Risk Management Trust Fund July 22, 2020 Executive Summary

The Florida State Risk Management Trust Fund (SRMTF) provides coverage that protects state property and workforce members that are exposed to the risk of financial losses through damage, injuries, and alleged negligent or improper acts. The Florida Self-Insurance Estimating Conference forecasts the annual funding that is needed to cover such losses on a fiscal year basis.

Trust fund income is calculated based on information provided by the Division of Risk Management, Department of Financial Services. FY 2019-20 trust fund income was \$223.2 million. This amount is slightly higher than the prior estimate due to Subrogations/TTD Refunds and Investment Income coming in better than forecast. For FY 2020-21 through FY 2025-26, trust fund income is expected to total \$204.8 million annually. This projection is \$1.1 million above the December estimate each year.

FY 2019-2020 non-operating expenditures totaled \$146.1 million. This amount was \$13.5 million below the December estimate. The decrease in non-operating expenditures was primarily due to WC Indemnity, WC Medical and Federal Civil Rights coming in lower than expected. WC Indemnity was \$1.3 million lower and WC Medical was \$5.5 million lower. The interruptions caused by COVID-19 and the subsequent migration of state work from office to residential homes was a key factor in the lower WC Payments. Federal Civil Rights was \$5.3 million lower due to the delay of several significant payouts till the subsequent fiscal year.

The prior estimates for FY 2020-21 were revaluated in light of COVID-19's potential impact on the Risk Management Trust Fund. Notably, WC Indemnity and WC Medical were not changed, even though actual WC Payments in FY 2019-20 were \$7.3 million lower than the FY 2020-21 WC Payments estimate. Given *Chief Financial Officer Directive 2020-05* indicating that specified frontline state employees who have tested positive for COVID-19 can file workers compensation claims, the Conference concurred that additional dollars would be needed to handle these claims and did not downwardly adjust the estimate. In contrast, Automotive Liability was decreased by \$0.3 million in FY 2020-21 to account for the expected decrease in state employee travel attributable to cancellation of conferences, out-of-office meetings and other events.

Other significant changes for non-operating expenditures in FY 2020-21 include the upward revision to Property Losses (from \$1.7 million to \$3.5 million) due to still ongoing hurricane claims related to damage caused by Hurricane Michael and Hurricane Irma. Federal Civil Rights was revised upward (from \$9.8 million to \$12.2 million) to account for several large payments expected to occur by the end FY 2020-21. In total, non-operating expenditures were revised upward from \$138.6 million to \$142.2 million in FY 2020-21.

There were only minor revisions to operating expenditures to account for changes in appropriations. The projected cost for operating expenditures is \$75.8 million annually for FY 2020-21 through FY 2025-26.

The final ending cash balance for FY 2019-20 was higher than expected by \$26.9 million largely due to the lower expenditures described above. Going forward, the balance is expected to decline each year, but remain positive through FY 2024-25—two years later than the prior forecast. In FY 2025-26, the balance is projected to turn negative. See the table on the following page for the specific estimates by year.

	Projected	Projected	
	Ending	Ending	
	Cash	Cash	
	Balances	Balances	
	(12/18/2019)	(7/22/2020)	Difference
2020-21	\$30.1	\$53.8	\$23.7
2021-22	\$18.5	\$43.2	\$24.7
2022-23	\$5.3	\$30.8	\$25.5
2023-24	(\$9.5)	\$16.9	\$26.4
2024-25	(\$15.4)	\$2.3	\$17.7
2025-26	N/A	(\$12.2)	N/A

RISK MANAGEMENT TRUST FUND Revenue Estimating Conference (July, 2020)

0				2020-2021 2021-2022		2022-23		2023-24		2024-25		2025-2026						
		15-16	16-17	17-18	18-19	19-20	Curr	New	Curr	New	Curr	New	Curr	New	Curr	New	Curr	New
1 (In millions)		Actual	Actual	Actual	Actual	Actual	Est	Est	Est	Est	Est	Est	Est	Est	Est	Est	Est	Est
2 Beginning Cash Balance		76.5	73.0	64.0	34.4	52.7	40.1	67.0	30.1	53.8	18.5	43.2	5.3	30.8	0.0	16.9	0.0	2.3
3 Income																		
4	Premiums	475.0	475.0	175.4	170.0	475.0	400 7	400 7	100 7	400.7	400 7	100 7	100 7	100 7	100 7	400 7		100 7
5	Casualty (1)	175.6	175.6	175.1	176.0	175.6	183.7	183.7	183.7	183.7	183.7	183.7	183.7		183.7	183.7		183.7
6 7	Property	12.2 0.0	12.2 0.0	12.2 0.0	12.2 0.0	12.2	12.2	12.2 0.0	12.2 0.0	12.2	12.2	12.2 0.0	12.2	12.2	12.2 0.0	12.2		12.2
			3.4	5.9	7.0	6.6	5.6	5.6	5.6	5.6	5.6	5.6	5.6	5.6	5.6	5.6		5.6
9	8 Subrogations/TTD refunds/Others		0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0		0.0
10			1.8	2.2	2.3	4.2	2.2	3.4	2.2	3.4	2.2	3.4	2.2		2.2	3.4		3.4
11			5.8	0.5	0.0	4.2	0.0	0.0	0.0	0.0	0.0	0.0	0.0		0.0	0.0		0.0
12	Trust fund Loan	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0			0.0		0.0
13			0.0	0.0	54.6	24.6	0.0	0.0	0.0	0.0	0.0	0.0	0.0		0.0	0.0		0.0
14	Recoveries from Excess Insurance for Michael	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0		0.0
15			198.8	195.9	252.1	223.2	203.7	204.8	203.7	204.8		204.8	203.7	204.8	203.7	204.8	0.0	204.8
16	16 Expenditures																	
17	Non-operating Expenditures																	
18	Casualty Losses																	
19	WC Indemnity	39.2	40.4	40.7	37.1	38.4	39.1	39.1	39.2	39.2	39.2	39.2	39.4	39.4	39.7	39.7		39.7
20	WC Medical	70.8	68.4	78.9	76.0	68.1	74.7	74.7	75.8	75.8	77.0	77.0	78.2	78.2	78.2	78.2		78.2
21	Total WC Payments (3)	110.0	108.8	119.6	113.1	106.5	113.8	113.8	114.9	114.9	116.2	116.2	117.5	117.5	117.9	117.9	0.0	117.9
22	General Liability	5.7	5.6	4.2	5.8	5.5	5.6	5.6	5.8	5.8	5.9	5.9	6.1	6.1	6.1	6.1		6.1
23	Automotive Liability	3.6	4.9	4.9	5.3	5.4	5.7	5.4	5.8	5.6	6.0	6.0	6.1	6.1	6.3	6.3		6.3
24	Federal Civil Rights	7.2	17.5	10.8	12.6	7.1	9.8	12.2	9.9	9.9	9.9	9.9	9.9	9.9	9.9	9.9		9.9
25	Total Casualty Losses	126.5	136.8	139.5	136.9	124.5	134.8	137.1	136.5	136.3	138.1	138.1	139.6		140.3	140.3	0.0	
26	Property Losses (4)	3.5	3.8	19.9	30.0	19.9	1.7	3.5	1.7	1.7	1.7	1.7	1.7	1.7	1.7	1.7		1.7
27	Total Payment of Losses	130.1	140.6	159.3	166.9	144.4	136.5	140.6	138.2	138.0	139.8	139.8	141.3		142.0	142.0	0.0	
28	Transfer to BSF	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0		0.0
29	Transfer to ATF- DFS Admin Spt	1.4	1.2	1.4	1.6	1.7	2.0	1.5	2.0	1.5	2.0	1.5	2.0	1.5	2.0	1.5		1.5
30	Refunds	0.0	0.0	0.0	0.0	0.0	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1		0.1
31 32	Trust Fund Loan	0.0 131.5	0.0	0.0	0.0	0.0	138.6	0.0	140.2	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
	Total Non-operating Expenditures	131.5	141.6	160.8	108.5	146.1	138.0	142.2	140.2	139.0	141.9	141.4	143.4	142.9	144.0	143.0	0.0	143.0
33	Operating Expenditures:		0.0	0.0	0.0	0.0	7.4	7.0	7.4	7.8	7.4	7.0		7.0	7.4	7.0		7.0
34 35	Salaries & Benefits Other Personal Services	5.7 0.0	6.3 0.0	6.8 0.0	6.6 0.0	6.8 0.0	7.1	7.8	7.1	7.8	7.1	7.8	7.1	7.8	7.1	7.8 0.0		7.8
36			4.2	3.8	2.9	2.2	5.1	5.1	5.1	5.1	5.1	5.1	5.1	5.1	5.1	5.1		5.1
37			0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0		0.0
38			3.5	3.5	3.5	3.9	4.3	4.4	4.3	4.4	4.3	4.4	4.3		4.3	4.4		4.4
39			5.4	4.1	4.0	4.6	6.6	6.6	6.6	6.6	6.6	6.6	6.6	6.6	6.6	6.6		6.6
40			20.0	17.9	18.6	17.4	22.0	22.0	22.0	22.0	22.0	22.0	22.0	22.0	22.0	22.0		22.0
41	Contracted Medical Services	21.4 13.3	14.6	15.5	15.8	16.1	18.2	18.2	18.2	18.2	18.2	18.2	18.2		18.2	18.2		18.2
42	Excess Insurance & Claim Service																	
43	Excess Property Insurance	10.7	10.9	10.9	10.8	10.9	10.9	10.9	10.9	10.9	10.9	10.9	10.9	10.9	10.9	10.9		10.9
44	DWC Assessments	0.7	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0		0.0
45	Broker Fees/RMIS Spt Fees	0.3	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0		0.0
46	Total Excess Insurance	11.7 0.9	10.9	10.9	10.8	10.9	10.9	10.9	10.9	10.9	10.9	10.9	10.9	10.9	10.9	10.9	0.0	10.9
47			0.8	0.5	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.6		0.6
48			0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0		0.0
49			0.0	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1		0.1
50			0.2	1.6	2.2	0.2	0.0	0.0	0.0	0.0	0.0	0.0	0.0			0.0		0.0
51			0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0			0.0		0.0
52 53			0.0	0.0 64.7	0.0	0.0	0.0	0.0	0.0 75.0	0.0 75.8	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0 75.8
53 54	i otai Operating Expenditures	65.7	0.00	04.7	05.2	62.8	75.0	75.8	/5.0	10.8	75.0	75.8	15.0	75.8	75.0	/5.8	0.0	15.8
55	Total Expenditures	197.1	207.8	225.5	233.8	208.9	213.6	218.0	215.3	215 4	216.9	217.2	218 4	218.7	219.0	219.4	0.0	219.4
57 57		-			233.8	208.9	(10.0)			(10.6)						(14.6)	0.0	
	Net Income	(3.5)	(9.1)	(29.6)			N 1 1 1	(13.2)	N 17	N	1 C C	(12.4)	· · · ·	· · · · ·	(15.4)	· · · ·		(14.6)
59	Ending Cash Balance	73.0	64.0	34.4	52.7	67.0	30.1	53.8	18.5	43.2	5.3	30.8	(9.5)	16.9	(15.4)	2.3	0.0	(12.2)

Notes:

(1) The 2019-2020 General Appropriations Act provides \$5,129,523 in recurring General Revenue and \$2,947,588 in recurring trust funds for distribution into customer agencies' Risk Management appropriation categories to pay casualty insurance premiums in order to alleviate future funding deficits within the program.

(2) The FY 2019-2020 GAA, provided \$26,169,969 in General Revenue and \$2,947,588 in trust funds, for a total of \$29,117,557 appropriated in the Casualty Insurance Premium Deficit category. After the distributions made by budget amendment #EOG-B0002, there remains an undistributed amount of \$4,515,773 in trust fund authority (in Administered Funds) available for distribution into customer agencies Risk Management appropriation categories. In the event the Risk Management Trust Fund encounters a deficit during the 2019-2020 Fiscal Year, Department of Financial Services may request further distribution of the remaining \$4,5 million in Administered Funds.

(3) Per Chief Financial Officer Directive 2020-05, certain state workers can file Workers Compensation claims due to contracting COVID-19 while on the job. Directive 2020-05 qualifies any worker, defined as a "Frontline State Employee", who performs critical functions that cannot be performed remotely and involve contact with populations known or suspected of carrying COVID-19. As of July 21, WC Indemnity has paid out \$870K in COVID-19 claims and WC Medical has paid out \$134K in COVID-19 claims.

(4) 2020-2021 property loss estimates include \$1.7M in Hurricane Michael losses and \$87K in Hurricane Irma losses. Paid Hurricane Michael losses totaled \$16.7M in 2019-2020 and \$13.9M in 2018-2019 for a hurricane loss total of \$32.3M. Paid Hurricane Irma losses totaled \$497K in 2019-2020, \$15.3M in 2018-2019 and \$16.7M in 2017-2018, for a hurricane loss total of \$32.6M.

(5) The 2017-2018 Department of Financial Services approved budget amendment established the Public Assistance – ST Ops special operating category for recording Hurricane Irma contracted claims adjusting service expenditures. Hurricane related claims adjusting service expenditures are transferred from the contracted services category into the special operating category. For 2018-19, Public Assistance - ST OPS expanded to include Hurricane Michael and to include Hurricane Dorian in FY 2019-20. The Public Assistance-ST OPS category was not funded for FY 2020-2021.

(6) It is assumed the projected deficit in Fiscal Year 2025-2026 will be resolved prior to the end of each fiscal year.