## THE FLORIDA LEGISLATURE



## OFFICE OF ECONOMIC AND DEMOGRAPHIC RESEARCH

Edward Montanaro, Coordinator



**MEMORANDUM** 

DR.PAM.JOHNSON ECONOMIC AND DEMOGRAPHIC RESEARCH 576 CLAUDE PEPPER BUILDING INTEROFFICE 00001

TO:

**Interested Parties** 

FROM:

Pam Johnson

Economic and Demographic Research

DATE:

August 24, 1999

SUBJECT: Post-session outlook for the State Employees' Health Insurance Trust Fund

The attached tables contain the outlook for the State Employees' Health Insurance Trust Fund for 1999-2000 and 2000-01. The new outlook projects an ending balance for the trust fund of \$75.6 million in 1999-2000, and of \$51.9 million in 2000-01, compared to the \$20.5 million and -\$86.6 million contained in the February outlook.

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The outlook has changed since the February estimate as a result of three factors.

For the State Employees' PPO plan, prescription drug copayments will increase (effective October 1, 1999) from \$5 to \$7 for generic drugs, and from \$15 to \$20 for brand name drugs. The resulting savings to the trust fund are expected to be \$8.6 million in 1999-2000, and \$13.2 million in 2000-01.

For the HMO plan, the copayment for routine physician office visits will increase from \$5 to \$10 effective October 1, 1999, resulting in savings to the trust fund of \$2.9 million in 1999-2000, and \$5.7 million in 2000-01. Also on that date, HMO prescription drug copayments will increase from \$5 to \$7 for generic drugs, and from \$10 to \$20 for brand name drugs. Although the copayment increases will take effect October 1, 1999, the actual savings to the trust fund will take effect January 1, 2000, since contractual arrangements with HMO vendors are based on the plan (calendar) year. The resulting savings to the trust fund are expected to be \$3.4 million in 1999-2000, and \$6.8 million in 1999-2000.

The Legislature provided a premium increase for active employees, effective October 1, 1999, as follows.

Individual Coverage:	<u>Current</u>	<u>10/1/99</u>
Employee	\$ 29.92	\$ 32.30
State	\$177.33	\$191.52
Total	\$207.25	\$223.82

## State Employees' Health Insurance Trust Fund Analysis of Income and Expenses 1999-2000

	Feb 99 Estimate	Aug 99 Estimate	Diff.
BEGINNING BALANCE	\$71.2	\$71.2	\$0.0
PremiumsState	\$488.3	\$518.7	\$30.4
PremiumsEmployees	\$108.4	\$115.2	\$6.8
PremiumsMedicare Patients	\$34.5	\$35.8	\$1.3
PremiumsEarly Retirees	\$19.0	\$19.6	\$0.6
PremiumsCOBRA	\$6.1	\$6.4	\$0.3
Interest on Investments	\$2.7	\$3.5	\$0.8
TPA Refunds/Rebates	\$7.0	\$7.0	\$0.0
Pre-Tax Trust Fund Transfer	\$11.0	\$11.0	\$0.0
Other Revenues	\$0.0	\$0.0	\$0.0
TOTAL INCOME	\$677.0	\$717.2	\$40.2
EXPENDITURES			
Medical ClaimsBCBSF	\$308.9	\$308.9	\$0.0
Prescription Drug Program Claims	\$100.4	\$91.8	(\$8.6)
HMO Contract Fees	\$281.5	\$275.2	(\$6.3)
ASO FeeBCBSF	\$28.5	\$28.5	\$0.0
ASO FeeEHS	\$0.2	\$0.2	\$0.0
DSGI Administrative Costs	\$6.9	\$6.9	\$0.0
Premium Refunds	\$1.2	\$1.2	\$0.0
Other Expenses	\$0.1	\$0.1	\$0.0
TOTAL EXPENDITURES	\$727.7	\$712.8	(\$14.9)
NET INCOME (INCOME LESS EXPENDITURES)	(\$50.7)	\$4.4	\$55.1
,	(400717)	*	70011
ENDING BALANCE	\$20.5	\$75.6	\$55.1
Enrollment Projections:			
Self-Insured Plan	94,990	94,990	0
HMO's	68,382	68,382	
Total	163,372	163,372	<u>0</u> 0

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## STATE OF FLORIDA DIVISION OF STATE GROUP INSURANCE

JEB BUSH, GOVERNOR

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CHARLES P. SLAVIN, DIRECTOR

## **MEMORANDUM**

TO:

**Interested Parties** 

FROM:

Jeff Dykes, Chief

Bureau of Accounting & Financial Management

SUBJECT:

"Post-Session" Outlook -

State Employees Group Health Self-Insurance Trust Fund

DATE:

August 18, 1999

Attached is the "Post-Session" outlook for the State Employees' Group Health Self-Insurance Trust Fund for the fiscal years ending June 30, 1999, 2000 & 2001. The "Post-Session" outlook updates the "Pre-Session" outlook resulting from the Consensus Estimating Conference held in February. Please note that the "Post-Session" outlook has been prepared, in part, for presentation to the principles and participants associated with the economic forecasting process.

The purpose of the "Post-Session" outlook is to reflect the estimated effect that material legislative actions [1999-00 General Appropriations Act (Senate Bill 2500)] and resulting Division policies have on specific revenue and expense items, as well as the estimated effect to the overall financial position of the Trust Fund. Therefore, the "Pre-Session" outlook has been updated to reflect the following actions.

- An increase in estimated premium revenues due to an 8% rate increase effective October 1, 1999 for employees and effective January 1, 2000 for non-employees (a premium contribution table is attached). For a variety of reasons, it was decided to align the effective date of the premium rate increase for non-employees with the commencement of the plan year (i.e., January 1, 2000, rather than October 1, 1999). In addition, it is important to note that beginning January 1, 2000 the actual premium rate for some retirees participating in an HMO plan may be different than the established rates.
- Estimated savings in prescription drug payments in the State Employees' PPO Plan due to increases in the co-payments for generic and brand name drugs effective October 1, 1999.

- Estimated savings in contracted HMO premiums due to an increase in the co-payment for routine physician office visits effective October 1, 1999. However, it should be noted that actual savings to the Trust Fund will begin January 1, 2000 (contractual arrangements with HMO vendors are based on the plan year).
- Estimated savings in contracted HMO premiums due to increases in the co-payments for generic and brand name prescription drugs effective October 1, 1999. However, it should be noted that actual savings to the Trust Fund will begin January 1, 2000 (contractual arrangements with HMO vendors are based on the plan year).

The preceding updates have been made without change or alteration to previous enrollment, utilization and payment assumptions.

It is estimated that the rate increases will generate approximately \$39.4 million in additional premium revenues during fiscal year 1999-00 and approximately \$53.9 million during fiscal year 2000-01. Following are two tables summarizing the estimated fiscal effect to the Trust Fund resulting from increases in the prescription drug and medical copayments for the State Employees' PPO Plan and HMO plans.

**Table 1.**State Employees' PPO Plan
Effective Date: October 1, 1999

			FY 99-00	FY 00-01
	From	То	Savings <sup>(*)</sup>	Savings <sup>(*)</sup>
Prescription Drug Co-payment - Generic	\$5.00	\$7.00	<b>#0.0</b>	#10.0
Prescription Drug Co-payment - Brand	\$15.00	\$20.00	\$8.6	\$13.2

(\*) In Millions

**Table 2.**HMO Plans
Effective Date: October 1, 1999

			FY 99-00	FY 00-01
	From	То	Savings <sup>(*)</sup>	Savings <sup>(*)</sup>
Physician Office Visit Co-payment	\$5.00	\$10.00	\$2.9	\$5.7
Prescription Drug Co-payment - Generic	\$5.00	\$7.00	00.4	
Prescription Drug Co-payment - Brand	\$10.00	\$20.00	\$3.4	\$6.8
(*) In Millions			\$6.3	\$12.5

The estimated cumulative effect of the legislative actions and resulting Division policies increase cash flow by \$55.1 million during fiscal year 1999-00, decreasing the margin of expenses over revenues from a \$50.7 million deficit to a \$4.4 million surplus. The ending cash balance is increased from \$20.5 million to \$75.6 million. Looking at the first forecast adopted for fiscal year 2000-01, the estimated cumulative effect of the legislative actions and Division policies increase cash flow by an additional \$83.4 million.

decreasing the margin of expenses over revenues from a \$107.1 million deficit to a \$23.7 million deficit. The accumulated ending cash balance is increased from an \$86.6 million deficit to a \$51.9 million surplus for an estimated overall increase in the cash position of \$138.5 million over the two year period.

Please be advised that the results of our analyses to arrive at the estimated effect of legislative actions and resulting Division policies are highly sensitive to the assumptions used for the "Pre-Session" outlook. Cash positions could differ from the results presented to the extent that actual experience varies from that which was assumed. Nevertheless, we believe that the results of our analyses, and the related "Post-Session" outlook, reasonably present the Trust Fund's financial outlook through the forecasted period.

Attachments

# Financial Outlook (1)

Fiscal Year 1998-99 (In Millions)

·		(A) imating Conference Outlook February '99		(B) Post-Session Outlook June '99		(B) - (A) Difference
BEGINNING CASH BALANCE (2)	\$	14.4	\$	14.4	\$	0.0
REVENUES: Insurance Premiums: State Contributions Employee Contributions Medicare Contributions		504.6 105.0 30.5		504.6 105.0 30.5		0.0 0.0 0.0
Early Retiree Contributions COBRA Contributions Interest on Investments TPA Refunds/Rebates Pre-Tax Trust Fund Transfer Other Revenues		17.1 5.1 4.9 9.4 11.0 0.0	_	17.1 5.1 4.9 9.4 11.0 0.0		0.0 0.0 0.0 0.0 0.0 0.0
TOTAL REVENUES	\$	687.6	\$	687.6	\$	0.0
TOTAL CASH AVAILABLE	_	702.0	_	702.0		0.0
EXPENSES:  Medical Claims - BCBSF Medical Claims - Unisys Prescription Drug Claims HMO Premiums ASO Fee - BCBSF ASO Fee - Unisys ASO Fee - EHS DSGI Administrative Costs Premium Refunds Other Expenses	\$	279.7 8.2 82.5 243.5 27.3 2.6 0.2 6.9 1.2 0.1	\$	279.7 8.2 82.5 243.5 27.3 2.6 0.2 6.9 1.2 0.1	\$	0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0
TOTAL EXPENSES	\$ <u></u>	652.2	\$ _	652.2	\$ _	0.0
Plus GR Appropriation (3) Plus Cash Transfer (4) Less Repayment of Cash Transfer	\$ _ \$ _	35.4 21.4 50.0 (50.0)	\$ _ \$ _	35.4 21.4 50.0 (50.0)	\$ \$ 	0.0 0.0 0.0 0.0
ENDING CASH BALANCE (2)	\$	71.2	\$	71.2	\$	0.0
Projected Average Enrollment PPO Plan HMO Plans Total		93,416 67,694 161,110	Name	93,416 67,694 161,110		0 0 0

#### Notes

- (1) Up-dated (8-99) to reflect 1999 legislative actions and resulting Division policies.
- (2) Excludes Certificate of Deposit (\$4.5 million) and cash balances (\$3.5 million) maintained in bank accounts.
- (3) General revenue appropriation provided by the 1998 Legislature.
- (4) Temporary transfer from trust funds in the State Treasury pursuant to Sec. 215.18, F.S.

# Financial Outlook (1)

Fiscal Year 1999-00 (In Millions)

	p= _	(A)	ı	(B)	ı	(B) - (A)
	ES	timating Conference Outlook February '99	-	Post-Session Outlook June '99		Difference
BEGINNING CASH BALANCE (2)	\$	71.2	\$	71.2	Different  3.7 5.2 5.8 6.6 6.4 6.5 7.0 0.0 7.2 \$ 3.4  3.9 8 6.2 6.5 7.2 9 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8	0.0
REVENUES:						
Insurance Premiums: (3)		400.0		510.7		00.4
State Contributions		488.3		518.7		30.4
Employee Contributions		108.4		115.2		6.8
Medicare Contributions		34.5		35.8		1.3
Early Retiree Contributions		19.0 6.1		19.6		0.6 0.3
COBRA Contributions		2.7				0.8
Interest on Investments TPA Refunds/Rebates		2. <i>1</i> 7.0				0.0
Pre-Tax Trust Fund Transfer		7.0 11.0		7.0 11.0		0.0
Other Revenues		0.0				0.0
Other Revenues	_	0.0	-	0.0	-	0.0
TOTAL REVENUES	\$	677.0	\$	717.2	\$	40.2
TOTAL CASH AVAILABLE	_	748.2	_	788.4		40.2
EXPENSES:						
Medical Claims - BCBSF	\$	308.9	\$	308.9	\$	0.0
Prescription Drug Claims <sup>(4)</sup>		100.4		91.8		(8.6)
HMO Premiums <sup>(5)</sup>		281.5		275.2		(6.3)
ASO Fee - BCBSF		28.5		28.5		0.0
ASO Fee - EHS		0.2		0.2		0.0
DSGI Administrative Costs		6.9		6.9		0.0
Premium Refunds		1.2	•	1.2		0.0
Other Expenses	-	0.1	_	0.1	-	0.0
TOTAL EXPENSES	\$_	727.7	\$ _	712.8	\$ _	(14.9)
EXCESS OF REVENUES OVER EXPENSES	\$_	(50.7)	\$_	4.4	\$_	55.1
ENDING CASH BALANCE (2)	\$	20.5	\$	75.6	\$	55.1
Projected Average Enrollment			-			
PPO Plan		94,990		94,990		0
HMO Plans	_	68,382	_	68,382	_	0
Total	-	163,372	-	163,372		0

### Notes:

- (1) Up-dated (8-99) to reflect 1999 legislative actions and resulting Division policies.
- (2) Excludes Certificate of Deposit (\$4.5 million) and cash balances (\$3.5 million) maintained in bank accounts.
- (3) Includes results of an 8% premium rate increase [1999-2000 General Appropriations Act (Senate Bill 2500) and Division policy] effective October 1, 1999 (employees) and January 1, 2000 (non-employees).
- (4) Includes estimated savings due to copayment increases [1999-2000 General Appropriations Act (Senate Bill 2500)] effective October 1, 1999.
- (5) Includes estimated savings due to medical and prescription drug copayment increases [1999-2000 General Appropriations Act (Senate Bill 2500) and Division policy] effective October 1, 1999. Actual savings to the Trust Fund begin January 1, 2000.

## Financial Outlook (1)

Fiscal Year 2000-01 (In Millions)

	R	(A) evised Estimating		(B) Post-Session	1	(B) - (A)
	Ć	onference Outlook March '99		Outlook June '99		Difference
BEGINNING CASH BALANCE (2)	\$	20.5	\$	75.6	\$	55.1
REVENUES: Insurance Premiums: (3)						
State Contributions		507.3		547.8		40.5
Employee Contributions Medicare Contributions		112.7		121.7		9.0
		37.0		39.7		2.7
Early Retiree Contributions COBRA Contributions		20.0 6.9		21.2		1.2
Interest on Investments		0.9 0.2		7.4		0.5
TPA Refunds/Rebates		7.4		4.0		3.8
Pre-Tax Trust Fund Transfer		7. <del>4</del> 11.0		7.4		0.0
Other Revenues		0.0		11.0		0.0
Other Revenues	_	0.0	-	0.0	-	0.0
TOTAL REVENUES	\$	702.5	\$	760.2	\$	57.7
TOTAL CASH AVAILABLE		723.0	_	835.8	_	112.8
EXPENSES:						
Medical Claims - BCBSF	\$	337.9	\$	337.9	\$	0.0
Prescription Drug Claims (4)	•	121.4	*	108.2	*	(13.2)
HMO Premiums <sup>(5)</sup>		312.2		299.7		(12.5)
ASO Fee - BCBSF		29.7		29.7		0.0
ASO Fee - EHS		0.2		0.2		0.0
DSGI Administrative Costs		6.9		6.9		0.0
Premium Refunds		1.2		1.2	ļ	0.0
Other Expenses		0.1	_	0.1	_	0.0
TOTAL EXPENSES	\$_	809.6	\$_	783.9	\$_	(25.7)
EXCESS OF REVENUES OVER EXPENSES	\$_	(107.1)	\$_	(23.7)	\$_	83.4
ENDING CASH BALANCE (2)	\$	(86.6)	\$	51.9	\$	138.5
Projected Average Enrollment	*****		Pitte.			
PPO Plan		96,379		96,379		0
HMO Plans		69,421		69,421		0
Total	North	165,800	_	165,800		0

#### Notes:

- (1) Up-dated (8-99) to reflect 1999 legislative actions and resulting Division policies.
- (2) Excludes Certificate of Deposit (\$4.5 million) and cash balances (\$3.5 million) maintained in bank accounts.
- (3) Includes results of an 8% premium rate increase [1999-2000 General Appropriations Act (Senate Bill 2500) and Division policy] effective October 1, 1999 (employees) and January 1, 2000 (non-employees).
- (4) Includes estimated savings due to copayment increases [1999-2000 General Appropriations Act (Senate Bill 2500)] effective October 1, 1999.
- (5) Includes estimated savings due to medical and prescription drug copayment increases [1999-2000 General Appropriations Act (Senate Bill 2500) and Division policy] effective October 1, 1999. Actual savings to the Trust Fund begin January 1, 2000.

# Department of Management Services Division of State Group Insurance State Employees' Group Health Insurance Program

## **Premium Contribution Table** (Revised)

Effective October 1, 1999										
	Coverage	Biwee	kly Contril	bution	Monthly Contribution					
Category	Type	Code	State	Enrollee	Total	State	Enrollee	Total		
Active Full-Time Employees (1)	Single	01	\$95.76	\$16.15	\$111.91	\$191.52	\$32.30	\$223.82		
	Family	02	\$195.80	\$58.10	\$253.90	\$391.60	\$116.20	\$507.80		
	Spouse	22	\$126.95	\$0.00	\$126.95	\$253.90	\$0.00	\$253.90		
	Spouse	89	\$126.95	\$0.00	\$126.95	\$253.90	\$0.00	\$253.90		

Effective January 1, 2000										
	Coverage	Coverage			bution	Monthly Contribution				
Category	Туре	Code	State	Enrollee	Total	State	Enrollee	Total		
COBRA Participants	Single	9	\$0.00	\$0.00	\$0.00	\$0.00	\$228.30	\$228.30		
	Family	10	\$0.00	\$0.00	\$0.00	\$0.00	\$517.96	\$517.96		
Early Retirees <sup>(2)</sup>	Single	61	\$0.00	\$0.00	\$0.00	\$0.00	\$223.82	\$223.82		
<del></del> .	Family	62	\$0.00	\$0.00	\$0.00	\$0.00	\$507.80	\$507.80		
Medicare Participants <sup>(2)</sup>	(I) One Eligible	63	\$0.00	\$0.00	\$0.00	\$0.00	\$119.03	\$119.03		
	(II) One Under/Over	64	\$0.00	\$0.00	\$0.00	\$0.00	\$342.86	\$342.86		
	(III) Both Eligible	65	\$0.00	\$0.00	\$0.00	\$0.00	\$238.05	\$238.05		

## Notes:

- (1) The premium contribution for part-time employees is to be calculated as follows:
  - Step 1. State Contribution x FTE% = Calculated State Contribution
  - Step 2. Total Contribution Calculated State Contribution = Employee Contribution
- (2) The actual premium rate for some retirees participating in an HMO plan may differ than what is presented.