Issue: Student Financial Aid Programs **Bill Number(s):** CS/CS/SB374 (Enrolled)

Entire Bill

Partial Bill: Sections 126 through 130 and 132 through 134
 Sponsor(s): Senators Hukill, Galvano, and Simpson
 Month/Year Impact Begins: These sections of the bill take effect July 1, 2017.
 Date of Analysis: June 12, 2017

Section 1: Narrative

a. Current Law:

Sections 126 through 130 – Bright Futures Awards for Florida Academic Scholars

Pursuant to section 1009.534(2), F.S., Bright Futures award amounts are established in the General Appropriations Act. No stipends for college-related expenses are provided. Students may use an award for summer term enrollment if funds are available.

Section 132 – FRAG Program Name

Under current law, the tuition assistance program established in s. 1009.89, F.S., is named the "William L. Boyd, IV, Florida Resident Access Grant" (FRAG) Program.

Section 133 – Benacquisto Scholarships for Nonresidents

Pursuant to section 1009.893, F.S., only students who are Florida residents, as determined in section 1009.40, F.S., are eligible to receive a Benacquisto Scholarship.

Section 134 – Florida Farmworker Student Scholarship Program

Under current law, there is no scholarship program specifically provided for Florida farmworkers or their children.

b. Proposed Change:

Sections 126 through 130 – Bright Futures Awards for Florida Academic Scholars

The bill establishes the Florida Academic Scholars award to be equal to the amount required to pay 100 percent of tuition and certain fees. The bill specifies which fees are to be included in the calculation. For State University programs, the specified fees include the activity and service fee, health fee, athletic fee (excluding the portion allotted to changing NCAA divisions), financial aid fee, capital improvement fee, technology fee, transportation access fee, and tuition differential. For Florida Colleges, the specified fees include the activity fee, financial aid fee, technology fee, and capital improvement fee. For workforce programs, the specified fees include the financial aid fee, capital improvement fee, and technology fee. The table below shows the Fiscal Year 2016-17 award amounts compared to the enrollment-weighted average tuition and specified fees at State Universities and Florida Colleges.

Amount per Credit Hour	Weighted Average Tuition and Fees	Current Bright Futures Scholarship	Percent Funded	Amount Not Covered by Current Award
State Universities	\$212.65	\$103.00	48.4%	\$109.65
Florida Colleges Lower Level	\$106.99	\$63.00	58.9%	\$43.99
Florida Colleges Upper Level	\$121.58	\$71.00	58.4%	\$50.58

The bill also authorizes Florida Academic Scholars to be eligible for an additional \$300 each fall and spring academic semester for textbooks and college-related expenses. The bill also specifies that a student may use an award for summer term enrollment if funds are available, including funds appropriated in the General Appropriations Act to support, at a minimum, summer term enrollment for a Florida Academic Scholars award.

Section 132 – FRAG Program Name

The bill renames the FRAG Program as the "William L. Boyd, IV, Effective Access to Student Education" (EASE) Grant Program.

Issue: Student Financial Aid Programs **Bill Number(s)**: CS/CS/SB374 (Enrolled)

Section 133 – Benacquisto Scholarships for Nonresidents

The bill expands the eligibility for a Benacquisto Scholarship to include non-Florida residents who initially enroll in a baccalaureate degree program in the 2017-18 academic year or later. The student must physically reside in Florida on or near the campus of the postsecondary educational institution in which the student is enrolled; must have earned a high school diploma from another state that is comparable to a Florida high school diploma or have completed a home education program in another state; and must be accepted by and enrolled full-time in a baccalaureate degree program at an eligible regionally accredited Florida public or independent postsecondary education institution during the fall academic term following high school graduation. The scholarship is equal to the institutional cost of attendance for a Florida resident, less the student's National Merit Scholarship. The bill provides that non-resident students receiving a Benacquisto Scholarship are exempt from the payment of out-of-state fees.

Section 134 – Florida Farmworker Student Scholarship Program

The bill creates a new scholarship program for farmworkers, as defined in section 420.503, F.S., and the children of farmworkers. The bill authorizes up to 50 scholarships to be awarded annually, contingent upon an appropriation in the General Appropriations Act. Section 420.503, F.S., defines a farmworker to be "a laborer who is employed on a seasonal, temporary, or permanent basis in the planting, cultivating, harvesting, or processing of agricultural or aquacultural products and who derived at least 50 percent of her or his income in the immediately preceding 12 months from such employment." It also includes "a person who has retired as a laborer due to age, disability, or illness. In order to be considered retired as a farmworker due to age under this part, a person must be 50 years of age or older and must have been employed for a minimum of 5 years as a farmworker before retirement."

To qualify for a scholarship, the student must be a Florida resident as required by section 1009.40, F.S., earn a minimum 3.5 high school GPA, complete at least 30 hours of community service, and have at least a 90 percent attendance rate and no disciplinary actions documented on the high school transcript. Undocumented immigrants are not eligible for an award. The student must enrolled in at least 12 hours per term, or the equivalent, at a public postsecondary education institution in Florida. The student is eligible for a scholarship award equal to the amount required to pay tuition and specified fees as follows: for State University programs -- activity and service fee, health fee, athletic fee (excluding the portion allotted to changing NCAA divisions), financial aid fee, capital improvement fee, technology fee, transportation access fee, and tuition differential; for Florida Colleges -- activity fee, financial aid fee, technology fee. The student may receive an award for a maximum of 100 percent of the credit hours required to earn an associate or baccalaureate degree programs or up to 90 credit hours of a career certificate program.

Section 2: Description of Data and Sources

- State University Tuition and Fees for FY 2016-17, available <u>http://www.flbog.edu/board/office/fac/_doc/tuition/Tuition_Fees_%202016-17.pdf</u>
- Florida College System Tuition and Fees for FY 2016-17, provided by Division of Florida Colleges
- Bright Futures Scholarship Program Estimates, March 2017 Education Estimating Conference on Student Financial Aid
- Benacquisto Scholarship Program Estimates, March 2017 Education Estimating Conference on Student Financial Aid
- National Merit Scholarship Annual Reports for 2015 and 2016

Section 3: Methodology (Include Assumptions and Attach Details)

Sections 126 through 130 – Bright Futures Awards for Florida Academic Scholars

To determine the cost for the 100% tuition and specified fees, the per-credit hour award amount was increased to match the FY 2016-17 enrollment weighted average of tuition and the specified fees that would be included in the calculation. No tuition or fee increases are assumed.

The <u>low estimate</u> multiplies the higher per credit amounts by the number of Florida Academic Scholars and the total number of credit hours adopted by the March 2017 Education Estimating Conference on Student Financial Aid.

The <u>high estimate</u> assumes that additional students who are initially eligible for a Florida Academic Scholars award will enroll in a Florida postsecondary institution. For FY 2016-17, the March 2017 estimate for Bright Futures initial awards assumes that 75.8% of initially eligible Florida Academic Scholars will receive a Bright Futures award. In FY 2008-09, which was the last year

Issue: Student Financial Aid Programs **Bill Number(s)**: CS/CS/SB374 (Enrolled)

the 100% awards were provided, the disbursement rate of initially eligible students was 77.2% for FAS. If the 77.2% disbursement rate would have occurred in FY 2016-17, there would have been an additional 231 initial students. The high estimate assumes an additional 60 initial students are disbursed in FY 2018-19; 120 additional initial students in FY 2019-20; 180 additional initial students in FY 2020-21; and 240 additional initial students in FY 2021-22. For the renewals estimate, the FAS survival rates are used. The calculated impact includes both the current law base award for the additional students as well as the increase associated with the higher award amounts for the additional students.

Both estimates use current Term 1 and Term 2 award disbursement rates (98.2% and 92.1% respectively) to calculate the number of awards each term that would receive a \$300 stipend. It is assumed the UF Innovation Academy students will receive two stipends.

The increase to Florida Academic Scholars award amounts will have a corresponding cost savings in the Benacquisto Scholarship Program, which takes into account the amount of a student's Bright Futures Award. Most of the Benacquisto Scholars are Florida Academic Scholars. To estimate the cost savings, the average Bright Futures Scholarship adopted by the March 2017 estimating conference is increased by 106.5%, which is equivalent to the increase in the award amount based on the enrollment-weighted average tuition and specified fees at State Universities, as compared to the current award amount.

The bill provides that funding may be included in the General Appropriations Act for summer awards. A separate analysis has been prepared to show the estimated impact of funding summer awards during the 2017-18 fiscal year. The provisions included in the bill do not appear to create a requirement to fund summer awards; thus, no future year impacts have been calculated at this time.

Section 132 – FRAG Program Name

There is no fiscal impact associated with renaming the FRAG Program as the EASE Grant Program.

Section 133 – Benacquisto Scholarships for Nonresidents

In FY 2015-16, there were 266 Florida residents who received an initial Benacquisto scholarship. Based on data from the National Merit Scholarship Corporation, there were an additional 54 students who were National Merit Scholars attending a Florida institution. In FY 2016-17, there are projected to be 249 Florida residents who will receive an initial Benacquisto scholarship. Based on data from the National Merit Scholarship Corporation, there are approximately 64 additional students who were National Merit Scholars attending a Florida institution.

The <u>low estimate</u> assumes there will be 59 initial out-of-state National Merit Scholars who will receive a Benacquisto Scholarship each year, which is a 2-year average.

The <u>high estimate</u> assumes there will be a change in behavior resulting in additional out-of-state National Merit Scholars enrolling in Florida institutions. This estimate assume the number of out-of-state students will increase at the same growth rate as the number of in-state Benacquisto scholars is projected to increase, as adopted by the March 2017 Education Estimating Conference on Student Financial Aid. The annual growth rates beginning in FY 2018-19 are 0.8%, 2.3%, 1.5%, and 1.5%.

For both estimates, the assumptions for the Cost of Attendance, National Merit Corporation Scholarship, and renewal rates from the March 2017 Education Estimating Conference on Student Financial Aid are used.

Section 134 – Florida Farmworker Student Scholarship Program

The <u>low estimate</u> assumes that 50 total scholarships are awarded annually and that the students enroll in a Florida College for 12 credit hours per term (=24 hours per year). The estimate uses a per-credit hour amount of \$106.99, and no tuition or fee increases are assumed.

The <u>middle estimate</u> assumes that 50 total scholarships are awarded annually and that the students enroll in a State University College for 12 credit hours per term (=24 hours per year). The estimate uses a per-credit hour amount of \$212.65, and no tuition or fee increases are assumed.

Issue: Student Financial Aid Programs **Bill Number(s)**: CS/CS/SB374 (Enrolled)

The <u>high estimate</u> assumes that 50 total scholarships are awarded and that the students enroll in a State University College for 15 credit hours per term (=30 hours per year). The estimate uses a per-credit hour amount of \$212.65, and no tuition or fee increases are assumed.

Section 4: Proposed Fiscal Impact

Sections 126 through 130 – Bright Futures Awards for Florida Academic Scholars

Impact from 100% Tuition and Specified Fees

	High		Mic	dle	Low	
	Cash	Recurring	Cash	Recurring	Cash	Recurring
2017-18	125.71	125.71			125.71	125.71
2018-19	136.37	136.37			136.03	136.03
2019-20	145.20	145.20			144.27	144.27
2020-21	151.18	151.18			149.44	149.44
2021-22	154.91	154.91			152.15	152.15

Impact from \$300 Stipend for Fall and Spring Semesters

	· · ·		0				
	High		Mic	ldle	Low		
	Cash	Recurring	Cash	Recurring	Cash	Recurring	
2017-18	26.23	26.23			26.23	26.23	
2018-19	28.47	28.47			28.44	28.44	
2019-20	30.29	30.29			30.20	30.20	
2020-21	31.48	31.48			31.30	31.30	
2021-22	32.15	32.15			31.87	31.87	

Impact from 100% Tuition and Specified Fees - Cost Savings for Benacquisto Scholarship Program

	High		Middle		Low	
	Cash	Recurring	Cash	Recurring	Cash	Recurring
2017-18			-2.80	-2.80		
2018-19			-2.87	-2.87		
2019-20			-2.88	-2.88		
2020-21			-2.93	-2.93		
2021-22			-2.97	-2.97		

Section 133 – Benacquisto Scholarships for Nonresidents

	High		Mi	ddle	Low	
	Cash	Recurring	Cash	Recurring	Cash	Recurring
2017-18	1.24	1.24			1.24	1.24
2018-19	2.43	2.43			2.41	2.41
2019-20	3.61	3.61			3.53	3.53
2020-21	4.76	4.76			4.58	4.58
2021-22	4.90	4.90			4.63	4.63

Issue: Student Financial Aid Programs Bill Number(s): CS/CS/SB374 (Enrolled)

	High		Mic	dle	Low	
	Cash	Recurring	Cash	Recurring	Cash	Recurring
2017-18	0.32	0.32	0.26	0.26	0.13	0.13
2018-19	0.32	0.32	0.26	0.26	0.13	0.13
2019-20	0.32	0.32	0.26	0.26	0.13	0.13
2020-21	0.32	0.32	0.26	0.26	0.13	0.13
2021-22	0.32	0.32	0.26	0.26	0.13	0.13

Section 134 – Florida Farmworker Student Scholarship Program

List of affected Trust Funds:

Educational Enhancement Trust Fund General Revenue Fund

Section 5: Consensus Estimate (Adopted: June 12, 2017)

<u>Sections 126 through 130 – Bright Futures Awards for Florida Academic Scholars</u> – The Conference adopted the high estimate for the impact of the 100% tuition and specified fees and the stipends. The Conference also adopted the estimate that was presented for the cost savings to the Benacquisto Scholarship Program.

		GR	Tr	ust	Total	
			(Educational			
			Enhancement Trust Fund)			
	Cash	Recurring	Cash	Recurring	Cash	Recurring
2017-18						
100% Tuition and Specified Fees			125.71	125.71		
Book Stipend			26.23	26.23		
Benacquisto Savings	-2.80	-2.80				
TOTAL IMPACT	-2.80	-2.80	151.94	151.94	149.14	149.14
2018-19						
100% Tuition and Specified Fees			136.37	136.37		
Book Stipend			28.47	28.47		
Benacquisto Savings	-2.87	-2.87				
TOTAL IMPACT	-2.87	-2.87	164.84	164.84	161.97	161.97
2019-20						
100% Tuition and Specified Fees			145.20	145.20		
Book Stipend			30.29	30.29		
Benacquisto Savings	-2.88	-2.88				
TOTAL IMPACT	-2.88	-2.88	175.49	175.49	172.61	172.61
2020-21						
100% Tuition and Specified Fees			151.18	151.18		
Book Stipend			31.48	31.48		
Benacquisto Savings	-2.93	-2.93				
ΤΟΤΑΙ ΙΜΡΑCΤ	-2.93	-2.93	182.66	182.66	179.73	179.73
2021-22						
100% Tuition and Specified Fees			154.91	154.91		
Book Stipend			32.15	32.15		
Benacquisto Savings	-2.97	-2.97				
ΤΟΤΑΙ ΙΜΡΑCΤ	-2.97	-2.97	187.06	187.06	184.09	184.09

Issue: Student Financial Aid Programs Bill Number(s): CS/CS/SB374 (Enrolled)

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	GR		Tr	ust	Total	
	Cash	Recurring	Cash	Recurring	Cash	Recurring
2017-18	1.24	1.24			1.24	1.24
2018-19	2.43	2.43			2.43	2.43
2019-20	3.61	3.61			3.61	3.61
2020-21	4.76	4.76			4.76	4.76
2021-22	4.90	4.90			4.90	4.90

<u>Section 134 – Florida Farmworker Student Scholarship Program</u> – The Conference adopted the high estimate.

	GR		Tı	rust	Total	
	Cash	Recurring	Cash	Recurring	Cash	Recurring
2017-18	0.32	0.32			0.32	0.32
2018-19	0.32	0.32			0.32	0.32
2019-20	0.32	0.32			0.32	0.32
2020-21	0.32	0.32			0.32	0.32
2021-22	0.32	0.32			0.32	0.32

Assumptions	Universities	Colleges LOWER	Colleges UPPER
Current Award per Credit Hour	103.00	63.00	71.00
100% Award per Credit Hour	212.65	106.99	121.58
Increase Over Current Award	109.65	43.99	50.58
Laboratory Fee per Year	0.00	0.00	0.00
Book Award per Semester	300.00	300.00	300.00

2017-18	# Hours	# Awards	Current Cost for Academic Scholars	Additional Cost for 100% Award	# Term 1 Awards (98.2%)	# Term 2 Awards (92.1%)	Additional Cost for Book Stipend
Universities							
Initials	27.00	16,011	\$44,526,591	\$47,399,904	15,723	14,746	\$9,140,700
Renewals	25.00	27,824	\$71,646,800	\$76,270,187	27,323	25,626	\$15,884,700
Colleges LOWER							
Initials	23.50	1,159	\$1,715,900	\$1,198,134	1,138	1,067	\$661,500
Renewals	19.80	912	\$1,137,629	\$794,354	896	840	\$520,800
Colleges UPPER							
Initials	29.60	3	\$6,305	\$4,492	3	3	\$1,800
Renewals	19.60	44	\$61,230	\$43,620	43	41	\$25,200
TOTAL		45,953	\$119,094,455	\$125,710,690	45,126	42,323	\$26,234,700

			Current Cost for Academic	Additional Cost	# Term 1 Awards	# Term 2 Awards	Additional Cost
2018-19	# Hours	# Awards	Scholars	for 100% Award	(98.2%)	(92.1%)	for Book Stipend
Universities							-
Initials	27.00	16,519	\$45,939,339	\$48,903,817	16,222	15,214	\$9,430,800
Renewals	25.00	30,973	\$79,755,475	\$84,902,117	30,415	28,526	\$17,682,300
Colleges LOWER							
Initials	23.50	1,196	\$1,770,678	\$1,236,383	1,174	1,102	\$682,800
Renewals	19.80	1,064	\$1,327,234	\$926,746	1,045	980	\$607,500
Colleges UPPER							
Initials	29.60	3	\$6,305	\$4,492	3	3	\$1,800
Renewals	19.60	54	\$75,146	\$53,534	53	50	\$30,900
TOTAL		49,809	\$128,874,177	\$136,027,089	48,912	45,875	\$28,436,100

			Current Cost for				
			Academic	Additional Cost	# Term 1 Awards	# Term 2 Awards	Additional Cost
2019-20	# Hours	# Awards	Scholars	for 100% Award	(98.2%)	(92.1%)	for Book Stipend
Universities							
Initials	27.00	16,716	\$46,487,196	\$49,487,027	16,415	15,395	\$9,543,000
Renewals	25.00	33,721	\$86,831,575	\$92,434,840	33,114	31,057	\$19,251,300
Colleges LOWER							
Initials	23.50	1,210	\$1,791,405	\$1,250,856	1,188	1,114	\$690,600
Renewals	19.80	1,187	\$1,480,664	\$1,033,879	1,166	1,093	\$677,700
Colleges UPPER							
Initials	29.60	3	\$6,305	\$4,492	3	3	\$1,800
Renewals	19.60	59	\$82,104	\$58,491	58	54	\$33,600
TOTAL		52,896	\$136,679,249	\$144,269,585	51,944	48,716	\$30,198,000

2020-21	# Hours	# Awards	Current Cost for Academic Scholars	Additional Cost for 100% Award	# Term 1 Awards (98.2%)	# Term 2 Awards (92.1%)	Additional Cost for Book Stipend
Universities	# Hours	# Awarus	Scholars	101 100/0 Award	(56.276)	(52.170)	Tor book superio
Initials	27.00	16,380	\$45,552,780	\$48,492,313	16,085	15,086	\$9,351,300
Renewals	25.00	35,962	\$92,602,150		,	33,121	
Colleges LOWER		,	, ,		,	,	, ,,,
Initials	23.50	1,186	\$1,755,873	\$1,226,045	1,165	1,092	\$677,100
Renewals	19.80	1,251	\$1,560,497	\$1,089,624	1,228	1,152	\$714,000
Colleges UPPER					-		
Initials	29.60	3	\$6,305	\$4,492	3	3	\$1,800
Renewals	19.60	49	\$68,188	\$48,577	48	45	\$27,900
TOTAL		54,831	\$141,545,794	\$149,438,842	53,844	50,499	\$31,302,900

			Current Cost for				
			Academic	Additional Cost	# Term 1 Awards	# Term 2 Awards	Additional Cost
2021-22	# Hours	# Awards	Scholars	for 100% Award	(98.2%)	(92.1%)	for Book Stipend
Universities							
Initials	27.00	16,511	\$45,917,091	\$48,880,133	16,214	15,207	\$9,426,300
Renewals	25.00	36,806	\$94,775,450	\$100,891,335	36,143	33,898	\$21,012,300
Colleges LOWER							
Initials	23.50	1,195	\$1,769,198	\$1,235,349	1,173	1,101	\$682,200
Renewals	19.80	1,274	\$1,589,188	\$1,109,657	1,251	1,173	\$727,200
Colleges UPPER							
Initials	29.60	3	\$6,305	\$4,492	3	3	\$1,800
Renewals	19.60	31	\$43,140	\$30,732	30	29	\$17,700
TOTAL		55,820	\$144,100,371	\$152,151,698	54,814	51,411	\$31,867,500

Assumptions	Universities	Colleges LOWER	Colleges UPPER
Current Award per Credit Hour	103.00	63.00	71.00
100% Award per Credit Hour	212.65	106.99	121.58
Increase Over Current Award	109.65	43.99	50.58
Laboratory Fee per Year	0.00	0.00	0.00
Book Award per Semester	300.00	300.00	300.00

			Current Cost for				
			Academic	Additional Cost	# Term 1 Awards	# Term 2 Awards	Additional Cost
2017-18	# Hours	# Awards	Scholars	for 100% Award	(98.2%)	(92.1%)	for Book Stipend
Universities							
Initials	27.00	16,011	\$44,526,591	\$47,399,904	15,723	14,746	\$9,140,700
Renewals	25.00	27,824	\$71,646,800	\$76,270,187	27,323	25,626	\$15,884,700
Colleges LOWER							
Initials	23.50	1,159	\$1,715,900	\$1,198,134	1,138	1,067	\$661,500
Renewals	19.80	912	\$1,137,629	\$794,354	896	840	\$520,800
Colleges UPPER							
Initials	29.60	3	\$6,305	\$4,492	3	3	\$1,800
Renewals	19.60	44	\$61,230	\$43,620	43	41	\$25,200
TOTAL		45,953	\$119,094,455	\$125,710,690	45,126	42,323	\$26,234,700
		March Estimate	\$119,094,455				
		Difference	\$0				

			Current Cost for Academic	Additional Cost	# Term 1 Awards	# Term 2 Awards	
2018-19	# Hours	# Awards	Scholars	for 100% Award	(98.2%)	(92.1%)	for Book Stipend
Universities							
Initials	27.00	16,579	\$46,106,199	\$49,081,444	16,281	15,269	\$9,465,000
Renewals	25.00	30,973	\$79,755,475	\$84,902,117	30,415	28,526	\$17,682,300
Colleges LOWER							
Initials	23.50	1,196	\$1,770,678	\$1,236,383	1,174	1,102	\$682,800
Renewals	19.80	1,064	\$1,327,234	\$926,746	1,045	980	\$607,500
Colleges UPPER							
Initials	29.60	3	\$6,305	\$4,492	3	3	\$1,800
Renewals	19.60	54	\$75,146	\$53,534	53	50	\$30,900
TOTAL		49,869	\$129,041,037	\$136,204,716	48,971	45,930	\$28,470,300
		March Estimate	\$128,874,177				

Difference \$166,860

			Current Cost for Academic	Additional Cost	# Term 1 Awards	# Term 2 Awards	
2019-20	# Hours	# Awards	Scholars	for 100% Award	(98.2%)	(92.1%)	for Book Stipend
Jniversities							
Initials	27.00	16,836	\$46,820,916	\$49,842,282	16,533	15,506	\$9,611,700
Renewals	25.00	33,766	\$86,947,450	\$92,558,192	33,158	31,098	\$19,276,800
Colleges LOWER							
Initials	23.50	1,210	\$1,791,405	\$1,250,856	1,188	1,114	\$690,600
Renewals	19.80	1,187	\$1,480,664	\$1,033,879	1,166	1,093	\$677,700
Colleges UPPER							
Initials	29.60	3	\$6,305	\$4,492	3	3	\$1,800
Renewals	19.60	59	\$82,104	\$58,491	58	54	\$33,600
TOTAL		53,061	\$137,128,844	\$144,748,192	52,106	48,868	\$30,292,200

March Estimate \$136,679,249 Difference \$449,595

2020-21 Universities	# Hours	# Awards	Current Cost for Academic Scholars	Additional Cost for 100% Award	# Term 1 Awards (98.2%)	# Term 2 Awards (92.1%)	Additional Cost for Book Stipend
Initials	27.00	16,560	\$46,053,360	\$49,025,196	16,262	15,252	\$9,454,200
Renewals	25.00	36,095	\$92,944,625			33,243	
Colleges LOWER					,		. , ,
Initials	23.50	1,186	\$1,755,873	\$1,226,045	1,165	1,092	\$677,100
Renewals	19.80	1,251	\$1,560,497	\$1,089,624	1,228	1,152	\$714,000
Colleges UPPER							
Initials	29.60	3	\$6,305	\$4,492	3	3	\$1,800
Renewals	19.60	49	\$68,188	\$48,577	48	45	\$27,900
TOTAL		55,144	\$142,388,849	\$150,336,300	54,151	50,787	\$31,481,400

March Estimate \$141,545,794 Difference \$843,055

			Current Cost for Academic	Additional Cost	# Term 1 Awards	# Term 2 Awards	Additional Cost
2021-22	# Hours	# Awards	Scholars	for 100% Award	(98.2%)	(92.1%)	for Book Stipend
Universities							
Initials	27.00	16,751	\$46,584,531	\$49,590,643	16,449	15,428	\$9,563,100
Renewals	25.00	37,065	\$95,442,375	\$101,601,297	36,398	34,137	\$21,160,500
Colleges LOWER							
Initials	23.50	1,195	\$1,769,198	\$1,235,349	1,173	1,101	\$682,200
Renewals	19.80	1,274	\$1,589,188	\$1,109,657	1,251	1,173	\$727,200
Colleges UPPER							
Initials	29.60	3	\$6,305	\$4,492	3	3	\$1,800
Renewals	19.60	31	\$43,140	\$30,732	30	29	\$17,700
TOTAL		56,319	\$145,434,736	\$153,572,170	55,304	51,871	\$32,152,500
		March Estimate	\$144,100,371				
		Difference	\$1,334,365				

Benacquisto Scholarship Program

	0044.45	0045.40	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22
	2014-15	2015-16	NEW	NEW	NEW	NEW	NEW	NEW
1 INITIAL STUDENTS	201	266	249	262	264	270	274	278
2 Percentage of Total 444 Estimated Scholars	45%	60%	56%	59%	59%	61%	62%	63%
3 Average Cost of Attendance	\$21,140	\$21,097	\$21,567	\$21,805	\$22,050	\$22,298	\$22,555	\$22,814
4 Average National Corp. Award	\$1,277	\$1,003	\$849	\$849	\$849	\$849	\$849	\$849
5 Average Bright Futures Award	\$3,003	\$3,049	\$3,009	\$6,214	\$6,214	\$6,214	\$6,214	\$6,214
6 Average Initial Award	\$16,860	\$17,044	\$17,709	\$14,742	\$14,987	\$15,235	\$15,492	\$15,751
7 Total Cost for Initial Students	\$3.4	\$4.5	\$4.4	\$3.9	\$4.0	\$4.1	\$4.2	\$4.4
B RENEWAL STUDENTS	-	185	416	611	631	629	640	649
9 Average Cost of Attendance		\$21,158	\$21,571	\$21,809	\$22,054	\$22,302	\$22,559	\$22,818
0 Average National Corp. Award		\$527	\$561	\$561	\$561	\$561	\$561	\$561
1 Average Bright Futures Award		\$3,026	\$3,011	\$6,218	\$6,218	\$6,218	\$6,218	\$6,218
2 Average Renewal Award		\$17,605	\$17,999	\$15,030	\$15,275	\$15,523	\$15,780	\$16,039
3 Total Cost for Renewal Students	\$0.0	\$3.3	\$7.5	\$9.2	\$9.6	\$9.8	\$10.1	\$10.4
4 TOTAL NUMBER STUDENTS	201	451	665	873	895	899	914	927
5 TOTAL PROGRAM COST	\$3.4	\$7.8	\$11.9	\$13.0	\$13.6	\$13.9	\$14.3	\$14.8
6 Actual Appropriation	\$4.9	\$8.4	\$13.0					
7 Within/(Exceeds) Appropriation	\$1.5	\$0.6	\$1.1					
8 Estimated Appropriation				\$13.0	\$13.6	\$13.9	\$14.3	\$14.8
9 Incremental Increase to Appropriation				\$0.1	\$13.6	\$13.9	\$14.3	\$14.8
	0.00			45.63	10.10	10 = 2	17.0-	
CURRENT ESTIMATED COST	3.39	7.79	11.90	15.84	16.46	16.76	17.27	17.76
NEW COST	3.39	7.79	11.90	13.05	13.60	13.88	14.34	14.79

(2.80)

(2.87)

(2.88)

(2.93)

(2.97)

SAVINGS

Benacquisto Scholarship Program - Scholarships for Nonresidents

LOW ESTIMATE

		2017-18	2018-19	2019-20	2020-21	2021-22
1	INITIAL STUDENTS	59	59	59	59	59
2	Average Cost of Attendance	\$21,805	\$22,050	\$22,298	\$22,555	\$22,814
3	Average National Corp. Award	\$849	\$849	\$849	\$849	\$849
4	Average Bright Futures Award	\$0	\$0	\$0	\$0	\$0
5	Average Initial Award	\$20,956	\$21,201	\$21,449	\$21,706	\$21,965
6	Total Cost for Initial Students	\$1.24	\$1.25	\$1.27	\$1.28	\$1.30
7	RENEWAL STUDENTS	-	54	104	150	150
8	Average Cost of Attendance	\$21,809	\$22,054	\$22,302	\$22,559	\$22,818
9	Average National Corp. Award	\$561	\$561	\$561	\$561	\$561
10	Average Bright Futures Award	\$0	\$0	\$0	\$0	\$0
11	Average Renewal Award	\$21,248	\$21,493	\$21,741	\$21,998	\$22,257
12	Total Cost for Renewal Students	\$0.00	\$1.16	\$2.26	\$3.30	\$3.34
13	TOTAL NUMBER STUDENTS	59	113	163	209	209
14	TOTAL PROGRAM COST	\$1.24	\$2.41	\$3.53	\$4.58	\$4.63

HIGH ESTIMATE

	2017-18	2018-19	2019-20	2020-21	2021-22
1 INITIAL STUDENTS	59	60	62	63	64
2 Average Cost of Attendance	\$21,805	\$22,050	\$22,298	\$22,555	\$22,814
3 Average National Corp. Award	\$849	\$849	\$849	\$849	\$849
4 Average Bright Futures Award	\$0	\$0	\$0	\$0	\$0
5 Average Initial Award	\$20,956	\$21,201	\$21,449	\$21,706	\$21,965
6 Total Cost for Initial Students	\$1.24	\$1.27	\$1.33	\$1.37	\$1.41
7 RENEWAL STUDENTS	-	54	105	154	157
8 Average Cost of Attendance	\$21,809	\$22,054	\$22,302	\$22,559	\$22,818
9 Average National Corp. Award	\$561	\$561	\$561	\$561	\$561
.0 Average Bright Futures Award	\$0	\$0	\$0	\$0	\$0
.1 Average Renewal Award	\$21,248	\$21,493	\$21,741	\$21,998	\$22,257
2 Total Cost for Renewal Students	\$0.00	\$1.16	\$2.28	\$3.39	\$3.49
3 TOTAL NUMBER STUDENTS	59	114	167	217	221
4 TOTAL PROGRAM COST	\$1.24	\$2.43	\$3.61	\$4.76	\$4.90

Florida Farmworker Student Scholarship

1 2017-18	HIGH	MIDDLE	LOW
2 Total Number of Awards	50	50	50
3			
4 Annual Credit Hours per Student	30	24	24
5 Scholarship Amount per Credit Hour	\$212.65	\$212.65	\$106.99
6 Total Annual Scholarship	\$6,380	\$5,104	\$2,568
7			
8 TOTAL PROGRAM COST	\$318,975	\$255,180	\$128,388

1 2018-19	HIGH	MIDDLE	LOW
2 Total Number of Awards	50	50	50
3			
4 Annual Credit Hours per Student	30	24	24
5 Scholarship Amount per Credit Hour	\$212.65	\$212.65	\$106.99
6 Total Annual Scholarship	\$6,380	\$5,104	\$2,568
7			
8 TOTAL PROGRAM COST	\$318,975	\$255,180	\$128,388

1 2019-20	HIGH	MIDDLE	LOW
2 Total Number of Awards	50	50	50
3			
4 Annual Credit Hours per Student	30	24	24
5 Scholarship Amount per Credit Hour	\$212.65	\$212.65	\$106.99
6 Total Annual Scholarship	\$6,380	\$5,104	\$2,568
7			
8 TOTAL PROGRAM COST	\$318,975	\$255,180	\$128,388

1 2020-21	HIGH	MIDDLE	LOW
2 Total Number of Awards	50	50	50
3			
4 Annual Credit Hours per Student	30	24	24
5 Scholarship Amount per Credit Hour	\$212.65	\$212.65	\$106.99
6 Total Annual Scholarship	\$6,380	\$5,104	\$2,568
7			
8 TOTAL PROGRAM COST	\$318,975	\$255,180	\$128,388

1 2021-22	HIGH	MIDDLE	LOW
2 Total Number of Awards	50	50	50
3			
4 Annual Credit Hours per Student	30	24	24
5 Scholarship Amount per Credit Hour	\$212.65	\$212.65	\$106.99
6 Total Annual Scholarship	\$6,380	\$5,104	\$2,568
7			
8 TOTAL PROGRAM COST	\$318,975	\$255,180	\$128,388

Issue: Bright Futures Scholarship Program – 2018 Summer Funding Bill Number(s): SB 2500 (Ch 2017-70, L.O.F.) and CS/CS/SB 374 (Enrolled)

Entire Bill

Partial Bill: Specific Appropriation 4 (SB 2500); Section 129 (CS/CS/SB 374)
 Sponsor(s): Committee on Appropriations (SB 2500); Senators Hukill, Galvano, and Simpson (CS/CS/SB 374)
 Month/Year Impact Begins: July 1, 2017
 Date of Analysis: June 12, 2017

Section 1: Narrative

a. Current Law:

Section 1009.53(9), F.S., allows a student to use a Bright Futures Scholarship for summer term enrollment if funds are available. The most recent years in which summer enrollment was funded were the 1999-2000 and 2000-01 fiscal years. Students who are enrolled in the University of Florida Innovation Academy receive a summer term award because they attend classes only in the spring and summer terms.

b. Proposed Change:

Section 129 of CS/CS/SB 374 specifies that a student may use an award for summer term enrollment if funds are available, including funds appropriated in the General Appropriations Act to support, at a minimum, summer term enrollment for a Florida Academic Scholars award.

Specific Appropriation 4 of SB 2500 (the FY 2017-18 General Appropriations Act) provides \$39,465,544, along with any unexpended funds from the fall and spring award disbursements, for 2018 summer term awards for Academic Scholars only at 100 percent of tuition and applicable fees, as specified in CS/CS/SB 374 or similar legislation.

The provisions included in CS/CS/SB 374 do not appear to create a requirement to fund summer awards; thus, no future year impacts have been calculated at this time. Because the scholarship is capped at 100% of the credit hours needed to complete a degree program, the additional cost associated with funding summer hours in 2017-18 may represent a "speed up" of future costs, with the out-year costs for students taking advantage of summer enrollment decreasing accordingly. However, to the extent the summer funding reduces the number of unused Bright Futures credit hours for these students, future savings may not be realized.

Section 2: Description of Data and Sources

- State University Tuition and Fees for FY 2016-17, available
 <u>http://www.flbog.edu/board/office/fac/_doc/tuition/Tuition_Fees_%202016-17.pdf</u>
- Florida College System Tuition and Fees for FY 2016-17, provided by Division of Florida Colleges
- Bright Futures Scholarship Program Estimates, March 2017 Education Estimating Conference on Student Financial Aid
- Bright Futures disbursement data from 1999-2000 and 2000-01

Section 3: Methodology (Include Assumptions and Attach Details)

Number of Awards and Credit Hours:

The actual disbursements in 1999-2000 and 2000-01 were used to calculate the percentage of total awards disbursed in summer and the credit hours disbursed in summer. This analysis was used to project potential enrollment and credit hours in the 2018 summer term.

The <u>high estimate</u> uses the maximum percentage of summer awards disbursed in 1999-2000 and 2000-01 and applies them to the March 2017 consensus estimated awards for FY 2017-18 to determine a total number of summer awards. An adjustment is made for the UF Innovation Academy, whose students already receive a summer disbursement. The high estimate assumes that 12 credit hours would be taken by each student.

The <u>middle estimate</u> uses the average percentage of summer awards disbursed in 1999-2000 and 2000-01 and applies them to the March 2017 consensus estimated awards for FY 2017-18 to determine a total number of summer awards. An adjustment is made for the UF Innovation Academy. The middle estimate assumes that 9 credit hours would be taken by each student.

Issue: Bright Futures Scholarship Program – 2018 Summer Funding **Bill Number(s)**: SB 2500 (Ch 2017-70, L.O.F.) and CS/CS/SB 374 (Enrolled)

The <u>low estimate</u> uses the minimum percentage of summer awards disbursed in 1999-2000 and 2000-01 and applies them to the March 2017 consensus estimated awards for FY 2017-18 to determine a total number of summer awards. An adjustment is made for the UF Innovation Academy. The low estimate assumes that 6 credit hours would be taken by each student.

Award Amounts:

The enrollment-weighted average for tuition and the fees specified in CS/CS/SB 374 are used.

Section 4: Proposed Fiscal Impact

	Н	igh	Mi	ddle	Low			
	Cash	Recurring	Cash	Recurring	Cash	Recurring		
2017-18	\$46.87		\$32.29		\$19.62			
2018-19								
2019-20								
2020-21								
2021-22								

List of affected Trust Funds:

Educational Enhancement Trust Fund

Section 5: Consensus Estimate (Adopted: June 12, 2017)

The Conference adopted the middle estimate for the number of summer awards and adopted an estimate of 11.0 credit hours. The credit hour assumption is derived from the average credit hours awarded in the 1999-00 and 2000-01 summer terms (=11.6) adjusted downward to reflect more recent course taking behavior. For 100% FAS awards, the Conference adopted award amounts of \$212.65 per credit hour for four-year institutions; \$106.99 per credit hour for two-year lower level; and \$121.58 for two-year upper level.

		GR	(Educational	rust Enhancement : Fund)	Loca	l/Other	Total		
	Cash Recurring		Cash	Recurring	Cash	Recurring	Cash	Recurring	
2017-18			\$39.47				\$39.47		
2018-19									
2019-20									
2020-21									
2021-22									

Florida Bright Futures Scholarship Program 2018 Summer Funding - Florida Academic Scholars Only at 100% Tuition and Specified Fees

		t of Total Av sed in Sumi			ner Credit Disbursed*		2017-18 N	Aarch Consens Futures A		or Bright		н	GH		MIDDLE				LO	w			CONSI	ENSUS		
								Remove UF					Total				Total				Total				Total	
								Innovation	Adjusted	\$ per Credit	# Summer	# Credit	Credit		# Summer	# Credit	Credit		# Summer	# Credit	Credit		# Summer	# Credit	Credit	
	1999-00	2000-01	Average	1999-00	2000-01	Average	# Awards	Academy**	# Awards	Hour	Awards	Hours	Hours	Cost \$	Awards	Hours	Hours	Cost \$	Awards	Hours	Hours	Cost \$	Awards	Hours	Hours	Cost \$
4 YR																										
FAS	34.5%	40.2%	37.4%	12.3	11.9	12.1	43,835	(129)	43,706	\$212.65	17,582	12.0	210,984	\$44,865,034	16,339	9.0	147,051	\$31,269,898	15,095	6.0	90,570	\$19,259,404	16,339	11.0	179,729	\$38,218,764
ATS (Stipend)	38.7%	38.5%	38.6%	13.1	12.0	12.5	236	-	236	\$44.00	91	12.0	1,092	\$48,048	91	9.0	819	\$36,036	91	6.0	546	\$24,024	91	11.0	1,001	\$44,044
FMS	35.5%	40.1%	37.8%	11.9	11.6	11.7	41,247	(312)	40,935	\$77.00			-	\$0			-	\$0			-	\$0			-	\$0
GSV	43.0%	40.3%	41.6%	11.9	11.5	11.7	51	-	51	\$48.00			-	\$0			-	\$0			-	\$0			-	\$0
GSV CAPE	43.0%	40.3%	41.6%				-	-	-	\$48.00			-	\$0			-	\$0			-	\$0			-	\$0
TOTAL 4 YR							85,133	(441)	84,692		17,582		210,984	\$44,913,082	16,339		147,051	\$31,305,934	15,095		90,570	\$19,283,428	16,339		179,729	\$38,262,808
2 YR LOWER																										
FAS	24.5%	71.9%	48.2%	11.9	10.0	10.9	2,071	-	2,071	\$106.99	1,490	12.0	17,880	\$1,912,981	998	9.0	8,982	\$960,984	506	6.0	3,036	\$324,822	998	11.0	10,978	\$1,174,536
ATS (Stipend)	33.3%	50.0%	41.7%	10.5	12.3	11.4	6	-	6	\$44.00	3	12.0	36	\$1,584	3	9.0	27	\$1,188	2	6.0	12	\$528	3	11.0	33	\$1,452
FMS	26.9%	45.1%	36.0%	11.9	10.6	11.2	5,550	-	5,550	\$63.00			-	\$0			-	\$0			-	\$0			-	\$0
GSV	25.6%	39.1%	32.4%	12.0	11.1	11.5	852	-	852	\$48.00			-	\$0			-	\$0			-	\$0			-	\$0
GSV CAPE	25.6%	39.1%	32.4%	12.0	11.1	11.5	824	-	824	\$48.00			-	\$0			-	\$0			-	\$0			-	\$0
TOTAL 2 YR LOW							9,297	-	8,473		1,490		17,880	\$1,914,565	998		8,982	\$962,172	506		3,036	\$325,350	998		10,978	\$1,175,988
2 YR UPPER																										
FAS	29.5%	56.1%	42.8%	12.1	10.9	11.5	47	-	47	\$121.58	26	12.0	312	\$37,933	20	9.0	180	\$21,884	14	6.0	84	\$10,213	20	11.0	220	\$26,748
ATS (Stipend)	36.0%	44.3%	40.1%	11.8	12.1	12.0	-	-	-	\$44.00	-	12.0	-	\$0	-	9.0	-	\$0	-	6.0	-	\$0	-	11.0	-	\$0
FMS	31.2%	42.6%	36.9%	11.9	11.1	11.5	188	-	188	\$53.00			-	\$0			-	\$0			-	\$0			-	\$0
GSV	34.3%	39.7%	37.0%	12.0	11.3	11.6	-	-	-	\$48.00			-	\$0			-	\$0			-	\$0			-	\$0
GSV CAPE	34.3%	39.7%	37.0%	12.0	11.1	11.5	-	-	-	\$48.00			-	\$0			-	\$0			-	\$0			-	\$0
TOTAL 2 YR UP							235	-	235		26		312	\$37,933	20		180	\$21,884	14		84	\$10,213	20		220	\$26,748
TOTAL							94,665	(441)	93,165		19,098		229,176	\$46,865,580	17,357		156,213	\$32,289,990	15,615		93,690	\$19,618,991	17,357		190,927	\$39,465,544

*Based on actual 1999-2000 and 2000-2001 summer disbursements.

**Students enrolled in the UF Innovation Academy attend classes on campus during the Spring and Summer terms only and currently receive Bright Futures awards during the Summer term. Adjustment based on 2015-16 awards.

Issue: State University Block Tuition Policies **Bill Number(s)**: CS/CS/SB 374 (Enrolled)

Entire Bill
 Partial Bill: Section 128
 Sponsor(s): Senators Hukill, Galvano, and Simpson
 Month/Year Impact Begins: Fall Semester 2018 (FY 2018-19)
 Date of Analysis: June 12, 2017

Section 1: Narrative

a. Current Law: Pursuant to section 1009.24(15)(a), F.S., the Board of Governors may approve a proposal from a university board of trustees to implement flexible tuition policies. Undergraduate block tuition is listed as one type of flexible tuition policy. A block tuition policy must be based on the per-credit-hour undergraduate tuition established in section 1009.24(4), F.S., and may not increase the state's fiscal liability or obligation. To date, the Board of Governors has not received any proposals from a state university to implement a block tuition policy.

Several state financial aid programs are linked to the cost of tuition and fees at State Universities, including the Bright Futures Scholarship Program, the Children and Spouses of Deceased or Disabled Veterans Scholarship Program, the Benacquisto Scholarship Program, and the Florida Farmworker Scholarship Program.

b. Proposed Change: The bill requires each state university board of trustees to adopt a block tuition policy for implementation beginning in the fall 2018 academic semester. The policy must apply to the entering freshman class of full-time, first-time-in-college (FTIC) students, and may be extended to include other enrolled students. The policy must include block tuition and any required fees including, but not limited to, activity and service fees, financial aid fees, capital improvement fees, health fees, and technology fees.

Each state university board of trustees must adopt a block tuition and fee policy and submit it to the Board of Governors by October 1, 2017. By December 1, 2017, the Chancellor of the State University System must provide a report to the Governor, the President of the Senate, and the Speaker of the House summarizing the institutional policies and the Board of Governors' review and approval of such policies.

Section 2: Description of Data and Sources

- State University System Tuition and Required Fees, 2016-17, available at http://www.flbog.edu/forstudents/planning/tuition.php.
- State University System Fall 2015 Average Semester Credit Hour Load by Student Level, available at http://www.flbog.edu/resources/factbooks/.
- State University System Fall 2016 Undergraduate Student Enrollment, available at http://www.flbog.edu/resources/iud/enrollment_search.php.

Section 3: Methodology (Include Assumptions and Attach Details)

Because the bill allows each university to develop its own block tuition policy, and the policies are subject to approval by the Board of Governors, a fiscal impact on associated state financial aid programs cannot be determined at this time.

Section 4: Proposed Fiscal Impact

The proposed fiscal impact for this section of the bill is **+/- Indeterminate**.

	ŀ	ligh	Mic	ddle	Low				
	Cash	Recurring	Cash	Recurring	Cash	Recurring			
2017-18			0	(**) / **					
2018-19			(**) / **	(**) / **					
2019-20			(**) / **	(**) / **					
2020-21			(**) / **	(**) / **					
2021-22			(**) / **	(**) / **					

Issue: State University Block Tuition Policies Bill Number(s): CS/CS/SB 374 (Enrolled)

List of affected Trust Funds:

General Revenue Fund Educational Enhancement Trust Fund

Section 5: Consensus Estimate (Adopted: June 12, 2017)

The Conference adopted an impact of +/- Indeterminate.

	G	GR	Tr	ust	Local	/Other	Total		
	Cash Recurring		Cash Recurring		Cash	Cash Recurring		Recurring	
2017-18	0	(**) / **	0	(**) / **	0	0	0	(**) / **	
2018-19	(**) / **	(**) / **	(**) / **	(**) / **	0	0	(**) / **	(**) / **	
2019-20	(**) / **	(**) / **	(**) / **	(**) / **	0	0	(**) / **	(**) / **	
2020-21	(**) / **	(**) / **	(**) / **	(**) / **	0	0	(**) / **	(**) / **	
2021-22	(**) / **	(**) / **	(**) / **	(**) / **	0	0	(**) / **	(**) / **	