#### Self-Insurance Estimating Conference State Employees' Health Insurance Trust Fund Last conference held: February 25, 2009

#### **Executive Summary**

The outlook for the State Employees' Health Insurance Trust Fund has improved since the last conference held on December 2008. The projected ending balance for 2008-09 has improved by \$11.2 million from \$166.5 million to \$177.7 million while for 2009-10 the projected ending balance has improved by \$22.4 million from \$104.7 million to \$127.1 million. The outlook for subsequent years, although improved, shows that expenses will exceed revenues by an amount that generates a negative balance for the fund of \$118.8 million at the end of 2010-11. Further negative cash flow of \$449.6 million in 2011-12 and \$696.4 million in 2012-13 are projected, assuming no carry forward of negative belances from the prior year.

There have been some changes in the enrollment forecast. Based on recent trends and the impact of the federal American Economic Recovery and Reinvestment Plan (the "Act"), which provides for a subsidy for COBRA coverage for involuntarily terminated employees, the expected number of enrollees has been increased slightly for 2008-09 and 2009-10, and decreased slightly for 2010-11. Additionally there have been some shifts among categories.

In terms of revenues, the most significant changes have to do with the revised enrollment forecasts. Premium income is expected to decline (as compared with previous estimates) by \$.1 million in 2008-09, \$1.1 million in 2009-10, \$4.8 million in 2010-11, and \$9.2 million in 2011-12. Layered onto these trends is the effect of the Act. For those employees who are terminated involuntarily during the time period of September 1, 2008 through December 31, 2009, employers who provide COBRA benefits must pay 65% of the cost of coverage on behalf of the covered involuntarily terminated individuals who choose to elect coverage, with those individuals paying only 35% of their premium, as opposed to 100% under normal circumstances. This is expected to result in larger numbers of COBRA covered individuals in the plan from March 2009 through the end of September 2010. On the revenue side, premiums into the Trust Fund on behalf of these individuals will result in an additional \$1.3 million in 2008-09, \$3.9 million in 2009-10, and \$.3 million in 2010-11.

The revised enrollment projections also result in lower overall PPO costs and HMO premium payments. The projections for investment revenues have also been modified due to changes in expected interest rates. There has been a slight increase in third party administrators' refunds due to higher refund activity. Overall projected revenues have been increased by \$1.8 million in 2008-09, and \$2.8 million in 2009-10, while reduced by \$3.5 million in 2010-11 and by \$8.6 million in 2011-12.

On the PPO expense side, the projection for medical claims has been reduced due to lower actual claims through January of 2009, with the projected trend factor of 9.5% being unchanged from the previous forecast. Prescription drug claims have been revised due to changes in the prescription drug dispensing rates, which shows higher generic utilization in the short run, but lower beginning in 2011-12. The underlying trend growth rate has been left unchanged from the 10.6% on average through 2011-12, but higher for 2012-13. The renegotiation of the third party benefits administrator contract resulted in reduced ASO Fee projected costs. Overall PPO costs were reduced from the previous forecast by \$11.3 million in 2008-09, \$10.6 million in 2009-10, \$15.5 million in 2010-11, and \$17.0 million in 2011-12.

On the HMO side, the changes in costs have been due to changed enrollment projections, combined with the impact of the Act. Cost trends have remained the same as the last forecast at 10.5%. Overall HMO expenses have been increased from the previous forecast by \$1.7 million in

2008-09 and by \$2.0 million in 2009-10, and reduced by \$1.2 million in 2010-11 and \$5.0 million in 2011-12.

Costs were increased slightly (\$.2 million per year) due to increased expected HSA deposits.

# State Employees' Group Health Self-Insurance Trust Fund

## **Report on the Financial Outlook**

For the Fiscal Years Ending June 30, 2009 through June 30, 2013

Presented February 25, 2009

Prepared by: Florida Department of Management Services Division of State Group Insurance

#### EXECUTIVE SUMMARY

The Florida Division of State Group Insurance has prepared a financial outlook for the State Employees' Group Health Self-Insurance Trust Fund for the fiscal years ending June 30, 2009 through June 30, 2013 to aid in state planning and budgeting in accordance with Section 216.136(9), *Florida Statutes*. The outlook has been prepared using cash basis methods and modeling and considers premium rate increases effective May 1, 2009. Actual enrollment and cash flow experience through January 2009 have been taken into consideration.

The Fall Outlook, presented in December 2008, reported and recognized the fiscal impact of the activities and developments listed below:

- 1. Monthly enrollment activity through November 2008 and the Open Enrollment results for 2009.
- 2. Revenue and expenditure activity through November 2008.
- 3. Impact of federal mandates, i.e., Mental Health Parity and Michelle's Law.

This Outlook uses the Fall Outlook as the base and reports and recognizes the fiscal impact of the activities and developments listed below:

- 1. Monthly enrollment activity through January 2009.
- 2. Revenue and expenditure activity through January 2009.
- 3. Renegotiation of the Third-Party Administrator (TPA) contract.
- 4. Impact of the federal American Economic Recovery and Reinvestment Plan, enacted on February 17, 2009.
- 5. Inclusion of projections for FY 12-13.

The cash position has improved for the forecast period due primarily to recognition of monthly enrollment activity, medical claims experience, adjustments to prescription drugs dispensing rates, and results of the renegotiation of the TPA contract. The Trust Fund is expected to remain solvent through FY 2009-10. The projected ending cash balance for Fiscal Year 2008-09 increased from \$166.5 million to \$177.7 million, up \$11.2 million; the estimated operating loss decreased from (\$71.2) million to (\$60.0) million, down \$11.2 million. The projected ending cash balance for Fiscal Year 2009-10 increased from \$104.7 million to \$127.1 million, up \$22.4 million; the estimated operating loss decreased from (\$61.8) million to (\$50.6) million, down \$11.2 million.

With no change to benefit attributes, covered services, premium rates, or other plan factors, the Trust Fund is projected to go from a cash surplus of \$127.1 million in FY 09-10 to a projected ending cash deficit of \$118.8 million in Fiscal Year 2010-11. Projected revenue will fall short in meeting health plan cost growth by \$245.9 million.

Financial Outlook			Estimates		
(Dollars in Millions)	FY	FY	FY	FY *	FY *
	2008-09	2009-10	2010-11	2011-12	2012-13
Beginning Cash Balance	237.7	177.7	127.1	0.0	0.0
Revenues	1,585.2	1,764.1	1,769.2	1,778.4	1,789.2
Expenses	1,645.2	1,814.7	2,015.1	2,228.0	2,485.6
Operating Gain/ (Loss)	(60.0)	(50.6)	(245.9)	(449.6)	(696.4)
Ending Cash Balance	177.7	127.1	(118.8)	(449.6)	(696.4)

Following is a summary of the outlook through Fiscal Year 2011-13.

\* Assumes no carry forward of negative ending cash balance from prior year.

#### Enrollment

Growth in total subscriber enrollment is projected at an annual average of 0.6% through the forecast period. Lower than expected employee enrollment resulting from monthly activity through January 2009 and a continuous migration trend from the PPO plans to the HMO plans are contributing to a minor adjustment to the enrollment projections.

Subscriber migration and new hire election patterns indicate continuing change in the enrollment distribution between the PPO plans and the HMO plans. Fiscal Year 2008-09 total enrollment distribution is projected at 56.1%

in the PPO plans and 43.9% in the HMO plans. However, employee enrollment is projected at 49.6% in the PPO plans and 50.4% in the HMO plans, during the same period.

The PPO plans have a disproportionate higher share of post-employment subscribers as compared to the HMO plans. Enrollment distribution and subscriber demographics will be closely monitored for cost inefficiencies and risk selection due to inherent differences in health plan cost characteristics and demographic risks.

Approximately 1,240 subscribers (1,160 active employees) are currently enrolled in a High Deductible Health Plan (0.7% of total enrollment). Approximately 840 of those active employees, or 68%, are participating in the integrated state-sponsored Health Savings Account offering.

#### Growth Trends

The cash position of the Trust Fund improved from the previous outlook through the forecast period. Overall, adjustments suggest minor decreases in Revenues along with greater decreases in Expenses, primarily from refinements to recognize monthly enrollment activity, medical claims experience, adjustments to prescription drugs dispensing rates, and results of the renegotiation of the TPA contract.

Projected non-premium revenue remains at the same level, with a minor increase in TPA Refunds due to increased refund activity and adjustments to Investment Interest to recognize volatility of the financial market.

Recurring growth in benefit expenses (9.6%) through the forecast period with relatively stable revenues upon implementation of the rate increase in May 2009 will cause significant deterioration of the cash position in Fiscal Year 2009-10. Close attention to cash position will be required during Fiscal Year 2009-10 in order to sustain sufficient cash balances for operations.

Factors such as the current recession, changes in hospital and physician negotiations, and improvements in technology and market pressures continue to impact healthcare insurance cost trends. The declining employee membership trend in the Self-Insured PPO Plans and the matured benefit attribute structure continues to impact utilization patterns that ultimately result in higher costs for the state. The medical growth rate for the forecast period is consistent with the previous assumption of 9.5%. The assumed growth rate falls within the expected industry range of 5.0% - 11.1%.

The prescription drug market continues to provide opportunities for the dispensing of generic drugs. A spectrum of brand drugs are expected to lose patent expiration within the next few years; however, the process of brand drugs becoming generic is in many instances longer than previously projected, impacting utilization and cost trends. The offering of new and more expensive biotech/specialty drugs counterbalances the trend towards the utilization of less expensive generic drugs. Furthermore, fixed and outdated cost-containment features in the benefit design are adversely impacting the state cost-share of prescription drug costs. While cost trends increase, there is not an equivalent increase in the share between the state and subscribers.

Utilization patterns are showing a stable lower trend, while prescription drug costs keep increasing at a fast rate. The average cost trend for fiscal years 2008-09 through 2011-12 slightly decreased from 10.6% to 10.5%, primarily due to a favorable change in the projected dispensing rate. However, as a result of the inclusion of FY 2012-13 to the forecast, the overall cost trend increased from 10.6% to 11.5%. The assumed growth rate falls within the expected industry range of 6.5% - 12.0%.

The weighted-average increase in premium rates for the fully-insured State-contracted Health Maintenance Organization (HMO) Plans for the forecast period is consistent with the previous assumption of 10.5%. The assumed growth rate falls within the expected industry range of 8.4% - 11.1%. The outcome of the annual HMO premium renewal process determines the actual increase.

For plan years 2008 and 2009, fifty-nine Florida counties have at least one HMO plan offering. In addition, there is a HMO offering of the High Deductible Health Plan in those fifty-nine counties. The PPO standard and high deductible health plans remain available statewide.

It is noteworthy that the contractual agreements of the PPO-Pharmacy Benefits Manager and the HMO vendors are due to expire during the forecast period. Assumptions and projected growth rates used for the forecast could be directly impacted by the results of procurement or renewal of these contracts.

#### Renegotiation of TPA Contract

Cost-saving initiatives in the self-insured PPO health plans resulted in renegotiation of the TPA contract. Improved financial terms, including but not limited to a decrease in monthly per subscriber ASO Fee and an extension of the contract for four (4) consecutive years are the primary results of the initiative. The incumbent TPA (Blue Cross Blue Shield of Florida, Inc.) will remain as the state-contracted vendor through December 31, 2014.

#### American Economic Recovery and Reinvestment Plan (the "Act")

In summary, the Act provides federal Government funded COBRA premium assistance ("COBRA Subsidy") equal to 65% of the COBRA premium to qualified beneficiaries receiving COBRA by virtue of the covered employee's involuntary termination of employment occurring between September 1, 2008 and December 31, 2009 ("Assistance Eligible Individuals") extending to up to 9 months. Employers are required to cover the federal Government for the COBRA Subsidy until such time as the federal Government reimburses employers 100% for their share of the COBRA Subsidy. Enrollment and affected revenue and expense components of the outlook have been adjusted accordingly to consider the impact of the Act.

#### **Exhibits**

The exhibits that follow provide more in-depth information about projected enrollment, expected health care cost growth, cash positions and comparisons to the previous outlook.

#### Exhibit I

#### Financial Outlook by Fiscal Year

## Highlights of Changes to Forecast - Conference February 2009 Compared to December 2008 (In Millions)

		FY 08-09 FY				FY 10-11	FY 11-12		
	Dec '08	Feb '09	Diff.	Dec '08 Feb '09	Diff.	Dec '08 Feb '09 Diff.	Dec '08 Feb '09 Diff.		
Beginning Balance	\$ 237.7	\$ 237.7	\$ 0.0	\$ 166.5 \$ 177.7	\$ 11.2	\$ 104.7 \$ 127.1 \$ 22.4	\$ 0.0 \$ 0.0 \$ 0.0		
Revenues:									
Insurance Premiums	\$ 1,516.3	\$ 1,517.5	\$ 1.2	\$ 1,696.3 \$ 1,699.1	\$ 2.8	\$ 1,707.5 \$ 1,703.0 \$ (4.5)	\$ 1,721.0 \$ 1,711.8 \$ (9.2)		
Investment Interest	4.0	4.0	0.0	2.0 1.4	(0.6)	0.3 0.7 0.4	0.0 0.0 0.0		
TPA Refunds	9.0	9.6	0.6	9.0 9.6	0.6	9.0 9.6 0.6	9.0 9.6 0.6		
Other Revenue	54.1	54.1	0.0	54.0 54.0	0.0	55.9 55.9 0.0	57.0 57.0 0.0		
Total Revenues	\$ 1,583.4	\$ 1,585.2	\$ 1.8	\$ 1,761.3 \$ 1,764.1	\$ 2.8	\$ 1,772.7 \$ 1,769.2 \$ (3.5)	\$ 1,787.0 \$ 1,778.4 \$ (8.6)		
Total Available	<u>\$ 1,821.1</u>	<u>\$ 1,822.9</u>	<u>\$ 1.8</u>	<u>\$ 1,927.8</u> <u>\$ 1,941.8</u>	<u>\$ 14.0</u>	<u>\$ 1,877.4</u> <u>\$ 1,896.3</u> <u>\$ 18.9</u>	<u>\$ 1,787.0</u> <u>\$ 1,778.4</u> <u>\$ (8.6)</u>		
Expenses:									
PPO Expenses:									
Medical Claims	\$ 573.2	\$ 566.6	\$ (6.6)	\$ 620.6 \$ 614.2	\$ (6.4)	\$ 674.3 \$ 663.3 \$ (11.0)	\$ 729.3 \$ 715.8 \$ (13.5)		
Prescription Drug	243.9	240.2	(3.7)	266.2 264.3	(1.9)	293.4 291.0 (2.4)	315.0 313.3 (1.7)		
ASO Fee	21.9	20.9	(1.0)	22.9 20.6	(2.3)	22.6 20.5 (2.1)	22.4 20.6 (1.8)		
HMO Premiums	807.5	809.2	1.7	905.3 907.3	2.0	1,033.2 1,032.0 (1.2)	1,175.0 1,170.0 (5.0)		
HSA Deposits	0.8	1.0	0.2	0.8 1.0	0.2	0.8 1.0 0.2	0.8 1.0 0.2		
Other Expenses	7.3	7.3	0.0	7.3 7.3	0.0	7.3 7.3 0.0	7.3 7.3 0.0		
Total Expenses	\$ 1,654.6	\$ 1,645.2	\$ (9.4)	\$ 1,823.1 \$ 1,814.7	\$ (8.4)	\$ 2,031.6 \$ 2,015.1 \$ (16.5)	\$ 2,249.8 \$ 2,228.0 \$ (21.8)		
Excess of Revenues over Expenses	<u>\$ (71.2</u> )	<u>\$ (60.0)</u>	<u>\$ 11.2</u>	<u>\$ (61.8)</u>	<u>\$ 11.2</u>	<u>\$ (258.9)</u> <u>\$ (245.9)</u> <u>\$ 13.0</u>	<u>\$ (462.8)</u> <u>\$ (449.6)</u> <u>\$ 13.2</u>		
Ending Balance	<u>\$ 166.5</u>	<u>\$ 177.7</u>	<u>\$ 11.2</u>	<u>\$ 104.7</u> <u>\$ 127.1</u>	<u>\$ 22.4</u>	<u>\$ (154.2)</u> <u>\$ (118.8)</u> <u>\$ 35.4</u>	<u>\$ (462.8)</u> <u>\$ (449.6)</u> <u>\$ 13.2</u>		

<sup>(1)</sup> Revenue and Expense categories have been collapsed to present the highlights of changes to forecast.

<sup>(2)</sup> Exhibits III to X present detail forecast information, per fiscal year.

#### Highlights of Changes to Forecast

- Overall, outlook changes are minor but net results are more favorable for the forecast period
- Decrease in enrollment projections results in adjustments to affected revenue and expense components
- Adjustment to investment interest
- Minor adjustment to TPA Refunds
- Lower actual medical claims through January 2009 results in lower medical claims base
- Adjustment to projected prescription drugs dispensing rates
- Impact to ASO Fee of renegotiation of TPA contract
- Minor adjustment to HSA Contribution/Deposits
- Impact of the federal American Economic Recovery and Reinvestment Plan enacted on February 17, 2009

### Exhibit II Financial Outlook By Fiscal Year

(In Millions)

			(		///3/						
		-	FY 08-09			_	FY 10-11	-	FY 11-12		FY 12-13
		Estimate (1)		_	Estimate (1)	_	Estimate (1)	Estimate (1)			Estimate (1)
<b>BEGINNING CASH BAL</b>	ANCE	\$	237.7	\$	177.7	\$	127.1	\$	0.0 (4	)\$	0.0 (4)
REVENUES:											
Insurance Premiums:											
Employer <sup>(2)</sup>		\$	1,187.4	\$	1,345.5	\$	1,344.6	\$	1,347.0	\$	1,350.5
Employee			153.9		158.3		158.4		158.7		159.1
HSA Contributions (3	)		1.0		1.0		1.0		1.0		1.0
COBRA <sup>(2)</sup>			6.5		7.5		6.6		6.5		6.5
Early Retiree			57.2		62.2		62.4		62.6		62.9
Medicare			111.5		124.6		130.0		136.0		142.6
Investment Interest			4.0		1.4		0.7		0.0		0.0
TPA Refunds			9.6		9.6		9.6		9.6		9.6
PBM Rebates			17.4		18.3		19.0		19.9		19.9
Pretax Trust Fund Tra	nsfer		19.5		18.0		18.0		18.0		18.0
Medicare Part D Subs	idy	_	17.2	_	17.7		18.9	_	19.1		19.1
TOTAL REVENUES		\$	1,585.2	\$	1,764.1	\$	1,769.2	\$	1,778.4	\$	1,789.2
TOTAL CASH AVAILAE	BLE	\$	1,822.9	\$	1,941.8	\$	1,896.3	\$	1,778.4	\$	1,789.2
EXPENSES:		_						_			
State PPO Plan: (2)											
Medical Claims		\$	566.6	\$	614.2	\$	663.3	\$	715.8	\$	772.5
Prescription Drug Cl	aims		240.2		264.3		291.0		313.3		357.8
ASO Fee <sup>(5)</sup>			20.9		20.6		20.5		20.6		20.4
HMO Premium Payme	ents (2)		809.2		907.3		1,032.0		1,170.0		1,326.6
HSA Deposits <sup>(3)</sup>			1.0		1.0		1.0		1.0		1.0
Operating Costs & Adr	min Assessment		3.7		3.7		3.7		3.7		3.7
Premium Refunds			3.5		3.5		3.5		3.5		3.5
Other Expenses		_	0.1	_	0.1	_	0.1	_	0.1		0.1
TOTAL EXPENSES		\$	1,645.2	\$	1,814.7	\$	2,015.1	\$	2,228.0	\$	2,485.6
EXCESS OF REVENUE	S OVER EXPENSES	\$	(60.0)	\$	(50.6)	\$	(245.9)	\$	(449.6)	\$	(696.4)
ENDING CASH BALAN	CE	\$	177.7	\$	127.1	\$	(118.8)	\$	(449.6)	\$	(696.4)
	PPO Standard <sup>(2)</sup>	-	00.000	_	00.005	_	04.004	-	00 700		00.504
Average	PPO Standard PPO HIHP		98,030 810		96,625 805		94,981 794		93,702 783		92,504 773
Enrollment	HMO Standard <sup>(2)</sup>		76,807		80,178		82,300		84,607		87,006
by Plan	HMO HIHP		410		399		405		411		417
-	Total	-	176,057	-	178,007	-	178,480	-	179,503		180,700
	Active Standard	-	138,605		139,533	_	139,705	-	139,962		140,315
Average	Active HIHP		1,165		1,150		1,145		1,140		1,136
Enrollment by	COBRA <sup>(2)</sup>		1,021		1,302		844		813		813
Coverage Type	Early Retiree		8,286		8,279		8,297		8,327		8,370
-	Medicare	-	26,980	_	27,743	_	28,489	-	29,261		30,066
	Total	-	176,057	-	178,007	-	178,480	-	179,503		180,700

<sup>(1)</sup> Actual results may differ from projected values with increasing likelihood of variance in future periods.

<sup>(2)</sup> Includes the estimated impact of the federal American Economic Recovery and Reinvestment Plan.

<sup>(3)</sup> Contributions approximate an equal split between employer and employee.

 $^{\left( 4\right) }$  Assumes no carry forward of negative ending cash balance from prior year.

 $^{\rm (5)}$  Includes the impact of renegotiation of TPA contract.

## Exhibit III Financial Outlook

Fiscal Year 2008-09 (In Millions)

(B) (A) (B) - (A) Dec '08 Feb '09 Difference **BEGINNING CASH BALANCE** \$ 237.7 \$ 237.7 \$ 0.0 **REVENUES: Insurance Premiums:** 1,187.4 (2) \$ 1,184.3 \$ \$ 3.1 Employer Employee 153.7 153.9 0.2 HSA Contributions<sup>(1)</sup> 0.8 1.0 0.2 6.5 (2) COBRA 6.6 (0.1) Early Retiree 57.7 57.2 (0.5)Medicare 113.2 111.5 (1.7)Investment Interest 4.0 4.0 0.0 9.0 **TPA Refunds** 9.6 0.6 0.0 **PBM Rebates** 17.4 17.4 Pretax Trust Fund Transfer 19.5 19.5 0.0 17.2 Medicare Part D Subsidy 17.2 0.0 **TOTAL REVENUES** \$ 1,583.4 \$ 1,585.2 \$ 1.8 TOTAL CASH AVAILABLE \$ \$ \$ 1,821.1 1,822.9 1.8 **EXPENSES:** State PPO Plan: 566.6 (2) **Medical Claims** \$ 573.2 \$ \$ (6.6) 240.2 (2) **Prescription Drug Claims** 243.9 (3.7)20.9 (3) ASO Fee 21.9 (1.0)809.2 (2) **HMO Premium Payments** 807.5 1.7 HSA Deposits <sup>(1)</sup> 0.8 1.0 0.2 **Operating Costs & Admin Assessment** 3.7 3.7 0.0 3.5 0.0 Premium Refunds 3.5 Other Expenses 0.1 0.1 0.0 **TOTAL EXPENSES** \$ 1,654.6 \$ 1,645.2 \$ (9.4) \$ **EXCESS OF REVENUES OVER EXPENSES** \$ \$ (71.2)(60.0) 11.2 **ENDING CASH BALANCE** \$ \$ 177.7 \$ 11.2 166.5 98,030 (2) **PPO Standard** 97,945 85 Average 9 **PPO HIHP** 801 810 Enrollment 76,807 <sup>(2)</sup> **HMO Standard** 76,656 151 by Plan HMO HIHP 415 410 (5) Total 175,817 176,057 240 Active Standard 138,605 233 138,372 Average Active HIHP 1,160 1,165 5 Enrollment by (2) COBRA 905 1,021 116 **Coverage Type** Early Retiree 8,350 8,286 (64) Medicare 26,980 27,030 (50) Total 175,817 176,057 240

<sup>(1)</sup> Contributions approximate an equal split between employer and employee.

<sup>(2)</sup> Includes the estimated impact of the federal American Economic Recovery and Reinvestment Plan.

<sup>(3)</sup> Includes the impact of renegotiation of TPA contract.

## Exhibit IV Financial Outlook

Fiscal Year 2009-10 (In Millions)

(B) (A) (B) - (A) Feb '09 Dec '08 Difference **BEGINNING CASH BALANCE** \$ 11.2 \$ 166.5 \$ 177.7 **REVENUES:** Insurance Premiums: 1,345.5 (2) Employer \$ 1,339.5 \$ \$ 6.0 Employee 158.0 158.3 0.3 HSA Contributions (1) 0.8 1.0 0.2 7.5 (2) COBRA 7.3 0.2 Early Retiree 63.7 62.2 (1.5)Medicare 127.0 124.6 (2.4)Investment Interest 2.0 1.4 (0.6)**TPA Refunds** 9.0 9.6 0.6 **PBM Rebates** 18.3 18.3 0.0 18.0 0.0 Pretax Trust Fund Transfer 18.0 Medicare Part D Subsidy 0.0 17.7 17.7 1,764.1 TOTAL REVENUES \$ \$ \$ 2.8 1,761.3 TOTAL CASH AVAILABLE \$ \$ \$ 1,927.8 1,941.8 14.0 **EXPENSES:** State PPO Plan: 614.2 (2) \$ \$ \$ Medical Claims 620.6 (6.4)264.3 (2) Prescription Drug Claims 266.2 (1.9)20.6 (2)(3) ASO Fee 22.9 (2.3)907.3 (2) **HMO Premium Payments** 905.3 2.0 HSA Deposits (1) 0.8 1.0 0.2 **Operating Costs & Admin Assessment** 3.7 3.7 0.0 Premium Refunds 3.5 3.5 0.0 0.1 0.1 0.0 Other Expenses TOTAL EXPENSES \$ \$ 1,814.7 \$ 1,823.1 (8.4)\$ 11.2 **EXCESS OF REVENUES OVER EXPENSES** \$ (61.8) (50.6) \$ \$ \$ \$ ENDING CASH BALANCE 104.7 127.1 22.4 96,625 <sup>(2)</sup> **PPO Standard** 96,478 147 Average PPO HIHP 790 805 15 Enrollment (2) **HMO Standard** 80,178 79,984 194 by Plan HMO HIHP 409 399 (10) 177<u>,661</u> Total 178,007 346 360 Active Standard 139,173 139,533 Average Active HIHP 1,143 1,150 7 Enrollment by 1,302 <sup>(2)</sup> COBRA 919 383 **Coverage Type** 8,279 Early Retiree 8,440 (161)Medicare 27,986 27,743 (243) Total 177,661 178,007 346

<sup>(1)</sup> Contributions approximate an equal split between employer and employee.

<sup>(2)</sup> Includes the estimated impact of the federal American Economic Recovery and Reinvestment Plan.

<sup>(3)</sup> Includes the impact of renegotiation of TPA contract.

### Exhibit V Financial Outlook Fiscal Year 2010-11

(In Millions)

		-	(A) Dec '08		(B) Feb '09	ı .	(B) - (A) Difference
<b>BEGINNING CASH BA</b>		- \$	104.7	\$	127.1	\$	22.4
REVENUES:	LANCE	φ	104.7	φ	127.1	φ	22.4
Insurance Premiums:							
Employer		\$	1,343.0	\$	1,344.6 <sup>(2)</sup>	\$	1.6
Employee		Ψ	158.0	Ψ	158.4	Ψ	0.4
HSA Contributions	(1)		0.8		1.0		0.2
COBRA			7.3		6.6 <sup>(2)</sup>		(0.7)
Early Retiree			64.3		62.4		(1.9)
Medicare			134.1		130.0		(4.1)
Investment Interest			0.3		0.7		0.4
TPA Refunds			9.0		9.6		0.6
PBM Rebates			19.0		19.0		0.0
Pretax Trust Fund Tra	ansfer		18.0		18.0		0.0
Medicare Part D Sub	sidy	_	18.9		18.9		0.0
TOTAL REVENUES		\$	1,772.7	\$	1,769.2	\$	(3.5)
TOTAL CASH AVAILABLE		\$	1,877.4	\$	1,896.3	\$	18.9
EXPENSES:		-					
State PPO Plan:							
Medical Claims		\$	674.3	\$	663.3 <sup>(2)</sup>	\$	(11.0)
Prescription Drug C	Claims	·	293.4	·	291.0 <sup>(2)</sup>		(2.4)
ASO Fee			22.6		20.5 <sup>(3)</sup>		(2.1)
HMO Premium Paym	ents		1,033.2		1,032.0 <sup>(2)</sup>		(1.2)
HSA Deposits (1)			0.8		1.0		0.2
Operating Costs & Ac	dmin Assessment		3.7		3.7		0.0
Premium Refunds			3.5		3.5		0.0
Other Expenses		_	0.1		0.1		0.0
TOTAL EXPENSES		\$	2,031.6	\$	2,015.1	\$	(16.5)
EXCESS OF REVENU	ES OVER EXPENSES	\$	(258.9)	\$	(245.9)	\$	13.0
ENDING CASH BALAN	NCE	\$	(154.2)	\$	(118.8)	\$	35.4
		-					
Average	PPO Standard		95,353		94,981 <sup>(2)</sup>		(372)
Enrollment	PPO HIHP		779		794		15
by Plan	HMO Standard		82,478		82,300 <sup>(2)</sup>		(178)
	HMO HIHP		417		405		(12)
	Total		179,027		178,480		(547)
Average	Active Standard		139,527		139,705		178
Average Enrollment by	Active HIHP		1,140		1,145		5
Coverage Type	COBRA		919 9 5 1 6		844 <sup>(2)</sup>		(75)
eerenage i jpo	Early Retiree Medicare		8,516 28,925		8,297 28,489		(219) (436)
	Total		179,027		178,480	·	(547)
	10101		110,021		170,400	Ι.	(041)

<sup>(1)</sup> Contributions approximate an equal split between employer and employee.

<sup>(2)</sup> Includes the estimated impact of the federal American Economic Recovery and Reinvestment Plan.

 $^{\left( 3\right) }$  Includes the impact of renegotiation of TPA contract.

### Exhibit VI Financial Outlook Fiscal Year 2011-12

(In Millions)

		_	(A) Dec '08	_	(B) Feb '09		(B) - (A) Difference
<b>BEGINNING CASH BA</b>		\$	0.0 (1)	\$	0.0 (1)	\$	0.0
REVENUES:		Ψ	0.0	Ψ	0.0	Ψ	0.0
Insurance Premiums:							
Employer		\$	1,347.5	\$	1,347.0	\$	(0.5)
Employee		Ψ	158.9	Ψ	158.7	Ŷ	(0.2)
HSA Contributions	(2)		0.8		1.0		0.2
COBRA			7.3		6.5		(0.8)
Early Retiree			65.0		62.6		(2.4)
Medicare			141.5		136.0		(5.5)
Investment Interest			0.0		0.0		0.0
TPA Refunds			9.0		9.6		0.6
PBM Rebates			19.9		19.9		0.0
Pretax Trust Fund Tra	ansfer		18.0		18.0		0.0
Medicare Part D Subs	sidy	_	19.1	_	19.1		0.0
TOTAL REVENUES		\$	1,787.0	\$	1,778.4	\$	(8.6)
TOTAL CASH AVAILA	BLE	\$	1,787.0	\$	1,778.4	\$	(8.6)
EXPENSES:		_		_			
State PPO Plan:							
Medical Claims		\$	729.3	\$	715.8	\$	(13.5)
Prescription Drug Claims			315.0		313.3		(1.7)
ASO Fee			22.4		20.6 <sup>(3)</sup>		(1.8)
HMO Premium Payments			1,175.0		1,170.0		(5.0)
HSA Deposits (2)			0.8		1.0		0.2
Operating Costs & Ac	lmin Assessment		3.7		3.7		0.0
Premium Refunds			3.5		3.5		0.0
Other Expenses		_	0.1	_	0.1		0.0
TOTAL EXPENSES		\$	2,249.8	\$	2,228.0	\$	(21.8)
EXCESS OF REVENUE	ES OVER EXPENSES	\$	(462.8)	\$	(449.6)	\$	13.2
ENDING CASH BALAN	ICE	\$	(462.8)	\$	(449.6)	\$	13.2
	PPO Standard		94,284		93,702		(582)
Average	PPO HIHP		94,204 768		783		(582)
Enrollment	HMO Standard		85,060		84,607		(453)
by Plan	HMO HIHP		425		411		(14)
	Total		180,537	_	179,503		(1,034)
	Active Standard		139,979		139,962		(17)
Average	Active HIHP		1,137		1,140		3
Enrollment by	COBRA		919		813		(106)
Coverage Type	Early Retiree		8,600		8,327		(273)
	Medicare		29,902	_	29,261		(641)
	Total		180,537	_	179,503	l	(1,034)

<sup>(1)</sup> Assumes no carry forward of negative ending cash balance from prior year.

 $^{\left( 2\right) }$  Contributions approximate an equal split between employer and employee.

<sup>(3)</sup> Includes the impact of renegotiation of TPA contract.

## Exhibit VII Comparison of Financial Outlooks Fiscal Year 2008-09

(In Millions)

#### \$ 166.5 Previous Ending Cash Balance Forecast <sup>(1)</sup>

- 1.8 Increase in Revenue Forecast
  - (0.1) Net decrease in Insurance Premiums due to slight fluctuations in projected enrollment and category shifts
  - Increase in employer and COBRA Insurance Premiums due to an increase in enrollment resulting from the federal American Economic Recovery and Investment Plan ("the Act")
  - 0.6 Increase in TPA refunds due to higher than projected actual refund activity

#### (9.4) Decrease in Expense Forecast

- (6.6) Decrease in PPO Plan Medical Claims
  - (7.3) Decrease due to lower than projected actual claims experience
  - (0.2) Decrease due to a decrease in projected enrollment from 98,746 to 98,712 (excludes COBRA increase)
  - 0.9 Increase due to an increase in COBRA enrollment resulting from the Act
- (3.7) Decrease in PPO Plan Prescription Drug Claims
  - (0.1) Decrease due to a decrease in projected enrollment 98,746 to 98,712 (excludes COBRA increase)
  - (4.0) Decrease due to a favorable change in projected dispensing rates
  - 0.4 Increase due to an increase in COBRA enrollment resulting from the Act
- (1.0) Decrease in ASO fees due to renegotiation of contract
- 1.7 Increase in HMO Premium Payments
  - 1.3 Increase due to an increase in projected enrollment from 77,071 to 77,172 (excludes COBRA increase)
  - 0.4 Increase due to an increase in COBRA enrollment resulting from the Act
- 0.2 Increase in HSA deposits due to higher than projected actual deposit activity

#### \$ 177.7 Current Ending Cash Balance Forecast

## Exhibit VIII Comparison of Financial Outlooks Fiscal Year 2009-10

#### (In Millions)

#### \$ 104.7 Previous Ending Cash Balance Forecast <sup>(1)</sup>

- 11.2 Increase in Beginning Cash Balance Forecast
- 2.8 Increase in Revenue Forecast
  - (1.1) Net decrease in Insurance Premiums due to a decrease in projected enrollment from 177,661 to 177,518 (excludes COBRA increase)
  - 3.9 Increase in employer and COBRA Insurance Premiums due to an increase in enrollment resulting from the federal American Economic Recovery and Investment Plan ("the Act")
  - 0.6 Increase in TPA refunds due to higher refund activity for FY 08-09
  - (0.6) Net decrease in Investment Interest due to a decrease in expected rate of return from 1.5% to 1.0% (-\$0.8) and an increase from higher fund balances (\$ 0.2)
- (8.4) Decrease in Expense Forecast
  - (6.4) Decrease in PPO Plan Medical Claims
    - (7.9) Decrease due to lower claims base for FY 08-09
    - (1.2) Decrease due to a decrease in projected enrollment from 97,268 to 97,069 (excludes COBRA increase)
    - 2.7 Increase due to an increase in COBRA enrollment resulting from the Act
  - (1.9) Decrease in PPO Plan Prescription Drug Claims
    - (0.6) Decrease due to a decrease in projected enrollment from 97,268 to 97,069 (excludes COBRA increase)
    - (2.5) Decrease due to a favorable change in projected dispensing rates
    - 1.2 Increase due to an increase in COBRA enrollment resulting from the Act
  - (2.3) Net decrease in ASO fees due to renegotiation of contract (\$2.3), decrease in projected enrollment (excludes COBRA increase)(\$-0.1) and an increase resulting from the Act (\$ 0.1)
  - 2.0 Increase in HMO Premium Payments
    - 0.9 Increase due to an increase in projected enrollment from 80,393 to 80,449 (excludes COBRA increase)
    - 1.1 Increase due to an increase in COBRA enrollment resulting from the Act
  - 0.2 Increase in HSA deposits due to higher deposit activity for FY 08-09

#### \$ 127.1 Current Ending Cash Balance Forecast

## Exhibit IX Comparison of Financial Outlooks

## Fiscal Year 2010-11

#### (In Millions)

#### \$ (154.2) Previous Ending Cash Balance Forecast <sup>(1)</sup>

- 22.4 Increase in Beginning Cash Balance Forecast
- (3.5) Decrease in Revenue Forecast
  - (4.8) Net decrease in Insurance Premiums due to a decrease in projected enrollment from 179,027 to 178,449 (excludes COBRA increase)
  - 0.3 Increase in employer and COBRA Insurance Premiums due to an increase in enrollment resulting from the federal American Economic Recovery and Investment Plan ("the Act")
  - 0.6 Increase in TPA refunds due to higher refund activity for FY 08-09
  - 0.4 Increase in Investment Interest due to an increase in expected rate of return from 1.5% to 2.0% (\$0.2) and an increase from higher fund balances (\$ 0.2)

#### (16.5) Decrease in Expense Forecast

- (11.0) Decrease in PPO Plan Medical Claims
  - (8.6) Decrease due to a lower claims base for FY 08-09
  - (2.6) Decrease due to a decrease in projected enrollment from 96,132 to 95,752 (excludes COBRA increase)
  - 0.2 Increase due to an increase in COBRA enrollment resulting from the Act
- (2.4) Decrease in PPO Plan Prescription Drug Claims
  - (1.2) Decrease due to a decrease in projected enrollment from 96,132 to 95,752 (excludes COBRA increase)
  - (1.3) Decrease due to a favorable change in projected dispensing rates
  - 0.1 Increase due to an increase in COBRA enrollment resulting from the Act
- (2.1) Net decrease in ASO fees due to renegotiation of contract (-\$2.0) and a decrease in projected enrollment (excludes COBRA increase) from 96,132 to 95,752 (-\$0.1)
- (1.2) Decrease in HMO Premium Payments
  - (1.3) Decrease due to a decrease in projected enrollment from 82,895 to 82,697 (excludes COBRA increase)
  - 0.1 Increase due to an increase in COBRA enrollment resulting from the Act
- 0.2 Increase in HSA deposits due to higher deposit activity for FY 08-09

#### **\$ (118.8) Current Ending Cash Balance Forecast**

## Exhibit X Comparison of Financial Outlooks

Fiscal Year 2011-12

(In Millions)

#### \$ (462.8) Previous Ending Cash Balance Forecast <sup>(1)</sup>

- (8.6) Decrease in Revenue Forecast
  - (9.2) Decrease in Insurance Premiums due to a decrease in projected enrollment from 180,537 to 179,503
  - 0.6 Increase in TPA refunds due to higher refund activity for FY 08-09

#### (21.8) Decrease in Expense Forecast

- (13.5) Decrease in PPO Plan Medical Claims
  - (9.2) Decrease due to a lower claims base for FY 08-09
  - (4.3) Decrease due to a decrease in projected enrollment from 95,052 to 94,485
- (1.7) Decrease in PPO Plan Prescription Drug Claims
  - (1.9) Decrease due to a decrease in projected enrollment 95,052 to 94,485
  - 0.2 Increase due to an unfavorable change in projected dispensing rates
- (1.8) Decrease in ASO fees due to renegotiation of contract (-\$1.7) and a decrease in projected enrollment from 95,052 to 94,485 (-\$0.1)
- (5.0) Decrease in HMO Premium Payments due to a decrease in projected enrollment from 85,485 to 85,018
- 0.2 Increase in HSA deposits due to higher deposit activity for FY 08-09

#### \$ (449.6) Current Ending Cash Balance Forecast

## Exhibit XI Premium Rate Table Effective May 2009

	Coverage	PPO/HMO HIHP <sup>(4)</sup>					
Category	Туре	Employer	Enrollee	Total	Employer	1	Total
(1)	Single	448.68	50.00	498.68	448.68	15.00	463.68
Full -Time Employees <sup>(1)</sup> (Monthly)	Family	947.74	180.00	1,127.74	947.74	64.30	1,012.04
(Workiny)	Spouse	1,127.74	0.00	1,127.74	1,012.04	0.00	1,012.04
(4)	Single	224.34	25.00	249.34	224.34	7.50	231.84
Full -Time Employees <sup>(1)</sup> (Bi-Weekly)	Family	473.87	90.00	563.87	473.87	32.15	506.02
	Spouse	563.87	0.00	563.87	506.02	0.00	506.02
COBRA Participants (2)	Single	0.00	508.65	508.65	0.00	430.45	430.45
(Monthly)	Family	0.00	1,150.29	1,150.29	0.00	947.28	947.28
Early Retirees	Single	0.00	498.68	498.68	0.00	422.02	422.02
(Monthly)	Family	0.00	1,127.74	1,127.74	0.00	928.72	928.72
(2)	(I) One Eligible	0.00	264.78	264.78	0.00	199.58	199.58
Medicare Participants <sup>(3)</sup> (Monthly)	(II) One Under/Over	0.00	763.46	763.46	0.00	659.40	659.40
(Wontiny)	(III) Both Eligible	0.00	529.56	529.56	0.00	399.16	399.16
Overage Dependents	Single	0.00	498.68	498.68	0.00	422.02	422.02

#### Notes:

(1) Premium contribution for Part-Time Employees is to be calculated as follows:

Step 1. State Contribution x FTE% = Calculated State Contribution

Step 2. Total Contribution - Calculated State Contribution = Employee Contribution

(2) Includes an additional 2% for administrative costs as permitted by federal regulations.

- (3) The actual premium rate for Medicare participants enrolled in an HMO plan may differ from what is presented.
- (4) The employer monthly HSA contribution of \$41.66/single (\$500 annually) and \$83.33/family (\$1,000 annually) is included in the listed employer rates.

## Exhibit XII Abbreviations

ASO	 Administrative Services Only
COBRA	 Consolidated Omnibus Budget Reconciliation Act
DSGI	 Division of State Group Insurance
FTE	 Full Time Equivalency
FY	 Fiscal Year
HIHP	 Health Investor Health Plan (i.e., High Deductible Health Plan)
НМО	 Health Maintenance Organization
HSA	 Health Savings Account
PBM	 Pharmacy Benefits Manager
PPO	 Preferred Provider Organization
ТРА	 Third Party Administrator