Near the end of Florida’s 2020 Regular Session, the World Health Organization declared a Global Pandemic (March 11, 2020). The presence of Coronavirus in Florida presented its most serious threat to the sales tax forecast, especially to those taxes collected from tourists. In addition, critical supply chains were already interrupted by the impact to other countries and retail sales displaced as a result of social distancing and crowd-avoidance behaviors. The negative effects on state revenues made their first real appearance in April and then enlarged those losses for key revenue sources in May.

For this month, Sales Tax collections reflect activity that occurred in April (a lagged effect), essentially all of which was affected by the Safer at Home order—as well as voluntary changes to submitted estimated payments in the reported month (a real-time measure). As referred to here, changes to estimated payments have more to do with payment behavior between months than the underlying economic loss. The effect on May receipts was to flatten those losses over multiple months. With respect to General Revenue, Sales Tax collections were down $695.4 million or 31.7 percent of the estimate. A large part of this loss is attributed to declines in the tourism and hospitality-related industries, but the impact was widespread as all categories other than building-related industries were affected.

In addition, four other revenue sources were affected by the Safer at Home order or other limitations on activity:
- Documentary Stamp Tax…under by $17.0 million
- Article V Fees and Transfers…under by $4.5 million
- Beverage Taxes…under by $3.0 million
- Parimutuel Taxes…under by $2.4 million

The combined loss attributed to May is $26.9 million. June collections will also be affected in these revenue areas.

Conversely, four revenue sources coming in below estimate in May were affected, albeit to varying degrees, by formal state orders delaying payment of the taxes or fees until June or later:
- Corporate Income Tax…under by $55.1 million
- Corporate Filing Fees…under by $35.3 million
- Highway Safety Fees…under by $34.1 million
- Other Taxes, Licenses and Fees…under by $1.3 million

Generating a loss of $125.8 million or 16.1 percent of the total loss for the month, a portion of the declines in April and May will be recaptured in June or early in the next fiscal year.

As the last grouping in the loss category, three revenue sources coming in below the estimate experienced only normal timing delays or other administrative issues:
- Other Nonoperating Revenues…under by $3.4 million
- Counties’ Medicaid Share…under by $0.2 million
- Severance Taxes…under by $0.1 million

Since these sources were largely unaffected by the Coronavirus, the underlying causes are expected to clear in future months. The collective revenue loss attributed to May is $3.7 million.
Finally, five revenue sources came in over the estimate for the month and appeared to be at least initially unaffected by the negative effects of the Coronavirus outbreak:

- Insurance Taxes...over by $21.3 million
- Service Charges...over by $13.3 million
- Intangibles Taxes...over by $8.7 million
- Earnings on Investments...over by $3.2 million
- Tobacco Tax...over by $0.1 million

Together, these sources generated a total gain of $46.6 million for the month; however, some of these sources are expected to experience losses in the coming months as lagged economic effects begin to appear.

After adjusting for refunds, May experienced an overall combined revenue loss of $779.6 million from the estimate. The loss for April and May together is $1,657.7 million, but the gain to the estimate of $202.4 million through March reduces the year-to-date loss to $1,455.3 million.

The figures in the table below show the variance from monthly estimates that are based on the results of the estimating conference held January 15, 2020. Note that the listing of sources below has been rearranged to reflect each source’s overall importance to GR.

<table>
<thead>
<tr>
<th>Month</th>
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<th>March</th>
<th>April</th>
<th>May</th>
<th>June</th>
</tr>
</thead>
<tbody>
<tr>
<td>Monthly Overage (millions)</td>
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<td>63.4</td>
<td>61.3</td>
<td>-878.1</td>
<td>-779.6</td>
<td></td>
</tr>
<tr>
<td>Year to Date Overage (millions - cumulative)</td>
<td>77.6</td>
<td>141.1</td>
<td>202.4</td>
<td>-675.7</td>
<td>-1,455.3</td>
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<tr>
<td>Percent of Monthly Estimate Collected</td>
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<td>73.6%</td>
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</tr>
<tr>
<td>Percent of Total Year Estimate Collected</td>
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