Revenue Source: Sales and Use Tax

Issue: Tax Exemption on Aircraft Sales and Leases

Bill Number(s): Proposed Language

☑ Entire Bill☑ Partial Bill:Sponsor(s): N/A

Month/Year Impact Begins: July 1, 2024

Date(s) Conference Reviewed: November 17, 2023

## **Section 1: Narrative**

a. Current Law: There is currently no maximum tax to be paid on the sales of aircraft.

Aircraft sales or leases. —The sale or lease of a qualified aircraft or an aircraft of more than 15,000 pounds maximum certified takeoff weight for use by a common carrier is exempt from the tax imposed by this chapter. As used in this paragraph, "common carrier" means an airline operating under Federal Aviation Administration regulations contained in Title 14, chapter I, part 121 or part 129 of the Code of Federal Regulations.

**b. Proposed Change:** New language would allow for a \$18,000 maximum amount of tax that can be paid on each sale or use of an aircraft. New language would also exempt aircraft under 12,500 lbs maximum certified takeoff from taxes.

#### **Section 2: Description of Data and Sources**

2023 D&VD data from DOR 2022 SUT rolls for Kind code 27 Market research

#### Section 3: Methodology (Include Assumptions and Attach Details)

The starting point for this analysis was to bring in activity from Kind code 27 which includes aircraft sales and leasing. It was determined in a previous conference that 45% of the activity within Kind code 27 was not related to sales or leases and for that reason a reduction factor was added. From there Discovery and Voluntary Disclosure data was added to kind code 27 data to give us a potential affected tax base. Because planes with 12,500 lbs certified takeoff weight and below become exempt, 90% of planes become exempt which is based on the percentage of planes over the price thresholds in the D&VD data. a lower bound and upper bound price cutoff was established to represent the shift from 12,500 lbs to over the exempt threshold. For the upper bound price 4.2 million was used as a cutoff point for planes over 12,500 lbs takeoff weight which results in a tax reduction of 92.9% of the remaining unexempt tax. for the Lower 1.1 million was used to represent the cheapest aircraft over 12,500 lbs takeoff we could find listed which resulted in a 72.7% reduction of the remaining unexempt tax. Due to the July 1, 2024 effective date, the first year cash is equal to 11/12 recurring.

**Section 4: Proposed Fiscal Impact** 

	High		Middle		Lo	w
	Cash	Recurring	Cash Recurring		Cash	Recurring
2024-25	\$(34.1 M)	\$(37.1 M)	\$(33.4 M)	\$(36.4 M)		
2025-26	\$(36.3 M)	\$(36.3 M)	\$(35.5 M)	\$(35.5 M)		
2026-27	\$(35.6 M)	\$(35.6 M)	\$(34.8 M)	\$(34.8 M)		
2027-28	\$(35.8 M)	\$(35.8 M)	\$(35.0 M)	\$(35.0 M)		
2028-29	\$(35.9 M)	\$(35.9 M)	\$(35.2 M)	\$(35.2 M)	_	

**Revenue Source**: Sales and Use Tax

Issue: Tax Exemption on Aircraft Sales and Leases

Bill Number(s): Proposed Language

**Revenue Distribution:** Sales Tax

Section 5: Consensus Estimate (Adopted: 11/17/2023): The Conference adopted the middle forecast.

	(	GR	Trust		Revenu	e Sharing	Local Half Cent		
	Cash	Recurring	Cash	Recurring	Cash	Recurring	Cash	Recurring	
2024-25	(29.6)	(32.2)	(Insignificant)	(Insignificant)	(1.0)	(1.1)	(2.8)	(3.1)	
2025-26	(31.4)	(31.4)	(Insignificant)	(Insignificant)	(1.1)	(1.1)	(3.0)	(3.0)	
2026-27	(30.8)	(30.8)	(Insignificant)	(Insignificant)	(1.0)	(1.0)	(3.0)	(3.0)	
2027-28	(31.0)	(31.0)	(Insignificant)	(Insignificant)	(1.0)	(1.0)	(3.0)	(3.0)	
2028-29	(31.2)	(31.2)	(Insignificant)	(Insignificant)	(1.0)	(1.0)	(3.0)	(3.0)	

	6% Sub	-Total	Add: Local Option		То	tal
	Cash	Recurring	Cash	Recurring	Cash	Recurring
2024-25	(33.4)	(36.4)	(4.0)	(4.4)	(37.4)	(40.8)
2025-26	(35.5)	(35.5)	(4.3)	(4.3)	(39.8)	(39.8)
2026-27	(34.8)	(34.8)	(4.2)	(4.2)	(39.0)	(39.0)
2027-28	(35.0)	(35.0)	(4.2)	(4.2)	(39.2)	(39.2)
2028-29	(35.2)	(35.2)	(4.3)	(4.3)	(39.5)	(39.5)

Annual Sales Tax Data Kind Code 27						
Fiscal Year	Sales Tax Colle	ected	Taxable	Sales	Exemp	pt Sales
2021-22	\$	21,753,598	\$	283,964,123	\$	3,257,934,060
2022-23	\$	23,128,318	\$	293,355,551	\$	3,903,949,822
Reduction Factor (Non-Sales or Lease and nonresident sales%)		45%				
2022-23 Tax collected (C4*1-D5)	\$	12,720,575	\$	161,345,553	\$	2,147,172,402

Historic Discovery Data						
Year	Liability Amoun	t (Voluntary Disclosure)	Liability Am	nount (Discovery)	Liabilit	y (Total)
2015-16	\$	2,311,163	\$	8,462,067	\$	10,773,230
2016-17	\$	6,589,063	\$	6,285,061	\$	12,874,12
2017-18	\$	6,095,203	\$	4,959,697	\$	11,054,90
2018-19	\$	8,156,652	\$	9,935,705	\$	18,092,35
2019-20	\$	8,822,102	\$	7,949,600	\$	16,771,70
2020-21	\$	7,040,882	\$	5,899,881	\$	12,940,76
2021-22	\$	10,878,714	\$	14,728,259	\$	25,606,97
2022-23	\$	8,089,625	\$	17,883,343	\$	25,972,96
average of 3 complete years	\$	8,669,741	\$	12,837,161	\$	21,506,90

Historic Discovery Data (Converted to Ta	ax Base)					
Year	Liability Amo	ount (Voluntary Disclosure)	Liability	y Amount (Discovery)	Liabi	lity (Total)
2015-16	\$	38,519,378.33	\$	141,034,454.00	\$	179,553,832.33
2016-17	\$	109,817,708.50	\$	104,751,015.33	\$	214,568,723.83
2017-18	\$	101,586,724.50	\$	82,661,608.67	\$	184,248,333.17
2018-19	\$	135,944,198.00	\$	165,595,088.50	\$	301,539,286.50
2019-20	\$	147,035,035.33	\$	132,493,333.33	\$	279,528,368.67
2020-21	\$	117,348,041.17	\$	98,331,354.67	\$	215,679,395.83
2021-22	\$	181,311,902.83	\$	245,470,975.17	\$	426,782,878.00
2022-23	\$	134,827,087.33	\$	298,055,716.33	\$	432,882,803.6
average of 3 complete years	\$	144,495,677.11	\$	213,952,682.06	\$	358,448,359.17

Tax Base numbers used below											
				3 Year a	3 Year average of						
				Volunta	ry Disclosure	3 Year	average of				
	Growth rate for Other Durables	kind code 27 base	2	data		Discove	ery data	Total		10% ur	nexempt
2022-23		\$	212,009,582	\$	144,495,677	\$	213,952,682	\$	570,457,941	\$	57,045,794.08
2023-24	0.1%	\$	212,312,539	\$	144,702,159	\$	214,258,416	\$	571,273,114	\$	57,127,311.37
2024-25	9.2%	\$	231,742,206	\$	157,944,498	\$	233,866,159	\$	623,552,864	\$	62,355,286.40
2025-26	-2.3%	\$	226,359,663	\$	154,276,012	\$	228,434,284	\$	609,069,960	\$	60,906,996.02
2026-27	-2.0%	\$	221,906,190	\$	151,240,736	\$	223,939,994	\$	597,086,920	\$	59,708,691.97
2027-28	0.6%	\$	223,178,611	\$	152,107,958	\$	225,224,077	\$	600,510,646	\$	60,051,064.55
2028-29	0.4%	\$	223,966,300	\$	152,644,809	\$	226,018,986	\$	602,630,095	\$	60,263,009.49

Lower bound cutoff price for >12,500 takeoff weight							
Weighted Average price Per plane	\$	1,100,000					
Current Tax Paid	\$	66,000					
Tax under proposed law	\$	18,000					
% reduction in tax		-72.7%					
Upper bound cutoff price for >12,	500 takeoff weight						
Weighted Average price Per plane	\$	4,200,000					
Current Tax Paid	\$	252,000					
Tax under proposed law	\$	18,000					
% reduction in tax		-92.9%					

	Tax	Tax Collection 6%		
	High	Middle	High	Middle
2024-25	\$ (619)	.098,915) \$ (60	6,546,877) \$ (37	7,145,935) \$ (36,392,81
2025-26	\$ (604)	,719,460) \$ (59)	2,458,961) \$ (36	5,283,168) \$ (35,547,53
2026-27	\$ (592)	.822,013) \$ (58)	0,802,731) \$ (35	5,569,321) \$ (34,848,16
2027-28	\$ (596)	,221,284) \$ (58-	4,133,082) \$ (35	5,773,277) \$ (35,047,98
2028-29	\$ (598)	.325,594) \$ (58)	6,194,729) \$ (35	5,899,536) \$ (35,171,68

Proposed Revenue Impact	Proposed Revenue Impact										
	High	Middle									
Year	Cash	Recurring	Cash	Recurring							
2024-25	\$ (34.1 M)	\$ (37.1 M)	\$ (33.4 M)	\$ (36.4 M)							
2025-26	\$ (36.3 M)	\$ (36.3 M)	\$ (35.5 M)	\$ (35.5 M)							
2026-27	\$ (35.6 M)	\$ (35.6 M)	\$ (34.8 M)	\$ (34.8 M)							
2027-28	\$ (35.8 M)	\$ (35.8 M)	\$ (35.0 M)	\$ (35.0 M)							
2028-29	\$ (35.9 M)	\$ (35.9 M)	\$ (35.2 M)	\$ (35.2 M)							

**Revenue Source**: Sales and Use Tax **Issue**: Sales Tax on Aircraft Sales and Leases

Bill Number(s): SB 230

X Entire Bill☐ Partial Bill:

**Sponsor(s)**: Senator Wright

Month/Year Impact Begins: July 1, 2024

Date(s) Conference Reviewed: November 17, 2023

## **Section 1: Narrative**

a. **Current Law**: There is currently no maximum tax to be paid on the sales of aircraft.

Aircraft sales or leases. —The sale or lease of a qualified aircraft or an aircraft of more than 15,000 pounds maximum certified takeoff weight for use by a common carrier is exempt from the tax imposed by this chapter. As used in this paragraph, "common carrier" means an airline operating under Federal Aviation Administration regulations contained in Title 14, chapter I, part 121 or part 129 of the Code of Federal Regulations.

**b. Proposed Change:** New language would allow for a \$4,000 maximum amount of tax that can be paid on each sale or use of an aircraft. New language would also exempt aircraft with 12,500 lbs maximum certified takeoff weight and under from taxes as well as bring the previously exempt "common carrier" aircraft into taxable sales.

# **Section 2: Description of Data and Sources**

2023 D&VD data from DOR 2022 SUT rolls for Kind code 27 Market research

# Section 3: Methodology (Include Assumptions and Attach Details)

The starting point for this analysis was to bring in activity from Kind code 27 which includes aircraft sales and leasing. It was determined in a previous conference that 45% of the activity within Kind code 27 was not related to sales or leases and for that reason a reduction factor was added. From there Discovery and Voluntary Disclosure data was added to kind code 27 data to give us a potential affected tax base. Because planes with 12,500 lbs certified takeoff weight and below become exempt, 90% of planes become exempt which is based on the percentage of planes over the price thresholds in the D&VD data. a lower bound and upper bound price cutoff was established to represent the shift from 12,500 lbs to over the exempt threshold. For the upper bound price 4.2 million was used as a cutoff point for planes over 12,500 lbs takeoff weight which results in a tax reduction of 98.4% of the remaining unexempt tax. for the Lower 1.1 million was used to represent the cheapest aircraft over 12,500 lbs takeoff we could find listed which resulted in a 93.9% reduction of the remaining unexempt tax. Because the proposed language would drag in previously tax-exempt aircraft benefitting from the current common carrier exemption, an addback factor was introduced to represent previously exempt aircraft that would now be taxed at \$4,000. Exempt sales were pulled from kind code 27 and an additional reduction factor was added to account for nonresident sales in the kind code. An average price of 75 million per plane was used to get to a potential number of planes bought by common carriers that would become newly taxable which comes out to about 19 planes a year resulting in \$74,541 in addback for 2024-25. The addback portion as well as the potential tax base was grown by other durables rates from the REC. Due to the July 1, 2024 effective date, the first year cash is equal to 11/12 recurring.

**Section 4: Proposed Fiscal Impact** 

	High		Middle		Lo	w
	Cash	Recurring	Cash	Recurring	Cash	Recurring
2024-25	\$(34.2 M)	\$(37.3 M)	\$(34.0 M)	\$(37.1 M)		
2025-26	\$(36.4 M)	\$(36.4 M)	\$(36.2 M)	\$(36.2 M)		
2026-27	\$(35.7 M)	\$(35.7 M)	\$(35.5 M)	\$(35.5 M)		
2027-28	\$(35.9 M)	\$(35.9 M)	\$(35.7 M)	\$(35.7 M)		
2028-29	\$(36.0 M)	\$(36.0 M)	\$(35.9 M)	\$(35.9 M)		

**Revenue Source**: Sales and Use Tax **Issue**: Sales Tax on Aircraft Sales and Leases

Bill Number(s): SB 230

**Revenue Distribution:** Sales Tax

Section 5: Consensus Estimate (Adopted: 11/17/2023): The Conference adopted the middle estimate.

	(	GR	Trust		Revenu	e Sharing	Local Half Cent		
	Cash	Recurring	Cash	Recurring	Cash	Recurring	Cash	Recurring	
2024-25	(30.1)	(32.9)	(Insignificant)	(Insignificant)	(1.0)	(1.1)	(2.9)	(3.1)	
2025-26	(32.0)	(32.0)	(Insignificant)	(Insignificant)	(1.1)	(1.1)	(3.1)	(3.1)	
2026-27	(31.4)	(31.4)	(Insignificant)	(Insignificant)	(1.1)	(1.1)	(3.0)	(3.0)	
2027-28	(31.6)	(31.6)	(Insignificant)	(Insignificant)	(1.1)	(1.1)	(3.0)	(3.0)	
2028-29	(31.8)	(31.8)	(Insignificant)	(Insignificant)	(1.1)	(1.1)	(3.0)	(3.0)	

	6% Sub	-Total	Add: Loc	al Option	То	tal
	Cash	Recurring	Cash	Recurring Cash		Recurring
2024-25	(34.0)	(37.1)	(4.1)	(4.5)	(38.1)	(41.6)
2025-26	(36.2)	(36.2)	(4.4)	(4.4)	(40.6)	(40.6)
2026-27	(35.5)	(35.5)	(4.3)	(4.3)	(39.8)	(39.8)
2027-28	(35.7)	(35.7)	(4.3)	(4.3)	(40.0)	(40.0)
2028-29	(35.9)	(35.9)	(4.3)	(4.3)	(40.2)	(40.2)

Annual Sales Tax Data Kind Code 27						
Fiscal Year	Sales Tax Colle	ected	Taxable	Sales	Exer	npt Sales
2021-22	\$	21,753,598	\$	283,964,123	\$	3,257,934,060
2022-23	\$	23,128,318	\$	293,355,551	\$	3,903,949,822
Reduction Factor (Non-Sales or Lease and nonresident sales%)		45%				
2022-23 Tax collected (C4*1-D5)	\$	12,720,575	\$	161,345,553	\$	2,147,172,402

Historic Discovery Data						
Year	Liability Amoun	t (Voluntary Disclosure)	Liability An	nount (Discovery)	Liabilit	y (Total)
2015-16	\$	2,311,163	\$	8,462,067	\$	10,773,230
2016-17	\$	6,589,063	\$	6,285,061	\$	12,874,123
2017-18	\$	6,095,203	\$	4,959,697	\$	11,054,900
2018-19	\$	8,156,652	\$	9,935,705	\$	18,092,357
2019-20	\$	8,822,102	\$	7,949,600	\$	16,771,702
2020-21	\$	7,040,882	\$	5,899,881	\$	12,940,764
2021-22	\$	10,878,714	\$	14,728,259	\$	25,606,973
2022-23	\$	8,089,625	\$	17,883,343	\$	25,972,968
average of 3 complete years	\$	8,669,741	\$	12,837,161	\$	21,506,902

Historic Discovery Data (Converted to Ta	ax Base)					
Year	Liability Am	ount (Voluntary Disclosure)	Liability	Amount (Discovery)	Liabi	ility (Total)
2015-16	\$	38,519,378.33	\$	141,034,454.00	\$	179,553,832.33
2016-17	\$	109,817,708.50	\$	104,751,015.33	\$	214,568,723.83
2017-18	\$	101,586,724.50	\$	82,661,608.67	\$	184,248,333.17
2018-19	\$	135,944,198.00	\$	165,595,088.50	\$	301,539,286.50
2019-20	\$	147,035,035.33	\$	132,493,333.33	\$	279,528,368.67
2020-21	\$	117,348,041.17	\$	98,331,354.67	\$	215,679,395.83
2021-22	\$	181,311,902.83	\$	245,470,975.17	\$	426,782,878.00
2022-23	\$	134,827,087.33	\$	298,055,716.33	\$	432,882,803.6
average of 3 complete years	\$	144,495,677.11	\$	213,952,682.06	\$	358,448,359.17

Tax Base numbers used below											
•				3 Year	average of						
				Volunta	ary Disclosure	3 Year	average of				
	Growth rate for Other Durables	kind code 27 bas	e	data		Discov	ery data	Total		10% une	exempt
2022-23		\$	212,009,582	\$	144,495,677	\$	213,952,682	\$	570,457,941	\$	57,045,794.08
2023-24	0.1%	\$	212,312,539	\$	144,702,159	\$	214,258,416	\$	571,273,114	\$	57,127,311.37
2024-25	9.2%	\$	231,742,206	\$	157,944,498	\$	233,866,159	\$	623,552,864	\$	62,355,286.40
2025-26	-2.3%	\$	226,359,663	\$	154,276,012	\$	228,434,284	\$	609,069,960	\$	60,906,996.02
2026-27	-2.0%	\$	221,906,190	\$	151,240,736	\$	223,939,994	\$	597,086,920	\$	59,708,691.97
2027-28	0.6%	\$	223,178,611	\$	152,107,958	\$	225,224,077	\$	600,510,646	\$	60,051,064.55
2028-29	0.4%	\$	223,966,300	\$	152,644,809	\$	226,018,986	\$	602,630,095	\$	60,263,009.49

Lower bound cutoff price for >1	2,500 takeoff weight	
Weighted Average price per plane	\$	1,100,000
Current Tax Paid	\$	66,000
Tax under proposed law	\$	4,000
% reduction in tax		-93.9%
Upper bound cutoff price for >1	2,500 takeoff weight	
Weighted Average price Per plane	\$	4,200,000
Current Tax Paid	\$	252,000
Tax under proposed law	\$	4,000
% reduction in tax		-98.4%

	Tax Base Tot	tals	Tax Collection 6%			
	High	Middle	High	Middle		
2024-25	\$ (622,563,098)	\$ (619,773,756)	\$ (37,353,786)	\$ (37,186,425)		
2025-26	\$ (608,103,182)	\$ (605,378,627)	\$ (36,486,191)	\$ (36,322,718)		
2026-27	\$ (596,139,163)	\$ (593,468,211)	\$ (35,768,350)	\$ (35,608,093)		
2027-28	\$ (599,557,454)	\$ (596,871,187)	\$ (35,973,447)	\$ (35,812,271)		
2028-29	\$ (601,673,539)	\$ (598,977,791)	\$ (36,100,412)	\$ (35,938,667)		

# addback from previously exempt "common carrier" aircraft Exempt Sales (after 45% reduction)

reduction for nonresident sales

2022-23

\$ 1,395,662,061

avg cost of "Common Carrier" aircraft
planes potentially within exempt sales

tax due @ 4,000 cap

\$ 74,435.31

Grown by other durables rates	
2022-23	\$ 74,435.31
2023-24	\$ 74,541.68
2024-25	\$ 81,363.32
2025-26	\$ 79,473.54
2026-27	\$ 77,909.95
2027-28	\$ 78,356.69
2028-29	\$ 78,633.24

Proposed Revenue Impact				
	High		Midd	lle
Year	Cash	Recurring	Cash	Recurring
2024-25	\$ (34.2 M)	\$ (37.3 M)	\$ (34.0 M)	\$ (37.1 M)
2025-26	\$ (36.4 M)	\$ (36.4 M)	\$ (36.2 M)	\$ (36.2 M)
2026-27	\$ (35.7 M)	\$ (35.7 M)	\$ (35.5 M)	\$ (35.5 M)
2027-28	\$ (35.9 M)	\$ (35.9 M)	\$ (35.7 M)	\$ (35.7 M)
2028-29	\$ (36.0 M)	\$ (36.0 M)	\$ (35.9 M)	\$ (35.9 M)

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Revenue Source: Ad Valorem

Issue: Ad Valorem Tax Exemption for Nonprofit Homes for the Aged

Bill Number(s): SB220 / HB689

✓ Entire Bill✓ Partial Bill:

**Sponsor(s)**: Senator Wright

Month/Year Impact Begins: January 2025

Date(s) Conference Reviewed: November 17, 2023

## **Section 1: Narrative**

- a. Current Law: Section 196.1975, Florida Statutes, reads: "Nonprofit homes for the aged are exempt to the extent that they meet the following criteria: 1) The applicant must be a corporation not for profit pursuant to chapter 617 or a Florida limited partnership, the sole general partner of which is a corporation not for profit pursuant to chapter 617, and the corporation not for profit must have been exempt as of January 1 of the year for which exemption from ad valorem property taxes is requested from federal income taxation by having qualified as an exempt charitable organization under the provisions of s. 501(c)(3) of the Internal Revenue Code of 1954 or of the corresponding section of a subsequently enacted federal revenue act."
- b. Proposed Change: Subsection 196.1975 (1) is amended to read: "The applicant must be a corporation not for profit <u>under pursuant to</u> chapter 617 or a Florida limited partnership, the sole general partner of which is a corporation not for profit <u>under pursuant to</u> chapter 617 or an entity not licensed <u>under chapter 429 and wholly owned by a corporation not for profit under chapter 617</u>, and the corporation not for profit must have been exempt as of January 1 of the year for which exemption from ad valorem property taxes is requested from federal income taxation by having qualified as an exempt charitable organization under the provisions of s. 501(c)(3) of the Internal Revenue Code of 1954 or of the corresponding section of a subsequently enacted federal revenue act."

#### **Section 2: Description of Data and Sources**

Aggregate Millage based on Proposed Millages from Each Taxing Authority Provided in August 2023
Results of the Ad Valorem Estimating Conference, August 1, 2023
2023 Preliminary NAL Real Property Tax Roll
Informal Online Research (SunBiz, Google, and County Property Appraiser websites)
Florida Housing Data ClearingHouse, Assisted Housing Inventory
Ownership Classification from SunBiz

# Section 3: Methodology (Include Assumptions and Attach Details)

There were 2 methods used for identifying eligible parcels for the analysis. Additional methods may yield unaccounted-for parcels.

# 1. Informal Internet Research

The informal research identified two potential parcels, both of which were matched to the 2023 preliminary tax roll data, and one of which had remaining taxable value after exemptions.

# 2. Assisted Housing Inventory from the Florida Housing Data ClearingHouse

The Assisted Housing Inventory was subset into only those parcels which were for-profit and marked as the targeted population served as "Elderly," resulting in 62 remaining parcels. Of those 62, all were examined and 12 were successfully identified as eligible. 9 of the 12 parcels were matched to the 2022 Final Tax Roll Data. Of the 9 matched, one had remaining taxable value.

#### **Estimating Impact**

For the low estimate, it is assumed that only those 2 parcels with remaining taxable value would be affected by the change. The 2023 school and non-school taxable value of all the parcels totaled \$4.87 million and \$4.75 million, respectively.

For the middle estimate, there is a gross up factor. Through the previous methods, some parcels were not able to be matched to the roll. Grossing up the taxable value for the remaining parcels will more accurately reflect the total taxable value for the parcels that were unable to be matched in addition to those parcels that were matched. For the informal research data, it is not grossed up by any factor because all the parcels were examined, and all the eligible parcels were matched to the roll. For the Assisted Housing Inventory data, only 9 of the 12 eligible parcels were matched to the roll. To account for the unmatched eligible parcels, the remaining taxable value is grossed up by the inverse of parcels matched: (12/9=133%). Additionally, it is

Revenue Source: Ad Valorem

Issue: Ad Valorem Tax Exemption for Nonprofit Homes for the Aged

Bill Number(s): SB220 / HB689

assumed that the gross up factor accounts for all the missed parcels from the previous methods, and thus the multiplier is set to one. The 2023 school and non-school taxable value of all the parcels totaled \$4.92 million and \$4.78 million, respectively.

For the high estimate, it was assumed that there is an identical gross up factor as the middle estimate. However, the high estimate assumes that there are additional unidentified eligible parcels. Thus, the high estimate is four times the middle estimate to account for any additional parcels not accounted for by the middle or low estimate. The 2023 school and non-school taxable value of all the parcels totaled \$19.70 million and \$19.14 million, respectively.

The residential non-homestead taxable value growth rates from the most recent AV REC were used to grow the estimate through the impact period, and the 2023 preliminary statewide aggregate millage rates were applied to derive the impact.

The language of this bill is identical to <u>proposed language</u> brought before the REC at an impact conference on March 3, 2023. The methodology is identical, though updated for the latest roll and matched parcels.

**Section 4: Proposed Fiscal Impact** 

	Hi	igh	Mic	ldle	Lo	)W
	Cash	Recurring	Cash	Recurring	Cash	Recurring
2024-25	\$0	\$(0.4 M)	\$0	(*)	\$0	(*)
2025-26	\$(0.4 M)	\$(0.4 M)	(*)	(*)	(*)	(*)
2026-27	\$(0.4 M)	\$(0.4 M)	(*)	(*)	(*)	(*)
2027-28	\$(0.4 M)	\$(0.4 M)	\$(0.1 M)	\$(0.1 M)	\$(0.1 M)	\$(0.1 M)
2028-29	\$(0.4 M)	\$(0.4 M)	\$(0.1 M)	\$(0.1 M)	\$(0.1 M)	\$(0.1 M)

Revenue Distribution: Ad Valorem

Section 5: Consensus Estimate (Adopted: 11/17/2023): The Conference adopted the middle with (0.1m) recurring each year.

	(	GR		Trust		Other	Tot	al
	Cash	Recurring	Cash	Recurring	Cash	Recurring	Cash	Recurring
2024-25	0.0	0.0	0.0	0.0	0.0	(0.1)	0.0	(0.1)
2025-26	0.0	0.0	0.0	0.0	(Insignificant)	(0.1)	(Insignificant)	(0.1)
2026-27	0.0	0.0	0.0	0.0	(Insignificant)	(0.1)	(Insignificant)	(0.1)
2027-28	0.0	0.0	0.0	0.0	(0.1)	(0.1)	(0.1)	(0.1)
2028-29	0.0	0.0	0.0	0.0	(0.1)	(0.1)	(0.1)	(0.1)

A B C D  1 2023 Aggregate Millage Rates  2 School 5.99 3 Non-School 10.38 4 Source Total Pool Examined Identified as Eligible Mat	E		F	G
2 School     5.99       3 Non-School     10.38       4				
3 Non-School 10.38 4				
4				
Source Total Book Evamined Identified as Eligible Mark				
Source Total Dool Evaminad Idontified as Elisible Black		Darce	els With	
Source Total Pool Examined Identified as Eligible Mat	ched to Roll			
5		кета	ining TV	
6 Assisted Housing Inventory 62 62 12	9		2	
7 Informal Research 2 2 2	2		1	
8 Total 64 64 14	11		3	
9				
10 <b>Low</b>				
11 Multiplier Gross - Up Source				
12 1 100% Assisted Housing Inventory				
13 1 100% Informal Research				
14 Informative Search				
15 Middle				
16   Multiplier   Gross - Up   Total Pool/Identified   Examined/Matched   Source				
	d Housing Inventory			
18 1 100% 2 2	Informal Research			
19		_		
20 <b>High</b>				
21 Multiplier Gross - Up Total Pool/Identified Examined/Matched Source				
	d Housing Inventory			
23 4 100% 2 2	Informal Research			
24	sa. nescarell			
25 Residential Non-Homestead Taxable Value				
26 Year Rate				
27 2024 9.82%				
28 2025 7.45%				
29 2026 6.33%				
30 2027 5.63%				
31 2028 5.25%				
32 Source: Aug 2023 AV REC				
33				
34 Taxable Value				
35 High Midde			Lov	Α/
Source	on-School	Sc	hool	Non-School
37 Assisted Housing Inventory \$ 840,491 \$ 482,747 \$ 210,123 \$	120,687		157,592	\$ 90,515
			,714,789	\$ 4,663,286
	4,783,973	\$ 4,	,872,381	\$ 4,753,801
40				
41 High Midde			Lov	
42 Impact on Taxable Value School Non-School School No	on-School	Sc	chool	Non-School
43 2024 \$ (21,634,860) \$ (21,015,723) \$ (5,408,715) \$	(5,253,931)	\$ (5,	,351,024)	\$ (5,220,795)
44 2025 \$ (23,247,517) \$ (22,582,229) \$ (5,811,879) \$	(5,645,557)	\$ (5,	,749,888)	\$ (5,609,952)
45 2026 \$ (24,719,425) \$ (24,012,015) \$ (6,179,856) \$	(6,003,004)	\$ (6,	,113,940)	\$ (5,965,144)
46 2027 \$ (26,110,627) \$ (25,363,404) \$ (6,527,657) \$	(6,340,851)	\$ (6,	,458,031)	\$ (6,300,860)
47 2028 \$ (27,480,790) \$ (26,694,357) \$ (6,870,197) \$	(6,673,589)			\$ (6,631,500)
48	, , , , , ,	. ,	•	
Impact on School				
50 High Middle			Lov	,,
	Recurring		Cash	w Recurring
	<u>-</u>		\$0	
	\$(0.0 M)			\$(0.0 M)
	\$(0.0 M)		0.0 M)	\$(0.0 M)
	\$(0.0 M)		0.0 M)	\$(0.0 M)
	\$(0.0 M)		0.0 M)	\$(0.0 M)
	\$(0.0 M)	\$(0	0.0 M)	\$(0.0 M)
57				
58 Impact on Non-School				
High Middle			Lov	N
- ·	Recurring	C	Cash	Recurring
	\$(0.05 M)		\$0.0	\$(0.05 M)
	\$(0.06 M)		.06 M)	\$(0.06 M)
	\$(0.06 M)		.06 M)	\$(0.06 M)
	\$(0.07 M)		.07 M)	\$(0.07 M)
	\$(0.07 M)		.07 M)	\$(0.07 M)
66 \$\\\ \( \) \( \	710.01 IVI)	.0)ډ	J, 141)	(۱۷۱ / ۲۰۰۰)
Total Impact	-			
High Middle			Lov	
	Recurring		Cash	Recurring
		Ċ	0.00	\$(0.086 M)
70 2024-25 \$0.00 \$(0.348 M) \$0.00 \$	(0.087 M)	اد	0.00	, , , ,
70       2024-25       \$0.00       \$(0.348 M)       \$0.00       \$         71       2025-26       \$(0.374 M)       \$(0.374 M)       \$(0.093 M)       \$	5(0.087 M) 5(0.093 M)		093 M)	\$(0.093 M)
70       2024-25       \$0.00       \$(0.348 M)       \$0.00       \$         71       2025-26       \$(0.374 M)       \$(0.374 M)       \$(0.093 M)       \$         72       2026-27       \$(0.397 M)       \$(0.397 M)       \$(0.099 M)       \$	,	\$(0.0		
70         2024-25         \$0.00         \$(0.348 M)         \$0.00         \$           71         2025-26         \$(0.374 M)         \$(0.374 M)         \$(0.093 M)         \$           72         2026-27         \$(0.397 M)         \$(0.397 M)         \$(0.099 M)         \$	5(0.093 M)	\$(0.0 \$(0.0	093 M)	\$(0.093 M)
70         2024-25         \$0.00         \$(0.348 M)         \$0.00         \$           71         2025-26         \$(0.374 M)         \$(0.374 M)         \$(0.093 M)         \$           72         2026-27         \$(0.397 M)         \$(0.397 M)         \$(0.099 M)         \$           73         2027-28         \$(0.420 M)         \$(0.420 M)         \$(0.105 M)         \$	6(0.093 M) 6(0.099 M)	\$(0.0 \$(0.0 \$(0.0	093 M) 099 M)	\$(0.093 M) \$(0.099 M)

**Revenue Source**: Ad Valorem **Issue**: Tax Collections

Bill Number(s): SB216/ HB113

✓ Entire Bill✓ Partial Bill:

Sponsor(s): Senator Hooper

Month/Year Impact Begins: July 2024

Date(s) Conference Reviewed: November 17, 2023

## **Section 1: Narrative**

**a. Current Law**: Section 197.374, F.S., identifies a method for taxpayers to pay ad valorem taxes in a series of partial payments. With each partial payment, a \$10 processing fee is due to the tax collector.

Section 197.492, F.S., provides required content of a report the tax collector must certify.

Section 197.502, F.S., provides details on the application for obtaining a tax deed by the holder of a tax sale certificate.

b. Proposed Change: Section 1 of the bill amends 197.374 to remove the \$10 processing fee due with each partial payment.

Section 2 adds content to the report in 197.492 and section 3 clarifies language in 197.502.

# **Section 2: Description of Data and Sources**

Discussion with the Florida Tax Collectors Association

## Section 3: Methodology (Include Assumptions and Attach Details)

Section 1 of the bill eliminates a \$10 processing fee due with each partial payment of real or tangible personal property. Discussion with the Florida Tax Collectors Association revealed that after Hurricane Michael, tax collectors began waiving the \$10 fee in an effort to help taxpayers affected by natural disasters. Further, they indicated that this is language is clarifying, but to the extent that there may be current fee collections they are minimal.

The low assumes this is clarifying language and has no impact. The middle assumes a negative insignificant impact from a small number of fees collected. The high assumes there are 2,500 taxpayers making 4 partial payments per year in counties where the \$10 fee is being collected. The bill goes into effect July 1, 2024 and first impacts the 2024-25 fiscal year. Neither section 2 nor 3 of the bill have a fiscal impact.

**Section 4: Proposed Fiscal Impact** 

	High		Mid	ddle	Low		
	Cash	Recurring	Cash	Recurring	Cash	Recurring	
2024-25	\$(0.1 M)	\$(0.1 M)	(*)	(*)	\$0	\$0	
2025-26	\$(0.1 M)	\$(0.1 M)	(*)	(*)	\$0	\$0	
2026-27	\$(0.1 M)	\$(0.1 M)	(*)	(*)	\$0	\$0	
2027-28	\$(0.1 M)	\$(0.1 M)	(*)	(*)	\$0	\$0	
2028-29	\$(0.1 M)	\$(0.1 M)	(*)	(*)	\$0	\$0	

Revenue Distribution: Local Funds

Section 5: Consensus Estimate (Adopted: 11/17/2023): The Conference adopted a negative indeterminate estimate.

	GR		Trust		Local/Other		Total	
	Cash	Recurring	Cash	Recurring	Cash	Recurring	Cash	Recurring
2024-25	0.0	0.0	0.0	0.0	(**)	(**)	(**)	(**)
2025-26	0.0	0.0	0.0	0.0	(**)	(**)	(**)	(**)
2026-27	0.0	0.0	0.0	0.0	(**)	(**)	(**)	(**)
2027-28	0.0	0.0	0.0	0.0	(**)	(**)	(**)	(**)
2028-29	0.0	0.0	0.0	0.0	(**)	(**)	(**)	(**)

	А	В	С	D	Е	F	G	Н	I
1	Number of Partial Payers	2,500							
2	Payments per Payer	4							
3	Impact	\$ 100,000							
4									
5	Total Impact								
6		High		Middle		Low			
7		Cash	Recurring	Cash	Recurring	Cash	Recurring		
8	2024-25	\$(0.1 M)	\$(0.1 M)	(*)	(*)	\$0	\$0		
9	2025-26	\$(0.1 M)	\$(0.1 M)	(*)	(*)	\$0	\$0		
10	2026-27	\$(0.1 M)	\$(0.1 M)	(*)	(*)	\$0	\$0		
11	2027-28	\$(0.1 M)	\$(0.1 M)	(*)	(*)	\$0	\$0		
12	2028-29	\$(0.1 M)	\$(0.1 M)	(*)	(*)	\$0	\$0		