Social Services Estimating Conference Florida KidCare Program November 17, 2020 and December 2, 2020 Executive Summary

The Social Services Estimating Conference convened on November 17, 2020 and December 2, 2020, to adopt caseload and expenditure forecasts for the KidCare Program through June 2026.

Beginning in FY 2020-21, the annual caseload projections for the entire KidCare Program are lower than the July 2020 estimates. The losses per year range from a low of 21,312 (FY 2020-21) to a high of 23,680 (FY 2021-22). The decrease in the forecast results from lower projected enrollments for each of the individual programs (including subsidized and full-pay) that are largely a result of the persistent pandemic-induced economic contraction. The program effects are varied, but include a shift of a portion of the previously expected KidCare caseload into Medicaid as the number of unemployed stays high.

On January 22, 2018, Congress passed a six-year extension of the Children's Health Insurance Program (CHIP) funding as part of a broader continuing resolution to fund the federal government. The Healthy Kids Act (H.R. 195, Division C) provides federal funding for CHIP for six years (through September 30, 2023), as well as an 11.5 percentage point increase to the regular CHIP Enhanced FMAP for October 1, 2019 through September 30, 2020.¹

On December 19, 2019, Congress passed funding legislation to authorize government spending through September 30, 2020. This legislation repealed the Health Insurance Providers Fee (referred to in FHK materials as the "ACA Insurer Fee") that goes into effect on January 1, 2021. This legislative change will result in a one-time payment to medical carriers for the ACA Insurer Fee Liability for CY 2019 premium revenue payable in CY 2020 (FY 2020-21). The underlying fee has been removed from the projections beginning in FY 2020-21.

For FY 2020-21, a General Revenue surplus of \$52.2 million is expected relative to the current year's recurring appropriation. For FY 2021-22, a General Revenue surplus of \$2.0 million is expected relative to the current year's recurring appropriation. In the subsequent years, the need for additional General Revenue rises from \$17.6 million in FY 2022-23 to \$48.6 million in FY 2025-26. The magnitude of the difference between the FY 2020-21 and FY 2021-22 results is related to the expected decline in the Enhanced FMAP rate described above. Further, additional state dollars were budgeted in the current year to offset the beginning of the decline; however, the Families First Coronavirus Response Act (P.L. 116-127), signed into law March 18, 2020, provided states and territories with a temporary 6.2 percentage-point increase in the regular FMAP, affecting the Enhanced FMAP for FY 2020-21. Overall, the Enhanced FMAP is higher than projected in August 2020 for this fiscal year, causing a reduction in the need for state funds that goes beyond the caseload reduction.

The first table that follows provides the new caseload projections for the current and upcoming fiscal years. The second table that follows provides the final expenditure forecast through FY 2025-26.

¹ "Summary of the 2018 CHIP Funding Extension," <u>https://www.kff.org/medicaid/fact-sheet/summary-of-the-2018-chip-funding-extension/</u>, accessed February 9, 2018.

| FLORIDA HEALTHY KIDS* | FY20-21 | FY21-22 | FY22-23 | FY23-24 | FY24-25 | FY25-26 |
|-----------------------------|--------------|--------------|----------|----------|----------|---------|
| July 2020 SSEC | 192,579 | 210,045 | 225,462 | 236,033 | 245,164 | 252,693 |
| November 2020 SSEC | 177,893 | 194,847 | 208,945 | 218,785 | 227,282 | 234,292 |
| Change | (14,686) | (15,198) | (16,517) | (17,248) | (17,882) | (18,401 |
| MEDIKIDS** | FY20-21 | FY21-22 | FY22-23 | FY23-24 | FY24-25 | FY25-26 |
| July 2020 SSEC | 35,149 | 40,094 | 42,334 | 44,114 | 45,390 | 46,18 |
| November 2020 SSEC | 28,796 | 31,727 | 37,043 | 40,393 | 42,162 | 43,08 |
| Change | (6,353) | (8,367) | (5,291) | (3,721) | (3,228) | (3,097 |
| CHILDREN'S MEDICAL | FY20-21 | FY21-22 | FY22-23 | FY23-24 | FY24-25 | FY25-26 |
| SERVICES July 2020 SSEC | 12,728 | 14,001 | 15,466 | 16,421 | 17,210 | 17,75 |
| | | - | | - | | |
| November 2020 SSEC | 12,474 | 13,902 | 15,080 | 16,011 | 16,780 | 17,31 |
| Change | (254) | (99) | (386) | (410) | (430) | (443 |
| BEHAVIORAL HEALTH | FY20-21 | FY21-22 | FY22-23 | FY23-24 | FY24-25 | FY25-26 |
| July 2020 SSEC | 348 | 385 | 426 | 452 | 474 | 48 |
| November 2020 SSEC | 328 | 370 | 401 | 427 | 446 | 46 |
| Change | (20) | (15) | (25) | (25) | (28) | (28 |
| TOTALS | FY20-21 | FY21-22 | FY22-23 | FY23-24 | FY24-25 | FY25-26 |
| July 2020 SSEC | 240,804 | 264,526 | 283,688 | 297,020 | 308,237 | 317,12 |
| November 2020 SSEC | 219,492 | 240,846 | 261,469 | 275,616 | 286,670 | 295,15 |
| Change | (21,312) | (23,680) | (22,219) | (21,404) | (21,567) | (21,969 |
| *Averages include Healthy K | ide Full Pay | / oprollmont | | | | |

KIDCARE AVERAGE MONTHLY ENROLLMENT PROJECTIONS

*Averages include Healthy Kids Full Pay enrollment **Averages include Medikids Full Pay enrollment

| | FISCAL YEAR 2020-21 | FY 2020-21 Recurring Appropriations | Projected Expenditures | Surplus/(Deficit) |
|----------|---|---|---------------------------|-------------------|
| FY 20-21 | General Revenue | \$150,709,512 | \$98,516,684 | \$52,192,828 |
| | General Revenue (Prior Year Exp) | \$0 | \$6,736 | (\$6,736) |
| | Tobacco Settlement Trust Fund (State) | \$0 | \$0 | \$0 |
| | Grants & Donations Trust Fund (State) | \$26,931,489 | \$19,430,408 | \$7,501,080 |
| | Grants and Donations Trust Fund (Prior Year Exp) | \$0 | \$150,155 | (\$150,155) |
| | Medical Care Trust Fund (Federal) | \$482,918,103 | \$388,349,540 | \$94,568,563 |
| | Medical Care Trust Fund (Prior Year Exp) | \$0 | \$11,163,767 | (\$11,163,767) |
| | Total | \$660,559,104 | \$517,617,290 | \$142,941,813 |
| | | | | |

KIDCARE PROJECTED EXPENDITURES

| | FISCAL YEAR20-21 | FY 20-21 Recurring Appropriations | Projected Expenditures | Surplus/(Deficit) |
|----------|---------------------------------------|---|---------------------------|-------------------|
| | General Revenue | \$150,709,512 | \$148,672,101 | \$2,037,410 |
| | Tobacco Settlement Trust Fund (State) | \$0 | \$0 | \$0 |
| FY 21-22 | Grants & Donations Trust Fund (State) | \$26,931,489 | \$22,027,130 | \$4,904,358 |
| | Medical Care Trust Fund (Federal) | \$482,918,103 | \$399,359,828 | \$83,558,276 |
| | Total | \$660,559,104 | \$570,059,059 | \$90,500,044 |
| | General Revenue | \$150,709,512 | \$168,282,096 | (\$17,572,585) |
| FY 22-23 | Tobacco Settlement Trust Fund (State) | \$0 | \$0 | \$0 |
| | Grants & Donations Trust Fund (State) | \$26,931,489 | \$25,011,480 | \$1,920,009 |
| | Medical Care Trust Fund (Federal) | \$482,918,103 | \$447,733,492 | \$35,184,611 |
| | Total | \$660,559,104 | \$641,027,068 | \$19,532,035 |
| FY 23-24 | General Revenue | \$150,709,512 | \$181,028,589 | (\$30,319,078) |
| | Tobacco Settlement Trust Fund (State) | \$0 | \$0 | \$0 |
| | Grants & Donations Trust Fund (State) | \$26,931,489 | \$26,508,210 | \$423,278 |
| | Medical Care Trust Fund (Federal) | \$482,918,103 | \$496,628,156 | (\$13,710,052) |
| | Total | \$660,559,104 | \$704,164,955 | (\$43,605,852) |
| | General Revenue | \$150,709,512 | \$191,654,149 | (\$40,944,637) |
| | Tobacco Settlement Trust Fund (State) | \$0 | \$0 | \$0 |
| FY 24-25 | Grants & Donations Trust Fund (State) | \$26,931,489 | \$27,182,442 | (\$250,954) |
| | Medical Care Trust Fund (Federal) | \$482,918,103 | \$545,159,874 | (\$62,241,770) |
| | Total | \$660,559,104 | \$763,996,465 | (\$103,437,361) |
| | General Revenue | \$150,709,512 | \$199,330,849 | (\$48,621,338) |
| | Tobacco Settlement Trust Fund (State) | \$0 | \$0 | \$0 |
| FY 25-26 | Grants & Donations Trust Fund (State) | \$26,931,489 | \$27,612,226 | (\$680,738) |
| | Medical Care Trust Fund (Federal) | \$482,918,103 | \$592,451,395 | (\$109,533,291) |
| | Total | \$660,559,104 | \$819,394,470 | (\$158,835,367) |