## REVENUE ESTIMATING CONFERENCE

Revenue Source: Ad Valorem
Issue: Tax Exemptions for Veteran Recipient of Certain Medals
Bill Number(s): CS/SJR1686

## (. Entire Bill

Partial Bill:
Sponsor(s): Senator Collins
Month/Year Impact Begins: 2025 Real Property Tax Roll
Date(s) Conference Reviewed: February 16, 2024

## Section 1: Narrative

a. Current Law: While there are a variety of existing exemptions for Veterans, none are specifically for those receiving specific medals.
b. Proposed Change: A new homestead exemption is created up to $\$ 10,000$ for veterans who receive any of the following military medals:
a. The Purple Heart.
b. The Medal of Honor.
c. The Navy Cross.
d. The Air Force Cross.
e. The Distinguished Service Cross.
f. The Distinguished Service Medal with Combat V.
g. The Silver Star.
h. The Legion of Merit with Combat V.
i. The Distinguished Flying Cross.
j. The Bronze Star with Combat V.

## Section 2: Description of Data and Sources

Compensation and Pension by County and State 2019 (latest), U.S. Department of Veterans Affairs Congressional Medal of Honor Society
2023 Millage and Taxes Levied Report, 2023 Final Data Book published by Property Tax Oversight Results of the Demographic Estimating Conference, November 28, 2023
2019 Final Real Property Tax Roll

## Section 3: Methodology (Include Assumptions and Attach Details)

Based on data available from US Veteran's Affairs and the real property tax roll, approximately $7.9 \%$ of permanently disabled veterans or their surviving spouses have a homestead in Florida. It is assumed that the same share applies to all veterans and their surviving spouses. Informal research conducted revealed a total of 1,835,587 of the identified medals awarded. Based on the Congressional Medal of Honor Society, $1.8 \%$ of the medal recipients are alive today. This survival rate is applied to all medals without a discernable start date. For those that start in the 1950s, a $50 \%$ survival rate is assumed. This implies a total of 43,858 surviving recipients of any of the relevant medals. Assuming $7.9 \%$ of those veterans or their surviving spouses live in Florida and the average exemption amount would be $\$ 10,000$, the impact on taxable value would be $\$ 34,660,362$ million. Aggregate millage rates are applied and the value is grown forward using the population growth rate.

This bill goes into effect January 1, 2025 and first impacts the 2025-26 fiscal year. The bill is a joint resolution submitted to the voters, and as such, has a zero/negative indeterminate impact. The impact is zero if the resolution fails to pass, or the below table if it passes.

|  | High |  | Middle |  | Low |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ |  |  | $\$ 0$ | $\$(1.5 \mathrm{M})$ |  |  |
| $2025-26$ |  |  | $\$(1.5 \mathrm{M})$ | $\$(1.5 \mathrm{M})$ |  |  |
| $2026-27$ |  |  | $\$(1.5 \mathrm{M})$ | $\$(1.5 \mathrm{M})$ |  |  |
| $2027-28$ |  |  | $\$(1.5 \mathrm{M})$ | $\$(1.5 \mathrm{M})$ |  |  |
| $2028-29$ |  |  | $\$(1.5 \mathrm{M})$ | $\$(1.5 \mathrm{M})$ |  |  |

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Ad Valorem
Issue: Tax Exemptions for Veteran Recipient of Certain Medals
Bill Number(s): CS/SJR1686
Section 4: Proposed Fiscal Impact

|  | High |  | Middle |  | Low |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ |  |  | 0 | $\left(0 /^{* *}\right)$ |  |  |
| $2025-26$ |  |  | $\left(0 /^{* *}\right)$ | $\left(0 /^{* *}\right)$ |  |  |
| $2026-27$ |  |  | $\left(0 /^{* *}\right)$ | $\left(0 /^{* *}\right)$ |  |  |
| $2027-28$ |  |  | $\left(0 / /^{* *}\right)$ | $\left(0 /^{* *}\right)$ |  |  |
| $2028-29$ |  |  | $\left(0 /{ }^{* *}\right)$ | $\left(0 /^{* *}\right)$ |  |  |

Revenue Distribution: Ad Valorem
Section 5: Consensus Estimate (Adopted: 02/16/2024): The Conference adopted the proposed estimate. The bill is a joint resolution submitted to the voters, and as such, has a zero/negative indeterminate impact.

|  | GR |  | Trust |  | Local/Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| 2024-25 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0/(**) | 0.0 | 0/(**) |
| 2025-26 | 0.0 | 0.0 | 0.0 | 0.0 | 0/(**) | 0/(**) | 0/(**) | 0/(**) |
| 2026-27 | 0.0 | 0.0 | 0.0 | 0.0 | 0/(**) | 0/(**) | 0/(**) | 0/(**) |
| 2027-28 | 0.0 | 0.0 | 0.0 | 0.0 | 0/(**) | 0/(**) | 0/(**) | 0/(**) |
| 2028-29 | 0.0 | 0.0 | 0.0 | 0.0 | 0/(**) | 0/(**) | 0/(**) | 0/(**) |

Note: The impact is zero if the resolution fails to pass, or the below table if it passes.

|  | School |  | Non-School |  | Total Local/Other |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | 0.0 | $(0.6)$ | 0.0 | $(1.0)$ | 0.0 | $(1.5)$ |
| $2025-26$ | $(0.6)$ | $(0.6)$ | $(1.0)$ | $(1.0)$ | $(1.5)$ | $(1.5)$ |
| $2026-27$ | $(0.6)$ | $(0.6)$ | $(1.0)$ | $(1.0)$ | $(1.5)$ | $(1.5)$ |
| $2027-28$ | $(0.6)$ | $(0.6)$ | $(1.0)$ | $(1.0)$ | $(1.5)$ | $(1.5)$ |
| $2028-29$ | $(0.6)$ | $(0.6)$ | $(1.0)$ | $(1.0)$ | $(1.5)$ | $(1.5)$ |


|  | A | B | C | D | E | F | G |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | 2023 Aggregate Millage Rates |  |  |  |  |  |  |
| 2 | School | 5.9923 |  |  |  |  |  |
| 3 | Non-School | 10.3792 |  |  |  |  |  |
| 4 |  |  |  |  |  |  |  |
| 5 | Number of ServiceConnected DisabilityRating Status and Ratings for Civilian Veterans 18 Years and Over (2019) | 776,458 | 55,440 in Florida |  |  |  |  |
| 6 | Number of Homestead <br> 196.081 Exemptions - <br> Permanently and Totally <br> Disabled Veterans and <br> Surviving Spouses (2019) | 61,169 |  |  |  |  |  |
| 7 | Number of Homestead 196.091 Exemptions Disabled Veterans Confined to Wheelchars and Surviving Spouses (2019) | 194 |  |  |  |  |  |
| 8 | Share of Disabled Service Members or Surviving Spouses with a Homestead in Florida | 7.9\% |  |  |  |  |  |
| 9 | Total Medals | 1,835,587 |  |  |  |  |  |
| 10 | Surviving Rate - Unbound Set | 6.7\% |  |  |  |  |  |
| 11 | Surviving Rate - Set Awarded After Vietnam | 50.0\% |  |  |  |  |  |
| 12 | Total Medal Recipients | 132,661 | 10,500 | Florida DVA Provided pool |  |  |  |
| 13 | Average Exemption Amount | \$ 10,000 | 10.0\% | Estimated overlap with exisiting exemptions |  |  |  |
| 14 | Impact on Taxable Value | \$ (94,500,000) |  |  |  |  |  |
| 15 | School Impact | \$ $(566,272)$ |  |  |  |  |  |
| 16 | Non-School Impact | \$ $(980,834)$ |  |  |  |  |  |
| 17 |  |  |  |  |  |  |  |
| 18 | Fiscal Year | Growth |  |  |  |  |  |
| 19 | 2024-25 | 0.0\% |  |  |  |  |  |
| 20 | 2025-26 | 0.0\% |  |  |  |  |  |
| 21 | 2026-27 | 0.0\% |  |  |  |  |  |
| 22 | 2027-28 | 0.0\% |  |  |  |  |  |
| 23 | 2028-29 | 0.0\% |  |  |  |  |  |
| 24 |  |  |  |  |  |  |  |
| 25 | Impact on School |  |  |  |  |  |  |
| 26 |  | High |  | Middle |  | Low |  |
| 27 |  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| 28 | 2024-25 |  |  | \$0 | \$(0.6 M) |  |  |
| 29 | 2025-26 |  |  | \$(0.6 M) | \$(0.6 M) |  |  |
| 30 | 2026-27 |  |  | \$(0.6 M) | \$(0.6 M) |  |  |
| 31 | 2027-28 |  |  | \$(0.6 M) | \$(0.6 M) |  |  |
| 32 | 2028-29 |  |  | \$(0.6 M) | \$(0.6 M) |  |  |
| 33 |  |  |  |  |  |  |  |
| 34 | Impact on Non-School |  |  |  |  |  |  |
| 35 |  | High |  | Middle |  | Low |  |
| 36 |  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| 37 | 2024-25 |  |  | \$0 | \$(1.0 M) |  |  |
| 38 | 2025-26 |  |  | \$(1.0 M) | \$(1.0 M) |  |  |
| 39 | 2026-27 |  |  | \$(1.0 M) | \$(1.0 M) |  |  |
| 40 | 2027-28 |  |  | \$(1.0 M) | \$(1.0 M) |  |  |
| 41 | 2028-29 |  |  | \$(1.0 M) | \$(1.0 M) |  |  |
| 42 |  |  |  |  |  |  |  |
| 43 | Total Impact |  |  |  |  |  |  |
| 44 |  | High |  | Middle |  | Low |  |
| 45 |  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| 46 | 2024-25 |  |  | \$0 | \$(1.5 M) |  |  |
| 47 | 2025-26 |  |  | \$(1.5 M) | \$(1.5 M) |  |  |
| 48 | 2026-27 |  |  | \$(1.5 M) | \$(1.5 M) |  |  |
| 49 | 2027-28 |  |  | \$(1.5 M) | \$(1.5 M) |  |  |
| 50 | 2028-29 |  |  | \$(1.5 M) | \$(1.5 M) |  |  |

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Ad Valorem
Issue: Tax Exemptions for Veteran Recipient of Certain Medals (Implementing Bill)
Bill Number(s): CS/CS/SB1684

## $\square$ Entire Bill

Partial Bill:
Sponsor(s): Senator Collins
Month/Year Impact Begins: 2025 Real Property Tax Roll
Date(s) Conference Reviewed: February 16, 2024

## Section 1: Narrative

a. Current Law: While there are a variety of existing exemptions for Veterans, none are specifically for those receiving specific medals.
b. Proposed Change: A new homestead exemption is created up to $\$ 10,000$ for veterans who receive any of the following military medals:
a. The Purple Heart.
b. The Medal of Honor.
c. The Navy Cross.
d. The Air Force Cross.
e. The Distinguished Service Cross.
f. The Distinguished Service Medal with Combat V.
g. The Silver Star.
h. The Legion of Merit with Combat V.
i. The Distinguished Flying Cross.
j. The Bronze Star with Combat V.

## Section 2: Description of Data and Sources

Compensation and Pension by County and State 2019 (latest), U.S. Department of Veterans Affairs Congressional Medal of Honor Society
2023 Millage and Taxes Levied Report, 2023 Final Data Book published by Property Tax Oversight Results of the Demographic Estimating Conference, November 28, 2023
2019 Final Real Property Tax Roll

## Section 3: Methodology (Include Assumptions and Attach Details)

Based on data available from US Veteran's Affairs and the real property tax roll, approximately $7.9 \%$ of permanently disabled veterans or their surviving spouses have a homestead in Florida. It is assumed that the same share applies to all veterans and their surviving spouses. Informal research conducted revealed a total of $1,835,587$ of the identified medals awarded. Based on the Congressional Medal of Honor Society, $1.8 \%$ of the medal recipients are alive today. This survival rate is applied to all medals without a discernable start date. For those that start in the 1950s, a $50 \%$ survival rate is assumed. This implies a total of 43,858 surviving recipients of any of the relevant medals. Assuming $7.9 \%$ of those veterans or their surviving spouses live in Florida and the average exemption amount would be $\$ 10,000$, the impact on taxable value would be $\$ 34,660,362$ million. Aggregate millage rates are applied.

This implementing bill goes into effect on January 1, 2025, based on CS/SJR1686. The impact of the implementing bill is zero due to the resolution being self-executing.

## Section 4: Proposed Fiscal Impact

|  | High |  | Middle |  | Low |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ |  |  | $\$ 0$ | $\$ 0$ |  |  |
| $2025-26$ |  |  | $\$ 0$ | $\$ 0$ |  |  |
| $2026-27$ |  |  | $\$ 0$ | $\$ 0$ |  |  |
| $2027-28$ |  |  | $\$ 0$ | $\$ 0$ |  |  |
| $2028-29$ |  |  | $\$ 0$ | $\$ 0$ |  |  |

Revenue Source: Ad Valorem
Issue: Tax Exemptions for Veteran Recipient of Certain Medals (Implementing Bill)
Bill Number(s): CS/CS/SB1684
Revenue Distribution: Ad Valorem

Section 5: Consensus Estimate (Adopted: 02/16/2026): The impact of the implementing bill is zero due to the resolution being self-executing.

|  | GR |  | Trust |  | Local/Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2028-29$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Corporate Income Tax
Issue: Individuals with Unique Abilities Tax Credit Program
Bill Number(s): $\underline{\text { HB7073, Section } 18}$

Entire Bill
Partial Bill: Section 18
Sponsor(s): Representative McClain
Month/Year Impact Begins: July 1, 2024
Date(s) Conference Reviewed: February 16, 2024

## Section 1: Narrative

a. Current Law: There is currently no persons with unique abilities tax credit.
b. Proposed Change: 220.1992 is created as the Individuals with Unique Abilities Tax Credit Program. For a taxable year beginning on or after January 1, 2024, a qualified taxpayer is eligible for a credit against their corporate income tax liability in an amount up to $\$ 1,000$ for each "qualified employee" such taxpayer employed during the taxable year. "Qualified employee" means an individual who has a disability, as that term is defined in $s .413 .801$, and has been employed for at least six months by a qualified taxpayer. The tax credit shall equal one dollar for each hour the qualified employee worked during the taxable year, up to 1,000 hours. A taxpayer may not claim a tax credit of more than $\$ 10,000$ in any one taxable year. A taxpayer may carry forward any unused portion of a tax credit under this section for up to five taxable years. The total amount of the tax credits which may be granted under this section is $\$ 5$ million in each of state fiscal years 2024-2025, 2025-2026, 2026-2027.

## Section 2: Description of Data and Sources

Corporate Income Tax Return Data
General Revenue Estimating Conference, January 16, 2024

## Section 3: Methodology (Include Assumptions and Attach Details)

Reaching the $\$ 5$ million cap would mean there were 5,000 disabled individuals working at least 1,000 hours annually, and with the $\$ 10 \mathrm{~K}$ cap on individual taxpayers that would result in a minimum of 500 taxpayers employing 10 employees considered disabled applying for the credit to hit the cap. For context, there are roughly 260,000 CIT taxpayers with an average liability of approximately \$12,000.

The bill indicates: "Qualified employee" means an individual who has a disability, as that term is defined in s .413 .801 , and has been employed for at least six months by a qualified taxpayer. It is unclear what term this sentence is referring to. The analysis assumes it refers to "Individuals who have a disability" which is not a term used in the proposed language. Section 413.801(2)(b), F.S, defines those individuals that would enable their employer to be eligible for this tax credit program:
"Individuals who have a disability" means persons who have a physical or intellectual impairment that substantially limits one or more major life activities, persons who have a history or record of such an impairment, or persons who are perceived by others as having such an impairment.

Because the disability qualification is expansive and allowed to be perception based, the pool of eligible individuals is potentially all employees in the state. As such it is estimated that the $\$ 5$ million cap will be met in Fiscal Years 2024-25, 2025-26, and 2026-27. It is assumed that there is no funding available and there will be no credit in Fiscal Years 2027-28 and 2028-29. This is presented as the low. If instead there is simply no cap to the amount of credits that can be claimed in those fiscal years, the high calculates a return-by-return estimate based on 2022-23 liability where all filers are granted a $\$ 10,000$ credit. This amount totals $\$ 164,925,658$ and is grown out to Fiscal Year 2028-29 using the Corporate Income Tax growth rate from the latest General Revenue Estimating Conference.

Section 4: Proposed Fiscal Impact

|  | High |  | Middle |  | Low |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | $\$(5.0)$ | $\$(5.0)$ |  |  | $\$(5.0)$ | $\$(5.0)$ |
| $2025-26$ | $\$(5.0)$ | $\$(5.0)$ |  |  | $\$(5.0)$ | $\$(5.0)$ |
| $2026-27$ | $\$(5.0)$ | $\$(5.0)$ |  |  | $\$(5.0)$ | $\$(5.0)$ |
| $2027-28$ | $\$(184.4)$ | $\$(184.4)$ |  |  | $\$ 0$ | $\$ 0$ |
| $2028-29$ | $\$(187.0)$ | $\$(187.0)$ |  |  | $\$ 0$ | $\$ 0$ |

Revenue Source: Corporate Income Tax
Issue: Individuals with Unique Abilities Tax Credit Program
Bill Number(s): $\underline{\text { HB7073, Section } 18}$
Revenue Distribution: Corporate Income Tax
Section 5: Consensus Estimate (Adopted: 02/16/2024): The Conference adopted the low estimate with no recurring impact.

|  | GR |  | Trust |  | Local/Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | $(5.0)$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | $(5.0)$ | 0.0 |
| $2025-26$ | $(5.0)$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | $(5.0)$ | 0.0 |
| $2026-27$ | $(5.0)$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | $(5.0)$ | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2028-29$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Back-to-School Sales Tax Holiday, 1x14 Days, \$100 Clothing/\$50 Supplies/\$1,500 or less Computers, Calculators \& Others Bill Number(s): HB 7073, SPB 7074
x Partial Bill: Section 27, Section 44
Sponsor(s): Representative McClain, Finance and Tax
Month/Year Impact Begins: The sales tax holiday will affect July and August 2024 activity and, subsequently, August and September collections.
Date(s) Conference Reviewed: 2/16/2024

## Section 1: Narrative

## a. Current Law:

Under current law in Ch. 212, F.S., clothing, school supplies, learning aides and jigsaw puzzles, and computers and related accessories purchased in store or online are subject to the 6\% Sales and Use Tax.

## b. Proposed Change:

Duration: The sales tax holiday is proposed for one 14-day period beginning on July 29 through August 11, 2024.
Clothing: The bill exempts sales of "clothing, wallets, or bags, including handbags, backpacks, fanny packs, and diaper bags, but excluding briefcases, suitcases, and other garment bags" from the Sales and Use Tax as long as the sales price of the item does not exceed $\$ 100$. Clothing is defined as "any article of wearing apparel intended to be worn on or about the human body, excluding watches, watchbands, jewelry, umbrellas, and handkerchiefs," and including all footwear except for "skis, swim fins, roller blades, and skates."

School Supplies: During this same period, sales of school supplies having a sales price of $\$ 50$ or less per item are exempt from the Sales and Use Tax. School supplies are defined as "pens, pencils, erasers, crayons, notebooks, notebook filler paper, legal pads, binders, lunch boxes, construction paper, markers, folders, poster board, composition books, poster paper, scissors, cellophane tape, glue or paste, rulers, computer disks, staplers and staples used to secure paper products, protractors, and compasses." Calculators are not in school supplies.

Learning aids and jigsaw puzzles: Also exempt are learning aids and jigsaw puzzles having a sales price of $\$ 30$ or less. The term "learning aids" means "flashcards or other learning cards, matching or other memory games, puzzle books and search-and-find books, interactive or electronic books and toys intended to teach reading or math skills, and stacking or nesting blocks or sets."

Computers: Also exempt are personal computers or personal computer-related accessories purchased for noncommercial home or personal use, having a sales price of $\$ 1,500$ or less per item. Exempted items include "electronic book readers, calculators, laptops, desktops, handhelds, tablets, and tower computers" and related accessories including "keyboards, mice, personal digital assistants, monitors (not including devices with a television tuner), other peripheral devices, modems, routers, and nonrecreational software, regardless of whether the accessories are used in association with a personal computer base unit." The exemption does not apply to "cellular telephones, video game consoles, digital media receivers, or devices that are not primarily designed to process data." Related accessories do not include "furniture or systems, devices, software, monitors with a television tuner, or peripherals designed or intended primarily for recreational use."

The tax exemptions do not apply to sales within a theme park or entertainment complex, as defined in 509.013(9), Florida Statutes, within a public lodging establishment, as defined in 509.013(4), Florida Statutes or within an airport, as defined in 330.27(2), Florida Statutes.

The bill allows a dealer to "opt out" of the sales tax holiday if "less than five percent of the dealer's gross sales of tangible personal property in the prior calendar year are comprised of items that would be exempt" under the legislation. If the qualifying dealer chooses not to participate in the tax holiday, the dealer must notify the Department of Revenue in writing and post a copy of that notice in a conspicuous location at the place of business.

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Back-to-School Sales Tax Holiday, 1x14 Days, \$100 Clothing/\$50 Supplies/\$1,500 or less Computers, Calculators \& Others Bill Number(s): HB 7073, SPB 7074

## Section 2: Description of Data and Sources

- Clothing and Shoes expenditures forecast, December 2023 National Economic Estimating Conference.
- Consumer Computer expenditures forecast, December 2023 National Economic Estimating Conference.
- U.S. Population (total and 65+), 3rd Quarter estimates, December 2023 National Economic Estimating Conference.
- Florida Population (total and 65+), 3rd Quarter estimates, November 2023 Demographic Estimating Conference.
- Estimates of Florida public school enrollment, August 2023 K-12 Enrollment Estimating Conference.
- Estimates of Florida private school enrollment, Private School Annual Report 2022-2023 (Florida Department of Education). Available at http://www.fldoe.org/schools/school-choice/private-schools/annual-reports.stml.
- Estimates of Florida public and private college/university fall enrollment, Integrated Postsecondary Education Data System (National Center for Education Statistics). Available at www.nces.ed.gov/ipeds. Estimates include Florida College System institutions, State Universities, career centers, and private institutions eligible to participate in the EASE or ABLE tuition assistance programs. Last accessed 12/13/2023.


## Section 3: Methodology (Include Assumptions and Attach Details)

## NOTE: The methodology below offers some incremental modifications to deriving taxable expenditures from consumer expenditure estimates.

Clothing/Shoes/Backpacks: Florida expenditures for clothing and shoes are derived from total national expenditures for clothing and shoes using Florida population (adjusted for ages 65+). The total Florida annual expenditures are converted to a 1-day amount and assume that $55 \%$ of the expenditures would be under the $\$ 100$ limit. Backpacks are assumed to be included in clothing. Backpacks are included in the clothing total. An advantage buying factor is also applied.

This impact is built to eliminate items, such as baby \& toddler clothing and baby diapers, that are exempt from sales tax per HB 7063 Section 17 (2023). The clothing estimate in Back-to-School is reduced to exclude baby and toddler clothing and baby diapers from the expenditures categories. Baby diapers are considered clothing in the DOR TIP and in the Consumer Expenditure Survey.

School Supplies: For school supplies (including staplers), an amount of expenditures is assumed per student, by grade level. The per student expenditure is multiplied by the estimated number of students enrolled in public or private elementary and secondary schools, Florida Colleges, State Universities, public technical colleges/career centers, and private colleges/universities. The estimated total expenditure by students is increased for advantage business spending by $20 \%$ and an additional $10 \%$ is added for the extended list. It is assumed that $90 \%$ of expenditures would be under the $\$ 50$ limit.

Learning Aids \& Jigsaw Puzzles: Florida expenditures for games, toys, and hobbies are derived from total national expenditures for games, toys, and hobbies using Florida population. It is assumed that learning aids and jigsaw puzzles as defined represent $10 \%$ of the category. The total Florida annual expenditures are converted to a 1-day amount and assume that $40 \%$ of the expenditures in the category would be under the $\$ 30$ limit. An advantage buying factor to account for additional purchasing is used.

Computers: Florida expenditures are derived from total national expenditures for computers and peripherals using Florida population. In addition to hardware expenditures, expenditures for computer software and accessories are added. Since only certain modes of software sales are subject to sales tax (if the software is purchased in a Florida store), only a share of expenditures on software are included. Expenditures for Calculators, Typewriters \& Other are used to estimate expenditures for calculators. The total Florida expenditures are adjusted for the percentage of total expenditures assumed to be exempt. An advantage buy factor is added for additional purchases by the general public. Purchases for commercial use are not exempt.

Calculators: Calculators are included in computers. They are removed from school supplies. The price cap for computers applies. As a result, it is assumed that virtually all calculators will fall under the exemption and the exempted amount based on purchase price percentage is 100 percent.

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Back-to-School Sales Tax Holiday, 1x14 Days, \$100 Clothing/\$50 Supplies/\$1,500 or less Computers, Calculators \& Others Bill Number(s): HB 7073, SPB 7074

Duration: The duration is one 14-day period: 7/29/2024-8/11/2024.

Section 1001.42 (4)(f) provides that the opening date for schools in the district may not be earlier than August 10 of each year (August 10 is on Saturday in 2024). During school year 2023-24, out of 67 county school districts, 61 districts opened for students on August 10 (Thursday). It is likely that school supplies are purchased and sometimes required to be dropped off at school prior to the start of the school year. In prior years, some retailers, especially some frequented by lower-income consumers, have started their back-to-school sales promotions close to the beginning of July, thus possibly incentivizing consumers to purchase ahead of the sales tax holidays, while the required items are still in stock and potentially shifting sales outside of the sales tax exemption window. Another factor potentially reducing the impact during the prescribed period may be that school supply bundles tailored to each grade in a school are offered by school community associations in May of the prior school year.

The dates of the exemption period might make it less likely that parents will be purchasing the bulk of students' school supplies, clothing, or technology sales tax free. The National Conference of State Legislatures notes, "sales tax holidays also are viewed as a way to potentially mitigate the regressivity of sales taxes, which disproportionately affect low-income taxpayers." ${ }^{1}$

|  |  | (NONRECURRING) |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | 2024-25 |  |  |
|  | Expenditure Type |  | OSED | ADOPTED |
| 1 | Clothing \& Shoes - \$100 or Less | \$ | (56.6) |  |
|  | School Supplies - \$50 or Less | \$ | (11.6) |  |
|  | Learning Aids and Jigsaw Puzzles - \$30 or Less | \$ | (0.8) |  |
|  | Personal Computers and Related Accessories - \$1,500 or Less | \$ | (17.7) |  |
| 5 | Total Impact | \$ | (86.7) |  |
|  |  | millio | dollars |  |

Section 4: Proposed Fiscal Impact: The impact is nonrecurring for FY 2024-25 only. The sales tax holiday will affect July and August 2024 activity and, subsequently, August and September collections.
Millions of Dollars

|  | High |  | Middle |  | Low |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ |  |  | $(86.7)$ |  |  |  |
| $2025-26$ |  |  |  |  |  |  |
| $2026-27$ |  |  |  |  |  |  |
| $2027-28$ |  |  |  |  |  |  |
| $2028-29$ |  |  |  |  |  |  |

Revenue Distribution: Sales and Use Tax

[^0]
## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Back-to-School Sales Tax Holiday, 1x14 Days, \$100 Clothing/\$50 Supplies/\$1,500 or less Computers, Calculators \& Others Bill Number(s): HB 7073, SPB 7074

Section 5: Consensus Estimate (Adopted: 02/16/2024): The Conference adopted the proposed estimate.

|  | GR |  | Trust |  | Revenue Sharing |  | Local Half Cent |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | $(76.7)$ | 0.0 | (Insignificant) | 0.0 | $(2.6)$ | 0.0 | $(7.4)$ | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2028-29$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |


|  | $6 \%$ Sub-Total |  | Add: Local Option |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | $(86.7)$ | 0.0 | $(10.5)$ | 0.0 | $(97.2)$ | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2028-29$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |







## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Business Rent Tax 1-Year Rate Reduction
Bill Number(s): HB 7073

Entire Bill
x Partial Bill: Section 10
Sponsor(s): Representative McClain
Month/Year Impact Begins: July 1 ${ }^{\text {st }}, 2024$
Date(s) Conference Reviewed: February $16^{\text {th }}, 2024$

## Section 1: Narrative

a. Current Law: Commercial Rent is taxed at a $4.5 \%$ rate which is expected to decline to a $2 \%$ rate in June 2024 based on the most recent Reemployment Tax Trust Fund estimate.
b. Proposed Change: The commercial rent tax rate would be reduced to a $1.25 \%$ rate for Fiscal Year 2025, after which the rate becomes 2\%.

## Section 2: Description of Data and Sources

DOR Return Data
Jan 2024 Unemployment Compensation Trust Fund Estimating Conference
Jan 2024 General Revenue Estimating Conference (Business Investment Growth rates - adjusted for trust fund rate reduction)

## Section 3: Methodology (Include Assumptions and Attach Details)

Taxable sales of commercial rent are measurable in DOR Return Data. The Business investment Growth Rates adopted at the January 2024 General Revenue Estimating Conference are adjusted for measures by removing the impact from the expected rate reduction to $2 \%$. This "Measures Adjusted" Growth Rate series is used to grow the taxable sales of commercial rent in FY23 to FY25 levels. Once at FY25 levels, collections at both the 2\% (per current law) and 1.25\% (per proposal) levels are computed. The difference between these two levels is the impact.

An investigation into the lags of previous commercial rent rate reductions demonstrates that the effective lag is often very short, 2-3 days. Therefore, a 3-day lag is presented in this impact.

## Section 4: Proposed Fiscal Impact

|  | High |  | Middle |  | Low |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ |  |  | $(\$ 306.1) \mathrm{M}$ |  |  |  |
| $2025-26$ |  |  | $(\$ 2.5) \mathrm{M}$ |  |  |  |
| $2026-27$ |  |  |  |  |  |  |
| $2027-28$ |  |  |  |  |  |  |
| $2028-29$ |  |  |  |  |  |  |

Revenue Distribution: Sales and Use Tax

Section 5: Consensus Estimate (Adopted: 02/16/2024): The Conference adopted the proposed estimate but placed the entire impact in FY 2024-25.

|  | GR |  | Trust |  | Revenue Sharing |  | Local Half Cent |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | $(273.3)$ | 0.0 | (Insignificant) | 0.0 | $(9.2)$ | 0.0 | $(26.2)$ | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2028-29$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |

Revenue Source: Sales and Use Tax
Issue: Business Rent Tax 1-Year Rate Reduction
Bill Number(s): HB 7073

|  | Local Option |  | Total Local |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | 0.0 | 0.0 | $(35.4)$ | 0.0 | $(308.7)$ | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2028-29$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |


|  | A |  | B |  | C | D | E | F |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | Return |  | FY23 Taxable Sales |  |  |  |  |  |  |
| 2 | DR-15 | \$ | 25,929,496,831 |  |  |  |  |  |  |
| 3 | DR-15 EZ | \$ | 8,588,438,454 |  |  |  |  |  |  |
| 4 | DR-7 Members | \$ | 6,188,249,913 |  |  |  |  |  |  |
| 5 | Total | \$ | 40,706,185,198 |  |  |  |  |  |  |
| 6 |  |  |  |  |  |  |  |  |  |
| 7 |  |  |  |  |  |  |  |  |  |
| 8 | 2024 Leg. GR Sales T | usi | siness Investment |  |  | That - $12.9 \%$ includ | es the |  |  |
| 9 |  |  | Collections |  | Growth | anticipated drop | $2 \%$ tax |  |  |
| 10 | 2022-23 | \$ | 7,819.90 |  |  | In order to measur | the true |  |  |
| 11 | 2023-24 | \$ | 7,825.30 |  | 0.1\% | growth of the e | nomic se |  |  |
| 12 | 2024-25 | \$ | 6,814.30 |  | -12.9\% | forecast must be | justed to |  |  |
| 13 |  |  |  |  |  |  |  |  |  |
| 14 | 2024 Leg. GR Sales Tax | si | iness Investment Adju | tm |  |  |  |  |  |
| 15 |  |  | Collections |  | Measures | Adj. Collections | Growth |  |  |
| 16 | 2022-23 | \$ | 7,819.90 |  |  | \$ 7,819.90 |  |  |  |
| 17 | 2023-24 | \$ | 7,825.30 |  |  | \$ 7,825.30 | 0.1\% |  |  |
| 18 | 2024-25 | \$ | 6,814.30 | \$ | 1,091.70 | \$ 7,906.00 | 1.0\% |  |  |
| 19 |  |  |  |  |  |  |  |  |  |
| 20 | 2024 Leg. Business |  | ment Growth Rates Adj |  | d for Measures |  |  |  |  |
| 21 | 2023-24 |  | 0.1\% |  |  |  |  |  |  |
| 22 | 2024-25 |  | 1.0\% |  |  |  |  |  |  |
| 23 |  |  |  |  |  |  |  |  |  |
| 24 | Grown to 2024-25 |  |  |  |  |  |  |  |  |
| 25 |  |  | Taxable Sales |  |  |  |  |  |  |
| 26 | 2022-23 | \$ | 40,706,185,198 |  |  |  |  |  |  |
| 27 | 2023-24 | \$ | 40,734,294,688 |  |  |  |  |  |  |
| 28 | 2024-25 |  | 41,154,375,398 |  |  |  |  |  |  |
| 29 |  |  |  |  |  |  |  |  |  |
| 30 | FY25 Tax Collected | opo | osed Rates |  |  |  |  |  |  |
| 31 | 4.50\% | \$ | 1,851,946,893 |  |  |  |  |  |  |
| 32 | 2.00\% | \$ | 823,087,508 |  |  |  |  |  |  |
| 33 | 1.25\% | \$ | 514,429,692 |  |  |  |  |  |  |
| 34 |  |  |  |  |  |  |  |  |  |
| 35 |  |  |  |  |  |  |  |  |  |
| 36 | Impact of rate reduc | frof | om 2.0\% to 1.25\% |  |  |  |  |  |  |
| 37 | 2024-25 | \$ | 308,657,815 |  |  |  |  |  |  |
| 38 |  |  |  |  |  |  |  |  |  |
| 39 | Lag Factor (In Days) |  | 0 |  |  |  |  |  |  |
| 40 |  |  |  |  |  |  |  |  |  |
| 41 |  |  | Midd |  |  |  |  |  |  |
| 42 |  |  | Cash |  | Recurring |  |  |  |  |
| 43 | 2024-25 | \$ | 308,657,815 | \$ | - |  |  |  |  |
| 44 | 2025-26 | \$ | - | \$ | - |  |  |  |  |



## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Disaster Preparedness Sales Tax Holidays
Bill Number(s) - HB 7073 - Section 25, SPB 7074 - Section 42

Entire Bill
x Partial Bill: Section 25, Section 42
Sponsor(s): Representative McClain, Finance and Tax
Month/Year Impact Begins: Sales Tax Holidays Dates: 6/1/2024 to 6/14/2024, Collections Affected: July 2024 and 8/24/2024 to 9/6/2024, Collections Affected: September 2024-October 2024
Date(s) Conference Reviewed: 2/16/2024

## Section 1: Narrative

a. Current Law: Under current law in Ch. 212, all of the items listed in the bill are subject to the $6 \%$ Sales and Use Tax when purchased.
b. Proposed Change: The proposed language provides an exemption from sales tax for the items listed below that are purchased during the time period specified for two periods of 14 days each: 5/25/2024 to 6/7/2024, Collections Affected: June 2024-July 2024 and 8/24/2024 to 9/6/2024, Collections Affected: September 2024-October 2024.
(a) Portable self-powered light source
(b) Portable self-powered radio, two-way radio or weather band radio
(c) Tarpaulin or other flexible waterproof sheeting
(d) Ground anchor system or tie-down kit
(e) Gas or diesel fuel tank
(f) Package of AA-cell, AAA-cell, C-cell, D-cell, 6-volt or 9-volt batteries, excluding automobile and boat batteries
(g) Non-electric food storage cooler
(h) Portable generator
(i) Reusable ice
(j) Portable power bank
(k) Smoke detector or smoke alarm
(I) Fire extinguisher
(m) Carbon monoxide detector
\$ 40 or less
\$ 50 or less
\$ 100 or less
$\$ 100$ or less
\$ 50 or less
$\$ 50$ or less
\$ 60 or less
$\$ 3,000$ or less
\$ 20 or less
\$ 60 or less
\$ 70 or less
$\$ 70$ or less
\$ 70 or less

Supplies necessary for the evacuation of household pets, purchased for noncommercial use:

| 1. | Bags of dry pet food weighing 50 or fewer pounds |
| :--- | :--- |
| 2. | $\$ 100$ or less |
| 3. Over-the-counter pet medications | $\$ 10$ or less |
| 4. Portable kennels or pet carriers | $\$ 100$ or less |
| 5. Manual can openers | $\$ 100$ or less |
| 6. Leashes, collars, and muzzles | $\$ 15$ or less |
| 7. Collapsible or travel-size food or water bowls | $\$ 20$ or less |
| 8. Cat litter weighing 25 or fewer pounds | $\$ 15$ or less |
| 9. Cat litter pans | $\$ 25$ or less |
| 10. Pet waste disposal bags | $\$ 15$ or less |
| 11. Pet pads | $\$ 15$ or less |
| 12. Hamster or rabbit substrate | $\$ 20$ or less |
| 13. Pet beds | $\$ 15$ or less |
|  | $\$ 40$ or less |

The tax exemption does not apply to sales within a theme park or entertainment complex; public lodging establishment; or within an airport.

## Section 2: Description of Data and Sources

- Office of Insurance Regulation Hurricane lan Information, Submitted claims as of January 2023 for 2022 Hurricane lan, Claims Data by County for Top 20 Counties, https://www.floir.com/home/ian
- Various websites for price comparisons: www.lowes.com; www.homedepot.com; www.bestbuy.com;


## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Disaster Preparedness Sales Tax Holidays
Bill Number(s) - HB 7073 - Section 25, SPB 7074 - Section 42

- U.S. Bureau of Labor Statistics, Consumer Expenditure Survey, 2021 and 2022, Table R-1 All consumer units: Annual detailed expenditure means, standard errors, coefficients of variation, and weekly (D) or quarterly (I) percents reporting, Table Florida Quintiles of Income, 2020-21.
- Florida Demographic Estimating Conference, November 2023.
- Florida Economic Estimating Conference, December 2023
- Florida Sales Tax Contributions from Households, Businesses and Tourists, Contributions to General Revenue from Sales Tax Collections in FY 2020-21, By http://edr.state.fl.us/Content/economy/FloridaSalesTaxContributions FY20-21.pdf


## Section 3: Methodology (See attached.)

## Data Source - CE

The methodology uses the U.S. Bureau of Labor Statistics Consumer Expenditure Survey (CE) to estimate expenditures on the exempted items in Florida. The CE is the most detailed publicly available source of consumer expenditure data. BLS uses a direct survey and a consumer diary type of survey to collect data. Aggregate level data, such as income and total expenditures are available for Florida. However, data for the most detailed level of items is not available for Florida but is available for the US.

## Aggregate Expenditures

Florida number of consumer units (households), average annual income, and average annual consumer expenditures from the U.S. Bureau of Labor Statistics Consumer Expenditure Survey (CE) and grows them to the impact year by the growth rate of resident households from the FDEC and the growth rate in personal income from the FEEC respectively, assuming that the ratio of expenditures to income remained constant in the adjustment period. This process estimates aggregate annual consumer expenditures by Florida residents in the impact year.

## Item's Share of Aggregate Expenditures

For each item or group of items, the analysis selects an expenditure category deemed most appropriate and likely to contain the exempt item or group of items. The decision is based on a review of the broad and detailed expenditure categories in the hierarchical structure of the CE, a review of adjacent categories, and a review of instructions to survey respondents. A further determination is made on whether the exempt items would comprise the entire expenditure category or only a relatively small share of the category.

## Annual to Daily

Since the expenditure data include state and local sales tax, an adjustment is made to deduct state and local sales taxes from the expenditures to estimate taxable expenditures. The annual taxable expenditures for each category are used to calculate annual and average daily sales tax collections.

## Length of Holiday, Shifted Timing of Purchases

The length of the holiday multiplied by average daily tax collections produces the base impact of the holiday, affecting purchases that happen on average regardless of any sales tax holidays. This forms the minimum impact of the holiday. It is further assumed that consumers are sensitive to pre-announced sales tax holidays and they will shift purchases from periods adjacent to the holiday into the holiday to take advantage of the sales tax savings. Specifically, this impact assumes that consumers shift one week before and one week after the holiday into the holiday period. This doubles the minimum holiday impact.

## Factor Adjustments for Hurricanes, Businesses, Tourists or Shifted Level of Purchases

The methodology uses the following adjustment factors.

- Hurricane sensitivity adjustment factor: A ratio of the number of claims reported in the last fiscal year to the number of Florida resident households. The analysis assumes that consumers are most sensitive to disaster preparation immediately following a major disaster and such an even may induce purchases of disaster preparedness items that would not have otherwise occurred. The calculated factor is applied to sales tax collection to estimate additional induced purchases that otherwise may not have occurred. If no major hurricane occurred within the past year, the factor is not used.
- Business purchases factor: A ratio of business purchases to household purchases subject to sales tax based on Florida Sales Tax Contributions from Households, Businesses, and Tourists as published on the EDR website. Expenditure data in the CE reflects consumer purchases only. However, sales tax in Florida is generally paid by businesses as well, except in conditions

Revenue Source: Sales and Use Tax
Issue: Disaster Preparedness Sales Tax Holidays
Bill Number(s) - HB 7073 - Section 25, SPB 7074 - Section 42
as specified in statute. To account for business purchases of the exempt items, a business purchases factor is applied to sales tax collection from consumers to estimate additional business purchases of the exempt items. This is an estimate of average business purchases that occur on average in Florida regardless of the holiday. This factor may be varied to account for induced activity in addition to average activity or to account for reduced activity since the item does not have a business application.

- Tourists purchases factor: A ratio of tourists purchases to household purchases based on Florida Sales Tax Contributions from Households, Businesses, and Tourists as published on the EDR website. Expenditure data in the CE reflects resident consumer purchases only. In addition, the number of consumer units and FDEC household data only reflect resident households, not snowbirds or other types of visitors. To account for tourists purchases of the exempt items, a tourists purchases factor is applied to sales tax collection from consumers to estimate additional tourists purchases of the exempt items. This is an estimate of average tourists purchases that occur on average in Florida regardless of the holiday. This factor may be varied to account for induced activity in addition to average activity or to account for reduced activity since the item may rarely be purchased by tourists. The consumer expenditure data for residents also includes resident purchases out-of-state (tourism etc.). These expenditures have not been subtracted at present.
- Bill language conditions \& exclusions factor: Includes price limits, bill modifications from price caps to "first XXX Dollars of" price and other price conditions, certain tourism-related dealers, impulse purchases, and other bill language exclusions not explicitly accounted for elsewhere.
- Effective sales tax factor (State + Local Option): Includes an adjustment to deduct state and local sales taxes, which are included in consumer expenditures to estimate taxable sales.

The following are some of the specific adjustments made in the analysis.

1. The series were updated with new FDEC, FEEC, NEEC, and Census Population Estimates.
2. The duration of the proposed sales tax holiday is two 14-day periods: the first period is June 1 - June 14,2024 and the second period is August 24 to September 6, 2024.
3. The price cap on portable generators is $\$ 3,000$.
a. To build the impact for over-the-counter pet medications with a sales price of $\$ 100$ or less per item, the holiday duration of 28 days is increased by an assumed additional 120 days to account for time-shifted purchases. In addition, the bill language and conditions factor accounts for the price cap of $\$ 100$ per item.

## Section 4: Proposed Fiscal Impact:

Sales Tax Holiday Dates: 6/1/2024 to 6/14/2024, Collections Affected: July 2024 and 8/24/2024 to 9/6/2024, Collections Affected: September 2024-October 2024. The proposed impact is nonrecurring for FY 2024-25.

Millions of Dollars

|  | High |  | Middle |  | Low |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ |  |  | $(71.5)$ |  |  |  |
| $2025-26$ |  |  |  |  |  |  |
| $2026-27$ |  |  |  |  |  |  |
| $2027-28$ |  |  |  |  |  |  |
| $2028-29$ |  |  |  |  |  |  |

Revenue Distribution: Sales and Use Tax

Revenue Source: Sales and Use Tax
Issue: Disaster Preparedness Sales Tax Holidays
Bill Number(s) - HB 7073 - Section 25, SPB 7074 - Section 42
Section 5: Consensus Estimate (Adopted: 02/16/2024): The Conference adopted the proposed estimate.

|  | GR |  | Trust |  | Revenue Sharing |  | Local Half Cent |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | $(63.3)$ | 0.0 | (Insignificant) | 0.0 | $(2.1)$ | 0.0 | $(6.1)$ | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2028-29$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |


|  | Local Option |  | Total Local |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | $(71.5)$ | 0.0 | $(8.7)$ | 0.0 | $(80.2)$ | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2028-29$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |

$2 \times 14$-Day Impact (TOTAL)
TOTAL IMPACT

| Category | Items | Sales Tax Collections |  |
| :---: | :---: | :---: | :---: |
| Disaster Preparedness | Portable self-powered radio, two-way radio or weather band radio | \$ | 16,819 |
| Disaster Preparedness | Tarpaulin or other flexible waterproof sheeting | \$ | 1,734,056 |
| Disaster Preparedness | Ground anchor system or tie-down kit, Gas or diesel fuel tank | \$ | 2,552,873 |
| Disaster Preparedness | Portable self-powered light source, Package of AA-cell, AAA-cell, C-cell, D-cell, 6volt or 9 -volt batteries, excluding automobile and boat batteries, Reusable ice, Nonelectric food storage cooler | \$ | 11,261,581 |
| Disaster Preparedness | Fire extinguisher, Smoke detector or smoke alarm, Carbon monoxide detector | \$ | 1,235,048 |
| Disaster Preparedness | Portable power bank | \$ | 3,734,884 |
| Disaster Preparedness | Portable generator | \$ | 1,161,111 |
| Pets | Pet supplies | \$ | 6,944,539 |
| Pets | Pet food | \$ | 31,136,084 |
| Pets | Pet medications - OTC with a sales price of \$100 or less | \$ | 11,736,635 |
|  | Total | \$ | 71,513,629 |













## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Freedom Month Sales Tax Holiday
Bill Number(s): HB 7073, SPB 7074
Entire Bill
Partial Bill: Section 26, Section 42
Sponsor(s): Representative McClain, Finance and Tax
Month/Year Impact Begins: Sales Tax Holiday Dates: 7/1/2024 to 7/31/2024, Collections Affected: August 2024
Date Conference Reviewed: 2/16/2024

## Section 1: Narrative

a. Current Law: Chapter 212, F.S. authorizes the collection of sales and use tax on admissions to ticketed events, gym memberships, museum tickets and memberships, and retail sales of the listed items.
b. Proposed Change: During the period of July 1, 2024 to July 31, 2024, the following items are exempt from sales and use tax: sales of tickets to live music events, state parks, live sporting events, festivals (including ballets, plays and musical performances), movie tickets, and museum tickets that are scheduled to be held between July 1, 2024 and December 31, 2024; use of or access to clubs providing physical fitness facilities between July 1, 2024 and December 31, 2024; the retail sale of specified boating and water activity supplies, camping supplies, fishing supplies, general outdoor supplies, and residential pool supplies between July 1, 2024 and July 31, 2024.

Lines 1237-1238 list "children's toys" and "children's athletic equipment" among the categories that are exempt. These two categories and the items they include are not listed in the detailed category descriptions starting on line 1240.

The retail sales exemption is valid only for the listed items and subject to the following price conditions. The retail exemption is not valid for commercial fishing supplies.

| Expenditure Type | Description |
| :---: | :---: |
| Boating and water activity supplies | - Life jackets, coolers (\$75 or less) <br> - Recreational pool tubes, pool floats, inflatable chairs, and pool toys (\$35 or less) <br> - Safety flares (\$50 or less) <br> - Water skis, wakeboards, and kneeboards and recreational inflatable water tubes or floats capable of being towed (\$150 or less) <br> - Paddleboards and surfboards (\$300 or less) <br> - Canoes \& kayaks (\$500 or less) <br> - Paddles, and oars (\$75 or less) <br> - Snorkels, goggles, and swimming masks (\$25 or less) |
| Camping supplies | - Tents (\$200 or less) <br> - Sleeping bags, portable hammocks, and camping stoves and collapsible camping chairs (\$50 or less) <br> - Camping lanterns and flashlights (\$30 or less) |
| Fishing supplies | - Rods and reels (\$75 or less if sold individually or $\$ 150$ or less if sold as a set) <br> - Tackle boxes or bags (\$30 or less) <br> - Bait or fishing tackle (\$5 or less if sold individually or $\$ 10$ or less if sold as a set) |
| General outdoor supplies | - Sunscreen or insect repellant (\$15 or less) <br> - Sunglasses (\$100 or less) <br> - Binoculars (\$200 or less) <br> - Water bottles (first $\$ 30$ or less) <br> - Hydration packs (\$50 or less) <br> - Outdoor Gas or Charcoal Grills (\$250 or less) <br> - Bicycle Helmets (\$50 or less) <br> - Bicycles (\$500 or less) |
| Residential pool supplie | - Individual residential pool and spa replacement parts, nets, filters, lights, and cover (\$100 or less) <br> - Residential pool and spa chemicals purchased by an individual (\$150 or less) |

The tax exemptions do not apply to sales within a theme park or entertainment complex as defined in s. 509.013(9), Florida Statutes, within a public lodging establishment as defined in s. 509.013(4), Florida Statutes, or within an airport as defined in s. 330.27(2), Florida Statutes.

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Freedom Month Sales Tax Holiday
Bill Number(s): HB 7073, SPB 7074

## Section 2: Description of Data and Sources

- Florida Economic Estimating Conference, December 2023.
- Florida Demographic Estimating Conference, November 2023.
- US Bureau of Labor Statistics, Consumer Expenditures Survey, Average annual expenditures and characteristics, Table 1800, 2022.
- US Bureau of Labor Statistics, Table R-1. All consumer units: Annual detailed expenditure means, standard errors, coefficients of variation, and weekly or quarterly percents reporting, Consumer Expenditure Surveys, 2021 \& 2022.
- US Bureau of Labor Statistics, Consumer Expenditures Survey, Annual expenditure means and characteristics, Florida: Quintiles of income before taxes, 2020-2021.
- US Census Bureau, Annual Estimates of the Resident Population for the United States, Regions, States, and the District of Columbia: April 1, 2022 to July 1, 2023.
- IBIS World Industry Report OD4853, Swimming Pool Equipment Stores, September 2023.
- Source: IBISWorld, US Industry (Specialized) Report OD4244, Sunscreen Manufacturing Sunny outlook: A return to outdoor gatherings and activities will drive demand for sunscreen, September 2023.
- Source: IBISWorld Reports, US Industry (Specialized) Report OD4948, Insect Repellent Manufacturing, Constant buzz: Ecoconscious, natural products will be the industry's saving grace going forward, January 2022.
- Source: IBISWorld, US Industry (Specialized) Report OD4229, Sunglasses Stores, Bright lights: Industry revenue is expected to grow as the economy rebounds from the pandemic, February 2021.


## Section 3: Methodology (Include Assumptions and Attach Details)

The analysis was split into multiple components, each using a separate methodology. The first methodology was used to estimate the sales and use tax impact on ticket sales and memberships. This methodology relied on IBISWorld Industry Reports to estimate the amount of ticket and membership revenue generated by the qualified industries in Florida. Next, the analysis led to an estimate of the portion of annual ticket and membership revenue that will be purchased during the sales tax holiday. Underlying the analysis is an expectation that the tax holiday will shift ticket and membership sales from later periods into the qualified week. The analysis also assumed that a large majority of museum ticket sales ( $83 \%$ ) are already tax exempt because these museums are operated by a 501(c)(3) (Florida Statute 212.042(a), F.S.. The estimates were grown by a CPI estimate of $5.4 \%$, which is the 2023 CPI estimate for admissions.

Second, the estimate for sales tax on State Park entrance fees was based on FY 2023-24 annual pass and day pass fees and assumptions made on the number of months' worth of annual passes and number of weeks' worth of single-day passes that would be sold during the tax exemption period.

Third, the estimates for retail sales for boating and water activities, camping supplies, fishing supplies, sports equipment, and partially for outdoor supplies used average annual expenditures by consumer unit by category from the Consumer Expenditures Survey for the United States and applied their respective shares of total expenditures to Florida average annual expenditures for the last year for which actual survey data was published. The expenditures were then grown by Florida personal income growth (FEEC) to the impact year.

## Boating and Water Activity Supplies

Expenditures for canoes, kayaks, wakeboards, and kneeboards and recreational inflatable water tubes or floats, paddleboards and surfboards are included in the CE category, "Un-motored recreational vehicles/ Boats without motor and boat trailers."

## General outdoor supplies

The current estimate reflects updated IBIS World reports, some of which have significant revisions based on significant revisions in US Census economic data. The estimate for outdoor supplies used IBISWorld reports for the US market size for sunscreen, insect repellent, and sunglasses and assumed Florida's market for these items was proportional to Florida's share of the US population. Other sports equipment expenditures from the Consumer Expenditures Survey were used as an estimate for spending on water bottles, hydration packs, and binoculars. It appears that IBIS World may have discontinued the insect repellent and sunglasses reports. The most recent reports are two-three years old.

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax Issue: Freedom Month Sales Tax Holiday
Bill Number(s): HB 7073, SPB 7074
Residential pool supplies
Expenditures for recreational recreational pool tubes, pool floats, inflatable chairs, and pool toys, Individual residential pool and spa replacement parts, nets, filters, lights, and covers, and pool and spa chemicals were developed using an IBIS World report on Swimming Pool Equipment Stores revenues. Since these items are also sold by general merchandise stores, online retailers, and other specialty stores, this approach might underestimate the expenditures in this category. As a result, the REC 2/18/2022 doubled the estimate for specialized pool stores to account for sales occurring on other retail locations.

## Price caps

The bill proposes each item to have a price cap of "\$xxx or less" price exemption.

## Bicycles

The bicycle estimate was reduced for the permanent exemption of baby bicycle seats and children's helmets.

## Pool toys

Pool toys are explicitly exempt in "Boating and water activity supplies."

Some of the areas that affect this analysis include the following.

1. The series were updated with new FDEC, FEEC, NEEC, and Census Population Estimates.
2. The duration of "Freedom Month" for retail sales is one month, July. The assumed duration is a total of eight weeks: four weeks for the actual days of the holiday plus four more weeks added to account for induced/ shifted/ impulse purchases, presumably two weeks before and two weeks after the actual holiday (cell G 52 on the Summary retail sales worksheet).
3. The language lists "children's toys" and "children's athletic equipment" as exempted categories on lines 1237-1238. However, the detailed category descriptions starting on line 1240 do not include itemizations for these categories. These categories were assumed not to be included and there is no sales tax impact analysis for them.
4. The following categories list exempt items with price caps as "\$\$\$ or less than price":
a. Boating and water activity supplies
b. Camping supplies
c. Fishing supplies
d. General outdoor supplies
e. The price cap for bicycles is $\$ 500$ or less. The assumed percentage of the bicycles category that falls below the price cap is 50 percent.
f. Bicycles expenditures were reduced for the permanent exemption of baby bicycle seats, carriers, or trailers and for the pre-existing exemption on child bicycle helmets.

## Amusements parks and other tourist-related establishments

As discussed at the 2/17/2023 REC, impact from the bill language excluding amusement parks, lodging establishments, and airports from the sales tax exemption is not included regardless of whether the bill language contains it. Whether these establishments are required to comply or exempted from complying with the sales tax holiday is not considered in this analysis.

The table below shows the estimated impacts.

Estimated Sales Tax Exemptions (Millions of Dollars)

| EXEMPTION TYPE |  |
| :--- | ---: |
| Admissions | $(63.8 \mathrm{~m})$ |
| Retail sales | $(16.9 \mathrm{~m})$ |
| Total | $\mathbf{( 8 0 . 7 ~ m )}$ |

Revenue Source: Sales and Use Tax
Issue: Freedom Month Sales Tax Holiday
Bill Number(s): HB 7073, SPB 7074

Section 4: Proposed Fiscal Impact : Sales Tax Holiday Dates: 7/1/2024 to 7/31/2024, Collections Affected: August 2024
Millions of Dollars

|  | High |  | Middle |  | Low |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ |  |  | $(80.7)$ |  |  |  |
| $2025-26$ |  |  |  |  |  |  |
| $2026-27$ |  |  |  |  |  |  |
| $2027-28$ |  |  |  |  |  |  |
| $2028-29$ |  |  |  |  |  |  |

Revenue Distribution: Sales and Use Tax
Section 5: Consensus Estimate (Adopted: 02/16/2024): The Conference adopted the proposed estimate.

|  | GR |  | Trust |  | Revenue Sharing |  | Local Half Cent |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | $(71.4)$ | 0.0 | (Insignificant) | 0.0 | $(2.4)$ | 0.0 | $(6.9)$ | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2028-29$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |


|  | $6 \%$ Sub-Total |  | Add: Local Option |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | $(80.7)$ | 0.0 | $(9.8)$ | 0.0 | $(90.5)$ | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2028-29$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |





|  | A | B |  |  |  | D |  | E |  | F |  | G | H |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 18 |  |  |  |  |  |  |  |  |  |  |  |  | Previously adopted |
| 19 |  | 2. Percent of Category that falls below price cap. |  |  |  | \% of Category that falls below price cap |  |  |  |  |  |  |  |
| 20 |  | \% of Category that falls below price cap | Annual Expenditures (\$) |  |  | Low | Middle |  |  | High | Adopted |  |  |
| 21 |  | Boating and water activity supplies | \$ | 403.1 |  | 25\% |  | 40\% |  | 50\% |  | 50\% |  |
| 22 |  | Camping supplies | \$ | 261.2 |  | 30\% |  | 40\% |  | 50\% |  | 50\% |  |
| 23 |  | Fishing supplies | \$ | 396.0 |  | 25\% |  | 30\% |  | 60\% |  | 50\% |  |
| 24 |  | General outdoor supplies | \$ | 1,219.9 |  | 30\% |  | 60\% |  | 70\% |  | 50\% |  |
| 25 |  | Sports equipment | \$ | - |  | 30\% |  | 40\% |  | 75\% |  | 50\% |  |
| 26 |  | Residential pool supplies | \$ | 1,146.8 |  | 40\% |  | 50\% |  | 75\% |  | 60\% |  |
| 27 |  | Florida Expenditures | \$ | 3,427.1 |  |  |  |  |  |  |  |  |  |
| 28 |  | 3. Annual expenditures below the cap. |  |  |  |  |  |  |  |  |  |  |  |
| 29 |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 30 |  | Annual expenditures (millions of \$) | Annual Expenditures (\$) |  |  | Low |  | Middle |  | High | Adopted |  |  |
| 31 |  | Boating and water activity supplies | \$ | 403.1 |  | 100.77 |  | 161.24 |  | 201.55 |  | 201.55 |  |
| 32 |  | Camping supplies | \$ | 261.2 |  | 78.37 |  | 104.49 |  | 130.61 |  | 130.61 |  |
| 33 |  | Fishing supplies | \$ | 396.0 |  | 99.00 |  | 118.80 |  | 237.61 |  | 198.01 |  |
| 34 |  | General outdoor supplies | \$ | 1,219.9 |  | 365.98 |  | 731.96 |  | 853.95 |  | 609.96 |  |
| 35 |  | Sports equipment | \$ | - |  | - |  | - |  | - |  | - |  |
| 36 |  | Residential pool supplies | \$ | 1,146.8 |  | 458.73 |  | 573.41 |  | 860.11 |  | 688.09 |  |
| 37 |  | Florida Expenditures | \$ | 3,427.1 | \$ | 1,102.8 | \$ | 1,689.9 | \$ | 2,283.8 | \$ | 1,828.2 |  |
| 38 |  | 4. Weekly expenditures below the cap. <br> Weekly expenditures (millions of \$) |  |  |  |  |  |  |  |  |  |  |  |
| 39 |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 40 |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 41 |  |  | $\begin{gathered} \text { Weekly } \\ \text { Expenditures (\$) } \\ \text { Total Market } \\ \hline \end{gathered}$ |  |  | Low | Middle |  |  | High | Adopted |  |  |
| 42 |  | Boating and water activity supplies | \$ | 7.8 | \$ | 1.9 | \$ | 3.1 | \$ | 3.9 | \$ | 3.88 |  |
| 43 |  | Camping supplies | \$ | 5.0 | \$ | 1.5 | \$ | 2.0 | \$ | 2.5 | \$ | 2.51 |  |
| 44 |  | Fishing supplies | \$ | 7.6 | \$ | 1.9 | \$ | 2.3 | \$ | 4.6 | \$ | 3.81 |  |
| 45 |  | General outdoor supplies | \$ | 23.5 | \$ | 7.0 | \$ | 14.1 | \$ | 16.4 | \$ | 11.73 |  |
| 46 |  | Sports equipment | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |  |
| 47 |  | Residential pool supplies | \$ | 22.1 | \$ | 8.8 | \$ | 11.0 | \$ | 16.5 | \$ | 13.23 |  |
| 48 |  | Florida Expenditures | \$ | 65.9 | \$ | 21.2 | \$ | 32.5 | \$ | 43.9 | \$ | 35.2 |  |









|  | A | B | C | D | E | F | F | G |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 31 |  |  |  |  |  |  |  |  |
| 32 |  | Sunglasses stores | EDR Estimate | EDR Estimate |  |  |  |  |
| 33 |  | United States | FY 2022-23 | FY 2023-24 | FY 2024-25 | FDEC population growth |  |  |
| 34 |  | Domestic demand (\$) | 1,938,350,828 | 1,968,067,178 | 1,995,803,335 |  |  |  |
| 35 |  | Source: IBISWorld, US INDUSTRY (SPECIALIZED) REPORT OD4229, Sunglasses Stores, Bright lights: Industry revenue is expected to grow as the economy rebounds from the pandemic, February 2021. |  |  |  |  |  |  |
| 36 |  |  |  |  |  |  |  |  |  |  |  |
| 37 |  |  | FY 2024-25 |  |  |  |  |  |
| 38 |  | Florida sunglass store revenues | 147,231,032 |  |  |  |  |  |
| 39 |  |  | FY 2024-25 |  |  |  |  |  |
| 40 |  | Florida - Other sports equipment | 68,417,047 |  |  |  |  |  |
| 41 |  | Source: US Bureau of Labor Statistics, Table 1800. Region of residence: Average annual expenditures and characteristics, Consumer Expenditure Survey, 2021, 2022. |  |  |  |  |  |  |
| 42 |  |  |  |  |  |  |  |  |
| 43 |  |  | FY 2024-25 |  |  |  |  |  |
| 44 |  | Florida total outdoor sales | 320,332,987 |  |  |  |  |  |






## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Tax Collection Enforcement Diversion Program
Bill Number(s): HB 7073

Entire Bill
Partial Bill: Section 23
Sponsor(s): Representative McClain
Month/Year Impact Begins: July 1, 2024
Date(s) Conference Reviewed: 2/16/2024

## Section 1: Narrative

a. Current Law: : Under current law, Section 413.4021, F.S. requires 75 percent of the revenues collected from the Tax Collection Enforcement Diversion Program (TCEDP) to be deposited into the special reserve account of the Florida Association of Centers for Independent Living (FACIL).

The Tax Collection Enforcement Diversion program, which collects revenue owed by persons who have not remitted their sales tax collections as required, began as a pilot program in 2002 and was fully implemented in 2005. The program is operated by participating State Attorney's Offices in cooperation with DOR. To be eligible for the program, taxpayers must meet certain requirements. They must show a pattern of delinquency for several months and the delinquency cannot exceed the misdemeanor level. Eight State Attorney's Offices currently participate in the program: Jacksonville, Clearwater, Miami, Tampa, West Palm Beach, Fort Lauderdale, Fort Myers, and Orlando (Key West participated in the program from FY 2008-09 through FY 2013-14).

The Department of Revenue identifies these payments as TCEDP payments and apportions 75 percent to go into the Audit Warrant Clearing Trust Fund for use by FACIL and the remaining 25 percent is comingled with all other sales tax funds and distributed as sales tax collections via 212.20, F.S. (2023).

The 75 percent of funds are deposited monthly into the special reserve account of the Florida Association of Centers for Independent Living (FACIL). Those funds are to be used for administering the James Patrick Memorial Work Incentive Personal Attendant Services and Employment Assistance Program (JP-PAS) and for contracting with the State Attorneys participating in the tax collection enforcement diversion program. The JP-PAS provides personal care attendants and other support and services to persons with significant and chronic disabilities to enable them to obtain or maintain competitive and integrated employment, including self-employment.
b. Proposed Change: Section 23 of PCB WMC 24-05 amends Subsection (1) of Section 413.4021 , F.S. to deposit 100 percent of the revenues collected from the tax collection enforcement diversion program into the special reserve account of the Florida Association of Centers for Independent Living (FACIL).

## Section 2: Description of Data and Sources

- REC - Tax Collection Enforcement Diversion Program, January 22, 2024.
- Florida Department of Revenue data.
- Email correspondence with the Department of Revenue dated 2/15/2024.


## Section 3: Methodology (Include Assumptions and Attach Details)

The Revenue Estimating Conference adopts a forecast by fiscal year for the entire amount collected from the tax collection enforcement diversion program. The most recent forecast estimates that FY 2024-25 collections will be 3,566,975. Currently, 25 percent is treated as regular sales tax collections and distributed as sales tax collections via 212.20, F.S. (2023). The currently adopted forecast for the entire amount collected is shown below:


## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Tax Collection Enforcement Diversion Program
Bill Number(s): HB 7073

Since the REC, DOR has provided tax collections for January 2024. The monthly collections for FY 2023-24 by circuit are shown below.

| Tax Collection Enforcement Diversion Program Collection Data |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Data Source: Florida Department of Revenue |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| FY and Month | Jacksonville (Clay, Duval, Nassau) |  | Clearwater <br> (Pasco, <br> Pinellas) |  | Orlando (Orange, Osceola) |  | Miami (Dade) |  | Tampa <br> (Hillsborough) |  | West Palm <br> Beach (Palm <br> Beach) |  | $\begin{aligned} & \text { Key West } \\ & \text { (Monroe) } \\ & \hline \end{aligned}$ |  | Fort <br> Lauderdale <br> (Broward) |  | Fort Meyers(Charlotte,Collier,Glades,Hendry, Lee) |  | Total, Participating Circuits |  |
| Month | Fourth |  | Sixth |  | Ninth |  | Eleventh |  | Thirteenth |  | Fifteenth |  | Sixteenth |  | Seventeenth |  | Twentieth |  | Grand Total |  |
| 22-23 Sub Total | \$ | 530,670 | \$ | 615,797 | \$ | 440,449 | \$ | 372,275 | \$ | 626,124 | \$ | 204,528 | \$ | - | \$ | 555,806 | \$ | 221,324 | \$ | 3,566,975 |
| Jul-23 | \$ | 22,139 | \$ | 37,779 | \$ | 15,768 | \$ | 25,330 | \$ | 32,010 | \$ | 51,153 | \$ | - | \$ | 24,987 | \$ | 14,350 | \$ | 223,516 |
| Aug-23 | \$ | 26,266 | \$ | 78,227 | \$ | 23,141 | \$ | 24,822 | \$ | 60,350 | \$ | 56,666 | \$ | - | \$ | 64,555 | \$ | 29,460 | \$ | 363,488 |
| Sep-23 | \$ | 26,735 | \$ | 60,794 | \$ | 15,496 | \$ | 20,219 | \$ | 36,290 | \$ | 13,778 | \$ | - | \$ | 34,657 | \$ | 19,852 | \$ | 227,822 |
| Oct-23 | \$ | 40,146 | \$ | 116,021 | \$ | 16,271 | \$ | 37,706 | \$ | 100,983 | \$ | 81,401 | \$ | - | \$ | 77,233 | \$ | 21,732 | \$ | 491,493 |
| Nov-23 | \$ | 46,954 | \$ | 85,221 | \$ | 31,717 | \$ | 48,145 | \$ | 48,714 | \$ | 16,703 | \$ | - | \$ | 22,148 | \$ | 26,102 | \$ | 325,703 |
| Dec-23 | \$ | 18,961 | \$ | 49,758 | \$ | 27,832 | \$ | 51,611 | \$ | 36,502 | \$ | 8,425 | \$ | - | \$ | 34,728 | \$ | 20,192 | \$ | 248,009 |
| Jan-24 | \$ | 66,476 | \$ | 65,111 | \$ | 55,976 | \$ | 38,616 | \$ | 46,257 | \$ | 17,582 | \$ | - | \$ | 40,006 | \$ | 25,549 | \$ | 355,573 |
| Feb-24 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Mar-24 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Apr-24 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| May-24 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Jun-24 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| $\begin{aligned} & \text { 23-24 Sub Total - } \\ & \text { YTD } \\ & \hline \end{aligned}$ | \$ | 247,677 | \$ | 492,911 | \$ | 186,201 | \$ | 246,449 | \$ | 361,107 | \$ | 245,708 | \$ | - | \$ | 298,315 | \$ | 157,237 | \$ | 2,235,604 |


|  | FY 2022-23 | FY 2023-24 | FY 2024-25 | FY 2025-26 | FY 2026-27 | FY 2027-28 | FY 2028-29 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Estimated tax collections (January 2024 REC) | 3,566,975 | 3,566,975 | 3,566,975 | 3,566,975 | 3,566,975 | 3,566,975 | 3,566,975 |
| Growth rate | -20.5\% | 0.0\% | 0.0\% | 0.0\% | 0.0\% | 0.0\% | 0.0\% |
| Current distributions | FY 2022-23 | FY 2023-24 | FY 2024-25 | FY 2025-26 | FY 2026-27 | FY 2027-28 | FY 2028-29 |
| Sales tax collections (25\%) | 891,744 | 891,744 | 891,744 | 891,744 | 891,744 | 891,744 | 891,744 |
| FACIL (75\%) | 2,675,231 | 2,675,231 | 2,675,231 | 2,675,231 | 2,675,231 | 2,675,231 | 2,675,231 |
| Loss to sales tax final liability | $(891,744)$ | $(891,744)$ | $(891,744)$ | $(891,744)$ | $(891,744)$ | $(891,744)$ | $(891,744)$ |

Section 4: Proposed Fiscal Impact The impact begins in July 2024. Per DOR, there will be no lag due to collections.

Millions of Dollars

|  | High |  | Middle |  | Low |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ |  |  | $(0.9)$ | $(0.9)$ |  |  |
| $2025-26$ |  |  | $(0.9)$ | $(0.9)$ |  |  |
| $2026-27$ |  |  | $(0.9)$ | $(0.9)$ |  |  |
| $2027-28$ |  |  | $(0.9)$ | $(0.9)$ |  |  |
| $2028-29$ |  |  | $(0.9)$ | $(0.9)$ |  |  |

Revenue Distribution: Sales and Use Tax

Revenue Source: Sales and Use Tax
Issue: Tax Collection Enforcement Diversion Program
Bill Number(s): HB 7073

Section 5: Consensus Estimate (Adopted: 02/16/2024) The Conference adopted the proposed estimate.

|  | GR |  | Trust |  | Revenue Sharing |  | Local Half Cent |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | $(0.8)$ | $(0.8)$ | (Insignificant) | (Insignificant) | (Insignificant) | (Insignificant) | $(0.1)$ | $(0.1)$ |
| $2025-26$ | $(0.8)$ | $(0.8)$ | (Insignificant) | (Insignificant) | (Insignificant) | (Insignificant) | $(0.1)$ | $(0.1)$ |
| $2026-27$ | $(0.8)$ | $(0.8)$ | (Insignificant) | (Insignificant) | (Insignificant) | (Insignificant) | $(0.1)$ | $(0.1)$ |
| $2027-28$ | $(0.8)$ | $(0.8)$ | (Insignificant) | (Insignificant) | (Insignificant) | (Insignificant) | $(0.1)$ | $(0.1)$ |
| $2028-29$ | $(0.8)$ | $(0.8)$ | (Insignificant) | (Insignificant) | (Insignificant) | (Insignificant) | $(0.1)$ | $(0.1)$ |


|  | $6 \%$ Sub-Total |  | Add: Local Option |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | $(0.9)$ | $(0.9)$ | 0.0 | 0.0 | $(0.9)$ | $(0.9)$ |
| $2025-26$ | $(0.9)$ | $(0.9)$ | 0.0 | 0.0 | $(0.9)$ | $(0.9)$ |
| $2026-27$ | $(0.9)$ | $(0.9)$ | 0.0 | 0.0 | $(0.9)$ | $(0.9)$ |
| $2027-28$ | $(0.9)$ | $(0.9)$ | 0.0 | 0.0 | $(0.9)$ | $(0.9)$ |
| $2028-29$ | $(0.9)$ | $(0.9)$ | 0.0 | 0.0 | $(0.9)$ | $(0.9)$ |

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Sales Tax Holiday for Items Related to Electric Transportation
Bill Number(s): CS/CS/SB58 \& CS/CS/HB475

## x Entire Bill

Partial Bill:
Sponsor(s): Senator Stewart, Representative Killebrew
Month/Year Impact Begins: August 1 - September 14 and November 1 - December 15, 2024 (Affecting September, October, December, 2024 and January 2025 collections with a one month collection lag)
Date(s) Conference Reviewed: 1/26/2024, 2/2/2024, 2/16/2024

## Section 1: Narrative

## a. Current Law

The items specified or envisioned in the proposed bill are currently subject to sales tax, except for an exemption for vehicles used by the disabled.

Section 212.08(2), F.S. exempts wheelchairs. The Nontaxable Medical Items and General Grocery List (DR-46NT) lists "Wheelchairs, including powered models, their parts, and repairs" as an exempt item. The exemption is included in Rule 12A-1.021, F.A.C., since 1987. DOR has also determined that "... personal mobility scooters ... are functionally equivalent to powered wheelchairs and are therefore specifically exempt from Florida sales tax." The determination was provided in TAA 14A-014.

Section 316.003 (23), F.S. (2023) defines an electric bicycle as follows:
(23) ELECTRIC BICYCLE.-A bicycle or tricycle equipped with fully operable pedals, a seat or saddle for the use of the rider, and an electric motor of less than 750 watts which meets the requirements of one of the following three classifications:
(a) "Class 1 electric bicycle" means an electric bicycle equipped with a motor that provides assistance only when the rider is pedaling and that ceases to provide assistance when the electric bicycle reaches the speed of 20 miles per hour.
(b) "Class 2 electric bicycle" means an electric bicycle equipped with a motor that may be used exclusively to propel the electric bicycle and that ceases to provide assistance when the electric bicycle reaches the speed of 20 miles per hour.
(c) "Class 3 electric bicycle" means an electric bicycle equipped with a motor that provides assistance only when the rider is pedaling and that ceases to provide assistance when the electric bicycle reaches the speed of 28 miles per hour.

Section 316.003, F.S. (2023) also includes the following definitions:
(41) MICROMOBILITY DEVICE.-Any motorized transportation device made available for private use by reservation through an online application, website, or software for point-to-point trips and which is not capable of traveling at a speed greater than 20 miles per hour on level ground. This term includes motorized scooters and bicycles as defined in this chapter.
(48) MOTORIZED SCOOTER.-Any vehicle or micromobility device that is powered by a motor with or without a seat or saddle for the use of the rider, which is designed to travel on not more than three wheels, and which is not capable of propelling the vehicle at a speed greater than 20 miles per hour on level ground. The term does not include an electric bicycle.

## b. Proposed Change:

The proposed amendment to CS for SB 58 exempts from sales tax the retail sale of the following items during the period August 1 - September 14 and November 1 - December 15, 2024.
(a) "Electric bicycle" as defined in s. 316.003, Florida Statutes.
(b) "Electric scooter" means a vehicle having two or fewer wheels, with or without a seat or saddle, which is equipped to be propelled by an electric motor and which weighs less than 75 pounds, is less than 2 feet wide, and is designed for a maximum speed of less than 35 miles per hour.
(c) "Protective clothing and equipment" means apparel designed and intended for use during the operation of an electric bicycle or electric scooter which incorporates padding to protect from or mitigate injury.
The bill has the following price limits.
(a) An electric bicycle: $\$ 1,750$ or less.
(b) An electric scooter: $\$ 500$ or less.
(c) The following protective clothing and equipment:

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Sales Tax Holiday for Items Related to Electric Transportation
Bill Number(s): CS/CS/SB58 \& CS/CS/HB475

1. A helmet: $\$ 150$ or less.
2. Knee pads: $\$ 50$ or less.
3. Elbow pads: \$50 or less.

The bill does not speak to the battery that comes with an e-bike. In some cases, the battery is sold separately. In this case, the consumer will have to purchase the battery and be charged sales tax on it.

Section 1 (4) specifies: "The lease or rental of an electric bicycle, an electric scooter, or protective clothing and equipment does not qualify as an exempt retail sale under this exemption."

## Section 2: Description of Data and Sources

- REC Impact of CS/SB 58 - Proposed Amendment, 2/2/2024, http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2024/ pdf/page245-256.pdf
- U.S. Bureau of Labor Statistics, Consumer Expenditure Survey, 2022 and 2021, Table R-1 All consumer units: Annual detailed expenditure means, standard errors, coefficients of variation, and weekly (D) or quarterly (I) percents reporting, Table Florida Quintiles of Income, 2020-21.
- Florida Demographic Estimating Conference, November 2023.
- Florida Economic Estimating Conference, December 2023.
- Florida Sales Tax Contributions from Households, Businesses and Tourists, Contributions to General Revenue from Sales Tax Collections in FY 2020-21, by source http://edr.state.fl.us/Content/economy/FloridaSalesTaxContributions FY20-21.pdf.
- United States Consumer Product Safety Commission, Micromobility Products-Related Deaths, Injuries, and Hazard Patterns: 2017-2022, September 2023, https://www.cpsc.gov/s3fs-public/Micromobility-Products-Related-Deaths-Injuries-and-Hazard-Patterns-2017-2022.pdf.


## Section 3: Methodology (Include Assumptions and Attach Details)

## Data Source - CE

The methodology uses the U.S. Bureau of Labor Statistics Consumer Expenditure Survey (CE) to estimate expenditures on the exempted items in Florida. The CE is the most detailed publicly available source of consumer expenditure data. BLS uses a direct interview survey and a consumer diary survey to collect data. Aggregate level data, such as income and total expenditures are available for Florida. However, data for the most detailed level of expenditures is not available for Florida but is available for the US.

## Aggregate Expenditures

Florida number of consumer units (households), average annual income, and average annual consumer expenditures from the U.S. Bureau of Labor Statistics Consumer Expenditure Survey (CE) are grown to the impact year by the growth rate of resident households from the FDEC and the growth rate in personal income from the FEEC respectively, assuming that the ratio of expenditures to income remained constant in the adjustment period. This process estimates aggregate annual consumer expenditures by Florida residents in the impact year.

## Item's Category and Share of Aggregate Expenditures

For each item or group of items, the analysis selects an expenditure category deemed most appropriate and likely to contain the exempt item or group of items. The decision is based on a review of the broad and detailed expenditure categories in the hierarchical structure of the CE, a review of adjacent categories, and a review of instructions to survey respondents.

A further determination is made on whether the exempt items would comprise the entire expenditure category or only a relatively small share of the category. This step is now shown separately for each category as a lever for the conference to adjust as needed.

Annual to Daily

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Sales Tax Holiday for Items Related to Electric Transportation
Bill Number(s): CS/CS/SB58 \& CS/CS/HB475

The annual taxable expenditures for each category are used to calculate annual and average daily sales tax collections. Since the expenditure data include state and local sales tax, an adjustment is made to deduct state and local sales taxes from the expenditures to estimate taxable expenditures.

## Length of Holiday, Shifted Timing of Purchases

The length of the holiday multiplied by average daily tax collections produces the base impact of the holiday, affecting purchases that happen on average regardless of any sales tax holidays. This forms the base impact of the holiday. It is further assumed that consumers are sensitive to pre-announced sales tax holidays and they will shift purchases from periods adjacent to the holiday into the holiday to take advantage of the sales tax savings. Another lever allows to vary assumptions about how many days of spending is shifted from outside the holiday window into the holiday window. These additional days are added to the base holiday impact.

## Factor Adjustments

The methodology uses the following adjustment factors that can also be used as levers.

- Business purchases factor: A ratio of business purchases to household purchases subject to sales tax based on Florida Sales Tax Contributions from Households, Businesses, and Tourists as published on the EDR website. Expenditure data in the CE reflects consumer purchases only. However, sales tax in Florida is generally paid by businesses as well, except in conditions as specified in statute. To account for business purchases of the exempt items, a business purchases factor is applied to sales tax collection from consumers to estimate additional business purchases of the exempt items. This is an estimate of business purchases that occur on average in Florida regardless of the holiday. This factor may be varied to account for induced activity in addition to average activity or to account for reduced activity since the item does not have a business application.
- Tourists purchases factor: A ratio of tourists purchases to household purchases based on Florida Sales Tax Contributions from Households, Businesses, and Tourists as published on the EDR website. Expenditure data in the CE reflects resident consumer purchases only. In addition, the number of consumer units and FDEC household data only reflect resident households, not snowbirds or other types of visitors. A tourist purchases factor is applied to sales tax collection from resident households to estimate additional tourists purchases of the exempt items. This is an estimate of average tourist purchases that occur on average in Florida regardless of the holiday. This factor may be varied to account for induced activity in addition to average activity or to account for reduced activity since the item may rarely be purchased by tourists. The consumer expenditure data for residents also includes resident purchases out-of-state (tourism etc.). These expenditures have not been subtracted at present.
- Bill language conditions \& exclusions factor: This lever includes price limits, bill modifications from price caps to "first XXX Dollars of" price and other price conditions, certain tourism-related dealers, impulse purchases, and other bill language exclusions not explicitly accounted for elsewhere.

Motorized mobility aid devices, primarily used by persons with disabilities or difficulties walking, are already exempt from sales tax. Devices, such as powered wheelchairs and mobility scooters are categorized in the CE category "Supportive and convalescent medical equipment."

As in the prior version, this bill version does not address whether the electric scooter vehicles must be operated by a human, but due to the reference to the definition of an electric bicycle, this analysis assumes an electric bicycle by definition must be operated by a human.

Due to the changes in the bill language, relative to the REC impact dated 11/17/2023, the 1/26/2024 analysis changed as follows.

1. The bill no longer uses the "micromobility" language as a definition and instead uses the "electric transportation" language.
2. The bill specifies two vehicles as exempt: electric bicycle and electric scooter. While electric bicycle is interpreted to mean a specific vehicle, the definition of an electric scooter is interpreted to include an assortment of vehicles.
3. The bill now excludes regular bicycles. Human-powered bicycles were exempted in the November version but not in this version.
4. To define electric bicycles, the bill now cites Section 316.003 (23), F.S. (2023).
5. The bill introduces price caps by category.

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Sales Tax Holiday for Items Related to Electric Transportation
Bill Number(s): CS/CS/SB58 \& CS/CS/HB475
6. The bill removed the general other small micromobility vehicle category. However, electric scooter now still includes a somewhat tightened (by weight and width limitations) version of this "other" category. This category can be open to interpretation as to what is included.
7. The bill reduces the eligible width to two (2) feet from three (3) feet in the prior version.
8. The bill now specifically includes protective clothing with the qualification that it is "apparel designed and intended for use during the operation of an electric bicycle or electric scooter."
9. The bill provides for two sales tax holidays of 45 days each rather than six months ( 90 days vs. 180 days).

Relative to the 11/17/2023 analysis, the 1/26/2024 analysis includes the following.

1. Updated data with new FDEC and FEEC conference data.
2. Reduces the bicycle category by removing expenditures on already existing sales tax exemptions for child bicycle seats, carriers, and trailers, and child bicycle helmets.
3. Reduces the bicycle category by only including assumed expenditures on electric bicycles based on product shares from an IBIS World report on bicycle manufacturing.
4. Reduces the bill factors due to the introduction of price caps.
5. Includes certain categories of clothing, less assumed expenditures on already existing permanent sales tax exemptions for toddler clothing.
6. Adjusts the duration of the holiday.
7. Clarifies that if a commercial entity takes advantage of the holiday as a final sale, rather than sale for resale, then this sale will be exempt and have an impact according to this bill.

Due to the changes in the bill language, relative to the REC impact dated 1/26/2024, the 2/2/2024 analysis changed as follows.

1. The bill language qualifies the term "motor" by adding the adjective "electric" to "motor" in the definition of "electric scooter." The 1/26/2024 analysis already narrowly construed the word "motor" to mean only electric motors. No gasoline motor products were included in the assumptions or calculations.
2. The "protective clothing" language (definition and itemization) in the $2 / 2 / 2024$ analysis remained the same as the prior language in the 1/26/2024 analysis.

Relative to the 1/26/2024 analysis, the 2/2/2024 analysis includes the following.

1. No change was made to the impact since a motor was assumed to be electric even though not explicitly specified.
2. In the $2 / 2 / 2024$ analysis and the $1 / 26 / 2024$ analysis, "protective clothing" and the itemized list were narrowly construed to mean that the exemption applies only to specialized protective clothing even though the language "A shirt, pants, a jacket, or gloves" as a standalone is and remains unqualified in both bill versions. The 1/26/2024 impact was already narrowly construed and calculated to only include assumed portions of clothing that represent protective clothing only. No change was made to the impact.
3. The assumptions for the HIGH estimate were modified in the $2 / 2 / 2024$ analysis. The HIGH assumes that the induced, or shifted, purchases will amount to 90 additional days of average daily purchases for all three categories because consumers are expected to shift their purchases just to save on the sales tax. Effectively, the induced purchases will double the number of effective days from 90 to 180 total purchasing days, resulting in a HIGH impact equal to 1.6 times the middle impact.

Relative to the 2/2/2024 analysis, the 2/16/2024 analysis differs as follows.

1. The "protective clothing" exemption previously listed as 2(c)4. was removed from the bill. However, Section 1, 1(c) on line 25 still contains "clothing" in the definition of "protective clothing and equipment" and the bill continues to define it as "apparel...which incorporates padding..." This analysis assumes that by "clothing" and "apparel" the bill means accessories, such as elbow pads, knee pads, and helmets. The impact from clothing is eliminated.
2. As in prior versions of the impact, this analysis only includes purchases of goods. It does not include impact from payment of rental fees, such as renting scooters or electric bicycles. The rental or lease of scooters and electric bicycles is not exempt as specified in the CS for CS for SB 58 and all other previous versions.
3. This analysis and the analyses for RECs dated $1 / 26 / 2024,2 / 2 / 2024$ consider only the sales tax impact from factory-built electric bicycles and electric scooters. The analysis does not include any potential impact from sales of combinations of electric motor kits and non-electric bicycles or scooters that a dealer may assemble and then sell to the consumer. DOR has stated in an email to EDR dated $2 / 13 / 2024$ that the sale of such combinations by a dealer will be tax-exempt. If such

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Sales Tax Holiday for Items Related to Electric Transportation
Bill Number(s): CS/CS/SB58 \& CS/CS/HB475
combinations are contemplated in the bill, there may be potential additional revenue impact that is not considered or included in the sales tax impact here.

Several categories from the CE survey are assumed to encompass the electric transportation vehicles envisioned by the bill.
The CE category "bicycles" contains both regular and electric bicycles. The category is reduced to include only electric bicycles. Based on internet research, it appears that most electric bikes reach maximum speeds of less that 30 mph , so most will qualify for the exemption. However, not all fall under the set price cap.

The CE category "scooters" includes both manual and electric devices as well. The category is reduced to include only electric scooters. It appears that most scooters will qualify for the exemption because the maximum speeds they reach appear to be most likely below the maximum set in the bill.

The category "motorcycles" is included to account for motorcycle helmet purchases. The US Consumer Product Safety Commission report "Micromobility Products-Related Deaths, Injuries, and Hazard Patterns: 2017-2022" discusses deaths and injuries associated with the use of micromobility devices. It appears that bicycle helmets may not provide the necessary protection for such devices. For this reason, motorcycle helmets under the motorcycle category are included in the impact under the assumption that consumers may opt for the maximum possible head protection device considering the risks associated with micromobility devices. Also, micromobility products advertised on the internet seem to feature riders with motorcycle-type helmets rather than bicycle-type helmets.

The estimate for electric scooters includes the category "scooters" as well as the categories "Other sports equipment" and "Toys, games, arts and crafts, and tricycles" to capture the "other electric scooters" term, which is interpreted to include two-wheeled items for adults or for children that may not be captured in scooters, such as electric sit-down toys, electric skateboards, electric hoverboards, etc.
"Related personal safety equipment" is generally included in the main equipment category in the Consumer Expenditure Survey. For example, kneepads expenditures for bicycles are included in the bicycles category.

A reduced business purchases factor is used to account for potential purchases of scooters etc. by businesses.
A significantly reduced tourist factor is proposed assuming that most tourists are not likely to make such purchases while traveling to Florida.

TOTAL IMPACT (Millions of Dollars)

|  |  | FY 2024-25 |
| :--- | :---: | :---: |
| Electric bicycles \& equipment | $\$$ | $(2.4)$ |
| Electric scooters \& equipment | $\$$ | $(3.4)$ |
| Protective clothing | $\$$ |  |
| Total | $\$$ | $\mathbf{( 5 . 8 )}$ |

Revenue Source: Sales and Use Tax
Issue: Sales Tax Holiday for Items Related to Electric Transportation
Bill Number(s): CS/CS/SB58 \& CS/CS/HB475

Examples of Electric Transportation Vehicles and Equipment


Source: Harley-Davidson Electric Balance Bike, https://www.harley-davidson.com/us/en/shop/c/electric-balance-bikes?format=json;i=1;locale=en_US;q1=kids;q2=electric-balance-bikes;sp_cs=UTF8;x1=primaryCategoryCode; $\times 2=$ superCategoryCodes


Source: TREK FX + 2, https://www.trekbikes.com/us/en US/bikes/hybrid-bikes/electric-hybrid-bikes/fx/fx2/p/35842/?colorCode=black


Source: Razor Pocket Mod, https://razor.com/products/electric-rides/pocket-mod/

Revenue Source: Sales and Use Tax
Issue: Sales Tax Holiday for Items Related to Electric Transportation Bill Number(s): CS/CS/SB58 \& CS/CS/HB475


Source:Segway Ninebot-2, https://store.segway.com/ninebot-s2


Source: GoTrax GMax Ultra-Electric Scooter, Joseph Kaminski, CNET, https://www.cnet.com/roadshow/news/best-electric-scooter/


Source: Hover-1 Titan Hoverboard, https://www.hover-1.com/products/hover-
1-titan-hoverboard


Source: http://onlinetips.altervista.org/wp-content/uploads/2018/06/protective-gear.jpg

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax
Issue: Sales Tax Holiday for Items Related to Electric Transportation
Bill Number(s): CS/CS/SB58 \& CS/CS/HB475

Section 4: Proposed Fiscal Impact: The REC on 2/2/2024 adopted an adjusted high. That adjusted high is shown as the middle estimate here.

## Millions of Dollars

|  | High |  | Middle |  | Low |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ |  |  | $(5.8)$ |  |  |  |
| $2025-26$ |  |  |  |  |  |  |
| $2026-27$ |  |  |  |  |  |  |
| $2027-28$ |  |  |  |  |  |  |
| $2028-29$ |  |  |  |  |  |  |

Revenue Distribution: Sales and Use Tax

Section 5: Consensus Estimate (Adopted: 02/16/2024) The Conference adopted the proposed estimate.

|  | GR |  | Trust |  | Revenue Sharing |  | Local Half Cent |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | $(5.1)$ | 0.0 | (Insignificant) | 0.0 | $(0.2)$ | 0.0 | $(0.5)$ | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2028-29$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |


|  | 6\% Sub-Total |  | Add: Local Option |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | $(5.8)$ | 0.0 | $(0.7)$ | 0.0 | $(6.5)$ | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2028-29$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |

## CS/CS/SB 58 \& CS/CS/HB475

## Sales Tax Holiday for Items Related to Electric Transportation

2/16/2024

|  | 90 Days |
| ---: | ---: |
|  | 6 Weeks |
| $8 / 1 / 2024$ | $11 / 1 / 2024$ Start |
| $9 / 14 / 2024$ | $12 / 15 / 2024$ End |

TOTAL IMPACT (Millions of Dollars)
MIDDLE
HIGH

|  | FY 2024-25 |  | FY 2024-25 |  |
| :--- | ---: | ---: | ---: | ---: |
| Electric bicycle | $\$$ | $(2.2)$ | $\$$ | $(2.4)$ |
| Electric scooter | $\$$ | $(2.3)$ | $\$$ | $(3.4)$ |
| Protective clothing | $\$$ | - | $\$$ | - |
| Total | $\$$ | $\mathbf{( 4 . 5 )}$ | $\$$ | $\mathbf{( 5 . 8 )}$ |


| ADOPTED |  |
| :--- | ---: |
| FY 2024-25 |  |
| $\$$ | $(2.4)$ |
| $\$$ | $(3.4)$ |
|  |  |
| $\$$ | $(5.8)$ |





## REVENUE ESTIMATING CONFERENCE

Revenue Source: Sales and Use Tax Issue: Tool Time
Sales Tax Holiday
Bill Number(s): HB 7073, SPB 7074

## Entire Bill

$\times$ Partial Bill: Section 28, Section 45
Sponsor(s): Representative McClain, Finance and Tax
Month/Year Impact Begins: 07/2024
Date(s) Conference Reviewed: 2/16/2024

## Section 1: Narrative

a. Current Law: F.S. 212 - Sales and Use Tax
b. Proposed Change: The tax levied under chapter 212, Florida Statutes, may not be collected during the period from September 1, 2024 through September 7, 2024, on the retail sale of
(a) Hand tools selling for $\$ 50$ or less.
(b) Power tools selling for $\$ 300$ or less.
(c) Power tool batteries selling for $\$ 150$ or less.
(d) Work gloves selling for $\$ 25$ or less.
(e) Safety glasses selling for $\$ 50$ or less.
(f) Protective coveralls selling for $\$ 50$ or less.
(g) Work boots selling for $\$ 175$ or less.
(h) Tool belts selling for $\$ 100$ or less.
(i) Duffle/tote bags selling for $\$ 50$ or less.
(j) Tool boxes selling for $\$ 75$ or less.
(k)Tool boxes for vehicles selling for $\$ 300$ or less per item.
(I) Industry text books and code books selling for $\$ 125$ or less.
(m) Electrical voltage and testing equipment selling for $\$ 100$ or less.
(n) LED flashlights selling for $\$ 50$ or less per item
(o) Shop Lights selling for $\$ 100$ or less per item
(p) Handheld pipe cutters, drain opening tools, plumbing inspection equipment selling for $\$ 150$ or less.
(q) Shovels with a sales price of $\$ 50$ or less
(r) Rakes with a sales price of $\$ 50$ or less
(s) Hard hats and other head protection with a sales price of $\$ 100$ or less
(t) Hearing Protection items with a sales price of $\$ 75$ or less
(u) Ladders with a sales price of $\$ 250$ or less
(v) Fuel Cans with a sales price of $\$ 50$ or less
(w) High Visibility safety vests with a sales price of $\$ 30$ or les

## Section 2: Description of Data and Sources

2023 IBIS World Reports
Market Research
2022 Consumer Expenditure Survey
2023 Consumer Price Index

## Section 3: Methodology (Include Assumptions and Attach Details)

The analysis relied on IBIS World Reports to get an estimate of the revenue generated by Worker Tools at both Home Improvement Stores and Hardware Stores in the state of Florida. Market Research on prominent Home Improvement and Hardware Store websites was used to get an estimate of the percentage of tools that will qualify for the sales tax exemption. The low, middle, and high represent the percentage of worker tools that will be purchased during the tax-free holiday.

The Other category includes industries that may have qualified expenditures. The industries were chosen due to having categories that offer hand tools and may qualify for the exemption. The US Consumer Expenditure survey was chosen to estimate annual Florida household purchases of these products. The low, middle, and high represent the percentage of household purchases that will occur during the tax-free holiday.

An escalator was used to estimate retail sales not captured in the analysis of the industries discussed above. The estimates were grown by Consumer Price Index Non-Durables Less Food.

Revenue Source: Sales and Use Tax Issue: Tool Time Sales Tax Holiday Bill Number(s): HB 7073, SPB 7074

## Section 4: Proposed Fiscal Impact

|  | High |  | Middle |  | Low |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | $(\$ 31.3 \mathrm{~m})$ |  | $(\$ 17.7 \mathrm{~m})$ |  | $(\$ 13.3 \mathrm{~m})$ |  |
| $2025-26$ |  |  |  |  |  |  |
| $2026-27$ |  |  |  |  |  |  |
| $2027-28$ |  |  |  |  |  |  |
| $2028-29$ |  |  |  |  |  |  |

Revenue Distribution: Sales and Use Tax

Section 5: Consensus Estimate (Adopted: 02/16/2024) The Conference adopted the middle estimate.

|  | GR |  | Trust |  | Revenue Sharing |  | Local Half Cent |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | $(15.7)$ | 0.0 | (Insignificant) | 0.0 | $(0.5)$ | 0.0 | $(1.5)$ | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2028-29$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |


|  | $6 \%$ Sub-Total |  | Add: Local Option |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | $(17.7)$ | 0.0 | $(2.1)$ | 0.0 | $(19.8)$ | 0.0 |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| $2028-29$ | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |





| Total Qualified Tool Purchases |
| :--- |
| Sales and Use Tax (6\%) |



## REVENUE ESTIMATING CONFERENCE

Revenue Source: Beverage, Corporate Income, Direct Sales, IPT and Severance
Issue: Strong Families Tax Credit Cap Increase
Bill Number(s): HB 7073

Entire Bill
Partial Bill: Section 21
Sponsor(s): Representative McClain
Month/Year Impact Begins: July 1, 2024
Date(s) Conference Reviewed: February 16, 2024

## Section 1: Narrative

## a. Current Law:

The Florida Tax Credit Scholarship Program (FTC) was established in 2001 through the provision of tax credits to corporate income taxpayers that contribute money to nonprofit Scholarship-Funding Organizations (SFOs). The SFOs award scholarships to students, with the greatest benefit going to families with limited financial resources. In 2009, the program was expanded to provide credits against the insurance premium tax. In 2010, the program was expanded again to provide tax credits against severance taxes on oil and gas production, self-accrued sales tax liabilities of direct pay permit holders, and alcoholic beverage taxes on beer, wine, and spirits. The applicable authorizing statutes are:

- s. 211.0251, F.S., for Severance Taxes on oil and gas
- s. 212.1831, F.S., for Sales and Use Taxes due from direct pay permit holders
- s. 220.1875, F.S., for Corporate Income Tax
- s. 561.1211, F.S., for Beverage Taxes on malt, wine, and liquor
- s. 624.51055, F.S., for Insurance Premium Tax

More recently, CS/HB 7055 became law on March 12, 2018 (Ch. 2018-6, L.O.F.). Section 3 of the bill created s. 212.1832, Florida Statutes, entitled "Credit for Contributions to the Hope Scholarship Program." The program's intent is to give the purchaser of a motor vehicle "...a credit of 100 percent of an eligible contribution made to an eligible nonprofit scholarshipfunding organization under s. 1002.40 against any tax imposed by the state and collected from the purchaser by a dealer, designated agent, or private tag agent as a result of the purchase or acquisition of a motor vehicle on or after October 1, 2018." The credit may not exceed the state tax that is actually imposed and is further limited to a maximum of $\$ 105$ per motor vehicle. On behalf of the purchaser, the dealer, designated agent, or private tag agent makes the actual contribution to the SFO and applies the credit as part of its submission of taxes to the state.

In addition, CS/HB 7055 established a second new program designated as the "Credit for Contributions to Eligible Nonprofit Scholarship Funding Organizations." Any tenant or person occupying, using, or entitled to the use of any property for which the rental or license fee is subject to taxation under s. 212.031, F.S., may receive a credit against the tax imposed under that section that is equal to his or her monetary contribution to an SFO. Total credits are capped at $\$ 57.5$ million per year on a first come, first-served basis. The tenant must apply to the Department of Revenue for the desired allocation of credits, by dealer if multiple locations and landlords are involved. The program has had low participation, with comments by interested parties indicating that the program is cumbersome to use.

Finally, the associated reduction in tax revenue caused by the application of any of the credits described above must be apportioned in its entirety to the General Revenue Fund.

In 2021, Ch. 2021-31, L.O.F. created the Strong Families Tax Credit, which provides a credit for $100 \%$ of an eligible contribution to an eligible charitable organization under s. 402.62, F.S., beginning January 1, 2022. The eligible organizations provide services focused on child welfare and well-being. It authorized tax credits dollar-for-dollar up to $\$ 5$ million annually against certain tax liabilities:

- s. 211.02 or s. 211.025 F.S., for Severance Taxes on oil and gas
- $\quad$ s. 212.183, F.S., for Sales and Use Taxes due from direct pay permit holders
- s. 220.13, F.S., for Corporate Income Tax
- s. 561.1211, F.S., for Beverage Taxes on malt, wine, and liquor
- s. 624.51055, F.S., for Insurance Premium Tax


## REVENUE ESTIMATING CONFERENCE

Revenue Source: Beverage, Corporate Income, Direct Sales, IPT and Severance
Issue: Strong Families Tax Credit Cap Increase
Bill Number(s): HB 7073

Businesses applied to DOR beginning October 1, 2021, for an allocation of tax credit. The taxpayer must specify in the application each tax, a taxpayer may apply for a credit to be used for a prior taxable year before the date the taxpayer is required to file a return for that year pursuant to s . 220.222 , F.S. For purposes of s. 624.51056 , F.S., a taxpayer may apply for a credit to be used for a prior taxable year before the date the taxpayer is required to file a return for that year pursuant to s .624 .509 , F.S., or s .624 .5092 , F.S. The DOR is required to approve the tax credits on a first-come, first serve basis and must obtain the approval of the Division prior to approving an alcoholic beverage tax credit under s. 561.1212, F.S.

In 2022, Ch. 2022-97, L.O.F. increased the cap from $\$ 5$ million to $\$ 10$ million beginning in FY 2022-23.

In 2023, Ch. 2023-157, L.O.F. increased the cap from $\$ 10$ million to $\$ 20$ million beginning in FY 2023-24.
b. Proposed Change: Amends s.402.62 (5), F.S. and increases the annual cap from $\$ 20$ million to $\$ 40$ million beginning in FY 202425.

## Section 2: Description of Data and Sources

Scholarship Data from DOR - February 2024
January 2024 General Revenue Conference

## Section 3: Methodology (Include Assumptions and Attach Details)

The current forecast for the program from the General Revenue Conference is:
Strong Families Credit (Child Welfare and Well-Being)--based on data through November 30, 2023


The program reached its allocation caps in January of 2024 for both FY 2023-24 and FY 2024-25. The analysis assumes the increased cap can be fully met within the first year of implementation.

Section 4: Proposed Fiscal Impact

|  | High |  | Middle |  | Low |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ |  |  | $(\$ 20 \mathrm{~m})$ | $(\$ 20 \mathrm{~m})$ |  |  |
| $2025-26$ |  |  | $(\$ 20 \mathrm{~m})$ | $(\$ 20 \mathrm{~m})$ |  |  |
| $2026-27$ |  |  | $(\$ 20 \mathrm{~m})$ | $(\$ 20 \mathrm{~m})$ |  |  |
| $2027-28$ |  |  | $(\$ 20 \mathrm{~m})$ | $(\$ 20 \mathrm{~m})$ |  |  |
| $2028-29$ |  |  | $(\$ 20 \mathrm{~m})$ | $(\$ 20 \mathrm{~m})$ |  |  |

Revenue Distribution: General Revenue only, with the same revenue forecast breakout as the January 2024 GR conference.

Section 5: Consensus Estimate (Adopted: 02/16/2024) The Conference adopted the proposed estimate.

|  | GR |  | Trust |  | Local/Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | $(20.0)$ | $(20.0)$ | 0.0 | 0.0 | 0.0 | 0.0 | $(20.0)$ | $(20.0)$ |
| $2025-26$ | $(20.0)$ | $(20.0)$ | 0.0 | 0.0 | 0.0 | 0.0 | $(20.0)$ | $(20.0)$ |
| $2026-27$ | $(20.0)$ | $(20.0)$ | 0.0 | 0.0 | 0.0 | 0.0 | $(20.0)$ | $(20.0)$ |
| $2027-28$ | $(20.0)$ | $(20.0)$ | 0.0 | 0.0 | 0.0 | 0.0 | $(20.0)$ | $(20.0)$ |
| $2028-29$ | $(20.0)$ | $(20.0)$ | 0.0 | 0.0 | 0.0 | 0.0 | $(20.0)$ | $(20.0)$ |

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Insurance Premium Tax
Issue: Surplus Lines Tax Exemption
Bill Number(s): Proposed LanguageEntire Bill
Partial Bill:
Sponsor(s): N/A
Month/Year Impact Begins: Upon Becoming Law
Date(s) Conference Reviewed: February $16^{\text {th }}, 2024$

## Section 1: Narrative

a. Current Law: Surplus Lines policies for flood coverage are taxable at the surplus lines rate of $4.94 \%$.
b. Proposed Change: Subsection (7) of the proposed language exempts Surplus Lines policies covering flood peril and excess flood coverage from taxation.

## Section 2: Description of Data and Sources

Florida Surplus Lines Office
Jan 2024 General Revenue Estimating Conference

## Section 3: Methodology (Include Assumptions and Attach Details)

Subsection (7): Data from the Florida Office of Surplus Lines was used to find the total premium volume for flood insurance premiums in FY23. The premium values are multiplied by the tax rate to calculate the surplus lines tax on flood and excess flood coverage for FY23 and grown through FY29 using the Surplus Lines growth rates adopted at the January 2024 General Revenue Estimating Conference. There is no effective date, and as such, "upon becoming law" is assumed. This could result in an impact to Fiscal Year 2023-24 of approximately (\$4) M, depending more precisely on the timing of passage. A qualification rate lever on premium volume is presented, but not used (rates are set to $100 \%$ ), to allow for evaluation of tightening the impact.

## Section 4: Proposed Fiscal Impact

## Surplus Lines Flood Insurance Exemption

|  | High |  | Middle |  | Low |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ |  |  | $(\$ 14.8) \mathrm{M}$ | $(\$ 14.8) \mathrm{M}$ |  |  |
| $2025-26$ |  |  | $(\$ 15.8) \mathrm{M}$ | $(\$ 15.8) \mathrm{M}$ |  |  |
| $2026-27$ |  |  | $(\$ 16.7) \mathrm{M}$ | $(\$ 16.7) \mathrm{M}$ |  |  |
| $2027-28$ |  |  | $(\$ 17.6) \mathrm{M}$ | $(\$ 17.6) \mathrm{M}$ |  |  |
| $2028-29$ |  |  | $(\$ 18.5) \mathrm{M}$ | $(\$ 18.5) \mathrm{M}$ |  |  |

## Revenue Distribution: Insurance Premium Tax

Section 5: Consensus Estimate (Adopted: 02/16/2024) The Conference adopted the proposed estimate.

|  | GR |  | Trust |  | Local/Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | $(13.5)$ | $(13.5)$ | $(1.3)$ | $(1.3)$ | 0.0 | 0.0 | $(14.8)$ | $(14.8)$ |
| $2025-26$ | $(14.4)$ | $(14.4)$ | $(1.4)$ | $(1.4)$ | 0.0 | 0.0 | $(15.8)$ | $(15.8)$ |
| $2026-27$ | $(15.2)$ | $(15.2)$ | $(1.5)$ | $(1.5)$ | 0.0 | 0.0 | $(16.7)$ | $(16.7)$ |
| $2027-28$ | $(16.1)$ | $(16.1)$ | $(1.5)$ | $(1.5)$ | 0.0 | 0.0 | $(17.6)$ | $(17.6)$ |
| $2028-29$ | $(16.9)$ | $(16.9)$ | $(1.6)$ | $(1.6)$ | 0.0 | 0.0 | $(18.5)$ | $(18.5)$ |


|  | A | B | C | D | E | F | G |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | Surplus Lines Flood Insurance Exemption |  |  |  |  |  |  |
| 2 | https://www.fs/so.com/Florida/MarketData/surpluslinespremium |  |  |  | Assumption |  | Impact |
| 3 | Policy Name | Policy Count | FY23 Premiums |  | Qualification |  | Tax @ 4.94\% |
| 4 | Flood - Personal | 79,456 | 102,517,118 |  | 100\% |  | 5,064,346 |
| 5 | Flood - Commercial | 5,035 | 55,013,783 |  | 100\% |  | 2,717,681 |
| 6 | Excess Flood - Personal | 7,410 | 37,453,631 |  | 100\% |  | 1,850,209 |
| 7 | Excess Flood - Commercial | 2,671 | 28,961,252 |  | 100\% |  | 1,430,686 |
| 8 |  |  |  |  |  |  | 11,062,922 |
| 9 |  | Growth Rates From Jan 2024 GR |  |  |  |  |  |
| 10 |  | FY23 | 26.60\% |  | (11.1) |  |  |
| 11 |  | FY24 | 23.00\% |  | (13.6) |  |  |
| 12 |  | FY25 | 8.40\% |  | (14.8) |  |  |
| 13 |  | FY26 | 7.10\% |  | (15.8) |  |  |
| 14 |  | FY27 | 5.90\% |  | (16.7) |  |  |
| 15 |  | FY28 | 5.10\% |  | (17.6) |  |  |
| 16 |  | FY29 | 5.00\% |  | (18.5) |  |  |

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Ad Valorem
Issue: Affordable Housing
Bill Number(s): Proposed Language

## (. Entire Bill

Partial Bill:
Sponsor(s): N/A
Month/Year Impact Begins: January 2024 Tax Roll
Date(s) Conference Reviewed: February 2, 2024; February 9, 2024; February 16, 2024

## Section 1: Narrative

a. Current Law: Section 196.1978, Florida Statutes, currently reads:
"Property used to provide affordable housing to eligible persons as defined by s. 159.603 and natural persons or families meeting the extremely-low-income, very-low-income, low-income, or moderate-income limits specified in s. 420.0004, which is owned entirely by a nonprofit entity that is a corporation not for profit, qualified as charitable under s. 501(c)(3) of the Internal Revenue Code and in compliance with Rev. Proc. 96-32, 1996-1 C.B. 717, is considered property owned by an exempt entity and used for a charitable purpose, and those portions of the affordable housing property that provide housing to natural persons or families classified as extremely low income, very low income, low income, or moderate income under s. 420.0004 are exempt from ad valorem taxation to the extent authorized under s. 196.196."
b. Proposed Change: The proposed language adds affordable housing owned by a Florida limited partnership, the sole general partner of which is a corporation not for profit pursuant to chapter 617, to the list of exempt business types.

## Section 2: Description of Data and Sources

2013 Session Impact of SB740
Results of the Ad Valorem Estimating Conference, January 5, 2023
2023 Millage and Taxes Levied Report, 2023 Final Data Book published by Property Tax Oversight
2023 Final Real Property Assessment Rolls, NAL data
Florida Housing Data Clearinghouse, Assisted Housing Inventory, Accessed 02/05/2024
Data Provided by the Florida Housing Finance Corporation

## Section 3: Methodology (Include Assumptions and Attach Details)

A 2011 revenue impact for the removal of these business was part of the methodology of an impact from a 2013 bill. That 2011 value was grown forward to a 2023 impact value of $\$ 275.8$ million using the non-homestead residential taxable value growth rate from the latest ad valorem conference. A complete update to the underlying data is not available. This represents the high impact.

Florida Housing provided an update to the prior data based on the data they have available today. This provides a count, but not a measure of revenue loss, for for-profit owners. A similar data source is the Florida Housing Data Clearinghouse, which identifies for-profit multifamily projects with an agreement with the Florida Housing Finance Corporation, their total units, affordable units, and just value. Properties without Just Value or Just Value less than $\$ 100,000$ were removed from the analysis. For these properties, there is assumed to be no differentials or exemptions. The ratio of affordable to total units is used to share the just value to the expected exempted amount. The average expected exemption per for-profit affordable unit was applied to the for-profit affordable unit count provided by Florida Housing to arrive at an estimated impact to taxable value. Applying the aggregate millage rates arrives at a 2023 impact value of $\$ 84.4$ million used as the low impact.

Based on the data used in the middle provided by Florida Housing, $86.6 \%$ of affordable units in eligible properties are for-profit. The ratio of affordable units with these agreements to total units in the state in multifamily parcels is 13.2 percent. Properties on the roll today with more than 70 units may be eligible for an exemption under 196.1978 that did not exist for the 2023 tax roll. Approximately $33.1 \%$ of the taxable value on such properties was assumed to become exempt under that exemption, so those properties are shared down to account for that. It is assumed that 53.7 percent of for-profit multifamily projects would be able to adjust their structure to have a not-for-profit sole general partner. Applying these shares to the aggregate of nonexempt multifamily parcels on the roll and applying aggregate millage rates to the respective taxable values arrives at a 2023 impact value of $\$ 180.1$ million used as the middle impact.

## REVENUE ESTIMATING CONFERENCE

Revenue Source: Ad Valorem
Issue: Affordable Housing
Bill Number(s): Proposed Language

The non-homestead residential taxable value growth rate from the latest ad valorem conference is used to grow out the 2023 estimates through the forecast horizon. The bill goes into effect July 1, 2024 and is therefore expected to impact Fiscal Year 2024-25.

## Section 4: Proposed Fiscal Impact

|  | High |  | Middle |  | Low |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | $\$(298.5 \mathrm{M})$ | $\$(298.5 \mathrm{M})$ | $\$(194.9 \mathrm{M})$ | $\$(194.9 \mathrm{M})$ | $\$(84.4 \mathrm{M})$ | $\$(84.4 \mathrm{M})$ |
| $2025-26$ | $\$(324.6 \mathrm{M})$ | $\$(324.6 \mathrm{M})$ | $\$(211.9 \mathrm{M})$ | $\$(211.9 \mathrm{M})$ | $\$(99.3 \mathrm{M})$ | $\$(99.3 \mathrm{M})$ |
| $2026-27$ | $\$(346.5 \mathrm{M})$ | $\$(346.5 \mathrm{M})$ | $\$(226.3 \mathrm{M})$ | $\$(226.3 \mathrm{M})$ | $\$(106.0 \mathrm{M})$ | $\$(106.0 \mathrm{M})$ |
| $2027-28$ | $\$(366.1 \mathrm{M})$ | $\$(366.1 \mathrm{M})$ | $\$(239.1 \mathrm{M})$ | $\$(239.1 \mathrm{M})$ | $\$(112.0 \mathrm{M})$ | $\$(112.0 \mathrm{M})$ |
| $2028-29$ | $\$(384.5 \mathrm{M})$ | $\$(384.5 \mathrm{M})$ | $\$(251.1 \mathrm{M})$ | $\$(251.1 \mathrm{M})$ | $\$(117.6 \mathrm{M})$ | $\$(117.6 \mathrm{M})$ |

Revenue Distribution: Ad Valorem

Section 5: Consensus Estimate (Adopted: 02/16/2024) The Conference adopted the low estimate for the first fiscal year and the middle estimate for the subsequent years.

|  | School |  | Non-School |  | Total Local/Other |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | $(30.9)$ | $(30.9)$ | $(53.5)$ | $(53.5)$ |  | $(84.4)$ |
| $2025-26$ | $(77.6)$ | $(77.6)$ | $(134.4)$ | $(134.4)$ | $(211.9)$ | $(211.9)$ |
| $2026-27$ | $(82.8)$ | $(82.8)$ | $(143.4)$ | $(143.4)$ | $(226.3)$ | $(226.3)$ |
| $2027-28$ | $(87.5)$ | $(87.5)$ | $(151.6)$ | $(151.6)$ | $(239.1)$ | $(239.1)$ |
| $2028-29$ | $(91.9)$ | $(91.9)$ | $(159.2)$ | $(159.2)$ | $(251.1)$ | $(251.1)$ |


|  | GR |  | Trust |  | Local/Other |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Cash | Recurring | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| $2024-25$ | 0.0 | 0.0 | 0.0 | 0.0 | $(84.4)$ | $(84.4)$ | $(84.4)$ | $(84.4)$ |
| $2025-26$ | 0.0 | 0.0 | 0.0 | 0.0 | $(211.9)$ | $(211.9)$ | $(211.9)$ | $(211.9)$ |
| $2026-27$ | 0.0 | 0.0 | 0.0 | 0.0 | $(226.3)$ | $(226.3)$ | $(226.3)$ | $(226.3)$ |
| $2027-28$ | 0.0 | 0.0 | 0.0 | 0.0 | $(239.1)$ | $(239.1)$ | $(239.1)$ | $(239.1)$ |
| $2028-29$ | 0.0 | 0.0 | 0.0 | 0.0 | $(251.1)$ | $(251.1)$ | $(251.1)$ | $(251.1)$ |


|  | A 2023 Aggregate Millage Rates |  | C | D | E | F | G |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 |  |  |  |  |  |  |  |
| 2 | School | 5.99 |  |  |  |  |  |
| 3 | Non-School | 10.38 |  |  |  |  |  |
| 4 |  |  |  |  |  |  |  |
| 5 | Assumptions For Middle |  |  |  |  |  |  |
| 6 | For-Profit Share | 86.6\% |  |  |  |  |  |
| 7 | Affordable Share | 13.2\% |  |  |  |  |  |
| 8 | Sharedown if >70 Units, Live Local Exempt | 66.9\% |  |  |  |  |  |
| 9 | Can Fit Corp. Structure | 53.7\% |  |  |  |  |  |
| 10 |  |  |  |  |  |  |  |
| 11 | 2023 | High | Middle | Low |  |  |  |
| 12 | School Impact | \$ 100,945,852 | \$ 72,397,006 | \$ 30,883,392 |  |  |  |
| 13 | Non-School Impact | \$ 174,847,251 | \$ 107,687,641 | \$ 53,492,800 |  |  |  |
| 14 |  |  |  |  |  |  |  |
| 15 | Roll Year | High Revenue Lost | Middle Revenue Lost | Low Revenue Lost | Non-Homestead Taxable Value | Growth |  |
| 16 | 2011 | \$ 115,203,232 |  |  | \$ 420,405,908,837 |  |  |
| 17 | 2012 | \$ 114,408,333 |  |  | \$ 417,505,121,423 | -0.7\% |  |
| 18 | 2013 | \$ 120,614,141 |  |  | \$ 440,151,693,398 | 5.4\% |  |
| 19 | 2014 | \$ 132,712,005 |  |  | \$ 484,299,877,020 | 10.0\% |  |
| 20 | 2015 | \$ 144,362,116 |  |  | \$ 526,814,097,125 | 8.8\% |  |
| 21 | 2016 | \$ 157,123,595 |  |  | \$ 573,383,981,026 | 8.8\% |  |
| 22 | 2017 | \$ 168,510,395 |  |  | \$ 614,937,313,199 | 7.2\% |  |
| 23 | 2018 | \$ 178,336,383 |  |  | \$ 650,794,842,597 | 5.8\% |  |
| 24 | 2019 | \$ 187,646,876 |  |  | \$ 684,771,201,994 | 5.2\% |  |
| 25 | 2020 | \$ 195,908,433 |  |  | \$ 714,919,724,009 | 4.4\% |  |
| 26 | 2021 | \$ 207,590,485 |  |  | \$ 757,550,504,622 | 6.0\% |  |
| 27 | 2022 | \$ 242,251,711 |  |  | \$ 884,038,137,463 | 16.7\% |  |
| 28 | 2023 | \$ 275,793,103 | \$ 180,084,648 | \$ 84,376,193 | \$ 1,006,439,211,203 | 13.8\% |  |
| 29 | 2024 | \$ 298,500,759 | \$ 194,912,068 | \$ 91,323,377 | \$ 1,089,305,228,717 | 8.2\% |  |
| 30 | 2025 | \$ 324,566,229 | \$ 211,932,040 | \$ 99,297,852 | \$ 1,184,424,760,072 | 8.7\% |  |
| 31 | 2026 | \$ 346,514,334 | \$ 226,263,496 | \$ 106,012,659 | \$ 1,264,518,980,127 | 6.8\% |  |
| 32 | 2027 | \$ 366,142,521 | \$ 239,080,116 | \$ 112,017,710 | \$ 1,336,147,231,539 | 5.7\% |  |
| 33 | 2028 | \$ 384,530,419 | \$ 251,086,863 | \$ 117,643,307 | \$ 1,403,249,349,218 | 5.0\% |  |
| 34 | 2029 | \$ 402,933,095 | \$ 263,103,260 | \$ 123,273,425 | \$ 1,470,405,394,590 | 4.8\% |  |
| 35 |  |  |  |  |  |  |  |
| 36 | Impact on School |  |  |  |  |  |  |
| 37 |  | High |  | Middle |  | Low |  |
| 38 |  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| 39 | 2024-25 | \$(109.3 M) | \$(109.3 M) | \$(71.3 M) | \$(71.3 M) | \$(30.9 M) | \$(30.9 M) |
| 40 | 2025-26 | \$(118.8 M) | \$(118.8 M) | \$(77.6 M) | \$(77.6 M) | \$(36.3 M) | \$(36.3 M) |
| 41 | 2026-27 | \$(126.8 M) | \$(126.8 M) | \$(82.8 M) | \$(82.8 M) | \$(38.8 M) | \$(38.8 M) |
| 42 | 2027-28 | \$(134.0 M) | \$(134.0 M) | \$(87.5 M) | \$(87.5 M) | \$(41.0 M) | \$(41.0 M) |
| 43 | 2028-29 | \$(140.7 M) | \$(140.7 M) | \$(91.9 M) | \$(91.9 M) | \$(43.1 M) | \$(43.1 M) |
| 44 |  |  |  |  |  |  |  |
| 45 | Impact on Non-School |  |  |  |  |  |  |
| 46 |  | High |  | Middle |  | Low |  |
| 47 |  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| 48 | 2024-25 | \$(189.2 M) | \$(189.2 M) | \$(123.6 M) | \$(123.6 M) | \$(53.5 M) | \$(53.5 M) |
| 49 | 2025-26 | \$(205.8 M) | \$(205.8 M) | \$(134.4 M) | \$(134.4 M) | \$(63.0 M) | \$(63.0 M) |
| 50 | 2026-27 | \$(219.7 M) | \$(219.7 M) | \$(143.4 M) | \$(143.4 M) | \$(67.2 M) | \$(67.2 M) |
| 51 | 2027-28 | \$(232.1 M) | \$(232.1 M) | \$(151.6 M) | \$(151.6 M) | \$(71.0 M) | \$(71.0 M) |
| 52 | 2028-29 | \$(243.8 M) | \$(243.8 M) | \$(159.2 M) | \$(159.2 M) | \$(74.6 M) | \$(74.6 M) |
| 53 |  |  |  |  |  |  |  |
| 54 | Total Impact |  |  |  |  |  |  |
| 55 |  | High |  | Middle |  | Low |  |
| 56 |  | Cash | Recurring | Cash | Recurring | Cash | Recurring |
| 57 | 2024-25 | \$(298.5 M) | \$(298.5 M) | \$(194.9 M) | \$(194.9 M) | \$(84.4 M) | \$(84.4 M) |
| 58 | 2025-26 | \$(324.6 M) | \$(324.6 M) | \$(211.9 M) | \$(211.9 M) | \$(99.3 M) | \$(99.3 M) |
| 59 | 2026-27 | \$(346.5 M) | \$(346.5 M) | \$(226.3 M) | \$(226.3 M) | \$(106.0 M) | \$(106.0 M) |
| 60 | 2027-28 | \$(366.1 M) | \$(366.1 M) | \$(239.1 M) | \$(239.1 M) | \$(112.0 M) | \$(112.0 M) |
| 61 | 2028-29 | \$(384.5 M) | \$(384.5 M) | \$(251.1 M) | \$(251.1 M) | \$(117.6 M) | \$(117.6 M) |


|  | I | J | K | L |
| :---: | :---: | :---: | :---: | :---: |
| 1 | Clearinghouse Data |  |  |  |
| 2 | County | For-Profit Units | For-Profit Assisted Units | Just Value of For-Profit Affordable Units |
| 3 | Alachua | 1,814 | 1,592 | \$ 35,907,721 |
| 4 | Baker | 102 | 102 | \$ 1,708,988 |
| 5 | Bay | 1,984 | 1,816 | \$ 58,440,480 |
| 6 | Bradford | 196 | 196 | \$ 5,143,395 |
| 7 | Brevard | 3,040 | 2,970 | \$ 69,608,139 |
| 8 | Broward | 11,088 | 10,423 | \$ 457,785,362 |
| 9 | Calhoun | 50 | 50 | \$ 1,149,407 |
| 10 | Charlotte | 928 | 928 | \$ 26,631,048 |
| 11 | Citrus | 377 | 377 | \$ 9,416,738 |
| 12 | Clay | 886 | 846 | \$ 21,457,221 |
| 13 | Collier | 2,969 | 2,969 | \$ 127,210,413 |
| 14 | Columbia | 317 | 317 | \$ 5,422,958 |
| 15 | DeSoto | 538 | 538 | \$ 10,920,000 |
| 16 | Dixie | - | - | \$ |
| 17 | Duval | 7,560 | 7,170 | \$ 169,085,092 |
| 18 | Escambia | 2,158 | 2,123 | \$ 41,134,268 |
| 19 | Flagler | 322 | 322 | \$ 9,412,000 |
| 20 | Franklin | 53 | 53 | \$ 951,313 |
| 21 | Gadsden | 627 | 627 | \$ 15,630,373 |
| 22 | Gilchrist | 36 | 36 | \$ 945,019 |
| 23 | Glades | - | - | \$ |
| 24 | Gulf | 101 | 101 | \$ 2,533,888 |
| 25 | Hamilton | 109 | 109 | \$ 2,104,699 |
| 26 | Hardee | 458 | 458 | \$ 9,945,524 |
| 27 | Hendry | 322 | 322 | \$ 16,398,080 |
| 28 | Hernando | 1,282 | 1,273 | \$ 37,461,863 |
| 29 | Highlands | 700 | 700 | \$ 17,797,459 |
| 30 | Hillsborough | 16,330 | 15,480 | \$ 429,433,678 |
| 31 | Holmes | 38 | 38 | \$ 690,142 |
| 32 | Indian River | 1,540 | 1,540 | \$ 37,449,340 |
| 33 | Jackson | 627 | 618 | \$ |
| 34 | Jefferson | 150 | 150 | \$ 3,563,715 |
| 35 | Lafayette | - | - | \$ |
| 36 | Lake | 2,832 | 2,809 | \$ 65,419,346 |
| 37 | Lee | 3,593 | 3,334 | \$ 69,263,028 |
| 38 | Leon | 2,751 | 2,491 | \$ 72,016,982 |
| 39 | Levy | 287 | 287 | \$ 5,266,500 |
| 40 | Liberty | - | - | \$ |
| 41 | Madison | 264 | 264 | \$ 4,457,805 |
| 42 | Manatee | 1,688 | 1,688 | \$ 47,717,932 |
| 43 | Marion | 1,290 | 1,287 | \$ 27,951,401 |
| 44 | Martin | 232 | 232 | \$ 9,403,960 |
| 45 | Miami-Dade | 21,835 | 21,676 | \$ 670,597,686 |
| 46 | Monroe | 472 | 471 | \$ 19,858,777 |
| 47 | Nassau | 492 | 460 | \$ 13,828,846 |
| 48 | Okaloosa | 510 | 510 | \$ 12,784,416 |
| 49 | Okeechobee | 214 | 214 | \$ 4,821,185 |
| 50 | Orange | 19,534 | 17,938 | \$ 669,820,766 |
| 51 | Osceola | 4,247 | 4,162 | \$ 126,468,235 |
| 52 | Palm Beach | 6,680 | 6,503 | \$ 234,486,797 |
| 53 | Pasco | 2,074 | 1,982 | \$ 36,512,150 |
| 54 | Pinellas | 3,749 | 3,619 | \$ 110,920,134 |
| 55 | Polk | 3,048 | 3,046 | \$ 51,024,731 |
| 56 | Putnam | 442 | 432 | \$ 8,462,737 |
| 57 | Santa Rosa | 276 | 276 | \$ 8,982,632 |
| 58 | Sarasota | 881 | 861 | \$ 27,407,367 |
| 59 | Seminole | 4,920 | 4,700 | \$ 234,787,668 |
| 60 | St. Johns | 1,124 | 1,003 | \$ 25,974,244 |
| 61 | St. Lucie | 2,217 | 2,217 | \$ 45,199,900 |
| 62 | Sumter | 233 | 233 | \$ 4,161,020 |
| 63 | Suwannee | 229 | 229 | \$ 4,867,860 |
| 64 | Taylor | 137 | 137 | \$ 2,840,963 |
| 65 | Union | 48 | 48 | \$ 798,963 |
| 66 | Volusia | 3,950 | 3,826 | \$ 98,782,785 |
| 67 | Wakulla | 64 | 64 | \$ 1,683,652 |
| 68 | Walton | 253 | 253 | \$ 6,730,168 |
| 69 | Washington | 33 | 33 | \$ 956,776 |


|  | M | N | 0 | P | Q | R | S |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 |  |  | FHC Data |  |  |  |  |
| 2 |  | County | For Profit Affordable Units | Estimated Taxable Value - For-Profit | School Impact | Non-School Impact | Rev Loss |
| 3 |  | Alachua | 2,696 | 53,366,713 | \$ 319,789 | \$ 553,904 | \$ 873,693 |
| 4 |  | Baker | 50 | 837,739 | \$ 5,020 | \$ 8,695 | \$ 13,715 |
| 5 |  | Bay | 2,532 | 74,582,307 | \$ 446,920 | \$ 774,105 | \$ 1,221,024 |
| 6 |  | Bradford | 316 | 8,292,412 | \$ 49,691 | \$ 86,069 | \$ 135,759 |
| 7 |  | Brevard | 3,449 | 78,973,182 | \$ 473,231 | \$ 819,678 | \$ 1,292,909 |
| 8 |  | Broward | 13,650 | 563,561,526 | \$ 3,377,030 | \$ 5,849,318 | \$ 9,226,348 |
| 9 |  | Charlotte | 1,756 | 40,367,174 | \$ 241,892 | 418,979 | \$ 660,871 |
| 10 |  | Citrus | 783 | 22,469,947 | \$ 134,647 | \$ 233,220 | \$ 367,867 |
| 11 |  | Clay | 1,398 | 34,919,363 | \$ 209,247 | \$ 362,435 | \$ 571,682 |
| 12 |  | Collier | 4,507 | 109,150,900 | \$ 654,065 | \$ 1,132,899 | \$ 1,786,964 |
| 13 |  | Columbia | 517 | 22,151,493 | \$ 132,738 | \$ 229,915 | \$ 362,653 |
| 14 |  | DeSoto | 834 | 14,267,341 | \$ 85,494 | \$ 148,084 | \$ 233,578 |
| 15 |  | Dixie | 32 | 649,517 | \$ 3,892 | \$ 6,741 | \$ 10,634 |
| 16 |  | Duval | 13,358 | - | \$ | \$ | \$ |
| 17 |  | Escambia | 2,133 | 47,706,151 | \$ 285,870 | \$ 495,152 | \$ 781,021 |
| 18 |  | Flagler | 646 | 12,313,594 | \$ 73,787 | \$ 127,805 | \$ 201,592 |
| 19 |  | Franklin | 91 | 2,659,913 | \$ 15,939 | \$ 27,608 | \$ 43,547 |
| 20 |  | Gadsden | 531 | 9,531,079 | \$ 57,113 | \$ 98,925 | \$ 156,038 |
| 21 |  | Gilchrist | 60 | 1,495,729 | \$ 8,963 | \$ 15,524 | \$ 24,487 |
| 22 |  | Glades | - | - | \$ | \$ | \$ |
| 23 |  | Gulf | 51 | - | \$ | \$ | \$ |
| 24 |  | Hamilton | 109 | 2,734,592 | \$ 16,386 | \$ 28,383 | \$ 44,769 |
| 25 |  | Hardee | 538 | 10,388,331 | \$ 62,250 | \$ 107,823 | \$ 170,073 |
| 26 |  | Hendry | 244 | 5,298,489 | \$ 31,750 | \$ 54,994 | \$ 86,744 |
| 27 |  | Hernando | 1,839 | 93,652,389 | \$ 561,193 | \$ 972,037 | \$ 1,533,230 |
| 28 |  | Highlands | 695 | 20,308,888 | \$ 121,697 | \$ 210,790 | \$ 332,487 |
| 29 |  | Hillsborough | 17,746 | 451,191,011 | \$ 2,703,672 | \$ 4,683,002 | \$ 7,386,674 |
| 30 |  | Holmes | 38 | 999,295 | \$ 5,988 | \$ 10,372 | \$ 16,360 |
| 31 |  | Indian River | 1,836 | 33,344,756 | \$ 199,812 | \$ 346,092 | \$ 545,904 |
| 32 |  | Jackson | 617 | 15,004,054 | \$ 89,909 | \$ 155,730 | \$ 245,639 |
| 33 |  | Jefferson | 39 | 820,969 | \$ 4,919 | \$ 8,521 | \$ 13,440 |
| 34 |  | Lake | 2,819 | 66,974,084 | \$ 401,329 | \$ 695,137 | \$ 1,096,466 |
| 35 |  | Lee | 3,945 | - | \$ | \$ | \$ |
| 36 |  | Leon | 3,654 | 84,407,589 | \$ 505,796 | \$ 876,083 | \$ 1,381,879 |
| 37 |  | Levy | 263 | 5,069,907 | \$ 30,380 | \$ 52,622 | \$ 83,002 |
| 38 |  | Madison | 268 | 7,015,831 | \$ 42,041 | \$ 72,819 | \$ 114,860 |
| 39 |  | Manatee | 3,740 | 68,629,652 | \$ 411,249 | \$ 712,321 | \$ 1,123,570 |
| 40 |  | Marion | 1,482 | - | \$ | \$ | \$ |
| 41 |  | Martin | 725 | 12,242,078 | \$ 73,358 | \$ 127,063 | \$ 200,421 |
| 42 |  | Miami-Dade | 39,198 | 1,108,085,011 | \$ 6,639,978 | \$ 11,501,036 | \$ 18,141,014 |
| 43 |  | Monroe | 1,695 | 36,726,841 | \$ 220,078 | \$ 381,195 | \$ 601,273 |
| 44 |  | Nassau | 400 | 16,213,724 | \$ 97,157 | \$ 168,285 | \$ 265,443 |
| 45 |  | Okaloosa | 785 | 24,108,962 | \$ 144,468 | \$ 250,232 | \$ 394,700 |
| 46 |  | Okeechobee | 255 | 10,728,788 | \$ 64,290 | \$ 111,356 | \$ 175,646 |
| 47 |  | Orange | 25,605 | 719,690,222 | \$ 4,312,600 | \$ 7,469,809 | \$ 11,782,408 |
| 48 |  | Osceola | 7,683 | 192,593,467 | \$ 1,154,078 | \$ 1,998,966 | \$ 3,153,044 |
| 49 |  | Palm Beach | 11,582 | 260,929,741 | \$ 1,563,569 | \$ 2,708,242 | \$ 4,271,811 |
| 50 |  | Pasco | 2,574 | 88,262,448 | \$ 528,895 | \$ 916,094 | \$ 1,444,989 |
| 51 |  | Pinellas | 5,768 | 171,760,956 | \$ 1,029,243 | \$ 1,782,741 | \$ 2,811,984 |
| 52 |  | Polk | 4,244 | 148,976,342 | \$ 892,711 | \$ 1,546,255 | \$ 2,438,966 |
| 53 |  | Putnam | 457 | 8,045,348 | \$ 48,210 | \$ 83,504 | \$ 131,714 |
| 54 |  | Santa Rosa | 391 | 11,568,358 | \$ 69,321 | \$ 120,070 | \$ 189,391 |
| 55 |  | Sarasota | 1,967 | 32,928,362 | \$ 197,317 | \$ 341,770 | \$ 539,087 |
| 56 |  | Seminole | 4,714 | 90,256,430 | \$ 540,844 | \$ 936,790 | \$ 1,477,633 |
| 57 |  | St. Johns | 1,135 | 36,939,447 | \$ 221,352 | \$ 383,402 | \$ 604,754 |
| 58 |  | St. Lucie | 2,368 | 73,667,022 | \$ 441,435 | \$ 764,605 | \$ 1,206,040 |
| 59 |  | Sumter | 488 | 23,287,883 | \$ 139,548 | \$ 241,710 | \$ 381,258 |
| 60 |  | Suwannee | 233 | 5,384,341 | 32,265 | \$ 55,885 | \$ 88,150 |
| 61 |  | Taylor | 136 | 2,772,750 | \$ 16,615 | \$ 28,779 | \$ 45,394 |
| 62 |  | Volusia | 5,888 | 105,150,583 | \$ 630,094 | \$ 1,091,379 | \$ 1,721,473 |
| 63 |  | Wakulla | 64 | 1,360,450 | \$ 8,152 | \$ 14,120 | \$ 22,273 |
| 64 |  | Walton | 409 | 8,481,415 | \$ 50,823 | \$ 88,030 | \$ 138,853 |
| 65 |  | Washington | 33 | 549,287 | \$ 3,291 | \$ 5,701 | \$ 8,993 |
| 66 |  | Total | 208,059 | 5,153,846,168 | \$ 30,883,392 | \$ 53,492,800 | \$ 84,376,193 |
| 67 |  |  |  |  |  |  |  |
| 68 |  |  |  |  |  |  |  |
| 69 |  |  |  |  |  |  |  |


[^0]:    ${ }^{1}$ National Conference of State Legislatures, Back to School, Back to Sales Tax Holidays, by Jackson Brainerd, 8/31/2021, https://www.ncsl.org/fiscal/back-to-school-back-to-sales-tax-holidays

