

REVENUE ESTIMATING CONFERENCE

Tax: Highway Safety Fees

Issue: Heavy Trucks Registration Timing

Bill Number(s): HB 87 – With Amendment

☒ **Entire Bill**

☐ **Partial Bill:**

Sponsor(s): Ponder

Month/Year Impact Begins: 07/01/2019

Date of Analysis: 01/18/2019

Section 1: Narrative

- a. Current Law:** Section 320.055, F.S. dictates renewal periods for motor vehicle registrations per 320.08. All heavy trucks registered under 320.08(4), F.S. are currently registered with a period beginning December 1. Sections 320.07 and 320.0705, F.S. allows these vehicles to register semiannually. Sections 320.0609 and 328.01, F.S. allow a surviving spouse of a vehicle owner to request a free title transfer upon presenting the death certificate of the vehicle owner.
- b. Proposed Change:** Effective September 1, 2020, Section 320.055, F.S. is revised to change the renewal period for heavy trucks registered per 320.08(4)(a) and (b) from the December 1 renewal period to the owner's birth month. This change will only apply to vehicles owned by a natural person. In order to implement these changes, the Department of Highway Safety and Motor Vehicles (DHSMV) shall allow, but not require, customers whose birth months are between January and June to renew their registrations in December 2020 for 12 to 18 months, extending their registration until their birth month in 2022. Customers whose birth month is July to December shall pay a prorated amount in December 2020, renewing their registration up to their birth month in 2021. Sections 320.07 and 320.0705, F.S. are revised to no longer allow heavy trucks registered per 320.08(4)(a) and (b) to register semiannually. Sections 320.0609 and 328.01, F.S. are revised to allow a surviving spouse of a vehicle owner to request a free title transfer upon presenting a death record maintained by the Department of Health and presented to a Florida tax collector.

Section 2: Description of Data and Sources

November 30, 2018 Highway Safety REC

Phone and email communication with DHSMV staff

DHSMV Heavy Truck Renewal Report, November 15, 2018

Section 3: Methodology (Include Assumptions and Attach Details)

The forecasted amount for base tag registrations per sections 320.08(4)(a) and (b) was pulled from the most recent Highway Safety REC. Note that these amounts are distributed 26% to GR and 74% to STTF. Also note that this analysis only applies to base tag fees because ancillary fees will not be prorated. Thus, there will be no state revenue impact on a fiscal year basis from ancillary fees. The DHSMV provided the birth month percentages including the percentage owned by businesses, which will not be impacted by this bill. The fee paid by each birth month subset was calculated. January to June birth months will be paying higher than the current base tag for a longer renewal period, July to November birth months will be paying a smaller amount for a shorter renewal period, and December birth months will not change. The transactions by birth month were calculated using the FY 2020-21 forecast and the birth month rates provided by DHSMV. These transactions were multiplied by both the current base tag fee and the adjusted base tag fee, for a positive difference of \$1.6 million. While there is a calendar year offset, there is no negative offset in fiscal year 2021-22 because all registrations will begin paying the current base tag rate starting with the July 2021 birth month.

There is no impact resulting from changes to sections 320.0609 and 328.01, F.S. which allow a surviving spouse of a vehicle owner to request a free title transfer upon presenting a death record maintained by the Department of Health and presented to a Florida tax collector.

Section 4: Proposed Fiscal Impact

GR	High		Middle		Low	
	Cash	Recurring	Cash	Recurring	Cash	Recurring
2019-20						
2020-21			0.4	0.0		
2021-22						
2022-23						
2023-24						

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Tax: Highway Safety Fees

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Trust	High		Middle		Low	
	Cash	Recurring	Cash	Recurring	Cash	Recurring
2019-20						
2020-21			1.2	0.0		
2021-22						
2022-23						
2023-24						

List of affected Trust Funds:

General Revenue Fund

State Transportation Trust Fund

Section 5: Consensus Estimate (Adopted: 01/18/2019) The Conference adopted the proposed impact. The Conference assumes that the language allows for an increase in the fee and there is 100% participation.

	GR		Trust		Local/Other		Total	
	Cash	Recurring	Cash	Recurring	Cash	Recurring	Cash	Recurring
2019-20	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
2020-21	0.4	0.0	1.2	0.0	0.0	0.0	1.6	0.0
2021-22	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
2022-23	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
2023-24	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Current Forecast - Base Tag*

	320.08(4)(a)			320.08(4)(b)			Total	
	#	\$		#	\$		#	\$
FY 2019-20	393,241	\$ 22,324,568		467,712	\$ 37,938,251		860,953	\$ 60,262,819
FY 2020-21	401,145	\$ 22,773,292		477,113	\$ 38,700,810		878,258	\$ 61,474,102
FY 2021-22	409,008	\$ 23,219,648		486,464	\$ 39,459,346		895,472	\$ 62,678,994
FY 2022-23	416,779	\$ 23,660,822		495,707	\$ 40,209,073		912,486	\$ 63,869,895
FY 2023-24	424,447	\$ 24,096,181		504,828	\$ 40,948,920		929,275	\$ 65,045,101

* Does not include biennials or ancillary fees. Amounts above are distributed 26% to GR and 74% to STTF

320.08(4)(b) and (b) Birthday Monthly Rates

January	February	March	April	May	June	July	August	September	October	November	December	Business*
7.46%	6.72%	7.20%	6.73%	6.89%	6.85%	7.59%	7.80%	7.93%	7.82%	7.44%	7.78%	11.79%

* Business renewal periods will not change.

Base Tag Amount to be Paid During December 2020 Renewal Period (Not Including Business)

320.08(4)(a)

Current Fee	\$	60.75				
Prorated	\$	5.06				
Fee Based on Birth Month			Transactions	Current Law	Proposed	Difference
January	\$	65.81	29,905	\$ 1,816,751	\$ 1,968,147	\$ 151,396
February	\$	70.88	26,973	\$ 1,638,624	\$ 1,911,728	\$ 273,104
March	\$	75.94	28,874	\$ 1,754,088	\$ 2,192,610	\$ 438,522
April	\$	81.00	27,016	\$ 1,641,196	\$ 2,188,261	\$ 547,065
May	\$	86.06	27,656	\$ 1,680,096	\$ 2,380,136	\$ 700,040
June	\$	91.13	27,492	\$ 1,670,168	\$ 2,505,251	\$ 835,084
July	\$	35.44	30,460	\$ 1,850,443	\$ 1,079,425	\$ (771,018)
August	\$	40.50	31,281	\$ 1,900,346	\$ 1,266,897	\$ (633,449)
September	\$	45.56	31,794	\$ 1,931,466	\$ 1,448,599	\$ (482,866)
October	\$	50.63	31,361	\$ 1,905,164	\$ 1,587,636	\$ (317,527)
November	\$	55.69	29,839	\$ 1,812,715	\$ 1,661,655	\$ (151,060)
December	\$	60.75	31,189	\$ 1,894,747	\$ 1,894,747	\$ -
Total			353,840	\$ 21,495,802	\$ 22,085,093	\$ 589,291

320.08(4)(b)

Current Fee	\$	87.75				
Prorated	\$	7.31				
Fee Based on Birth Month			Transactions	Current Law	Proposed	Difference
January	\$	95.06	35,569	\$ 3,121,159	\$ 3,381,256	\$ 260,097
February	\$	102.38	32,081	\$ 2,815,139	\$ 3,284,329	\$ 469,190
March	\$	109.69	34,342	\$ 3,013,504	\$ 3,766,880	\$ 753,376
April	\$	117.00	32,132	\$ 2,819,557	\$ 3,759,410	\$ 939,852
May	\$	124.31	32,893	\$ 2,886,387	\$ 4,089,049	\$ 1,202,661
June	\$	131.63	32,699	\$ 2,869,330	\$ 4,303,995	\$ 1,434,665
July	\$	51.19	36,228	\$ 3,179,041	\$ 1,854,441	\$ (1,324,601)
August	\$	58.50	37,205	\$ 3,264,774	\$ 2,176,516	\$ (1,088,258)
September	\$	65.81	37,815	\$ 3,318,238	\$ 2,488,679	\$ (829,560)
October	\$	73.13	37,300	\$ 3,273,051	\$ 2,727,542	\$ (545,508)
November	\$	80.44	35,490	\$ 3,114,225	\$ 2,854,706	\$ (259,519)
December	\$	87.75	37,096	\$ 3,255,155	\$ 3,255,155	\$ -
Total			420,850	\$ 36,929,561	\$ 37,941,957	\$ 1,012,396

Additional Base Tag Revenue, FY 2020-21

Total	\$ 1,601,687
Trust	\$ 1,185,249
GR	\$ 416,439

REVENUE ESTIMATING CONFERENCE

Tax: Ad Valorem

Issue: Widows, Blind, Disabled Exemption Increase

Bill Number(s): HB 51/SB 202

☒ **Entire Bill**

☐ **Partial Bill:**

Sponsor(s): Rep. Sirois/Sen. Wright

Month/Year Impact Begins: January 1, 2020

Date of Analysis: January 18, 2019

Section 1: Narrative

a. Current Law:

Article VII, Section 3(b) of the Florida Constitution provides: There shall be exempt from taxation, cumulatively, to the head of a family residing in this state, household goods and personal effects to the value fixed by general law, not less than one thousand dollars, and to every widow or widower or person who is blind or totally and permanently disabled, property to the value fixed by general law not less than \$500.

Section 196.202, Florida Statutes, Provides: Property of widows, widowers, blind persons, and persons totally and permanently disabled.—

(1) Property to the value of \$500 of every widow, widower, blind person, or totally and permanently disabled person who is a bona fide resident of this state is exempt from taxation. As used in this section, the term “totally and permanently disabled person” means a person who is currently certified by a physician licensed in this state, by the United States Department of Veterans Affairs or its predecessor, or by the Social Security Administration to be totally and permanently disabled.

(2) An applicant for the exemption under this section may apply for the exemption before receiving the necessary documentation from the United States Department of Veterans Affairs or its predecessor, or the Social Security Administration. Upon receipt of the documentation, the exemption shall be granted as of the date of the original application, and the excess taxes paid shall be refunded. Any refund of excess taxes paid shall be limited to those paid during the 4-year period of limitation set forth in s. 197.182(1)(e).

b. Proposed Change:

This bill increases the exemption amount for widows, widowers, blind persons, and persons totally and permanently disabled from \$500 to \$5,000. It applies to tax years beginning on or after January 1, 2020.

Section 2: Description of Data and Sources

2018 Final Real Property Tax Rolls

2018 Final Tangible Personal Property Tax Rolls

November 2018 Demographic Estimating Conference

2017 5-Year American Community Survey, Florida Disability Characteristics (ACS_17_5YR_S1810) and Marital Status (ACS_17_5YR_S1201), U.S. Census Bureau

Section 3: Methodology (Include Assumptions and Attach Details)

The 2018 final real property ad valorem assessment rolls were filtered to extract only parcels with an exemption based on s. 196.202, F.S., (exemption codes 31 for blind, 32 for widowers, 33 for widows, and 34 for permanently disabled). Similarly, accounts with the same exemptions on the tangible personal property assessment rolls were extracted (exemption codes I for blind, J for disabled, and K for widows and widowers).

Due to ongoing issues with mislabeled disability exemptions, parcels with any value in exemption codes 08 (totally and permanent disabled persons) were also extracted. Flags were created for each s. 196.202, F.S., exemption and each parcel's number of relevant exemptions was calculated. When exemption 34 was over \$2,500 (in case there were multiple owners), all exemption value over \$500 was moved to exemption 08 and only \$500 kept under exemption 34. On the TPP rolls, one county miscoded institutional exemptions as the blind exemption so that county's exemption values were moved to the correct exemption code.

The increased exemption value was calculated for both school and non-school purposes for each exemption at the parcel level. If a current taxable value (school and non-school) was greater than the maximum increased exemption value, the current exemption values were multiplied by 10. When a current taxable value was less than the maximum new exemption value, the increased exemption value was made to equal the current taxable value (so the potential taxable value equaled \$0). In cases where the maximum increase was greater than the available taxable value and there were multiple applicable exemptions, the available taxable value was distributed equally among the relevant exemptions.

Future years were forecast based on population growth estimates from the November 5, 2018 Demographic Estimating Conference.

REVENUE ESTIMATING CONFERENCE

Tax: Ad Valorem

Issue: Widows, Blind, Disabled Exemption Increase

Bill Number(s): HB 51/SB 202

Additionally, the first impact year's estimate is grossed up by a set percentage. This is because many otherwise eligible property owners may have not gone through the process of gathering the necessary documentation and presenting it to the property appraiser for an average tax bill reduction of less than \$10. Those owners are more likely to go through the application process when the annual tax savings is nearly \$100, though.

In the low estimate, the amounts from the current roll were grossed up by 2% for the first impact year. For the middle, the roll values were grossed up 7% and the high estimate's roll values were grossed up 15%. These rates are unchanged since the conference discussed HB 727/SB 934 in 2018.

Section 4: Proposed Fiscal Impact

	High		Middle		Low	
	Cash	Recurring	Cash	Recurring	Cash	Recurring
2019-20		\$ (42.0 M)		\$ (39.1 M)		\$ (37.3 M)
2020-21	\$ (42.6 M)	\$ (42.6 M)	\$ (39.7 M)	\$ (39.7 M)	\$ (37.8 M)	\$ (37.8 M)
2021-22	\$ (43.3 M)	\$ (43.3 M)	\$ (40.3 M)	\$ (40.3 M)	\$ (38.4 M)	\$ (38.4 M)
2022-23	\$ (43.9 M)	\$ (43.9 M)	\$ (40.9 M)	\$ (40.9 M)	\$ (38.9 M)	\$ (38.9 M)
2023-24	\$ (44.5 M)	\$ (44.5 M)	\$ (41.4 M)	\$ (41.4 M)	\$ (39.5 M)	\$ (39.5 M)

List of affected Trust Funds: Ad Valorem

Section 5: Consensus Estimate (Adopted: 01/18/2019): The Conference adopted an adjusted low estimate. The Conference added 0.5% to the population growth to account for the growing number of the population that would take advantage of the increased exemption and for the increasing value of the exemption to those eligible homeowners.

	School		Non-School		Total Local/Other	
	Cash	Recurring	Cash	Recurring	Cash	Recurring
2019-20	0.0	(15.1)	0.0	(22.3)	0.0	(37.4)
2020-21	(15.4)	(15.4)	(22.8)	(22.8)	(38.2)	(38.2)
2021-22	(15.7)	(15.7)	(23.2)	(23.2)	(39.0)	(39.0)
2022-23	(16.0)	(16.0)	(23.7)	(23.7)	(39.7)	(39.7)
2023-24	(16.3)	(16.3)	(24.1)	(24.1)	(40.5)	(40.5)

	GR		Trust		Local/Other		Total	
	Cash	Recurring	Cash	Recurring	Cash	Recurring	Cash	Recurring
2019-20	0.0	0.0	0.0	0.0	0.0	(37.4)	0.0	(37.4)
2020-21	0.0	0.0	0.0	0.0	(38.2)	(38.2)	(38.2)	(38.2)
2021-22	0.0	0.0	0.0	0.0	(39.0)	(39.0)	(39.0)	(39.0)
2022-23	0.0	0.0	0.0	0.0	(39.7)	(39.7)	(39.7)	(39.7)
2023-24	0.0	0.0	0.0	0.0	(40.5)	(40.5)	(40.5)	(40.5)

	A	B	C	D	E	F	G	H	I	J	K	L	M	N	O
1	County-Level Exemption Values														
4			REAL PROPERTY				TPP			School Increased Exemption Values					
5	CO_NO	County	Ex. 31 Blind	Ex. 32 Widowers	Ex. 33 Widows	Ex. 34 Disabled	All (Ex. I, J, & K)	Total Current Exemption Value		Ex. 31 Blind	Ex. 32 Widowers	Ex. 33 Widows	Ex. 34 Disabled	TPP	Total New Exemption Value
6	11	Alachua	36,000	209,000	1,402,350	316,200		1,963,550		292,500	2,056,926	13,581,499	2,970,725		18,901,650
7	12	Baker	2,500	46,000	225,500	150,500		424,500		25,000	452,329	2,232,850	1,459,891		4,170,070
8	13	Bay	15,500	287,043	1,433,519	420,500		2,156,562		153,944	2,837,792	14,213,148	4,147,282		21,352,165
9	14	Bradford	500	43,407	287,991	137,000		468,898		5,000	413,766	2,813,274	1,309,941		4,541,980
10	15	Brevard	92,500	1,535,500	6,644,000	2,241,500	37,690	10,551,190		902,330	15,022,112	64,856,790	21,501,880	37,690	102,320,802
11	16	Broward	76,690	2,469,270	15,642,290	2,090,430	9,675	20,288,355		757,670	24,440,185	154,470,257	20,611,048	9,675	200,288,835
12	17	Calhoun	500	17,000	92,935	12,500		122,935		5,000	166,411	885,950	112,217		1,169,578
13	18	Charlotte	40,500	759,146	2,523,013	1,493,557	11,500	4,827,716		405,000	7,511,428	24,993,713	14,780,000	11,500	47,701,640
14	19	Citrus	36,500	540,654	2,271,841	1,543,132	37,970	4,430,097		346,793	5,269,633	22,367,661	15,041,870	37,970	43,063,927
15	20	Clay	26,000	328,183	1,513,540	759,190		2,626,913		260,000	3,252,190	15,076,134	7,502,438		26,090,762
16	21	Collier	36,000	1,012,681	3,747,000	215,500		5,011,181		360,000	10,103,117	37,433,711	2,155,000		50,051,828
17	22	Columbia	9,500	120,108	553,607	226,750		909,965		87,083	1,160,533	5,400,321	2,209,200		8,857,137
18	23	Miami-Dade	77,000	1,673,000	12,661,500	2,722,500		17,134,000		756,500	16,500,974	124,754,079	26,779,862		168,791,415
19	24	DeSoto	4,500	70,500	261,656	180,125		516,781		45,000	685,909	2,588,970	1,764,564		5,084,442
20	25	Dixie		38,000	152,245	140,800		331,045		0	338,936	1,316,995	974,754		2,630,685
21	26	Duval	54,000	939,450	5,850,140	1,836,189	1,687	8,681,466		520,285	9,167,118	56,198,707	17,792,159	1,687	83,679,955
22	27	Escambia		615,168	3,165,445	1,261,577		5,042,190		0	6,000,725	30,205,709	12,120,137		48,326,571
23	28	Flagler	22,500	299,000	1,356,500	634,500		2,312,500		225,000	2,990,000	13,529,995	6,335,661		23,080,655
24	29	Franklin	500	22,500	122,000	64,075		209,075		5,000	220,519	1,168,026	609,035		2,002,579
25	30	Gadsden	1,500	47,500	358,111	70,000		477,111		15,000	459,215	3,467,608	682,688		4,624,510
26	31	Gilchrist	2,000	43,500	175,942	86,000		307,442		20,000	420,143	1,706,739	846,670		2,993,552
27	32	Glades	500	28,691	120,218	78,000	500	227,909		5,000	281,369	1,176,864	762,296	1,286	2,226,815
28	33	Gulf		25,500	142,625	54,600		222,725		0	248,070	1,374,554	532,740		2,155,363
29	34	Hamilton	1,500	10,579	139,892	67,445		219,416		11,750	99,272	1,342,125	643,069		2,096,215
30	35	Hardee	2,000	44,000	222,103	95,000		363,103		20,000	421,592	2,138,261	924,126		3,503,978
31	36	Hendry		46,000	223,860	139,392	2,000	411,252		0	432,414	2,144,110	1,329,834	6,500	3,912,857
32	37	Hernando	15,500	640,500	2,601,170	1,001,057		4,258,227		153,263	6,330,312	25,742,616	9,824,169		42,050,359
33	38	Highlands	20,000	452,000	1,558,000	756,000	91,972	2,877,972		195,500	4,267,388	14,741,199	6,879,162	96,472	26,179,720
34	39	Hillsborough	111,500	1,317,500	7,111,667	2,293,250	8,000	10,841,917		1,082,503	12,853,854	69,206,823	22,169,428	8,000	105,320,607
35	40	Holmes	1,500	25,500	206,776	35,051		268,827		15,000	251,892	2,002,587	341,246		2,610,724
36	41	Indian River	10,000	336,500	1,730,038	1,150,746	38,920	3,266,204		95,500	3,298,607	16,930,655	11,220,131	38,920	31,583,813
37	42	Jackson	6,500	98,000	510,286	199,188		813,974		63,516	939,788	4,935,155	1,925,445		7,863,904
38	43	Jefferson	4,000	48,500	177,214	118,000		347,714		40,000	459,816	1,697,753	1,120,584		3,318,152
39	44	Lafayette	500	11,000	58,500	9,000		79,000		5,000	102,664	568,336	90,000		766,000
40	45	Lake	84,105	688,010	3,127,722	1,127,822	500	5,028,159		832,571	6,804,438	31,021,515	11,135,517	5,000	49,799,041
41	46	Lee	73,000	1,481,579	5,815,336	1,423,768	125,000	8,918,683		727,058	14,722,050	57,642,576	14,070,595	125,000	87,287,278
42	47	Leon	30,500	369,000	1,725,176	211,000	1,000	2,336,676		292,047	3,667,669	17,167,346	2,084,559	1,000	23,212,620
43	48	Levy	8,500	107,500	501,500	282,500		900,000		80,500	897,616	4,382,125	2,415,650		7,775,891
44	49	Liberty	1,500	7,000	40,662	11,500		60,662		8,184	62,822	402,516	108,546		582,068
45	50	Madison	3,000	36,500	208,726	122,718		370,944		30,000	362,148	2,020,209	1,175,123		3,587,480
46	51	Manatee	46,092	1,117,765	4,030,721	640,164	39,260	5,874,002		448,459	11,044,017	39,927,975	6,333,789	39,260	57,793,499
47	52	Marion	44,500	952,543	4,344,709	1,240,799	1,996	6,584,547		444,471	9,398,011	42,802,371	12,147,249	1,996	64,794,097

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1	County-Level Exemption Values														
4			REAL PROPERTY				TPP			School Increased Exemption Values					
5	CO_	County	Ex. 31 Blind	Ex. 32 Widowers	Ex. 33 Widows	Ex. 34 Disabled	All (Ex. I, J, & K)	Total Current Exemption Value		Ex. 31 Blind	Ex. 32 Widowers	Ex. 33 Widows	Ex. 34 Disabled	TPP	Total New Exemption Value
48	53	Martin	31,500	353,885	1,788,425	291,663		2,465,473		295,337	3,477,075	17,440,717	2,835,883		24,049,012
49	54	Monroe	3,500	191,500	587,500	147,000		929,500		35,000	1,915,000	5,875,000	1,470,000		9,295,000
50	55	Nassau	11,631	231,500	821,373	219,000		1,283,504		116,388	2,302,365	8,150,634	2,169,238		12,738,624
51	56	Okaloosa	7,000	352,000	1,538,846	234,432		2,132,278		70,000	3,498,614	15,319,996	2,314,898		21,203,507
52	57	Okeechobee	2,000	83,000	367,829	216,210		669,039		16,662	810,894	3,576,204	2,069,269		6,473,027
53	58	Orange	1,000	1,038,510	5,149,592	1,368,458		7,557,560		10,000	10,302,801	51,030,082	13,502,743		74,845,626
54	59	Osceola	16,500	259,076	1,451,518	1,139,474	14,751	2,881,319		165,000	2,521,454	13,980,660	11,219,025	16,728	27,902,867
55	60	Palm Beach	109,500	2,833,592	14,013,325	1,648,034		18,604,451		1,086,532	28,097,785	138,781,040	16,293,615		184,258,971
56	61	Pasco	47,500	1,389,000	5,481,500	1,278,000	279,285	8,475,285		468,671	13,324,362	52,498,783	12,173,813	280,628	78,746,256
57	62	Pinellas	177,001	2,612,926	11,175,622	2,312,827	460,931	16,739,307		1,738,063	25,773,257	110,368,082	22,775,526	464,817	161,119,745
58	63	Polk	81,072	1,200,323	5,378,554	2,018,625	8,500	8,687,074		739,100	11,671,153	51,561,836	18,867,742	40,000	82,879,830
59	64	Putnam	12,000	204,430	885,980	381,320		1,483,730		110,050	1,974,104	8,448,549	3,620,679		14,153,382
60	65	St. Johns	21,500	506,500	2,132,526	409,365	1,000	3,070,891		215,000	5,054,384	21,260,157	4,045,324	1,000	30,575,864
61	66	St. Lucie	50,500	706,500	3,100,121	2,184,642		6,041,763		458,546	6,948,060	29,972,847	21,354,174		58,733,627
62	67	Santa Rosa	9,500	268,500	1,288,602	578,381		2,144,983		95,000	2,655,564	12,770,269	5,699,775		21,220,607
63	68	Sarasota	67,500	1,628,482	6,583,791	515,000		8,794,773		675,000	16,239,422	65,690,086	5,106,484		87,710,991
64	69	Seminole	64,500	575,500	2,821,804	772,002		4,233,806		631,500	5,700,473	28,060,542	7,643,573		42,036,087
65	70	Sumter	46,000	709,170	2,580,860	717,280		4,053,310		460,000	7,006,358	25,457,487	7,062,078		39,985,923
66	71	Suwannee	5,500	66,500	447,500	245,500		765,000		55,000	658,473	4,377,429	2,375,008		7,465,910
67	72	Taylor	2,000	23,820	177,000	71,500		274,320		20,000	234,280	1,731,670	691,664		2,677,614
68	73	Union	3,500	22,500	111,179	79,084		216,263		35,000	218,733	1,042,377	724,800		2,020,910
69	74	Volusia	97,000	1,122,500	5,606,500	2,854,500	51,030	9,731,530		950,410	11,069,797	55,277,861	27,951,919	51,030	95,301,015
70	75	Wakulla	3,000	38,863	225,400	66,218		333,481		26,448	376,465	2,193,450	641,960		3,238,322
71	76	Walton	4,500	89,500	583,356	378,052		1,055,408		40,636	877,657	5,738,917	3,682,663		10,339,872
72	77	Washington	3,500	48,500	269,652	133,030		454,682		32,645	468,007	2,631,708	1,287,064		4,419,423
73															
74		FLORIDA	1,878,091	35,517,354	169,606,381	47,919,122	1,223,167	256,144,115		18,283,412	349,592,297	1,665,866,176	466,519,187	1,276,159	2,501,537,231

	A	B	P	Q	R	S	T	U	V	W	X	Y
1	County-Level E											
4				Non-School Increased Exemption Values							Total Reduction in TV	
5	CO_NO	County		Ex. 31 Blind	Ex. 32 Widowers	Ex. 33 Widows	Ex. 34 Disabled	TPP	Total New Exemption Value		School	Non-School
6	11	Alachua		274,500	1,926,220	12,400,341	2,723,543	0	17,324,604		16,938,100	15,361,054
7	12	Baker		25,000	335,987	1,593,331	1,308,338	0	3,262,655		3,745,570	2,838,155
8	13	Bay		125,140	2,493,912	11,638,138	3,797,166	0	18,054,355		19,195,603	15,897,793
9	14	Bradford		5,000	388,064	2,329,827	1,205,516	0	3,928,406		4,073,082	3,459,508
10	15	Brevard		807,760	13,479,904	55,689,305	19,449,353	37,690	89,464,012		91,769,612	78,912,822
11	16	Broward		653,165	21,806,415	131,586,495	17,819,715	9,675	171,875,465		180,000,480	151,587,110
12	17	Calhoun		500	107,000	523,221	87,135	0	717,855		1,046,643	594,920
13	18	Charlotte		405,000	7,480,261	24,913,377	14,740,956	11,500	47,551,093		42,873,924	42,723,377
14	19	Citrus		346,793	5,269,633	22,366,697	15,038,342	37,970	43,059,435		38,633,830	38,629,338
15	20	Clay		237,475	2,982,225	13,314,023	6,928,173	0	23,461,895		23,463,849	20,834,982
16	21	Collier		319,500	9,878,178	36,292,566	2,064,675	0	48,554,919		45,040,647	43,543,738
17	22	Columbia		72,092	925,650	4,188,849	1,936,548	0	7,123,139		7,947,172	6,213,174
18	23	Miami-Dade		581,004	12,007,530	91,351,359	21,493,432	0	125,433,324		151,657,415	108,299,324
19	24	DeSoto		40,500	503,427	2,004,779	1,422,967	0	3,971,672		4,567,661	3,454,891
20	25	Dixie		0	338,936	1,316,995	974,754	0	2,630,685		2,299,640	2,299,640
21	26	Duval		484,157	8,383,277	49,224,896	16,332,640	1,687	74,426,656		74,998,489	65,745,190
22	27	Escambia		0	5,231,601	24,699,896	10,634,635	0	40,566,131		43,284,381	35,523,941
23	28	Flagler		195,858	2,674,341	11,752,135	5,951,599	0	20,573,933		20,768,155	18,261,433
24	29	Franklin		5,000	181,483	924,972	517,557	0	1,629,011		1,793,504	1,419,936
25	30	Gadsden		15,000	432,215	3,263,810	650,237	0	4,361,262		4,147,399	3,884,151
26	31	Gilchrist		16,422	380,594	1,553,615	779,170	0	2,729,801		2,686,110	2,422,359
27	32	Glades		5,000	272,369	1,120,604	746,249	1,286	2,145,508		1,998,906	1,917,599
28	33	Gulf		0	200,098	1,137,878	512,053	0	1,850,028		1,932,638	1,627,303
29	34	Hamilton		11,750	76,772	929,052	514,916	0	1,532,489		1,876,799	1,313,073
30	35	Hardee		15,500	343,723	1,661,171	777,028	0	2,797,421		3,140,875	2,434,318
31	36	Hendry		0	344,763	1,667,897	1,133,388	6,500	3,152,547		3,501,605	2,741,295
32	37	Hernando		126,263	5,159,477	19,458,243	8,502,056	0	33,246,038		37,792,132	28,987,811
33	38	Highlands		184,839	4,172,032	14,259,052	6,707,110	96,472	25,419,505		23,301,748	22,541,533
34	39	Hillsborough		949,294	11,370,739	59,026,913	19,923,974	8,000	91,278,920		94,478,690	80,437,003
35	40	Holmes		6,000	179,892	1,143,054	222,185	0	1,551,131		2,341,897	1,282,304
36	41	Indian River		95,500	3,087,148	15,756,497	10,666,947	38,920	29,645,012		28,317,609	26,378,808
37	42	Jackson		63,516	874,013	4,420,841	1,791,262	0	7,149,632		7,049,930	6,335,658
38	43	Jefferson		37,960	443,138	1,619,383	1,080,400	0	3,180,880		2,970,438	2,833,166
39	44	Lafayette		5,000	101,717	568,335	81,586	0	756,638		687,000	677,638
40	45	Lake		743,417	5,757,648	25,623,850	10,016,904	5,000	42,146,818		44,770,882	37,118,659
41	46	Lee		641,558	13,640,491	52,028,466	13,133,296	125,000	79,568,810		78,368,595	70,650,127
42	47	Leon		267,194	3,433,669	15,663,414	1,990,090	1,000	21,355,367		20,875,944	19,018,691
43	48	Levy		56,202	699,213	3,313,999	2,063,023	0	6,132,436		6,875,891	5,232,436
44	49	Liberty		8,184	53,820	275,505	62,535	0	400,043		521,406	339,381
45	50	Madison		25,500	330,175	1,662,411	1,098,418	0	3,116,503		3,216,536	2,745,559
46	51	Manatee		442,540	10,619,306	37,516,094	6,086,517	39,260	54,703,716		51,919,497	48,829,714
47	52	Marion		444,471	9,396,919	42,801,425	12,146,234	1,996	64,791,044		58,209,550	58,206,497

	A	B	P	Q	R	S	T	U	V	W	X	Y
1	County-Level E											
4				Non-School Increased Exemption Values							Total Reduction in TV	
5	CO_ NO	County		Ex. 31 Blind	Ex. 32 Widowers	Ex. 33 Widows	Ex. 34 Disabled	TPP	Total New Exemption Value		School	Non-School
48	53	Martin		277,337	3,179,195	15,429,807	2,703,953	0	21,590,292		21,583,539	19,124,819
49	54	Monroe		35,000	1,865,500	5,771,500	1,447,500	0	9,119,500		8,365,500	8,190,000
50	55	Nassau		107,019	2,258,645	7,827,597	2,099,097	0	12,292,357		11,455,120	11,008,853
51	56	Okaloosa		70,000	3,365,377	13,788,482	2,177,320	0	19,401,179		19,071,229	17,268,901
52	57	Okeechobee		12,162	671,637	2,765,955	1,778,836	0	5,228,589		5,803,988	4,559,550
53	58	Orange		10,000	9,628,135	46,387,190	12,454,485	0	68,479,810		67,288,066	60,922,250
54	59	Osceola		156,000	2,150,078	11,648,715	10,342,922	16,728	24,314,443		25,021,548	21,433,124
55	60	Palm Beach		1,050,532	26,954,333	129,939,937	15,305,088	0	173,249,889		165,654,520	154,645,438
56	61	Pasco		468,671	13,321,940	52,498,783	12,173,813	280,628	78,743,834		70,270,971	70,268,549
57	62	Pinellas		1,738,063	25,768,652	110,354,964	22,762,123	464,817	161,088,619		144,380,438	144,349,312
58	63	Polk		625,792	9,744,621	40,616,944	16,159,908	40,000	67,187,264		74,192,756	58,500,190
59	64	Putnam		87,220	1,490,455	6,323,564	3,045,669	0	10,946,908		12,669,652	9,463,178
60	65	St. Johns		197,000	4,684,737	19,123,011	3,701,901	1,000	27,707,648		27,504,973	24,636,757
61	66	St. Lucie		401,022	6,040,704	25,002,571	19,763,446	0	51,207,742		52,691,864	45,165,979
62	67	Santa Rosa		77,000	2,330,666	10,684,499	5,025,060	0	18,117,224		19,075,624	15,972,241
63	68	Sarasota		675,000	16,237,204	65,650,312	5,100,301	0	87,662,816		78,916,218	78,868,043
64	69	Seminole		550,058	5,060,584	23,818,701	6,609,780	0	36,039,122		37,802,281	31,805,316
65	70	Sumter		460,000	6,993,478	25,307,387	7,033,408	0	39,794,273		35,932,613	35,740,963
66	71	Suwannee		50,500	581,750	3,879,229	2,201,706	0	6,713,185		6,700,910	5,948,185
67	72	Taylor		20,000	234,280	1,731,670	691,664	0	2,677,614		2,403,294	2,403,294
68	73	Union		35,000	210,902	915,446	655,085	0	1,816,433		1,804,647	1,600,170
69	74	Volusia		799,949	8,878,584	41,883,654	23,668,449	51,030	75,281,666		85,569,485	65,550,136
70	75	Wakulla		25,500	313,465	1,666,695	516,346	0	2,522,005		2,904,841	2,188,524
71	76	Walton		31,636	765,400	4,772,200	3,182,963	0	8,752,198		9,284,464	7,696,790
72	77	Washington		30,500	330,939	1,876,357	1,066,832	0	3,304,627		3,964,741	2,849,945
73												
74		FLORIDA		16,730,513	320,825,227	1,474,247,867	426,780,265	1,276,159	2,239,860,031		2,245,393,116	1,983,715,916

	A	B	C	D	E	F	G	H
1	Growth & Impact Estimates							
2								
3	Statewide Total Impact							
4			School	Non-School				
5		Reduction in TV	\$2,245,393,116	\$1,983,715,916				
6		2018 Statewide Millage Rates	6.4596	10.8122				
7		Tax Impact	\$14,504,414	\$21,448,302				
8								
9								
10	Growth Rates							
11		Year	Population Growth Rate		First year gross up factor due to low value of current exemption			
12		2019	1.58%					
13		2020	1.54%		Low	2%		
14		2021	1.49%		Middle	7%		
15		2022	1.44%		High	15%		
16		2023	1.39%					
17		Population growth rates from the November 5, 2018 Demographic Estimating Conference						
18								
19	Impact							
20		School Impact						
21		Year	High	Middle	Low	Adopted		
22		2019-20	(\$16,943,621)	(\$15,764,935)	(\$15,028,255)	(\$15,102,228)		
23		2020-21	(\$17,204,553)	(\$16,007,715)	(\$15,259,691)	(\$15,410,313)		
24		2021-22	(\$17,460,901)	(\$16,246,230)	(\$15,487,060)	(\$15,716,979)		
25		2022-23	(\$17,712,338)	(\$16,480,175)	(\$15,710,074)	(\$16,021,888)		
26		2023-24	(\$17,958,539)	(\$16,709,250)	(\$15,928,444)	(\$16,324,702)		
27								
28								
29		Non-School Impact						
30		Year	High	Middle	Low	Adopted		
31		2019-20	(\$25,055,262)	(\$23,312,288)	(\$22,222,928)	(\$22,332,315)		
32		2020-21	(\$25,441,113)	(\$23,671,297)	(\$22,565,161)	(\$22,787,894)		
33		2021-22	(\$25,820,186)	(\$24,023,999)	(\$22,901,382)	(\$23,241,373)		
34		2022-23	(\$26,191,997)	(\$24,369,945)	(\$23,231,162)	(\$23,692,256)		
35		2023-24	(\$26,556,065)	(\$24,708,687)	(\$23,554,075)	(\$24,140,039)		
36								
37								
38		Total Impact						
39			High		Middle		Low	
40		Year	Cash	Recurring	Cash	Recurring	Cash	Recurring
41		2019-20	\$ -	\$ (42.0 M)	\$ -	\$ (39.1 M)	\$ -	\$ (37.3 M)
42		2020-21	\$ (42.6 M)	\$ (42.6 M)	\$ (39.7 M)	\$ (39.7 M)	\$ (37.8 M)	\$ (37.8 M)
43		2021-22	\$ (43.3 M)	\$ (43.3 M)	\$ (40.3 M)	\$ (40.3 M)	\$ (38.4 M)	\$ (38.4 M)
44		2022-23	\$ (43.9 M)	\$ (43.9 M)	\$ (40.9 M)	\$ (40.9 M)	\$ (38.9 M)	\$ (38.9 M)
45		2023-24	\$ (44.5 M)	\$ (44.5 M)	\$ (41.4 M)	\$ (41.4 M)	\$ (39.5 M)	\$ (39.5 M)

REVENUE ESTIMATING CONFERENCE

Tax: Sales and Use Tax

Issue: Sales Tax Exemption for Diapers and Incontinence Products

Bill Number(s): SB 60

☒ **Entire Bill**

☐ **Partial Bill:**

Sponsor(s): Senator Book

Month/Year Impact Begins: January 1, 2020

Date of Analysis: January 18, 2019

Section 1: Narrative

a. Current Law: Currently there is no sales tax exemption for diapers and incontinence products.

b. Proposed Change: SB 60 exempts the sale of diapers, incontinence undergarments, incontinence pads, or incontinence liners from the sale and use tax.

Section 2: Description of Data and Sources

IBISWorld Industry Report OD5652 Diaper Manufacturing (September 2018)

Florida Demographic Estimating Conference, November 2018

U.S. Census Bureau, American Community Survey 2017

Section 3: Methodology (Include Assumptions and Attach Details)

This analysis uses as a base the methodology adopted for CS/SB 252 by the REC on March 3, 2017. The methodology uses national data on diaper manufacturing from IBISWorld. Baby diapers represent 68.8% of the industry total. Baby diapers includes disposable diapers, training pants and cloth diapers. Adult diapers includes incontinence products such as adult incontinence undergarments, incontinence pads, or incontinence liners. The Florida share of baby diapers and adult diapers is calculated given the population of children 4 and under and the population of adults ages 65 and over. A 5% retail markup is applied to the estimated manufacturing industry revenue to calculate the total Florida Sales Tax Revenue from diapers and incontinence products. The growth in the population of children ages 0 to 4 and the growth in the adult population 65 and over is used to calculate the future years revenue from diapers and incontinence products. The estimated Florida sales tax revenue on diapers and incontinence products using this methodology is provided on line 17.

Section 4: Proposed Fiscal Impact

	High		Middle		Low	
	Cash	Recurring	Cash	Recurring	Cash	Recurring
2019-20			(22.6)	(54.4)		
2020-21			(55.6)	(55.6)		
2021-22			(56.9)	(56.9)		
2022-23			(58.2)	(58.2)		
2023-24			(59.4)	(59.4)		

List of affected Trust Funds: General Sales and Use Tax Grouping

Section 5: Consensus Estimate (Adopted: 01/18/2019): The Conference adopted the proposed estimate.

	GR		Trust		Revenue Sharing		Local Half Cent	
	Cash	Recurring	Cash	Recurring	Cash	Recurring	Cash	Recurring
2019-20	(20.0)	(48.2)	(Insignificant)	(Insignificant)	(0.7)	(1.6)	(1.9)	(4.6)
2020-21	(49.2)	(49.2)	(Insignificant)	(Insignificant)	(1.7)	(1.7)	(4.7)	(4.7)
2021-22	(50.4)	(50.4)	(Insignificant)	(Insignificant)	(1.7)	(1.7)	(4.8)	(4.8)
2022-23	(51.5)	(51.5)	(Insignificant)	(Insignificant)	(1.7)	(1.7)	(4.9)	(4.9)
2023-24	(52.6)	(52.6)	(Insignificant)	(Insignificant)	(1.8)	(1.8)	(5.0)	(5.0)

REVENUE ESTIMATING CONFERENCE

Tax: Sales and Use Tax

Issue: Sales Tax Exemption for Diapers and Incontinence Products

Bill Number(s): SB 60

	Local Option		Total Local		Total	
	Cash	Recurring	Cash	Recurring	Cash	Recurring
2019-20	(3.7)	(8.8)	(6.3)	(15.0)	(26.3)	(63.2)
2020-21	(9.0)	(9.0)	(15.4)	(15.4)	(64.6)	(64.6)
2021-22	(9.2)	(9.2)	(15.7)	(15.7)	(66.1)	(66.1)
2022-23	(9.4)	(9.4)	(16.1)	(16.1)	(67.6)	(67.6)
2023-24	(9.6)	(9.6)	(16.4)	(16.4)	(69.0)	(69.0)

REVENUE ESTIMATING CONFERENCE

Tax: Sales and Use Tax

Issue: Sales Tax Exemption for Diapers and Incontinence Products

Bill Number(s): SB 60

	Local Option		Total Local		Total	
	Cash	Recurring	Cash	Recurring	Cash	Recurring
2019-20	(2.5)	(6.1)	(5.1)	(12.3)	(25.1)	(60.5)
2020-21	(6.3)	(6.3)	(12.6)	(12.6)	(61.9)	(61.9)
2021-22	(6.4)	(6.4)	(12.9)	(12.9)	(63.3)	(63.3)
2022-23	(6.6)	(6.6)	(13.2)	(13.2)	(64.8)	(64.8)
2023-24	(6.7)	(6.7)	(13.5)	(13.5)	(66.1)	(66.1)

	A	B	C	D	E	F	G	H	I
1		Senate Bill 60 (2019 Session) - Sales Tax Exemption for Diapers and Incontinence Products							
2									
3		IBISWorld - US Manufacturing Diaper Industry Data							
4			FY17-18	FY18-19	FY19-20	FY20-21	FY21-22	FY22-23	FY23-24
5		Total Industry Revenue in U.S.	12,704,350,000						
6									
7		Baby Diapers* Industry Revenue (68.8% of total)	8,740,592,800						
8		Florida Share of Revenue (5.7%)	523,588,087						
9		Florida Sales Tax Revenue - Baby Diapers**	31,415,285	31,877,665	32,311,621	32,804,225	33,325,491	33,835,902	34,331,320
10		Growth in population 4 and under (FDEC)		1.5%	1.4%	1.5%	1.6%	1.5%	1.5%
11									
12		Adult Diapers* Industry Revenue (31.2% of total)	3,963,757,200						
13		Florida Share of Revenue (8.3%)	345,238,969						
14		Florida Sales Tax Revenue - Adult Diapers & Incontinence Products**	20,714,338	21,386,252	22,038,795	22,777,725	23,564,680	24,344,072	25,112,571
15		Growth in population 65 and over (FDEC)		3.2%	3.1%	3.4%	3.5%	3.3%	3.2%
16									
17		Total Estimated Florida Sales Tax Revenue on Diapers & Incontinence Products	52,129,623	53,263,918	54,350,417	55,581,950	56,890,172	58,179,974	59,443,891
18		<i>*Baby diapers includes disposable diapers, training pants and cloth diapers. Adult diapers includes incontinence products such as adult diapers and pads for incontinence.</i>							
19									
20		<i>**Estimated Sales Tax Revenue assumes a 5.0% retail markup on diapers and incontinence products. Based on IBISWorld report, the average profit margin in the baby product market is 5.0%. The baby product market includes retailers who sell baby products.</i>							
21		Date of analysis: 1/18/2019							