |  | 284 |  |  |
| 23 |  | 2023-24 | 867 | 1.73\% | 431 | 1.15\% | 286 | 0.58\% |  |
| 24 |  | 2024-25 | 882 | 1.72\% | 436 | 1.15\% | 287 | 0.57\% |  |
| 25 |  | 2025-26 | 902 | 2.32\% | 443 | 1.55\% | 289 | 0.77\% |  |
| 26 |  | 2026-27 | 921 | 2.08\% | 449 | 1.39\% | 291 | 0.69\% |  |
| 27 |  | 2027-28 | 942 | 2.29\% | 456 | 1.52\% | 294 | 0.76\% |  |
| 28 |  | Low is title fee growth rate, Middle is double, High is triple |  |  |  |  |  |  |  |
| 29 |  |  |  |  |  |  |  |  |  |


|  | A | B | C |  | D |  | E |  | F |  | G |  | H | I |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 30 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 31 |  | HSMV Fees to be Returned* |  |  |  |  |  |  |  |  |  |  |  |  |
| 32 |  |  |  |  |  |  | Distribution |  |  |  |  |  |  |  |
| 33 |  | FY 2021-22 Base Fees \# |  |  | 17,140,639 |  |  |  |  |  | Additional | Fe | Calcs |  |
| 34 |  | FY 2021-22 Base Fees \$ |  |  | 506,959,451 |  |  |  |  | Tot | l Trust | \$ | 65.38 |  |
| 35 |  | Average Base Fee** |  | \$ | 29.58 |  | STTF |  |  | Tot | l Local | \$ | 8.75 |  |
| 36 |  | Tax Collector Fee |  | \$ | 6.25 |  | Local |  |  |  |  |  |  |  |
| 37 |  | 320.0804 Surcharge |  | \$ | 1.20 |  | STTF/HSOTF |  |  |  | t GR S. Chrg | \$ | 33.30 |  |
| 38 |  | DJJ Surcharge |  | \$ | 1.00 |  | DJJ TF |  |  |  | entage |  | 50.9\% |  |
| 39 |  | FRVIS Fee |  | \$ | 0.50 |  | HSOTF |  |  |  |  |  |  |  |
| 40 |  | Air Pollution Fee |  | \$ | 1.00 |  | DEP-APCTF |  |  |  |  |  |  |  |
| 41 |  | Decal on Demand |  | \$ | 1.00 |  | HSOTF |  |  |  |  |  |  |  |
| 42 |  | Reflectorization Fee |  | \$ | 0.50 |  | HSOTF |  |  |  |  |  |  |  |
| 43 |  | TDTF Fee |  | \$ | 1.50 |  | TDTF |  |  |  |  |  |  |  |
| 44 |  | Local Processing Fee |  | \$ | 2.50 |  | Local |  |  |  |  |  |  |  |
| 45 |  | Emergency Med Fee |  | \$ | 0.10 |  | EMSTF |  |  |  |  |  |  |  |
| 46 |  | LERSTF FEE |  | \$ | 1.00 |  | LERSTF |  |  |  |  |  |  |  |
| 47 |  | Plate Fee |  | \$ | 28.00 |  | HSOTF |  |  |  |  |  |  |  |
| 48 |  | *Assumes customer is getting a new plate. In reality, there are numerous possibilities depending upon |  |  |  |  |  |  |  |  |  |  |  |  |
| 49 |  | if the customer has a previous tag and the type of vehicle from which the tag is transferring. |  |  |  |  |  |  |  |  |  |  |  |  |
| 50 |  | **Average Base Fee is Private Auto, Heavy Trucks Under 15,000 lbs, and Other Vehicles less Vessels |  |  |  |  |  |  |  |  |  |  |  |  |
| 51 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 52 |  | Highway Safety Fee Impact |  |  |  |  |  |  |  |  |  |  |  |  |
| 53 |  |  | High |  |  | Middle |  |  |  | Low |  |  |  |  |
| 54 |  |  | Trust | Local |  | Trust |  | Local |  | Trust |  | Local |  |  |
| 55 |  | 2023-24 | \$ $(56,658)$ | \$ | $(7,583)$ | \$ | $(28,168)$ | \$ | $(3,770)$ | \$ | $(18,672)$ | \$ | $(2,499)$ |  |
| 56 |  | 2024-25 | \$ $(57,633)$ | \$ | $(7,714)$ | \$ | $(28,492)$ | \$ | $(3,813)$ | \$ | $(18,779)$ | \$ | $(2,513)$ |  |
| 57 |  | 2025-26 | \$ $(58,970)$ | \$ | $(7,893)$ | \$ | $(28,932)$ | \$ | $(3,872)$ | \$ | $(18,924)$ | \$ | $(2,533)$ |  |
| 58 |  | 2026-27 | \$ $(60,197)$ | \$ | $(8,057)$ | \$ | $(29,334)$ | \$ | $(3,926)$ | \$ | $(19,055)$ | \$ | $(2,550)$ |  |
| 59 |  | 2027-28 | \$ $(61,573)$ | \$ | $(8,241)$ | \$ | $(29,780)$ | \$ | $(3,986)$ | \$ | $(19,200)$ | \$ | $(2,570)$ |  |
| 60 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Corporate Income Tax
Issue: Manufacturing of Human Breast Milk Fortifiers
Bill Number(s): HB7063
Entire Bill
Partial Bill: Section 25
Sponsor(s): Representative McClain
Month/Year Impact Begins: January 1, 2023
Date(s) Conference Reviewed: 04/14/2023

## Section 1: Narrative

a. Current Law:

Sales and use tax on industrial machinery and equipment is tax exempt under 212.09(7)(jjj), F.S.

## b. Proposed Change:

The proposed language provides a corporate income tax credit for $50 \%$ of the cost of manufacturing equipment purchased for use in the production of human breast milk fortifiers in the state. The purchase must take place on or before the date which the taxpayer must file their return. In addition, the credit granted must be reduced by the difference between the amount of federal corporate income tax, taking into account the credit granted by the section, and the amount of federal corporate income tax without application of the credit granted by this section.

The human breast milk fortifier must be a shelf-stable product using pasteurization or sterilization process and in compliance with U.S. Food and Drug administration provisions.

The total amount of tax credits which may be granted is capped at $\$ 5$ million each state fiscal year for 2023-24 \& 2024-25 and applies for taxpayers whose taxable years begin on or after January 1 of the calendar year preceding the start of the state fiscal year. Additionally, the taxpayer may carryforward any unused portion of a tax credit for up to 5 taxable years.

This section is repealed December 31, 2031.

## Section 2: Description of Data and Sources

## Section 3: Methodology (Include Assumptions and Attach Details)

Based on discussions and market research of the industry in state, the credit is expected to reach the limit for each of the eligible fiscal years before going to zero through out the remaining period. There are no recurring impacts as the amount and eligible time periods are both limited.

Section 4: Proposed Fiscal Impact

|  | High |  | Middle |  | Low |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ |  |  | $\$(5.0 \mathrm{M})$ |  |  |  |
| $2024-25$ |  |  | $\$(5.0 \mathrm{M})$ |  |  |  |
| $2025-26$ |  |  |  |  |  |  |
| $2026-27$ |  |  |  |  |  |  |
| $2027-28$ |  |  |  |  |  |  |

Revenue Distribution: General Revenue - Corporate Income Tax

Section 5: Consensus Estimate (Adopted: 04/14/2023): The Conference adopted the proposed estimate but adjustd the timing to reflect the corporate income tax estimated payment schedule. The Conference adopted negative $\mathbf{\$ 8 0 0 , 0 0 0}$ the first year, negative $\mathbf{\$ 5}$ million the second year and negative $\$ 4.2$ million the third year.

|  | GR |  | Trust |  | Local/Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $(0.8)$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | $(0.8)$ | 0.0 |
| $2024-25$ | $(5.0)$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | $(5.0)$ | 0.0 |
| $2025-26$ | $(4.2)$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | $(4.2)$ | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Business Rent Tax Rate Reduction
Bill Number(s): HB 7063Entire Bill
x Partial Bill: Section 16
Sponsor(s): Representative McClain
Month/Year Impact Begins: July 2023
Date(s) Conference Reviewed: April 14 ${ }^{\text {th }}, 2023$
Section 1: Narrative
a. Current Law: Commercial Rent is taxed at a $5.5 \%$ rate which is expected to decline to a $2 \%$ rate in August 2024 based on the most recent Reemployment Tax Trust Fund estimate.
b. Proposed Change: The commercial rent tax rate would be reduced to a $4.5 \%$ rate. The drop to $2 \%$ is still expected in August 2024.

## Section 2: Description of Data and Sources

March 2, 2023, Unemployment Compensation Trust Fund Estimating Conference
March 13, 2023, General Revenue Estimating Conference (Business Investment Growth rates - adjusted for trust fund rate reduction)
February 2023 Commercial Rent Tax Base Investigation by the Office of Tax Research

## Section 3: Methodology (Include Assumptions and Attach Details)

We multiply the commercial rent tax base by both the current and proposed rate, then take the difference to reach an impact. The impact is of limited window. 11 Months in the first year to account for the lag in collections, 2 months in the second year to account for the drop to a $2 \%$ rate already expected to take effect.

Section 4: Proposed Fiscal Impact

|  | High |  | Middle |  | Low |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ |  |  | $(\$ 351.9) \mathrm{M}$ | $\$ 0$ |  |  |
| $2024-25$ |  |  | $(\$ 64.2) \mathrm{M}$ | $\$ 0$ |  |  |
| $2025-26$ |  |  |  | $\$ 0$ |  |  |
| $2026-27$ |  |  |  | $\$ 0$ |  |  |
| $2027-28$ |  |  |  | $\$ 0$ |  |  |

Revenue Distribution: Sales and Use Tax - State Tax Only
Section 5: Consensus Estimate (Adopted: 04/14/2023): The Conference adopted the proposed estimate but chose 11.75 months for the first year's cash impact and 1.25 months for the second year's cash impact

|  | GR |  | Trust |  | Revenue Sharing |  | Local Half Cent |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $(332.8)$ | 0.0 | (Insignificant) | 0.0 | $(11.2)$ | 0.0 | $(31.9)$ | 0.0 |
| $2024-25$ | $(35.5)$ | 0.0 | (Insignificant) | 0.0 | $(1.2)$ | 0.0 | $(3.4)$ | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |


|  | Local Option |  | Total Local |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | 0.0 | 0.0 | $(43.1)$ | 0.0 | $(375.9)$ | 0.0 |
| $2024-25$ | 0.0 | 0.0 | $(4.6)$ | 0.0 | $(40.1)$ | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |


|  | A | B | C | D | E | F |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | Return | Total Taxable Sales |  |  |  |  |
| 2 | DR-15 | \$ 24,656,095,571 |  |  |  |  |
| 3 | DR-15 EZ | \$ 8,593,388,358 |  |  |  |  |
| 4 | DR-7 Members | \$ 5,926,034,291 |  |  |  |  |
| 5 | Total | \$ 39,175,518,219 |  |  |  |  |
| 6 |  |  |  |  |  |  |
| 7 | Total Tax Paid at | mmercial Rent Rate |  |  |  |  |
| 8 | 5.5\% | \$ 2,154,653,502 |  |  |  |  |
| 9 | 4.5\% | \$ 1,762,898,320 |  |  |  |  |
| 10 |  |  |  |  |  |  |
| 11 | 2023 Leg. GR Sa | usiness Investment |  |  |  |  |
| 12 |  | Collections | Growth |  |  |  |
| 13 | 2022-23 | \$ 7,695.00 |  |  |  |  |
| 14 | 2023-24 | \$ 7,540.30 | -2\% |  |  |  |
| 15 | 2024-25 | \$ 6,523.70 | -13\% |  |  |  |
| 16 |  |  |  |  |  |  |
| 17 | 2023 Leg. GR Sa | usiness Investment Adjus | tment |  |  |  |
| 18 |  | Collections | Measures | Adj. Collections | Growth |  |
| 19 | 2022-23 | \$ 7,695.00 |  | \$ 7,695.00 |  |  |
| 20 | 2023-24 | \$ 7,540.30 |  | \$ 7,540.30 | -2.0\% |  |
| 21 | 2024-25 | \$ 6,523.70 | \$ 1,038.50 | \$ 7,562.20 | 0.3\% |  |
| 22 |  |  |  |  |  |  |
| 23 | 2023 Leg. Busin | tment Growth Rates Adju | ustmed for Measures | not adjusted for CY) |  |  |
| 24 | 2023-24 | -2.0\% |  |  |  |  |
| 25 | 2024-25 | 0.3\% |  |  |  |  |
| 26 |  |  |  |  |  |  |
| 27 | Grown to 2024-2 |  |  |  |  |  |
| 28 |  | Tax Paid at 5.5\% | Tax Paid at 4.5\% |  |  |  |
| 29 | 2022-23 | \$ 2,154,653,502 | \$ 1,762,898,320 |  |  |  |
| 30 | 2023-24 | \$ 2,111,336,426 | \$ 1,727,457,076 |  |  |  |
| 31 | 2024-25 | \$ 2,117,468,579 | \$ 1,732,474,292 |  |  |  |
| 32 |  |  |  |  |  |  |
| 33 | Impact of rate red | from 5.5\% to 4.5\% |  |  |  |  |
| 34 | 2023-24 | \$ (383,879,350) |  |  |  |  |
| 35 | 2024-25 | \$ (384,994,287) |  |  |  |  |
| 36 |  |  |  |  |  |  |
| 37 |  | Midd |  |  |  |  |
| 38 |  | Cash | Recurring |  |  |  |
| 39 | 2023-24 | \$ (375,881,863.80) | \$ |  | -375881863.8 |  |
| 40 | 2024-25 | \$ (40,103,571.57) | \$ |  |  |  |
| 41 |  |  |  |  |  |  |
| 42 |  | \$ (375.88) |  | \$ (375.9) |  |  |
| 43 |  | \$ (40.10) |  | \$ (40.1) |  |  |
| 44 |  |  |  |  |  |  |
| 45 |  |  |  |  |  |  |

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Diapers and Incontinence Products
Bill Number(s): HB 7063 Section 18

Entire Bill
Partial Bill:
Sponsor(s)
Month/Year Impact Begins: July 1, 2023 (effective date), August 1, 2023 (lagged by 1 month for collections impact)
Date(s) Conference Reviewed: 4/14/2023

## Section 1: Narrative

a. Current Law: Currently there is no permanent sales tax exemption for diapers and incontinence products. Chapter No. 202297, Laws of Florida (CS/HB 7071, Section 50), temporarily exempted the retail sale of children's diapers from July 1, 2022 to June 30, 2023.
b. Proposed Change: Section 17 proposes a new $s .212 .08$ (7)(rrr) that permanently exempts the sale for human use of diapers, incontinence undergarments, incontinence pads, or incontinence liners from the sales and use tax.

## Section 2: Description of Data and Sources

Tax Exemption for Diapers and Incontinence Products, Impact of SB 114/ HB 29 , adopted by the REC on 1/20/2023
(http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2023/ pdf/page13-15.pdf).
Baby and Toddler Necessities - Diapers and Wipes, Governor's Proposed Language - Section 2, adopted by the REC on 2/24/2023, http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2023/ pdf/page158-160.pdf
IBIS World Industry Report OD5652 Diaper Manufacturing (February 2021)
Florida Demographic Estimating Conference, February 2023
U.S. Census Bureau, American Community Survey, 2021

CPI for All Urban Consumers (CPI-U), US - Household paper products, not seasonally adjusted, US Bureau of Labor Statistics, June 2021 to June 2022 \% change.
IHS Markit Chained Price Index--Gross Domestic Product, United States, January 2023 forecast, Source: Table 1.1.9. Implicit Price Deflators for Gross Domestic Product, Quarterly, 2012=100] Seasonally adjusted, Bureau of Economic Analysis. Impact of Sales Tax Exemption for Children's Diapers, Proposed Language, Revenue Estimating Conference, 2/18/2022, http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2022/_pdf/page433-435.pdf.

## Section 3: Methodology (Include Assumptions and Attach Details)

This analysis uses the methodology for the impacts of SB $114 /$ HB 29, adopted by the REC on $1 / 20 / 2023$ (http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2023/ pdf/page13-15.pdf) and of Baby and Toddler Necessities - Diapers and Wipes, Governor's Proposed Language - Section 2, adopted by the REC on 2/24/2023, http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2023/_pdf/page158-160.pdf . The methodology uses national revenue data on diaper manufacturing from IBIS World. A 5\% retail markup is applied to the estimated manufacturing industry revenue to calculate the total Florida Sales Tax Revenue from diapers and incontinence products.

## Growth from FY 2020-21 to FY 2021-22 as adopted for SB 114/ HB 29

The IBIS World report used for this analysis was last updated in February 2021. There is no set date for the publication of an update at this point since IBIS World is redesigning their reports. In the February 2021 report, industry revenues, both historical and forecast, were converted to 2021 Dollars by using the BEA implicit GDP deflator and are therefore presented in "real" terms in 2021 Dollars. While IBIS World growth is published in real terms, sales tax collection revenues are forecast here in nominal terms.

The last actual data point from the IBIS World report is FY 2020-21 industry revenues. Since FY 2021-22 was an extraordinary year in terms of historically high inflation experienced during this period, the change in the Consumer Price Index was used to grow industry revenues from FY2020-21 to FY 2021-22. The method adopted for SB 114/ HB 29 was the High Estimate: Growth in CPI-U for household paper products from June 2021 to June 2022. This method grows FY 2020-21 industry revenues (the last actuals) to FY 2021-22 for both baby diapers and adult diapers by the Consumer Price Index for All Urban Consumers (CPI-U) for household paper products. The growth in the CPI-U of 9.41 percent is calculated from the monthly not seasonally adjusted data from June 2021 to June 2022. Florida industry revenues of $\$ 32,870,484$ for baby diapers for FY 2020-21 are multiplied by 9.41 percent to calculate FY 2021-22 revenues of $\$ 35,963,037$. Florida industry revenues of $\$ 20,961,473$ for adult diapers for FY 2020-21 are multiplied by 9.41 percent to calculate FY 2021-22 revenues of \$ 22,933,591.

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Diapers and Incontinence Products
Bill Number(s): HB 7063 Section 18

## Growth from FY 2021-22 to FY 2022-23 and forward as adopted for SB 114/ HB 29

The NEEC assumes that inflation will subside in FY 2022-23 and the Federal Reserve is reported to take measures to bring down inflation. Therefore, this analysis assumes that inflation will return to historical levels beginning with FY 2022-23 and no extraordinary inflation adjustment is necessary. In addition, a change in the average price of a good, as measured by the CPI, does not necessarily result in a change in total industry revenues or sales tax collections of the same magnitude. If prices increase, the quantity demanded may decrease, the quantity supplied may increase. Over time, changes in brand preferences or product preferences, income, the price of substitute products, population, or price expectations may affect demand for diapers. All three methods propose that diaper industry revenues revert to growing by population growth after FY 2021-22.

The forecast reverts to growth by population starting with FY 2022-23. The growth in the Florida population of children ages 0 to 4 and the growth in the adult population 65 and over is used to calculate revenue from diapers and incontinence products respectively for FY 2022-23 and forward.

Section 4: Proposed Fiscal Impact. The cash impact in the first year is $11 / 12$ ths of the full year.

|  | High |  | Middle |  | Low |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ |  |  | $(22.5)$ | $(24.5)$ |  |  |
| $2024-25$ |  |  | $(25.2)$ | $(25.2)$ |  |  |
| $2025-26$ |  |  | $(26.0)$ | $(26.0)$ |  |  |
| $2026-27$ |  |  | $(26.8)$ | $(26.8)$ |  |  |
| $2027-28$ |  |  | $(27.5)$ | $(27.5)$ |  |  |

List of affected Trust Funds: General Sales and Use Tax Grouping

Section 5: Consensus Estimate (Adopted: 04/14/2023): The Conference adopted the proposed

| estimate. | GR |  | Trust |  | Revenue Sharing |  | Local Half Cent |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $(19.9)$ | $(21.7)$ | (Insignificant) | (Insignificant) | $(0.7)$ | $(0.7)$ | $(1.9)$ | $(2.1)$ |
| $2024-25$ | $(22.3)$ | $(22.3)$ | (Insignificant) | (Insignificant) | $(0.7)$ | $(0.7)$ | $(2.1)$ | $(2.1)$ |
| $2025-26$ | $(23.0)$ | $(23.0)$ | (Insignificant) | (Insignificant) | $(0.8)$ | $(0.8)$ | $(2.2)$ | $(2.2)$ |
| $2026-27$ | $(23.7)$ | $(23.7)$ | (Insignificant) | (Insignificant) | $(0.8)$ | $(0.8)$ | $(2.3)$ | $(2.3)$ |
| $2027-28$ | $(24.3)$ | $(24.3)$ | (Insignificant) | (Insignificant) | $(0.8)$ | $(0.8)$ | $(2.3)$ | $(2.3)$ |


|  | $6 \%$ Sub-Total |  | Add: Local Option |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $(22.5)$ | $(24.5)$ | $(2.7)$ | $(3.0)$ | $(25.2)$ | $(27.5)$ |
| $2024-25$ | $(25.2)$ | $(25.2)$ | $(3.0)$ | $(3.0)$ | $(28.2)$ | $(28.2)$ |
| $2025-26$ | $(26.0)$ | $(26.0)$ | $(3.1)$ | $(3.1)$ | $(29.1)$ | $(29.1)$ |
| $2026-27$ | $(26.8)$ | $(26.8)$ | $(3.2)$ | $(3.2)$ | $(30.0)$ | $(30.0)$ |
| $2027-28$ | $(27.5)$ | $(27.5)$ | $(3.3)$ | $(3.3)$ | $(30.8)$ | $(30.8)$ |


|  | A | B | C | D | E | F | G | H | I | J | K |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 |  | HB 7063 |  |  |  |  |  |  |  | Permanent | Recurring |
| 2 |  | Diapers and Incontinence Products - ADULT |  |  |  |  |  |  |  |  |  |
| 3 |  |  |  |  |  |  |  |  |  |  |  |
| 4 |  | IBISWorld - US Manufacturing Diaper Industry Data |  |  |  |  |  |  |  |  |  |
| 5 |  |  |  | FY20-21 | FY21-22 | FY22-23 | FY23-24 | FY24-25 | FY25-26 | FY26-27 | FY27-28 |
| 6 |  | Total Domestic Demand in U.S. |  | 12,960,250,000 |  |  |  |  |  |  |  |
| 7 |  |  |  |  |  |  |  |  |  |  |  |
| 8 |  | Adult Diapers* Industry Revenue (31.2\% of total) | 31\% | 4,043,598,000 |  |  |  |  |  |  |  |
| 9 |  | Florida Share of Revenue (8.2\%) |  | 349,357,881 |  |  |  |  |  |  |  |
| 10 |  | Florida Sales Tax Revenue - Adult Diapers \& Incontience Products** |  | 20,961,473 |  |  |  |  |  |  |  |
| 11 |  | Growth in population 65 and over (FDEC) |  |  | 3.8\% | 3.5\% | 3.2\% | 3.1\% | 3.0\% | 3.0\% | 2.8\% |
| 12 |  | Adjustment to base year |  |  |  |  |  |  |  |  |  |
| 13 | ADOPTED | CPI - Household paper products ${ }^{1}$ | 9.41\% |  | 22,933,591 | 23,727,223 | 24,488,079 | 25,240,309 | 26,010,084 | 26,781,910 | 27,543,891 |
| 14 | Middle | GDP Deflator (NEEC) ${ }^{2}$ | 7.59\% |  | 22,552,338 | 23,332,777 | 24,080,983 | 24,820,709 | 25,577,686 | 26,336,682 | 27,085,995 |
| 15 | Low | Growth in population 65 and over (FDEC) | 3.77\% |  | 21,751,062 | 22,503,772 | 23,225,395 | 23,938,838 | 24,668,920 | 25,400,949 | 26,123,639 |
| 16 |  |  |  |  |  |  |  |  |  |  |  |
| 17 |  | Total Estimated Florida Sales Tax Revenue on Diapers and Incontinence Products |  |  |  |  |  |  |  |  |  |
| 18 | ADOPTED | CPI - Household paper products ${ }^{1}$ |  | 20,961,473 | 22,933,591 | 23,727,223 | 24,488,079 | 25,240,309 | 26,010,084 | 26,781,910 | 27,543,891 |
| 19 | Middle | GDP Deflator (NEEC) ${ }^{2}$ |  | 20,961,473 | 20,961,473 | 20,961,473 | 20,961,473 | 20,961,473 | 20,961,473 | 20,961,473 | 20,961,473 |
| 20 | Low | Growth in population (FDEC) |  | 20,961,473 | 20,961,473 | 20,961,473 | 20,961,473 | 20,961,473 | 20,961,473 | 20,961,473 | 20,961,473 |
| 21 |  |  |  |  |  |  |  |  |  |  |  |
| 22 |  |  |  |  |  |  |  | FY24-25 | FY25-26 | FY26-27 | FY27-28 |
| 23 |  | Sales Tax Impact |  |  |  |  | (24.5) | (25.2) | (26.0) | (26.8) | (27.5) |
| 24 |  |  |  |  |  |  |  |  |  |  |  |
| 25 |  | *Baby diapers includes disposible diapers, training pants | d cloth di | ers. Adult diapers | udes incontinen | oducts such as | ult diapers and | d pads for incontinence. |  |  |  |
| 26 |  | IBIS World Diaper Manufacturing, Industry Report OD 565 | , Februar | 021. |  |  |  |  |  |  |  |
| 27 |  | **Estimated Sales Tax Revenue assumes a $5.0 \%$ retail marku product market includes retailers who sell baby products. | up on dia | rs and incontinen | roducts. Based | ISWorld report | a average profi | fit margin in the baby p | product market is 5 . | .0\%. The baby |  |
| 28 |  | ${ }^{1}$ CPI for All Urban Consumers (CPI-U), US - Household pap | products, | ot seasonally adj | d, US Bureau of | r Statistics, Ju | 2021 to June 20 | 222 \% change. |  |  |  |
| 29 |  | ${ }^{2}$ IHS Markit Chained Price Index--Gross Domestic Product, | January 202 | 3 forecast, Source | le 1.1.9. Implicit | Deflators for | oss Domestic P | Product, seasonally adj | djusted, Bureau of Ec | Economic Analysis. |  |
| 30 |  | Date of analysis: 4/14/2023 |  |  |  |  |  |  |  |  |  |

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Energy Star Appliances - 1 year
Bill Number(s) HB 7063 Section 32

Entire Bill
区 Partial Bill: Section 32
Sponsor(s): Representative McClain
Month/Year Impact Begins: Effective date: July 1, 2023, impact on sales tax collections begins 8/1/2023
Date(s) Conference Reviewed: 4/14/2023

## Section 1: Narrative

a. Current Law: Under current law in Ch. 212, F.S., there are currently no permanent exemptions for energy efficient appliances. However, there is currently a sales tax holiday for the same type of Energy Star appliances with the same price caps effective from July 1, 2022 to June 30, 2023 as authorized by CS/HB7071 - Section 42.
b. Proposed Change: The tax levied under chapter 212, Florida Statutes, may not be collected during the period from July 1, 2023, through June 30, 2024, on the retail sale of a new ENERGY STAR appliance for non-commercial use.

Definition of the exempt items
The term "ENERGY STAR appliance" means one of the following products, if such product is designated by the United States Environmental Protection Agency and the United States Department of Energy as meeting or exceeding each agency's requirements under the ENERGY STAR program, and is affixed with an ENERGY STAR label:
(a) A washing machine selling for $\$ 1500$ or less;
(b) A clothes dryer selling for $\$ 1,500$ or less;
(c) A water heater selling for $\$ 1,500$ or less; or
(d) A refrigerator or combination refrigerator/freezer selling for $\$ 4,500$ or less.

## Section 2: Description of Data and Sources

Governor's Proposed Language, Section 15, Energy Star Appliances- 1 Year, adopted on 2/24/2023, http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2023/ pdf/page177-180.pdf
REC, Sales Tax Holiday on Energy Star Appliances, CS/HB7071 - Section 42, February 23, 2022, http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2022/ pdf/page535-538.pdf
US Bureau of Labor Statistics (BLS) - Consumer Expenditure Survey
Florida Economic Estimating Conference - 2/23
National Economic Estimating Conference - 2/23
Florida Demographic Estimating Conference 2/23
IBIS World
Email from IBIS World dated 1/26/2023.

## Section 3: Methodology (Include Assumptions and Attach Details)

This analysis uses the impact analysis for the Governor's Proposed Language - Section 15 (2023) as a basis. Data from IBIS World on domestic demand for major household appliances is used. The estimate uses national demand data, shared to Florida based on population. Florida's share is grown into the impact period using CPI. The amount of total appliance sales that are energy star certified varies by product and this is used to estimate a high (previously adopted for SB 356/ HB 201 (2022)), middle (clothes washers \& refrigerators), and low (clothes dryers) estimate.

## 2022 Session

In 2022, the REC adopted the high for CS/HB7071 - Section 42 (2022). The high assumes that $90 \%$ (the maximum from price research) of all items fall under the price caps, the middle - $89 \%$ (median from price research), and the low - $50 \%$ (average from price research). It is assumed that consumers will either delay or speed up their purchases to take advantage of the 365 day holiday, and for this reason an additional 60 days are added.

## 2023 Session - Governor's Proposed Language - Section 15

The IBIS data was updated with a 2022 report that included rebasing of the data to 2022 using the national GDP deflator and incorporated new data from the US census for years 2019 and 2020, as explained by IBIS World in an email dated 1/26/2023. The price research was updated and the percentages used have been updated. The shipment data from the EPA Energy Star program was also updated with 2021 shipments.

Revenue Source: Sales and Use Tax
Issue: Energy Star Appliances - 1 year
Bill Number(s) HB 7063 Section 32

The impact uses the updated shares of Energy Star appliances and the updated shares for \% under the price cap from the price research to calculate new high, middle, and low, using the same assumption for number of extra days beyond the 1 year holiday.

## 2023 Session - HB 7063 Section 32

The bill increases the price cap for refrigerators to $\$ 4,500$ or less. Additional research was carried out to determine the percent of Energy Star certified items that have a sale price below the new cap. The previously adopted impact was adjusted for the new price cap.

Additional days of purchases were assumed to be shifted into the holiday period due to the raised cap.
Section 4: Proposed Fiscal Impact The impact is proposed to affect FY 2023-24 (11/12) and FY 2024-25 (1/12).

|  | High |  | Middle |  | Low |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ |  |  | $(70.5)$ |  |  |  |
| $2024-25$ |  |  | $(6.4)$ |  |  |  |
| $2025-26$ |  |  |  |  |  |  |
| $2026-27$ |  |  |  |  |  |  |
| $2027-28$ |  |  |  |  |  |  |

Revenue Distribution: Sales and Use Tax

Section 5: Consensus Estimate (Adopted: 04/14/2023): The Conference adopted the proposed estimate.

|  | GR |  | Trust |  | Revenue Sharing |  | Local Half Cent |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $(62.4)$ | 0.0 | (Insignificant) | 0.0 | $(2.1)$ | 0.0 | $(6.0)$ | 0.0 |
| $2024-25$ | $(5.7)$ | 0.0 | (Insignificant) | 0.0 | $(0.2)$ | 0.0 | $(0.5)$ | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |


|  | $6 \%$ Sub-Total |  | Add: Local Option |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $(70.5)$ | 0.0 | $(8.5)$ | 0.0 | $(79.0)$ | 0.0 |
| $2024-25$ | $(6.4)$ | 0.0 | $(0.8)$ | 0.0 | $(7.2)$ | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |




## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Baby and Toddler Products
Bill Number(s): HB 7063 - Section 18

Entire Bill
Partial Bill: Section 18
Sponsor(s): Representative McClain
Month/Year Impact Begins: July 1, 2023
Date(s) Conference Reviewed: April 14, 2023

## Section 1: Narrative

a. Current Law: Currently there is no permanent sales tax exemption for the items. However, there is currently a one-year sales tax holiday (July 1, 2022- June 30, 2023) in place on Baby \& Toddler Clothing \& Shoes, authorized by CS/HB 7071, Section 51 (2022 Session, (Ch. 2022-156)). There is also a one-year sales tax holiday on children's diapers, authorized by CS/HB 7071, Section 50 (2022 Session, (Ch. 2022-156)).

Effective July 1, 2014, child restraint systems and booster seats for use in motor vehicles are exempt from sales tax. Components or accessories that are sold separately from the child restraint system or from the booster seat remain subject to sales tax (https://floridarevenue.com/taxes/tips/documents/TIP 14A01-05.pdf ).
b. Proposed Change: The bill exempts from sales tax the following:

1. Baby cribs, including baby playpens and baby play yards;
2. Baby strollers;
3. Baby safety gates;
4. Baby monitors;
5. Child safety cabinet locks and latches and electrical socket covers;
6. Bicycle child carrier seats and trailers designed for carrying young children, including any adaptors and accessories for these seats and trailers;
7. Baby exercisers, jumpers, bouncer seats and swings;
8. Breast pumps, bottle sterilizers, baby bottles and nipples, pacifiers, and teething rings;
9. Baby wipes;
10. Changing tables and changing pads;
11. Children's diapers, including single-use diapers, reusable diapers, and reusable diaper inserts; and
12. Baby and toddler clothing, apparel, and shoes, primarily intended for and marketed for children age 5 or younger. Baby and toddler clothing size 5 T and smaller and baby and toddler shoes size 13 T and smaller are presumed to be primarily intended for and marketed for children age 5 or younger.

## Section 2: Description of Data and Sources

Baby and Toddler Necessities - Apparel, Governor's Proposed Language - Section 2, adopted by the REC on 2/24/2023, http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2023/ pdf/page155-157.pdf .
Cribs and strollers, Governor's Proposed Language - Section 2, adopted by the REC on 2/24/2023,
http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2023/ pdf/page161-165.pdf
Tax Exemption for Diapers and Incontinence Products, Impact of SB 114/ HB 29 , adopted by the REC on 1/20/2023
(http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2023/_pdf/page13-15.pdf).
Baby and Toddler Necessities - Diapers and Wipes, Governor's Proposed Language - Section 2, adopted by the REC on 2/24/2023, http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2023/_pdf/page158-160.pdf
Bureau of Labor Statistics, Consumer Expenditure Survey
U.S. Census Bureau, American Community Survey, 2021

IHS Markit Chained Price Index
Deflators for Gross Domestic Product
FDEC Population Growth
IBISWorld - US Manufacturing Diaper Industry Data
FDEC Population Growth
IBIS World, Durable Baby Goods Stores in the US, Baby on board: Growing disposable income is likely to encourage the sale of industry items, Marley Brocke, October 2022

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Baby and Toddler Products
Bill Number(s): HB 7063 - Section 18

## Section 3: Methodology (Include Assumptions and Attach Details)

## Baby cribs, strollers and other equipment, items \#1 - \#8, \#10

This analysis uses consumer expenditures data from the Consumer Expenditure Survey (CES). Income before taxes from the CES is increased to the impact year by the growth rate of personal income from the FEEC. Annual expenditures per consumer units are derived by assuming their share of income before taxes remains constant. The number of consumer units from the CES is increased to the impact year by the growth of households from the FDEC. Detailed category data from the national survey is adjusted to Florida by assuming that Florida consumers spend the same share of their expenditures on strollers, cots and cribs.

Assumptions were made to estimate qualifying items in CES categories. A lever A was created to make assumptions for the percent of strollers that are not purchased as part of a safety seat travel system. This analysis assumes $70 \%$ of strollers that are not part of a travel system will be eligible for the sales tax exemption. A lever B was also made to reduce expenditures to eligible items based on the items specified in the bill. This analysis assumes that virtually all baby equipment and furniture will be eligible for the sales tax exemption. Only car seats and strollers that are part of a travel system were excluded from the expenditures since these are already exempt from sales tax in Florida since 2014.

## Baby wipes, item \# 9, and Children's diapers, item \# 11

This analysis uses the methodology for the impacts of SB 114/ HB 29 , adopted by the REC on 1/20/2023 (http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2023/pdf/page13-15.pdf) and of Baby and Toddler Necessities - Diapers and Wipes, Governor's Proposed Language - Section 2, adopted by the REC on 2/24/2023, http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2023/ pdf/page158-160.pdf . The methodology uses national data on diaper manufacturing from IBISWorld. Baby diapers represent $68.8 \%$ of the industry total and include disposable diapers, training pants and cloth diapers. The Florida share of baby diapers is calculated given the population of children 4 and under. A 5\% retail markup is applied to the estimated manufacturing industry revenue to calculate the total Florida Sales Tax Revenue from diapers.

The IBIS World report used for this analysis was last updated in February 2021. There is no set date for the publication of an update at this point since IBIS World is redesigning their reports. In the February 2021 report, industry revenues, both historical and forecast, were converted to 2021 Dollars by using the BEA implicit GDP deflator and are therefore presented in "real" terms in 2021 Dollars. While IBIS World growth is published in real terms, sales tax collection revenues are forecast here in nominal terms.

The last actual data point from the IBIS World report is FY 2020-21 industry revenues. Since FY 2021-22 was an extraordinary year in terms of historically high inflation experienced during this period, the CPI-U, US for Household paper products, June 2021 to June 2022 percent change was used to grow industry revenues from FY2020-21 to FY 2021-22. Industry revenues were grown by population growth for the population 0 to 4 years of age in the remaining years from FY 2021-22 to FY 2027-28.

The NEEC assumes that inflation will subside in FY 2022-23 and the Federal Reserve is reported to take measures to bring down inflation. Therefore, this analysis assumes that inflation will return to historical levels beginning with FY 2022-23 and no extraordinary inflation adjustment is necessary. In addition, a change in the average price of a good, as measured by the CPI, does not necessarily result in a change in total industry revenues or sales tax collections of the same magnitude. If prices increase, the quantity demanded may decrease, the quantity supplied may increase. Over time, changes in brand preferences or product preferences, income, the price of substitute products, population, or price expectations may affect demand for diapers.

Internet research found estimates of the ratio of the cost of wipes to the cost of diapers. The assumption is based on the average use of wipes per diaper. The market research indicated for every $\$ 1000$ spent on diapers, $\$ 500$ was spent on wipes, based on an average of 10 wipes per diaper. This analysis reduces the industry estimate from 10 wipes to 5 . While most diaper changes may not need that many wipes (5), wipes can also be used for cleaning baby hands and face when other cleaning methods are inconvenient.

## Baby and toddler clothing, apparel, and shoes, item \#12

This analysis uses consumer expenditures data from the Consumer Expenditure Survey (CES). Income before taxes from the CES is increased to the impact year by the growth rate of personal income from the FEEC. Annual expenditures per consumer units are derived by assuming their share of income before taxes remains constant. The number of consumer units from the CES is increased

Revenue Source: Sales and Use Tax
Issue: Baby and Toddler Products
Bill Number(s): HB 7063 - Section 18
to the impact year by the growth of households from the FDEC. Detailed category data from the national survey is adjusted to Florida by assuming that Florida consumers spend the same share of their expenditures on baby and toddler clothing and shoes.

The CES expenditure categories are for children under 2 and for children 2 to 15 years of age. All expenditures for children under 2 were deemed eligible for the sales tax exemption. A reduction to the expenditure category 2 to 15 was made to exclude children's clothing for ages outside of the bill's impact using FDEC Population projections by single age. Children ages $2,3,4, \& 5$ represent $28 \%$ of children ages 2 to 15 in Florida. Since only their apparel is exempt from sales tax, only $28 \%$ of the expenditures for children 2 to 15 was included as expenditures eligible for the sales tax exemption. Children's apparel for ages six and up is not eligible for the sales tax exemption in the proposed bill.

| Total Impact |  |  |  |  |  |  |
| :--- | :--- | :---: | :---: | :---: | :---: | :---: |
| FY | Cribs, strollers, <br> other baby <br> furniture and <br> equipment | Baby Diapers and <br> Wipes | Baby and toddler <br> clothing, apparel, and <br> shoes | Total |  |  |
| $2023-24$ | $(12.8)$ | $(45.5)$ | $(85.6)$ | $(143.9)$ |  |  |
| $2024-25$ | $(13.0)$ | $(46.1)$ | $(86.8)$ | $(145.9)$ |  |  |
| $2025-26$ | $(13.1)$ | $(46.6)$ | $(87.8)$ | $(147.5)$ |  |  |
| $2026-27$ | $(13.2)$ | $(47.1)$ | $(88.6)$ | $(148.9)$ |  |  |
| $2027-28$ | $(13.3)$ | $(47.5)$ | $(89.4)$ | $(150.2)$ |  |  |

Section 4: Proposed Fiscal Impact: Assume 11/12ths for first year's cash impact.

|  | High |  | Middle |  | Low |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ |  |  | $(131.9)$ | $(143.9)$ |  |  |
| $2024-25$ |  |  | $(145.9)$ | $(145.9)$ |  |  |
| $2025-26$ |  |  | $(147.5)$ | $(147.5)$ |  |  |
| $2026-27$ |  |  | $(148.9)$ | $(148.9)$ |  |  |
| $2027-28$ |  |  | $(150.2)$ | $(150.2)$ |  |  |

Revenue Distribution: Sales and Use Tax
Section 5: Consensus Estimate (Adopted: 04/14/2023): The Conference adopted the proposed estimate but changed eligible items to be $80 \%$ of the total cribs and strollers category.

|  | GR |  | Trust |  | Revenue Sharing |  | Local Half Cent |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $(114.9)$ | $(125.3)$ | (Insignificant) | (Insignificant) | $(3.9)$ | $(4.2)$ | $(11.0)$ | $(12.0)$ |
| $2024-25$ | $(127.2)$ | $(127.2)$ | (Insignificant) | (Insignificant) | $(4.3)$ | $(4.3)$ | $(12.2)$ | $(12.2)$ |
| $2025-26$ | $(128.6)$ | $(128.6)$ | (Insignificant) | (Insignificant) | $(4.3)$ | $(4.3)$ | $(12.3)$ | $(12.3)$ |
| $2026-27$ | $(129.8)$ | $(129.8)$ | (Insignificant) | (Insignificant) | $(4.4)$ | $(4.4)$ | $(12.4)$ | $(12.4)$ |
| $2027-28$ | $(130.9)$ | $(130.9)$ | (Insignificant) | (Insignificant) | $(4.4)$ | $(4.4)$ | $(12.6)$ | $(12.6)$ |


|  | $6 \%$ Sub-Total |  | Add: Local Option |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $(129.8)$ | $(141.6)$ | $(15.7)$ | $(17.1)$ | $(145.5)$ | $(158.7)$ |
| $2024-25$ | $(143.6)$ | $(143.6)$ | $(17.4)$ | $(17.4)$ | $(161.0)$ | $(161.0)$ |
| $2025-26$ | $(145.2)$ | $(145.2)$ | $(17.6)$ | $(17.6)$ | $(162.8)$ | $(162.8)$ |
| $2026-27$ | $(146.6)$ | $(146.6)$ | $(17.7)$ | $(17.7)$ | $(164.3)$ | $(164.3)$ |
| $2027-28$ | $(147.9)$ | $(147.9)$ | $(17.9)$ | $(17.9)$ | $(165.8)$ | $(165.8)$ |

Baby and toddler clothing, apparel, and shoes

|  | High |  | Middle |  | Low |  |
| :--- | :---: | :--- | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| 2023-24 |  |  | $(78.5)$ | $(85.6)$ |  |  |
| $2024-25$ |  |  | $(86.8)$ | $(86.8)$ |  |  |
| $2025-26$ |  |  | $(87.8)$ | $(87.8)$ |  |  |
| $2026-27$ |  |  | $(88.6)$ | $(88.6)$ |  |  |
| $2027-28$ |  |  | $(89.4)$ | $(89.4)$ |  |  |

Baby Diapers and Wipes

|  | High |  | Middle |  | Low |  |
| :--- | :---: | :--- | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ |  |  | $(41.7)$ | $(45.5)$ |  |  |
| $2024-25$ |  |  | $(46.1)$ | $(46.1)$ |  |  |
| $2025-26$ |  |  | $(46.6)$ | $(46.6)$ |  |  |
| $2026-27$ |  |  | $(47.1)$ | $(47.1)$ |  |  |
| $2027-28$ |  |  | $(47.5)$ | $(47.5)$ |  |  |

Cribs, strollers, other baby furniture and equipment

|  | High |  | Middle |  | Low |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | 0.0 | 0.0 | $(9.6)$ | $(10.5)$ | 0.0 | 0.0 |
| $2024-25$ | 0.0 | 0.0 | $(10.7)$ | $(10.7)$ | 0.0 | 0.0 |
| $2025-26$ | 0.0 | 0.0 | $(10.8)$ | $(10.8)$ | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | $(10.9)$ | $(10.9)$ | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | $(11.0)$ | $(11.0)$ | 0.0 | 0.0 |

TOTAL

|  | High |  | Middle |  | Low |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ |  |  | $(129.8)$ | $(141.6)$ |  |  |
| $2024-25$ |  |  | $(143.6)$ | $(143.6)$ |  |  |
| $2025-26$ |  |  | $(145.2)$ | $(145.2)$ |  |  |
| $2026-27$ |  |  | $(146.6)$ | $(146.6)$ |  |  |
| $2027-28$ |  |  | $(147.9)$ | $(147.9)$ |  |  |

Baby and Toddler Products

|  | Cribs, strollers, other <br> baby furniture and <br> equipment | Baby Diapers and Wipes | Baby and toddler clothing, <br> apparel, and shoes | Total |
| :--- | :---: | :---: | :---: | :---: |
| FY | $(10.5)$ | $(45.5)$ | $(85.6)$ | $(141.6)$ |
| $2023-24$ | $(10.7)$ | $(46.1)$ | $(86.8)$ | $(143.6)$ |
| $2024-25$ | $(10.8)$ | $(46.6)$ | $(87.8)$ | $(145.2)$ |
| $2025-26$ | $(10.9)$ | $(47.1)$ | $(88.6)$ | $(146.6)$ |
| $2026-27$ | $(11.0)$ | $(47.5)$ | $(89.4)$ | $(147.9)$ |
| $2027-28$ |  |  |  |  |




|  | A |  | B | C | D | E |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 70 | 5. Sales tax impact |  |  |  |  |  |
| 71 | FY |  | Growth in population 4 and under (FDEC) | Sales tax impact (\$ m) |  |  |
| 72 |  | 2024 | 1.5\% | \$10.5 |  |  |
| 73 |  | 2025 | 1.4\% | \$10.7 |  |  |
| 74 |  | 2026 | 1.1\% | \$10.8 |  |  |
| 75 |  | 2027 | 0.9\% | \$10.9 |  |  |
| 76 |  | 2028 | 0.9\% | \$11.0 |  |  |
| 78 | Last revision: 4/14/2023 |  |  |  |  |  |
| 79 |  |  |  |  |  |  |


|  | A | B | C | D | E | F | G | H | 1 | J | K |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | HB 70 |  |  |  |  |  | Permanent | Recurring |  |  |  |
| 2 | Baby Diapers and Wipes |  |  |  |  |  |  |  |  |  |  |
| 3 |  |  |  |  |  |  |  |  |  |  |  |
| 4 |  |  |  |  |  |  |  |  |  |  |  |
| 5 |  | Proposed Language - Governor (2023 Session) - Tax Exemption for Baby Diapers and Baby Wipes |  |  |  |  |  |  |  |  |  |
| 6 |  |  |  |  |  |  |  |  |  |  |  |
| 7 |  | IBISWorld - US Manufacturing Diaper Industry Data |  |  |  |  | FY23-24 | FY24-25 | FY25-26 | FY26-27 | FY27-28 |
| 8 |  |  |  | FY20-21 | FY21-22 | FY22-23 |  |  |  |  |  |
| 9 |  | Total Domestic Demand in U.S. |  | 12,960,250,000 |  |  |  |  |  |  |  |
| 10 |  |  |  |  |  |  |  |  |  |  |  |
| 11 |  | Baby Diapers* Industry Revenue (68.8\% of total) | 0.225 | 8,916,652,000 |  |  |  |  |  |  |  |
| 12 |  | Add Adjustment for baby wipes*** |  | 2,006,246,700 |  |  |  |  |  |  |  |
| 13 |  | Total, baby diapers and wipes |  | 10,922,898,700 |  |  |  |  |  |  |  |
| 14 |  |  |  |  |  |  |  |  |  |  |  |
| 15 |  | Florida Share of Revenue (5.9\%) |  | 671,105,710 |  |  |  |  |  |  |  |
| 16 |  | Florida Sales Tax Revenue - Baby Diapers \& Wipes** |  | 40,266,343 |  |  |  |  |  |  |  |
| 17 |  | Growth in population 4 and under (FDEC) |  |  |  | 1.7\% | 1.5\% | 1.4\% | 1.1\% | 0.9\% | 0.9\% |
| 18 | $\begin{aligned} & \text { NEW } \\ & \text { High } \end{aligned}$ | Adjustment to base year |  |  |  |  | 45,470,817 | 46,123,824 | 46,634,664 | 47,076,058 | 47,498,397 |
| 19 |  | CPI - Household paper products ${ }^{1}$ | 9.41\% |  | 44,054,720 | 44,794,097 |  |  |  |  |  |
| 20 |  |  |  |  |  |  |  |  |  |  |  |
| 21 |  |  |  |  |  |  |  |  |  |  |  |
| 22 |  |  |  |  |  |  |  |  |  |  |  |
| 23 |  |  |  |  |  |  |  |  |  |  |  |
| 24 |  | *Baby diapers includes disposible diapers, training pants and cloth diapers. |  |  |  |  |  |  |  |  |  |
| 25 |  | IBIS World Diaper Manufacturing, Industry Report OD 5652, February 2021. |  |  |  |  |  |  |  |  |  |
| 26 |  | **Estimated Sales Tax Revenue assumes a 5.0\% retail markup on diapers and incontinence products. Based on IBISWorld report, the average profit margin in the baby product market is 5.0\%. The baby product market includes retailers who sell baby products. |  |  |  |  |  |  |  |  |  |
| 27 |  | ${ }_{* * *}$ Factor represents an assumption representing the ratio of the cost of wipes to the cost of diapers; Ratio based on EDR research, including source: https://www.investopedia.com/articles/pf/08/budgeting-for-baby.asp\#:~:text=Diapers\%3A\%20Diapers\%20also\%20vary\%20in,That's\%20approximately\%20\%24120\%20a\%20month, https://www.healthline.com/health/baby/how-many-newborn-diapers-do-i-need). |  |  |  |  |  |  |  |  |  |
| 28 |  | ${ }^{1}$ CPI for All Urban Consumers (CPI-U), US - Household paper products, not seasonally adjusted, US Bureau of Labor Statistics, June 2021 to June 2022 \% change. |  |  |  |  |  |  |  |  |  |
| 29 |  | ${ }^{2}$ IHS Markit Chained Price Index--Gross Domestic Product, January 2023 forecast, Source: Table 1.1.9. Implicit Price Deflators for Gross Domestic Product, seasonally adjusted, Bureau of Economic Analysis. |  |  |  |  |  |  |  |  |  |
| 30 |  | Date of analysis: 2/24/2023 |  |  |  |  |  |  |  |  |  |
| 31 |  |  |  |  |  |  |  |  |  |  |  |



## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Gas Ranges and Cooktops Sales Tax Exemption
Bill Number(s): HB 7063

## Entire Bill

$\square$ Partial Bill: Section 33

## Sponsor(s)

Month/Year Impact Begins: Effective date: July 1, 2023, impact on sales tax collections begins 8/1/2023
Date(s) Conference Reviewed: April 14, 2023

## Section 1: Narrative

a. Current Law: Under current law in Ch. 212, F.S., gas ranges and cooktops purchased in store or online are subject to the $6 \%$ Sales and Use Tax.
b. Proposed Change: The proposed language exempts from sales tax the retail sales of gas ranges and cooktops when installed in a kitchen for fiscal year 2023-24.

## Definition of the exempt items

For the purposes of this section, the term "gas range and cooktop" means any range and/or cooktop that is installed in a kitchen; includes an oven, a cooktop, or both; and is fueled by combustible gas such as natural gas, propane, butane, liquefied petroleum gas, or other flammable gas. The term does not include outdoor gas grills, camping stoves, or other portable ranges. The language does not specifically exclude dual fuel gas ranges and cooktops, for example gas and electric.

## Section 2: Description of Data and Sources

- EIA
- Florida Natural Gas Number of Residential Consumers - Sales

Florida Natural Gas Number of Residential Consumers - Sales (Number of Elements) (eia.gov)

- Florida Natural Gas Number of Commercial Consumers - Sales

Florida Natural Gas Number of Commercial Consumers - Sales (Number of Elements) (eia.gov)

- "Highlights for appliances in U.S. homes by state, 2020"

State Appliances.pdf (eia.gov)

- Commercial Building Energy Consumption Survey (CBECS)

Energy Information Administration (EIA)-Commercial Buildings Energy Consumption Survey (CBECS)

- Residential Energy Consumption Survey (RECS)
U.S. Energy Information Administration - EIA - Independent Statistics and Analysis
- Gas range and cooktop rebate data provided by the Florida Public Service Commission
- Price data for gas range and cooktops pulled from Katom Restaurant Supply, Inc. and Home Depot using the Web Scraper application


## Section 3: Methodology (Include Assumptions and Attach Details)

To estimate the sales tax exemption impact of gas range and cooktop appliances, the third approach shares out Florida's total natural gas sales to the gas range and cooktop appliance level using (1) gas range and cooktop appliance rebate data provided by the Florida Public Service Commission, (2) EIA's Commercial Building Energy Consumption Survey, and (3) EIA's Residential Energy Consumption Survey.

- Step 1: EIA's total natural gas sales to Florida's residential and commercial consumers was used as the starting basis of this analysis. Actuals were available to FY2021-22. From FY2022-23 to FY2023-24, 3-year averages of the residential and commercial sales actuals were used to estimate either series' sales.
- Step 2: Shares of residential and commercial customer types were calculated, respectively, from 3-year averages of sales data actuals.
- Step 3: Gas range and cooktop rebate data from one of Florida's largest natural gas service providers, People’s Gas (PG), was used to estimate the relationship between total natural gas customers and natural gas range and cooktop appliance customers.


## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Gas Ranges and Cooktops Sales Tax Exemption
Bill Number(s): HB 7063

- Residential customers: In their "Highlights for appliances in U.S. homes by state, 2020" data release, EIA reported that 630,000 households in Florida had a natural gas cooking appliance. ${ }^{1}$ For that same year, they reported 795,038 total natural gas sales to residential customers. ${ }^{2}$ For FY2020-21, the share of residences with natural gas cooking appliances from total residential natural gas sales was $79.2 \%$. This relationship was shared out to PG's reported 425,000 total customers, estimating that 336,776 of their residential customers have natural gas cooking appliances. PG's share of residential gas range rebates, or known sales, to total residential natural gas customers in FY2020-21 was then calculated from total residential rebates reported for that same year over the estimated number of residential customers with natural gas cooking appliances (11,603/336,776). For FY2020-21, an estimated $3.45 \%$ of PG's residential natural gas customers were natural gas appliance customers.
- Commercial customers: EIA does not have a reported number of commercial customers with natural gas cooking appliances. However, they periodically publish their Commercial Building Energy Consumption Survey (CBECS) estimating the number of commercial facilities with natural gas and propane cooking capabilities. They also periodically publish their Residential Energy Consumption Survey (RECS) which estimates the number of natural gas and propane cooking appliances per household. Using the most recent data from each survey ( 2020 for RECS and 2018 for CBECS), the share ( $6.57 \%$ ) of commercial facilities with natural gas cooking capabilities to residential gas cooking appliances was taken to estimate the relationship between consumer sectors for gas range and cooktop units. The $6.57 \%$ share was applied to PG's estimated number of residential customers with a natural gas cooking appliance to arrive at the number of commercial customers with a natural gas cooking appliance.
- Step 4: Both the residential and commercial gas range and cooktop rebate-to-customer shares (3.45\% and 0.09\%, respectively) were applied to EIA's total natural gas sales data (discussed in step 1) to estimate the total number of sales of gas ranges and cooktops per year in Florida. Using the customer-type distribution mentioned in Step 2, residential and commercial sales were then broken out from the calculated total gas range and cooktop sales to better capture the different movement in either consumer series.
- Step 5: Price data for commercial and residential gas range and cooktop units within low, middle, and high price brackets were pulled using the Web Scraper application on Katom Restaurant Supply, Inc. and Home Depot, noting the frequency of gas ranges and cooktops purchased at the different price points. ${ }^{3}$
- For residential gas range and cooktop units, the low and high prices were used for the lower and higher sales (\$) estimates, respectively. The middle sales (\$) estimate for residential gas range units was derived from the median price of residential units.
- For commercial gas range and cooktop units, the low, middle, and high price brackets comprised the low, middle, and high sales (\$) estimates.
- Step 6: Finally, the 6\% sales tax was applied to dollar value sales to estimate the impact of the proposed FY tax exemption on sales of gas ranges for FY 23-24.


## Section 4: Proposed Fiscal Impact:

|  | High |  | Middle |  | Low |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $\$(20.2)$ |  | $\$(5.6)$ |  | $\$(1.4)$ |  |
| $2024-25$ | $\$(1.9)$ |  | $\$(0.5)$ |  | $\$(0.1)$ |  |
| $2025-26$ |  |  |  |  |  |  |
| $2026-27$ |  |  |  |  |  |  |
| $2027-28$ |  |  |  |  |  |  |

Revenue Distribution: Sales and Use Tax

[^0]Revenue Source: Sales and Use Tax
Issue: Gas Ranges and Cooktops Sales Tax Exemption
Bill Number(s): HB 7063

Section 5: Consensus Estimate: (Adopted: 04/14/2023): The Conference adopted the middle estimate.

|  | GR |  | Trust |  | Revenue Sharing |  | Local Half Cent |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $(5.0)$ | 0.0 | (Insignificant) | 0.0 | (0.2) | 0.0 | (0.5) | 0.0 |
| $2024-25$ | $(0.5)$ | 0.0 | (Insignificant) | 0.0 | (Insignificant) | 0.0 | (Insignificant) | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |


|  | $6 \%$ Sub-Total |  | Add: Local Option |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $(5.6)$ | 0.0 | $(0.7)$ | 0.0 | $(6.3)$ | 0.0 |
| $2024-25$ | $(0.5)$ | 0.0 | $(0.1)$ | 0.0 | $(0.6)$ | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |

Revenue Source: Sales and Use Tax
Issue: Gas Ranges and Cooktops Sales Tax Exemption Bill Number(s): HB 7063


## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Gas Ranges and Cooktops Sales Tax Exemption
Bill Number(s): HB 7063








Gas ranges and cooktops: FY2023-24 sales tax exemption impact
4/14/2023
*Estimates are italiscized and underlined


| Customer type |  | Low estimate |  | Middle estimate |  | High estimate |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Residential | FY20-21 | \$ | 19,395,573 | \$ | 63,286,851 | \$ | 274,402,137 |
|  | FY21-22 | \$ | 20,000,627 | \$ | 65,261,114 | \$ | 282,962,241 |
|  | FY22-23 | \$ | 20,680,476 | \$ | 67,479,429 | \$ | 292,580,517 |
|  | FY23-24 | \$ | 21,383,434 | \$ | 69,773,147 | \$ | 302,525,731 |
|  | FY24-25 | \$ | 22,110,286 | \$ | 72,144,833 | \$ | 312,808,997 |
| Commercial | FY20-21 | \$ | 2,923,686 | \$ | 29,232,254 | \$ | 59,289,314 |
|  | FY21-22 | \$ | 3,014,892 | \$ | 30,144,168 | \$ | 61,138,872 |
|  | FY22-23 | \$ | 3,117,372 | \$ | 31,168,809 | \$ | 63,217,067 |
|  | FY23-24 | \$ | 3,223,336 | \$ | 32,228,280 | \$ | 65,365,902 |
|  | FY24-25 | \$ | 3,332,902 | \$ | 33,323,764 | \$ | 67,587,779 |
| Total | FY20-21 | \$ | 22,319,259 | \$ | 92,519,104 | \$ | 333,691,451 |
|  | FY21-22 | \$ | 23,015,519 | \$ | 95,405,282 | \$ | 344,101,113 |
|  | FY22-23 | \$ | 23,797,848 | \$ | 98,648,238 | \$ | 355,797,584 |
|  | FY23-24 | \$ | 24,606,770 | \$ | 102,001,428 | \$ | 367,891,633 |
|  | FY24-25 | \$ | 25,443,188 | \$ | 105,468,596 | \$ | 380,396,775 |


| Customer type | 6\% |  | estimate |  | e estimate |  | estimate |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Residential | FY20-21 | \$ | 1,163,734 | \$ | 3,797,211 | \$ | 16,464,128 |
|  | FY21-22 | \$ | 1,200,038 | \$ | 3,915,667 | \$ | 16,977,734 |
|  | FY22-23 | \$ | 1,240,829 | \$ | 4,048,766 | \$ | 17,554,831 |
|  | FY23-24 | \$ | 1,283,006 | \$ | 4,186,389 | \$ | 18,151,544 |
|  | FY24-25 | \$ | 1,326,617 | \$ | 4,328,690 | \$ | 18,768,540 |
| Commercial | FY20-21 | \$ | 175,421 | \$ | 1,753,935 | \$ | 3,557,359 |
|  | FY21-22 | \$ | 180,894 | \$ | 1,808,650 | \$ | 3,668,332 |
|  | FY22-23 | \$ | 187,042 | \$ | 1,870,129 | \$ | 3,793,024 |
|  | FY23-24 | \$ | 193,400 | \$ | 1,933,697 | \$ | 3,921,954 |
|  | FY24-25 | \$ | 199,974 | \$ | 1,999,426 | \$ | 4,055,267 |
| Total | FY20-21 | \$ | 1,339,156 | \$ | 5,551,146 | \$ | 20,021,487 |
|  | FY21-22 | \$ | 1,380,931 | \$ | 5,724,317 | \$ | 20,646,067 |
|  | FY22-23 | \$ | 1,427,871 | \$ | 5,918,894 | \$ | 21,347,855 |
|  | FY23-24 | \$ | 1,476,406 | \$ | 6,120,086 | \$ | 22,073,498 |
|  | FY24-25 | \$ | 1,526,591 | \$ | 6,328,116 | \$ | 22,823,807 |


| FY2023-24 Sales Tax Exemption Impact for gas ranges and co |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| cash |  |  |  |  |

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Oral Hygiene Products - Permanent
Bill Number(s): HB 7063 - Section 18

Entire Bill
Partial Bill: Section 18
Sponsor(s): Representative McClain
Month/Year Impact Begins: July 1, 2023, sales tax collections impact begins 8/1/2023.
Date(s) Conference Reviewed: 4/14/2023

## Section 1: Narrative

a. Current Law: Under current law in Ch. 212, F.S., oral hygiene products purchased in store or online are subject to the $6 \%$ Sales and Use Tax.
b. Proposed Change: The proposed bill exempts oral hygiene products from sales tax permanently. The term "oral hygiene product" means electric and manual toothbrushes, toothpaste, dental floss, dental picks, oral irrigators, and mouthwash.

## Section 2: Description of Data and Sources

US Bureau of Labor Statistics (BLS) - Consumer Expenditure Survey
Florida Economic Estimating Conference - 2/23
National Economic Estimating Conference - 2/23
Florida Demographic Estimating Conference 2/23
Allied Market Research, Personal Care Electrical Appliances Market by Product Type, 2022-2031.
https://www.alliedmarketresearch.com/personal-care-electrical-appliances-market.

## Section 3: Methodology (Include Assumptions and Attach Details)

The Consumer Expenditure Survey provides an estimate of the percentage of expenditures spent on oral hygiene products and electric personal care appliances. The percentage spent on oral hygiene products was then applied to aggregate expenditures shared out for Florida to estimate daily taxable expenditures on manual toothbrushes, toothpaste, dental floss, and dental picks.

The percentage spent on electric personal care appliances was reduced to exclude not applicable personal electric appliances by using information from an internet publication by Allied Market Research. The percentage was then applied to aggregate expenditures shared out for Florida to estimate daily taxable expenditures on electric toothbrushes and oral irrigators.

The daily sales tax number was then adjusted for 365 days since this is a permanent sales tax exemption. The advantage buying factoring of an additional 30 days from the impact of the Governor's Proposed Language was eliminated for the same reason.

Other adjustments include business and visitor purchases. Bill language conditions \& exclusions were also factored in. These includes price limits and other price exclusions, certain tourism-related dealers, impulse purchases, and other bill language exclusions not explicitly accounted for elsewhere.

In comparison to the adopted impact for the Governor's Proposed Language, this impact calculates the year as having 365 days since this is a permanent impact. In addition, the additional days of purchasing (time-shifting of purchases) is removed from the impact since this is a permanent exemption and there is no incentive to shift purchases.

SALES TAX COLLECTIONS (\$ MILLION)

| FY 2023-24 | Middle |  |
| :--- | :--- | ---: |
| Oral hygiene products and articles | $\$$ | $(33.7)$ |
| Electric personal care appliances | $\$$ | $(1.8)$ |
| Total | $\$$ | $(35.5)$ |

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Oral Hygiene Products - Permanent
Bill Number(s): HB 7063 - Section 18
Since this is a permanent exemption, the growth in personal income from the FEEC is used to grow sales tax collections in future years.

|  |  |  |
| :--- | ---: | ---: |
| FY Ending | Total Impact | Growth in Personal <br> Income, FEEC |
| 2024 | $(35.5)$ |  |
| 2025 | $(37.0)$ | 3.9 |
| 2026 | $(38.5)$ | 4.1 |
| 2027 | $(40.1)$ | 4.1 |
| 2028 | $(41.7)$ | 4.1 |

Section 4: Proposed Fiscal Impact The proposed impact is $11 / 12^{\text {th }}$ of the impact for FY 2023-24 due to the lag in collections.

|  | High |  | Middle |  | Low |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ |  |  | $(32.5)$ | $(35.5)$ |  |  |
| $2024-25$ |  |  | $(37.0)$ | $(37.0)$ |  |  |
| $2025-26$ |  |  | $(38.5)$ | $(38.5)$ |  |  |
| $2026-27$ |  |  | $(40.1)$ | $(40.1)$ |  |  |
| $2027-28$ |  |  | $(41.7)$ | $(41.7)$ |  |  |

## Revenue Distribution:

Section 5: Consensus Estimate (Adopted: 04/14/2023): The Conference adopted the proposed estimate.

|  | GR |  | Trust |  | Revenue Sharing |  | Local Half Cent |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $(28.7)$ | $(31.4)$ | (Insignificant) | (Insignificant) | $(1.0)$ | $(1.1)$ | $(2.8)$ | $(3.0)$ |
| $2024-25$ | $(32.8)$ | $(32.8)$ | (Insignificant) | (Insignificant) | $(1.1)$ | $(1.1)$ | $(3.1)$ | $(3.1)$ |
| $2025-26$ | $(34.1)$ | $(34.1)$ | (Insignificant) | (Insignificant) | $(1.1)$ | $(1.1)$ | $(3.3)$ | $(3.3)$ |
| $2026-27$ | $(35.5)$ | $(35.5)$ | (Insignificant) | (Insignificant) | $(1.2)$ | $(1.2)$ | $(3.4)$ | $(3.4)$ |
| $2027-28$ | $(36.9)$ | $(36.9)$ | (Insignificant) | (Insignificant) | $(1.2)$ | $(1.2)$ | $(3.5)$ | $(3.5)$ |


|  | $6 \%$ Sub-Total |  | Add: Local Option |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $(32.5)$ | $(35.5)$ | $(3.9)$ | $(4.3)$ | $(36.4)$ | $(39.8)$ |
| $2024-25$ | $(37.0)$ | $(37.0)$ | $(4.5)$ | $(4.5)$ | $(41.5)$ | $(41.5)$ |
| $2025-26$ | $(38.5)$ | $(38.5)$ | $(4.7)$ | $(4.7)$ | $(43.2)$ | $(43.2)$ |
| $2026-27$ | $(40.1)$ | $(40.1)$ | $(4.9)$ | $(4.9)$ | $(45.0)$ | $(45.0)$ |
| $2027-28$ | $(41.7)$ | $(41.7)$ | $(5.0)$ | $(5.0)$ | $(46.7)$ | $(46.7)$ |





## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Back-to-School Sales Tax Holiday, $2 \times 14$ Days, $\$ 100$ Clothing/ $\$ 50$ Supplies/ $\$ 1,500$ or less Computers
Bill Number(s): HB 7063 - Section 28
$\square$ Entire Bill
Partial Bill: Section 28
Sponsor(s): Ways \& Means Committee; McClain
Month/Year Impact Begins: The sales tax holiday will affect July and August 2022 activity and, subsequently, August and September collections.
Date(s) Conference Reviewed: 4/14/2023

## Section 1: Narrative

## a. Current Law:

Under current law in Ch. 212, F.S., clothing, school supplies, learning aides and jigsaw puzzles, and computers and related accessories purchased in store or online are subject to the $6 \%$ Sales and Use Tax.
b. Proposed Change:

Duration: The sales tax holiday is proposed for a 14-day period beginning on July 24 through August 6, 2023 and for a 14-day period beginning on January 1 through January 14, 2023.

Clothing: The bill exempts sales of "clothing, wallets, or bags, including handbags, backpacks, fanny packs, and diaper bags, but excluding briefcases, suitcases, and other garment bags" from the Sales and Use Tax as long as the sales price of the item does not exceed $\$ 100$. Clothing is defined as "any article of wearing apparel intended to be worn on or about the human body, excluding watches, watchbands, jewelry, umbrellas, and handkerchiefs," and including all footwear except for "skis, swim fins, roller blades, and skates."

School Supplies: During this same period, sales of school supplies having a sales price of $\$ 50$ or less per item are exempt from the Sales and Use Tax. School supplies are defined as "pens, pencils, erasers, crayons, notebooks, notebook filler paper, legal pads, binders, lunch boxes, construction paper, markers, folders, poster board, composition books, poster paper, scissors, cellophane tape, glue or paste, rulers, computer disks, staplers and staples used to secure paper products, protractors, compasses, and calculators."

Learning aids and jigsaw puzzles: Also exempt are learning aids and jigsaw puzzles having a sales price of $\$ 30$ or less. The term "learning aids" means "flashcards or other learning cards, matching or other memory games, puzzle books and search-and-find books, interactive or electronic books and toys intended to teach reading or math skills, and stacking or nesting blocks or sets."

Computers: Also exempt are personal computers or personal computer-related accessories purchased for noncommercial home or personal use, selling for less than $\$ 1,500$ per item. Exempted items include "electronic book readers, laptops, desktops, handhelds, tablets, and tower computers" and related accessories including "keyboards, mice, personal digital assistants, monitors (not including devices with a television tuner), other peripheral devices, modems, routers, and nonrecreational software, regardless of whether the accessories are used in association with a personal computer base unit." The exemption does not apply to "cellular telephones, video game consoles, digital media receivers, or devices that are not primarily designed to process data." Related accessories do not include "furniture or systems, devices, software, monitors with a television tuner, or peripherals designed or intended primarily for recreational use."

The tax exemptions do not apply to sales within a theme park or entertainment complex, as defined in 509.013(9), Florida Statutes, within a public lodging establishment, as defined in 509.013(4), Florida Statutes or within an airport, as defined in 330.27(2), Florida Statutes.

The bill allows a dealer to "opt out" of the sales tax holiday if "less than five percent of the dealer's gross sales of tangible personal property in the prior calendar year are comprised of items that would be exempt" under the legislation. If the qualifying dealer chooses not to participate in the tax holiday, the dealer must notify the Department of Revenue in writing and post a copy of that notice in a conspicuous location at the place of business.

## Section 2: Description of Data and Sources

- REC Impact for Back-to-School Sales Tax Holiday - 2 * 2 Weeks, Governor's Proposed Language - Section 11, 2/17/2023, http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2023/ pdf/page134-142.pdf ,


## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Back-to-School Sales Tax Holiday, $2 x 14$ Days, $\$ 100$ Clothing/ $\$ 50$ Supplies/\$1,500 or less Computers
Bill Number(s): HB 7063 - Section 28

- REC Impact for CS/HB 7071, Section 43, School Sales Tax Holiday, 14 Days, $\$ 100$ Clothing $/ \$ 50$ Supplies/ $\$ 1,500$ or Less Computers, Revenue Estimating Impact Conference, 6/3/2022, http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2022/ pdf/page726-733.pdf
- Clothing and Shoes expenditures forecast, February 2023 National Economic Estimating Conference.
- Consumer Computer expenditures forecast, February 2023 National Economic Estimating Conference.
- U.S. Population (total and 65+), 3rd Quarter estimates, February 2023 National Economic Estimating Conference.
- Florida Population (total and 65+), 3rd Quarter estimates, February 2023 Demographic Estimating Conference.
- Estimates of Florida public school enrollment, February 2023 K-12 Enrollment Estimating Conference.
- Estimates of Florida private school enrollment, Private School Annual Report 2021-2022 (Florida Department of Education). Available at http://www.fldoe.org/schools/school-choice/private-schools/annual-reports.stml.
- Estimates of Florida public and private college/university fall enrollment, Integrated Postsecondary Education Data System (National Center for Education Statistics). Available at www.nces.ed.gov/ipeds. Estimates include Florida College System institutions, State Universities, career centers, and private institutions eligible to participate in the EASE or ABLE tuition assistance programs. Last accessed 2/3/2023.
- Tax collections by kind code, FY 2021-22, Form 10, Florida Department of Revenue.


## Section 3: Methodology (Include Assumptions and Attach Details)

## NOTE: The methodology below offers some incremental modifications to deriving taxable expenditures from consumer expenditure estimates.

Clothing/Shoes/Backpacks: Florida expenditures for clothing and shoes are derived from total national expenditures for clothing and shoes using Florida population (adjusted for ages 65+). The total Florida annual expenditures are converted to a 1-day amount and assume that $55 \%$ of the expenditures would be under the $\$ 100$ limit. Backpacks are assumed to be included in clothing. Backpacks are included in the clothing total. An advantage buying factor is also applied.

This impact is built to eliminate the overlap with other sales tax holidays. The overlap between HB 7063 Section 17, baby \& toddler clothing and baby diapers (permanent) and Back-to-School clothing ( $2 \times 2$ weeks) is eliminated here for the July - August period and the January period since the two holidays will overlap. The clothing estimate in Back-to-School is reduced to exclude baby and toddler clothing and baby diapers for all four weeks of the holiday. Baby diapers are considered clothing in the DOR TIP and in the Consumer Expenditure Survey. Adult diapers are not considered clothing in the Consumer Expenditure Survey. Adult diapers are included under medical supplies.

School Supplies: For school supplies (including staplers), an amount of expenditures is assumed per student, by grade level. The per student expenditure is multiplied by the estimated number of students enrolled in public or private elementary and secondary schools, Florida Colleges, State Universities, public technical colleges/career centers, and private colleges/universities. The estimated total expenditure by students is increased for advantage business spending by $20 \%$ and an additional $10 \%$ is added for the extended list. It is assumed that $90 \%$ of expenditures would be under the $\$ 50$ limit.

This impact is built to eliminate the overlap with other sales tax holidays. The overlap between HB 7063 Section 30, Freedom Summer - children's toys, and school supplies, specifically pencils, markers, crayons, pencil sharpeners, is eliminated here for the July - August 2-week period since the two holidays will overlap. It is assumed that certain school supplies are children's toys, specifically art supplies, and, as such, are exempted under the Freedom Summer - Children's Toys holiday. The school supplies estimate in Back-to-School is reduced to exclude the estimated share these items account for in the impact for the first 2 weeks of the holiday. There is no overlap in the second period in January 2024, so the Back-to-School impact for this category remains. The overlap may be minimal and smaller than estimated here since items used for arts and crafts and items required on school supply lists are not necessarily the same type.

Learning Aids \& Jigsaw Puzzles: Florida expenditures for games, toys, and hobbies are derived from total national expenditures for games, toys, and hobbies using Florida population. It is assumed that learning aids and jigsaw puzzles as defined represent $10 \%$ of the category. The total Florida annual expenditures are converted to a 1-day amount and assume that 40\% of the expenditures in the category would be under the $\$ 30$ limit. An advantage buying factor to account for additional purchasing is used.

Revenue Source: Sales and Use Tax
Issue: Back-to-School Sales Tax Holiday, $2 \times 14$ Days, $\$ 100$ Clothing $/ \$ 50$ Supplies/ $\$ 1,500$ or less Computers
Bill Number(s): HB 7063 - Section 28
This impact is built to eliminate the overlap with other sales tax holidays. The overlap between HB 7063 Section 30, Freedom Summer - children's toys, and Back-to-School school supplies is eliminated here for the July - August 2-week period since the two holidays will overlap.

Computers: Florida expenditures are derived from total national expenditures for computers and peripherals using Florida population. In addition to hardware expenditures, expenditures for computer software and accessories and for calculators are added. Since only certain modes of software sales are subject to sales tax (if the software is purchased in a Florida store), only a share of expenditures on software are included. The total Florida expenditures are adjusted for the percentage of total expenditures assumed to be exempt ( $=70 \%$ ). An advantage buy factor is added for additional purchases by the general public. Purchases for commercial use are not exempt.

Under the proposed language theme parks and entertainment complexes, lodging establishments, and airports will not give consumers the sales tax exemption. There is not specific estimate for this impact.

|  | 2023-24 |  |
| :--- | ---: | ---: |
| Expenditure Type | PROPOSED |  |
| Clothing \& Shoes $-\$ 100$ or Less | \$ | $(100.7)$ |
| School Supplies $-\$ 50$ or Less | $\$$ | $(10.7)$ |
| Learning Aids and Jigsaw Puzzles $-\$ 30$ or Less | $\$$ | $(0.6)$ |
| Personal Computers and Related Accessories $-\$ 1,500$ or Less | $\$$ | $(29.4)$ |
|  | \$ | $\mathbf{( 1 4 1 . 4 )}$ |

*Estimates in millions of dollars

Section 4: Proposed Fiscal Impact: The impact is nonrecurring for FY 2023-24 only.

|  | High |  | Middle |  | Low |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ |  |  | $(141.4)$ |  |  |  |
| $2024-25$ |  |  |  |  |  |  |
| $2025-26$ |  |  |  |  |  |  |
| $2026-27$ |  |  |  |  |  |  |
| $2027-28$ |  |  |  |  |  |  |

## Revenue Distribution: Sales and Use Tax

Section 5: Consensus Estimate (Adopted: 04/14/2023): The Conference adopted the proposed estimate but made an adjustment to the overlap between school supplies and toys and the advantage buying for learning toys.

|  | GR |  | Trust |  | Revenue Sharing |  | Local Half Cent |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $(126.8)$ | 0.0 | (Insignificant) | 0.0 | $(4.3)$ | 0.0 | $(12.2)$ | 0.0 |
| $2024-25$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |


|  | 6\% Sub-Total |  | Add: Local Option |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $(143.3)$ | 0.0 | $(17.3)$ | 0.0 | $(160.6)$ | 0.0 |
| $2024-25$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Back-to-School Sales Tax Holiday, $2 x 14$ Days, $\$ 100$ Clothing/ $\$ 50$ Supplies/\$1,500 or less Computers Bill Number(s): HB 7063 - Section 28






## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax, Corporate Income Tax
Issue: Section 9, 26
Bill Number(s): CS/HB 5

Entire Bill
x Partial Bill: CS/HB 5 Section 26
Sponsor(s): Representative Esposito
Month/Year Impact Begins: July 1, 2023
Date(s) Conference Reviewed: April 14, 2023

## Section 1: Narrative

a. Current Law: Section 212.097 F.S., allows eligible businesses to receive tax credits for being located within urban high-crime areas.
b. Proposed Change: Section 26- The proposed language repeals 212.097

Section 9 - states no new applications or certifications may be executed, and no new awards may be made in relation to statutes being repealed. All certifications are rescinded except those certified and continue to meet criteria in effect before July 1, 2023

## Section 2: Description of Data and Sources

Department of Revenue Tax Credit data
Market Research

## Section 3: Methodology (Include Assumptions and Attach Details)

Repealing 212.097 would not allow any new applicants for the urban high crime tax credit. Using data provided by DOR in relation to the urban high crime tax credit we were able to find the average amount of credits claimed per year. The average amount of credits claimed over the last 5 years in SUT was $\$ 572,000$ per year and in CIT was $\$ 18,000$ per year which was used for the high. while a 3year average of $\$ 398,000$ per year in SUT was used for the middle. No businesses have claimed credit in CIT in the past 3 years leaving the average a zero for the middle.
An entity that historically has contributed to most of the credits granted has expansion plans for 2025 that would bring an additional piece into the impact for SUT. For the high an additional $\$ 3.5$ million was added in years 2025-26 while $\$ 2.5$ million was used for the middle in 2025-26.

SUT

|  | High |  | Middle |  | Low |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $\$ 0.6$ | $\$ 0.6$ | $\$ 0.4$ | $\$ 0.4$ |  |  |
| $2024-25$ | $\$ 0.6$ | $\$ 0.6$ | $\$ 0.4$ | $\$ 0.4$ |  |  |
| $2025-26$ | $\$ 4.4$ | $\$ 0.6$ | $\$ 2.9$ | $\$ 0.4$ |  |  |
| $2026-27$ | $\$ 0.6$ | $\$ 0.6$ | $\$ 0.4$ | $\$ 0.4$ |  |  |
| $2027-28$ | $\$ 0.6$ | $\$ 0.6$ | $\$ 0.4$ | $\$ 0.4$ |  |  |

CIT

|  | High |  | Middle |  | Low |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $\$ 0.02$ | $\$ 0.02$ | $\$ 0.00$ | $\$ 0.00$ |  |  |
| $2024-25$ | $\$ 0.02$ | $\$ 0.02$ | $\$ 0.00$ | $\$ 0.00$ |  |  |
| $2025-26$ | $\$ 0.02$ | $\$ 0.02$ | $\$ 0.00$ | $\$ 0.00$ |  |  |
| $2026-27$ | $\$ 0.02$ | $\$ 0.02$ | $\$ 0.00$ | $\$ 0.00$ |  |  |
| $2027-28$ | $\$ 0.02$ | $\$ 0.02$ | $\$ 0.00$ | $\$ 0.00$ |  |  |

Revenue Distribution: Sales and Use Tax, Corporate Income Tax

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax, Corporate Income Tax
Issue: Section 9, 26
Bill Number(s): CS/HB 5
Section 5: Consensus Estimate (Adopted: 04/14/2023): The Conference adopted the high estimate.

|  | GR |  | Trust |  | Revenue Sharing |  | Local Half Cent |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| 2023-24 | 0.5 | 0.5 | Insignificant | Insignificant | Insignificant | Insignificant | Insignificant | Insignificant |
| $2024-25$ | 0.5 | 0.5 | Insignificant | Insignificant | Insignificant | Insignificant | Insignificant | Insignificant |
| $2025-26$ | 3.5 | 0.5 | Insignificant | Insignificant | 0.1 | Insignificant | 0.3 | Insignificant |
| $2026-27$ | 0.5 | 0.5 | Insignificant | Insignificant | Insignificant | Insignificant | Insignificant | Insignificant |
| $2027-28$ | 0.5 | 0.5 | Insignificant | Insignificant | Insignificant | Insignificant | Insignificant | Insignificant |


|  | Local Option |  | Total Local |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | 0.1 | 0.1 | 0.1 | 0.1 | 0.6 | 0.6 |
| $2024-25$ | 0.1 | 0.1 | 0.1 | 0.1 | 0.6 | 0.6 |
| $2025-26$ | 0.5 | 0.1 | 0.9 | 0.1 | 4.4 | 0.6 |
| $2026-27$ | 0.1 | 0.1 | 0.1 | 0.1 | 0.6 | 0.6 |
| $2027-28$ | 0.1 | 0.1 | 0.1 | 0.1 | 0.6 | 0.6 |


| Urban High Crime |  |  | CIT credits |  | Total Credits |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| FY |  | credits |  |  |  |  |
| 2014-15 | \$ | (3,071,000.00) | \$ | $(4,200.00)$ | \$ | $(3,075,200)$ |
| 2015-16 | \$ | $(185,000.00)$ | \$ | (573,000.00) | \$ | $(758,000)$ |
| 2016-17 | \$ | (3,222,000.00) | \$ | $(42,000.00)$ | \$ | $(3,264,000)$ |
| 2017-18 | \$ | (2,062,000.00) | \$ | $(11,000.00)$ | \$ | $(2,073,000)$ |
| 2018-19 | \$ | (1,328,000.00) | \$ | $(4,000.00)$ | \$ | $(1,332,000)$ |
| 2019-20 | \$ | $(341,000.00)$ | \$ | $(90,000.00)$ | \$ | $(431,000)$ |
| 2020-21 | \$ | $(342,000.00)$ | \$ | - | \$ | $(342,000)$ |
| 2021-22 | \$ | $(200,000.00)$ | \$ | - | \$ | $(200,000)$ |
| 2022-23 | \$ | (651,000.00) | \$ | - | \$ | $(651,000)$ |


| SUT | High (5 year avg) | Middle (3 year avg) |  |  |
| :---: | :---: | :---: | :---: | :---: |
| $2023-24$ | $\$$ | $(572,400.00)$ | $\$$ | $(397,666.67)$ |


| CIT | High (5 year avg) | Middle (3 year avg) |
| :---: | :---: | :---: |
| 2023-24 | \$ (18,800.00) | - |


| 2025 Expansion | High | Middle |  |
| :--- | :--- | :--- | :--- |
| $2025-26$ | $\$$ | $3,800,000.00$ | $\$$ |



| CIT Impact | High |  |  |  | Middle |  |  |  | Low |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Year |  |  |  |  |  |  |  |  |  |  |
|  | Cash |  | Recurring |  | Cash |  | Recurring |  | Cash | Recurring |
| 2023-24 | \$ | 0.02 | \$ | 0.02 | \$ | - | \$ | - |  |  |
| 2024-25 | \$ | 0.02 | \$ | 0.02 | \$ | - | \$ | - |  |  |
| 2025-26 | \$ | 0.02 | \$ | 0.02 | \$ | - | \$ | - |  |  |
| 2026-27 | \$ | 0.02 | \$ | 0.02 | \$ | - | \$ | - |  |  |
| 2027-28 | \$ | 0.02 | \$ | 0.02 | \$ | - | \$ | - |  |  |

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Freedom Summer
Bill Number(s): HB 7063 - Section 30

Entire Bill
Partial Bill: Section 30
Sponsor(s): Ways \& Means Committee ; McClain
Month/Year Impact Begins: Sales Tax Holiday Dates: 5/29/2023 to 9/4/2023, Collections Affected: June 2023-October 2023
Date Conference Reviewed: 4/14/2023

## Section 1: Narrative

a. Current Law: Chapter 212, F.S. authorizes the collection of sales and use tax on admissions to ticketed events, gym memberships, museum tickets and memberships, and retail sales of the listed items.
b. Proposed Change: During the period of May 29, 2023 to September 4, 2023, the following items are exempt from sales and use tax: sales of tickets to live music events, state parks, live sporting events, festivals (including ballets, plays and musical performances), movie tickets, and museum tickets that are scheduled to be held between July 1, 2022 and December 31, 2022; use of or access to clubs providing physical fitness facilities between July 1, 2022 and December 31, 2022; the retail sale of specified boating and water activity supplies, camping supplies, fishing supplies, general outdoor supplies, sports equipment, and residential pool supplies between May 29, 2023 and September 4, 2023 .

The retail sales exemption is valid only for the listed items and subject to the following price conditions. The retail exemption is not valid for commercial fishing supplies.
$\left.\begin{array}{|l|l|}\hline \text { Expenditure Type } & \text { Description } \\ \hline & \begin{array}{l}\text { - Life jackets, coolers (\$75 or less) } \\ \text { - Recreational pool tubes, pool floats, inflatable chairs, and pool toys (\$35 or less) } \\ \text { - Safety flares (\$50 or less) }\end{array} \\ \begin{array}{l}\text { Boating and water } \\ \text { activity supplies }\end{array} & \begin{array}{l}\text { - Water skis, wakeboards, and kneeboards and recreational inflatable water tubes or floats capable of being towed } \\ \text { ( } \$ 150 \text { or less) }\end{array} \\ & \begin{array}{l}\text { - Paddleboards and surfboards ( } \$ 300 \text { or less) } \\ \text { - Panoes } \& \text { kayaks ( } \$ 500 \text { or less) } \\ \text { - Paddles, and oars ( } \$ 75 \text { or less) }\end{array} \\ \hline \text { - Snorkels, goggles, and swimming masks (\$25 or less) }\end{array}\right]$

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Freedom Summer
Bill Number(s): HB 7063 - Section 30

For Children's athletic equipment and Children's toys, the bill adds the following to the definition:
"In determining whether consumer products are designed or intended for use by a child 12 years of age or younger, the following factors shall be considered:
a. A statement by a manufacturer about the intended use of such product, including a label on such product if such statement is reasonable.
b. Whether the product is represented in its packaging, display, promotion, or advertising as appropriate for use by children 12 years of age or younger."

The tax exemptions do not apply to sales within a theme park or entertainment complex as defined in s. 509.013(9), Florida Statutes, within a public lodging establishment as defined in s. 509.013(4), Florida Statutes, or within an airport as defined in s. 330.27(2), Florida Statutes.

## Section 2: Description of Data and Sources

- REC Impact, Governor's Proposed Language - Section 13, Freedom Summer, adopted on 2/17/2023, http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2023/ pdf/page116-133.pdf
- REC Impact, Governor's Proposed Language - Section 7, Children's Toys, 3/10/2023, http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2023/ pdf/page238-242.pdf
- REC Impact, Proposed Language - Freedom Week, 02/18/2022, http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2022/_pdf/page414-429.pdf
- Florida Economic Estimating Conference, February 2023.
- Florida Demographic Estimating Conference, December 2021.
- US Bureau of Labor Statistics, Consumer Expenditures Survey, Average annual expenditures and characteristics, Table 1800, 2021.
- US Bureau of Labor Statistics, Table R-1. All consumer units: Annual detailed expenditure means, standard errors, coefficients of variation, and weekly or quarterly percents reporting, Consumer Expenditure Surveys, 2021.
- US Bureau of Labor Statistics, Consumer Expenditures Survey, Annual expenditure means and characteristics, Florida: Quintiles of income before taxes, 2019-2020.
- US Census Bureau, Annual Estimates of the Resident Population for the United States, Regions, States, and the District of Columbia: April 1, 2020 to July 1, 2022.
- IBIS World INDUSTRY REPORT OD4853, Swimming Pool Equipment Stores, August 2021.
- Source: IBISWorld, US INDUSTRY (SPECIALIZED) REPORT OD4244, Sunscreen Manufacturing Sunny outlook: A return to outdoor gatherings and activities will drive demand for sunscreen, October 2022.
- Source: IBISWorld Reports, US INDUSTRY (SPECIALIZED) REPORT OD4948, Insect Repellent Manufacturing, Constant buzz: Eco-conscious, natural products will be the industry's saving grace going forward, January 2022.
- Source: IBISWorld, US INDUSTRY (SPECIALIZED) REPORT OD4229, Sunglasses Stores, Bright lights: Industry revenue is expected to grow as the economy rebounds from the pandemic, February 2021.


## Section 3: Methodology (Include Assumptions and Attach Details)

The analysis was split into multiple components, each using a separate methodology. The first methodology was used to estimate the sales and use tax impact on ticket sales and memberships. This methodology relied on IBISWorld Industry Reports to estimate the amount of ticket and membership revenue generated by the qualified industries in Florida. Next, the analysis led to an estimate of the portion of annual ticket and membership revenue that will be purchased during the sales tax holiday. Underlying the analysis is an expectation that the tax holiday will shift ticket and membership sales from later periods into the qualified week. The analysis also assumed that a large majority of museum ticket sales (83\%) are already tax exempt because these museums are operated by a 501(c)(3) (Florida Statute 212.042(a), F.S.. The estimates were grown by a CPI estimate of $6.5 \%$ which is the 2022 CPI estimate for admissions.

Second, the estimate for sales tax on State Park entrance fees was based on FY 2021-22 annual pass and day pass fees and assumptions made on the number of months' worth of annual passes and number of weeks' worth of single-day passes that would be sold during the tax exemption period.

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Freedom Summer
Bill Number(s): HB 7063 - Section 30

Third, the estimates for retail sales for boating and water activities, camping supplies, fishing supplies, sports equipment, and partially for outdoor supplies used average annual expenditures by consumer unit by category from the Consumer Expenditures Survey for the United States and applied their respective shares of total expenditures to Florida average annual expenditures for the last year for which actual survey data was published. The expenditures were then grown by Florida personal income growth (FEEC) to the impact year.

## Adjustments to Boating and Water Activity Supplies (2/17/2023 REC)

Further evaluation of the Consumer Expenditure Survey categories found a more precise category where expenditures for canoes, kayaks, wakeboards, and kneeboards and recreational inflatable water tubes or floats, paddleboards and surfboards are included. Instead of incrementally adjusting the "water sports" category for these items, a new expenditure category, "Un-motored recreational vehicles/ Boats without motor and boat trailers", from the same survey is included in the impact.

The estimate for outdoor supplies used IBISWorld reports for the US market size for sunscreen, insect repellent, and sunglasses and assumed Florida's market for these items was proportional to Florida's share of the US population. Other sports equipment expenditures from the Consumer Expenditures Survey were used as an estimate for spending on water bottles, hydration packs, and binoculars.

## Adjustments to General outdoor supplies (2/17/2023 REC)

The current estimate reflects updated IBIS World reports, some of which have significant revisions based on significant revisions in US Census economic data.

Fourth, expenditures for recreational recreational pool tubes, pool floats, inflatable chairs, and pool toys, Individual residential pool and spa replacement parts, nets, filters, lights, and covers, and pool and spa chemicals were developed using an IBIS World report on Swimming Pool Equipment Stores revenues. Since these items are also sold by general merchandise stores, online retailers, and other specialty stores, this approach might underestimate the expenditures in this category. As a result, the REC 2/18/2022 doubled the estimate for specialized pool stores to account for sales occurring on other retail locations.

## Removed Categories (4/14/2023)

The bill eliminates the "sports equipment" category.

## New Categories (4/14/2023)

The bill adds a "Children's Toys" category. The impact was based on the impact for the Governor's Proposed Language Section 7, Children's Toys, $3 / 10 / 2023$, with several changes due to expanding the age eligibility to 12 years and younger (Governor: 2-12), and the toy items eligibility to all toys since no definitions or examples are included. The percent of the item category were reviewed and revised to reflect the expanded age eligibility and item eligibility.

The impact for Children's athletic equipment was discussed but not adopted.

## Duration

The impacts for toys and children's athletic equipment were converted from 1 year to three months. The REC adopted 20 weeks for Freedom Summer as a sum of actual and enticed/ shifted purchasing duration. The same 20 weeks (140 days) was used as a duration for the impact for these two new categories.

## Price caps

The bill proposes each item to have a price cap, "\$xxx or less" instead of the first of \$xxx" price exemption as scored in the Governor's Proposed Language - Section 13, Freedom Summer. The incremental impact from the "first of" was removed.

The bill proposes a price cap of \$75 or less per item for Children's Toys (Governor: no price cap).

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Freedom Summer
Bill Number(s): HB 7063 - Section 30

## Bicycles

Children's bicycles and helmets (the latter always tax exempt) were included in the impact for Children's toys and for Children's athletic equipment. The estimates for bicycles and helmets in the latter two impacts were reduced to zero to eliminate the duplication with bicycles and helmets in "General Outdoor Supplies," which exempts bicycles selling for $\$ 500$ or less and bicycle helmets selling for $\$ 50$ or less without an age limitation.

## Pool toys

Pool toys are explicitly exempt in "Boating and water activity supplies." These items were not specifically eliminated in "Children's toys" since not all of the outdoor toys category is included in the estimate and they are not specifically mentioned as eligible for the exemption.

## Sunscreen

Sunscreen is also proposed to be exempted in the PCB Section 29, "Disaster Preparedness." The item is included in the impact here since the duration of the holiday is longer.

## Amusements parks and other tourist-related establishments

As discussed at the 2/17/2023 REC, impact from the bill language excluding amusement parks, lodging establishments, and airports from the sales tax exemption is not considered in this impact. Whether these establishments are required to comply or exempted from complying with the sales tax holiday is not considered in this analysis.

The table below shows the estimated impacts.

Estimated Sales Tax Exemptions (Millions of Dollars)

| EXEMPTION TYPE |  |
| :--- | ---: |
| Admissions | -103.6 |
| Retail sales | -93.4 |
| Total | -197.0 |

## Section 4: Proposed Fiscal Impact

## Revenue Distribution:

|  | High |  | Middle |  | Low |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
|  |  |  | $(197.0)$ |  |  |  |
| $2024-25$ |  |  |  |  |  |  |
| $2025-26$ |  |  |  |  |  |  |
| $2026-27$ |  |  |  |  |  |  |
| $2027-28$ |  |  |  |  |  |  |

List of affected Trust Funds: Sales and Use Tax

Revenue Source: Sales and Use Tax
Issue: Freedom Summer
Bill Number(s): HB 7063 - Section 30

## Section 5:

Consensus Estimate (Adopted: 04/14/2023): The Conference adopted the proposed estimate but with an adjustment to the number of weeks of the impact.

|  | GR |  | Trust |  | Revenue Sharing |  | Local Half Cent |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $(181.6)$ | 0.0 | (Insignificant) | 0.0 | $(6.1)$ | 0.0 | $(17.4)$ | 0.0 |
| $2024-25$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |


|  | Local Option |  | Total Local |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $(205.1)$ | 0.0 | $(24.8)$ | 0.0 | $(229.9)$ | 0.0 |
| $2024-25$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |


|  | B | C | D | E | F | G | H |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | HB 7063 S. 30, Freedom Summer, (less than \$xxx) |  |  |  |  |  |  |
| 2 | 14 Weeks |  |  |  |  |  |  |
| 3 | 99 Days |  |  |  |  |  |  |
| 4 | 14 Weeks |  |  |  |  |  |  |
| 5 | 5/29/2023 Start |  |  |  |  |  |  |
| 6 | 9/4/2023 End |  |  |  |  |  |  |
| 7 |  |  |  |  |  |  |  |
| 8 |  |  |  |  |  |  |  |
| 9 | Summary |  |  |  |  |  |  |
| 10 | Estimated Sales Tax Exemptions (Millions of Dollars) |  |  |  |  |  |  |
| 11 | EXEMPTION TYPE | HIGH | MIDDLE | LOW | ADOPTED |  |  |
| 12 | Admissions | -103.6 |  |  | -103.6 |  |  |
| 13 | Retail sales |  |  |  | -101.5 |  |  |
| 14 | Total |  | -125 |  | -205.1 |  |  |
| 15 | 5 |  |  |  |  |  |  |
| 16 |  |  |  |  |  |  |  |
| 17 |  |  |  |  |  |  |  |
| 18 | EXEMPTION CATEGORY | EXEMPTION TYPE | $\begin{gathered} \text { IMPACT } \\ (\$ \mathrm{~m}) \end{gathered}$ |  |  |  |  |
| 19 | Admissions | Admissions | -103.6 |  |  |  |  |
| 20 | Retail sales | Boating \& water activity supplies | -4.9 |  |  |  |  |
| 21 | Retail sales | Camping supplies | -4.1 |  |  |  |  |
| 22 | Retail sales | Fishing supplies | -4.8 |  |  |  |  |
| 23 | Retail sales | General outdoor supplies | -17.3 |  |  |  |  |
| 24 | Retail sales | Sports equipment | 0 |  |  |  |  |
| 25 | Retail sales | Residential pool supplies | -17.2 |  |  |  |  |
| 26 | Retail sales | Children's athletic equipment | -6.2 |  |  |  |  |
| 27 | Retail sales | Children's toys | -47.0 |  |  |  |  |
| 28 | Total |  | -205.1 |  |  |  |  |
| 29 |  |  |  |  |  |  |  |




|  | A | B |  | C |  | D |  | E |  | F |  | G | H |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 18 |  |  |  | \% of Category that falls below price cap |  |  |  |  |  |  |  |  |  |
| 19 |  | 2. Percent of Category that falls below price cap. |  |  |  |  |  |  |  |  |  |  |  |
| 20 |  | \% of Category that falls below price cap |  | Annual Expenditures (\$) |  | Low |  | Middle |  | High |  | Adopted |  |
| 21 |  | Boating and water activity supplies | \$ | 352.7 |  | 25\% |  | 40\% |  | 50\% |  | 50\% |  |
| 22 |  | Camping supplies | \$ | 298.1 |  | 30\% |  | 40\% |  | 50\% |  | 50\% |  |
| 23 |  | Fishing supplies | \$ | 346.5 |  | 25\% |  | 30\% |  | 60\% |  | 50\% |  |
| 24 |  | General outdoor supplies | \$ | 1,247.5 |  | 30\% |  | 60\% |  | 70\% |  | 50\% |  |
| 25 |  | Sports equipment | \$ | - |  | 30\% |  | 40\% |  | 75\% |  | 50\% |  |
| 26 |  | Residential pool supplies | \$ | 1,035.6 |  | 40\% |  | 50\% |  | 75\% |  | 60\% |  |
| 27 |  | Florida Expenditures | \$ | 3,280.3 |  |  |  |  |  |  |  |  |  |
| 28 |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 29 |  | 3. Annual expenditures below the cap. |  |  |  |  |  |  |  |  |  |  |  |
| 30 |  | Annual expenditures (millions of \$) |  | Annual Expenditures (\$) |  | Low |  | Middle |  | High |  | Adopted |  |
| 31 |  | Boating and water activity supplies | \$ | 352.7 |  | 88.16 |  | 141.06 |  | 176.33 |  | 176.33 |  |
| 32 |  | Camping supplies | \$ | 298.1 |  | 89.44 |  | 119.25 |  | 149.06 |  | 149.06 |  |
| 33 |  | Fishing supplies | \$ | 346.5 |  | 86.61 |  | 103.94 |  | 207.88 |  | 173.23 |  |
| 34 |  | General outdoor supplies | \$ | 1,247.5 |  | 374.25 |  | 748.50 |  | 873.25 |  | 623.75 |  |
| 35 |  | Sports equipment | \$ | - |  | - |  | - |  | - |  | - |  |
| 36 |  | Residential pool supplies | \$ | 1,035.6 |  | 414.23 |  | 517.79 |  | 776.69 |  | 621.35 |  |
| 37 |  | Florida Expenditures | \$ | 3,280.3 | \$ | 1,052.7 | \$ | 1,630.5 | \$ | 2,183.2 | \$ | 1,743.7 |  |
| 38 |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 39 |  | 4. Weekly expenditures below the cap. |  |  |  |  |  |  |  |  |  |  |  |
| 40 |  | Weekly expenditures (millions of \$) |  |  |  |  |  |  |  |  |  |  |  |
| 41 |  |  |  | Weekly Expenditures (\$) Total Market |  | Low |  | Middle |  | High |  | Adopted |  |
| 42 |  | Boating and water activity supplies | \$ | 6.8 | \$ | 1.7 | \$ | 2.7 | \$ | 3.4 | \$ | 3.39 |  |
| 43 |  | Camping supplies | \$ | 5.7 | \$ | 1.7 | \$ | 2.3 | \$ | 2.9 | \$ | 2.87 |  |
| 44 |  | Fishing supplies | \$ | 6.7 | \$ | 1.7 | \$ | 2.0 | \$ | 4.0 | \$ | 3.33 |  |
| 45 |  | General outdoor supplies | \$ | 24.0 | \$ | 7.2 | \$ | 14.4 | \$ | 16.8 | \$ | 12.00 |  |
| 46 |  | Sports equipment | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |  |
| 47 |  | Residential pool supplies | \$ | 19.9 | \$ | 8.0 | \$ | 10.0 | \$ | 14.9 | \$ | 11.95 |  |
| 48 |  | Florida Expenditures | \$ | 63.1 | \$ | 20.2 | \$ | 31.4 | \$ | 42.0 | \$ | 33.5 |  |









|  | A | B | C | D | E | F | G |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 31 |  |  |  |  |  |  |  |
| 32 |  | Sunglasses stores | EDR Estimate | EDR Estimate |  |  |  |
| 33 |  | United States | FY 2021-22 | FY 2022-23 | FY 2023-24 |  |  |
| 34 |  | Domestic demand (\$) | 2,065,616,864 | 2,097,678,499 | 2,126,799,003 |  |  |
| 35 |  | Source: IBISWorld, US INDUSTRY (SPECIALIZED) REPORT OD4229, Sunglasses Stores, Bright lights: Industry revenue is expected to grow as the economy rebounds from the pandemic, February 2021. |  |  |  |  |  |
| 36 |  |  |  |  |  |  |  |
| 37 |  |  | FY 2023-24 |  |  |  |  |
| 38 |  | Florida sunglass store revenues | 142,796,300 |  |  |  |  |
| 39 |  |  | FY 2023-24 |  |  |  |  |
| 40 |  | Florida - Other sports equipment | 83,123,968 |  |  |  |  |
| 41 |  | Source: US Bureau of Labor Statistics, Table 1800. Region of residence: Average annual expenditures and characteristics, Consumer Expenditure Survey, 2021. |  |  |  |  |  |
| 42 |  | Survey, 2021. |  |  |  |  |  |
| 43 |  |  | FY 2023-24 |  |  |  |  |
| 44 |  | Florida total outdoor sales | 305,177,927 |  |  |  |  |






## REVENUE ESTIMATING CONFERENCE

Revenue Source: Corporate Income Tax
Issue: Graywater Systems
Bill Number(s): HB 7063 Sec. 24

Entire Bill
x Partial Bill: Section 24
Sponsor(s): Representative McClain
Month/Year Impact Begins: January 1, 2024
Date(s) Conference Reviewed: 04/14/2023

## Section 1: Narrative

## a. Current Law

There is currently no tax credit given for graywater systems.

## b. Proposed Change:

For taxable years beginning on or after January 1, 2024, a developer or homebuilder is eligible to receive a credit against the tax imposed by this chapter in an amount up to 50 percent of the cost of each NSF/ANSI 350 Class R certified noncommercial, residential graywater system purchased during the taxable year. The tax credit may not exceed \$4,200 for each system purchased or $\$ 2,000,000$ per developer or homebuilder per taxable year.
(4) Any unused tax credit authorized under this section may be carried forward and claimed by the taxpayer for up to 2 taxable years.
(b) No credits may be certified by the Department of Environmental Protection for taxable years beginning on or after January 1, 2027.
(7) This section is repealed December 31, 2030.

## Section 2: Description of Data and Sources

5 year Ad Valorem residential new builds
NSF certified residential systems
2020 CIT roll
2021 SUT roll

## Section 3: Methodology (Include Assumptions and Attach Details)

This analysis uses the past 5-year residential new build data which is then broken down into new builds corporate developers would be responsible for. The percentage of corporate developers is based on the ratio of developers identified within the sales tax roll and matched into the corporate roll, with the low being the initial ratio of $14.98 \%$ and doubling that percentage for the middle and high respectively. This gives us potential C Corp new builds which is then broken down by the percentage of households getting systems and the credits generated per system. The high assumes the systems will be expensive enough to hit the $\$ 4200$ cap per system with a $3 \%$ participation rate, the middle assumes a $\$ 5000$ average cost per system with a $2 \%$ participation rate, and the low a $\$ 2500$ average cost per system with a $1 \%$ participation rate. The cash in the first year is $15 \%$ of 2023-24. Each was grown using the avg growth rate of residential new builds from 2018-2022. Each year thereafter, the cash is $15 \%$ of the current year and $85 \%$ of the prior year totals. It is assumed credits will be used as they are granted, and no credits will be granted after January 1, 2027.

## Section 4: Proposed Fiscal Impact

|  | High |  | Middle |  | Low |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $\$(2.5 \mathrm{M})$ |  | $\$(0.5 \mathrm{M})$ |  | $\$(0.1 \mathrm{M})$ |  |
| $2024-25$ | $\$(17.0 \mathrm{M})$ |  | $\$(3.4 \mathrm{M})$ |  | $\$(0.4 \mathrm{M})$ |  |
| $2025-26$ | $\$(18.1 \mathrm{M})$ |  | $\$(3.6 \mathrm{M})$ |  | $\$(0.4 \mathrm{M})$ |  |
| $2026-27$ | $\$(16.2 \mathrm{M})$ |  | $\$(3.2 \mathrm{M})$ |  | $\$(0.4 \mathrm{M})$ |  |
| $2027-28$ |  |  |  |  |  |  |

Revenue Distribution: Corporate Income Tax

Revenue Source: Corporate Income Tax
Issue: Graywater Systems
Bill Number(s): HB 7063 Sec. 24

Section 5: Consensus Estimate (Adopted: 04/14/2023): The Conference adopted a negative indeterminate impact. The Conference assumes there is an impact in the last year.

|  | GR |  | Trust |  | Local/Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2023-24$ | $\left({ }^{* *}\right)$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | $(* *)$ | 0.0 |
| $2024-25$ | $\left({ }^{* *}\right)$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | $\left({ }^{* *)}\right.$ | 0.0 |
| $2025-26$ | $\left({ }^{* *}\right)$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | $\left({ }^{* *}\right)$ | 0.0 |
| $2026-27$ | $\left({ }^{* *}\right)$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | $(* *)$ | 0.0 |
| $2027-28$ | $\left({ }^{* *}\right)$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | $(* *)$ | 0.0 |


|  | A | B | C | D | E | F | G |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | Residential New Builds |  |  |  |  |  |  |
| 2 | 2018 | 157,235 |  |  |  |  |  |
| 3 | 2019 | 158,424 | 0.8\% |  |  |  |  |
| 4 | 2020 | 165,804 | 4.7\% |  |  |  |  |
| 5 | 2021 | 191,103 | 15.3\% |  |  |  |  |
| 6 | 2022 | 200,851 | 5.1\% |  |  |  |  |
| 7 | 2023 | 213,793 | 6.4\% | Growth rate for residenti | I new builds usi | 5 yr avg |  |
| 8 | 2024 | 227,568 |  |  |  |  |  |
| 9 | 2025 | 242,232 |  |  |  |  |  |
| 10 | 2026 | 257,840 |  |  |  |  |  |
| 11 | 2027 | 274,454 |  |  |  |  |  |
| 12 | 2028 | 292,138 |  |  |  |  |  |
| 13 | \% developers in CIT |  |  |  |  |  |  |
| 14 | High | Middle | Low |  |  |  |  |
| 15 | 58.82\% | 29.41\% | 14.71\% |  |  |  |  |
| 16 |  |  |  |  |  |  |  |
| 17 | Residential New Builds f | from C Corps |  |  |  |  |  |
| 18 | Year | High | Middle | Low |  |  |  |
| 19 | 2023 | 125,760 | 62,880 | 31,440 |  |  |  |
| 20 | 2024 | 133,864 | 66,932 | 33,466 |  |  |  |
| 21 | 2025 | 142,489 | 71,245 | 35,622 |  |  |  |
| 22 | 2026 | 151,671 | 75,835 | 37,918 |  |  |  |
| 23 | 2027 | 161,443 | 80,722 | 40,361 |  |  |  |
| 24 | 2028 | 171,846 | 85,923 | 42,961 |  |  |  |
| 25 |  |  |  |  |  |  |  |
| 26 | \% New Builds w/ Greywater System |  |  |  |  |  |  |
| 27 | High 3\% | Middle | Low |  |  |  |  |
| 28 |  | 2\% | 1\% |  |  |  |  |
| 29 |  |  |  |  |  |  |  |
| 30 | Credits generated per system (50\% of price up to \$4,200 cap) |  |  |  |  |  |  |
| 31 | High | Middle | Low |  |  |  |  |
| 32 | \$ 4,200 | \$ 2,500 | \$ 1,250 |  |  |  |  |
| 33 |  |  |  |  |  |  |  |
| 34 | Credits Generated |  |  |  |  |  |  |
| 35 | Year | High | Middle | Low |  |  |  |
| 36 | 2023 | \$ 15,845,817 | \$ 3,144,011 | \$ 393,001 |  |  |  |
| 37 | 2024 | \$ 16,866,837 | \$ 3,346,595 | \$ 418,324 |  |  |  |
| 38 | 2025 | \$ 17,953,646 | \$ 3,562,231 | \$ 445,279 |  |  |  |
| 39 | 2026 | \$ 19,110,484 | \$ 3,791,763 | \$ 473,970 |  |  |  |
| 40 | 2027 | \$ - | \$ | \$ |  |  |  |
| 41 | 2028 | \$ | \$ | \$ |  |  |  |
| 42 |  |  |  |  |  |  |  |
| 43 | \# Developers hitting cap at credit level |  |  |  |  |  |  |
| 44 | Year | High | Middle | Low |  |  |  |
| 45 | 2023 | 7.9 | 1.6 | 0 |  |  |  |
| 46 | 2024 | 8.4 | 1.7 | 0 |  |  |  |
| 47 | 2025 | 9.0 | 1.8 | 0 |  |  |  |
| 48 | 2026 | 9.6 | 1.9 | 0 |  |  |  |
| 49 | 2027 | 0.0 | 0.0 | 0 |  |  |  |
| 50 | 2028 | 0.0 | 0.0 | 0 |  |  |  |
| 51 | Impact |  |  |  |  |  |  |
| 52 |  | High |  | Middle |  | Low |  |
| 53 | FY | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| 54 | 2023-24 | \$ (2.5 M) | \$ (16.0 M) | \$ (0.5 M) | \$ (3.2 M) | \$ (0.1 M) | \$ (0.4 M) |
| 55 | 2024-25 | \$ (17.0 M) | \$ (17.0 M) | \$ (3.4 M) | \$ (3.4 M) | \$ (0.4 M) | \$ (0.4 M) |
| 56 | 2025-26 | \$ $\quad(18.1 \mathrm{M})$ | \$ (18.1 M) | \$ (3.6 M) | \$ (3.6 M) | \$ $\quad(0.4 \mathrm{M})$ | \$ $\quad(0.4 \mathrm{M})$ |
| 57 | 2026-27 | \$ (16.2 M) | \$ (16.2 M) | \$ (3.2 M) | \$ (3.2 M) | \$ (0.4 M) | \$ (0.4 M) |
| 58 | 2027-28 | \$ - | \$ | \$ - | \$ | \$ - | \$ |


[^0]:    ${ }^{1}$ https://www.eia.gov/consumption/residential/data/2020/state/pdf/State\%20Appliances.pdf EIA reports their data in fiscal years.
    ${ }^{2}$ Calculated from the historic residential natural gas sales data linked above.
    ${ }^{3}$ Wholesale Restaurant Supplies \& Equipment $\|$ KaTom Restaurant Supply; The Home Depot

