

**Social Services Estimating Conference**  
**Temporary Assistance for Needy Families Assistance Payments**  
**November 29, 2023**  
**Executive Summary**

The Social Services Estimating Conference convened on November 29, 2023, to revise the Temporary Assistance for Needy Families (TANF) forecast for FY 2023-24 through FY 2028-29. Looking at the combined total of the four component programs, the Conference adopted an overall caseload and expenditure forecast that is lower than the July forecast across the entire forecast horizon.

The revised caseload outlook for the Relative Caregiver Program primarily resulted from legislation passed during the 2022 Session (CS/SB 7034: Child Welfare) which changed payment rates to incentivize the number of new caregivers opting to become Licensed Level I foster parents, a prerequisite for participation in the Guardianship Assistance Program. This change has introduced additional uncertainty about the “new normal” for the Relative Caregiver Program caseload once all of the changes have permeated through the system. Based on the results at the end of FY 2022-23 and the actual data through October, 2023, the Conference modestly lowered the caseload for all fiscal years. The Child Only program was also adjusted downward over the same period.

As expected, the caseloads for the Families with Adult and Unemployed Parent programs remain elevated due to the sharp increase in non-citizen applicant activity. This activity, while remaining historically high, has steadied in recent months. The Conference continues to expect both categories to decline throughout the forecast period; however, proposed policy changes at the federal level may further impact future projections. While the annual estimates for both programs were generally lowered relative to the prior forecast, a few of the interim years were slightly increased as the decline from the current year to the end of the forecast horizon was smoothed.

Overall expenditures are expected to total \$113.9 million for FY 2023-24, a 7.8% decrease from prior forecast of \$123.6 million and \$5.5 million below the appropriated level. Total expenditures are then expected to drop to \$106.0 million in FY 2024-25 (a decrease of \$11.3 million from the prior forecast) before steadily declining to \$76.9 million at the end of the forecast horizon.

The first table below provides the new caseload and expenditure projections for the combined total of the four component programs. The second table provides these projections for each program individually.

## TANF CASELOAD AND EXPENDITURE FORECAST

Fiscal Year	Caseload			Expenditures (\$ mill.)		
	July	November	Diff.	July	November	Diff.
<b>Total Program</b>						
FY 2023-24	37,188	34,709	-2,479	123.6	113.9	-9.7
FY 2024-25	35,428	32,471	-2,957	117.3	106.0	-11.3
FY 2025-26	31,159	29,193	-1,966	103.4	94.8	-8.7
FY 2026-27	27,262	26,014	-1,248	88.2	84.3	-3.9
FY 2027-28	25,731	24,463	-1,268	81.7	78.6	-3.1
FY 2028-29	25,731	23,981	-1,750	81.7	76.9	-4.9

## TANF CASELOAD AND EXPENDITURE FORECAST DETAIL

Fiscal Year	Caseload			Expenditures (\$ mill.)		
	July	November	Diff.	July	November	Diff.
<b>Relative Caregiver</b>						
FY 2023-24	8,390	8,192	-198	30.3	29.5	-0.8
FY 2024-25	8,390	8,208	-182	30.3	29.5	-0.8
FY 2025-26	8,390	8,208	-182	30.3	29.5	-0.8
FY 2026-27	8,390	8,208	-182	30.3	29.5	-0.8
FY 2027-28	8,390	8,208	-182	30.3	29.5	-0.8
FY 2028-29	8,390	8,208	-182	30.3	29.5	-0.8
<b>Child Only Cases</b>						
FY 2023-24	8,960	7,917	-1,043	22.8	20.3	-2.5
FY 2024-25	8,960	7,932	-1,028	22.8	20.3	-2.5
FY 2025-26	8,960	7,932	-1,028	22.8	20.3	-2.5
FY 2026-27	8,960	7,932	-1,028	22.8	20.3	-2.5
FY 2027-28	8,960	7,932	-1,028	22.8	20.3	-2.5
FY 2028-29	8,960	7,932	-1,028	22.8	20.3	-2.5
<b>Families with Adult</b>						
FY 2023-24	10,475	10,089	-386	34.6	33.4	-1.2
FY 2024-25	9,678	9,454	-224	32.0	31.3	-0.7
FY 2025-26	7,921	7,992	71	26.2	26.4	0.2
FY 2026-27	7,024	6,954	-70	23.2	23.7	0.5
FY 2027-28	6,868	6,603	-265	22.7	22.5	-0.3
FY 2028-29	6,868	6,603	-265	22.7	22.5	-0.3
<b>Unemployed Parent</b>						
FY 2023-24	9,363	8,511	-852	35.8	30.8	-5.1
FY 2024-25	8,400	6,877	-1,523	32.2	24.9	-7.3
FY 2025-26	5,888	5,061	-827	24.2	18.5	-5.6
FY 2026-27	2,888	2,920	32	11.8	10.8	-1.1
FY 2027-28	1,513	1,720	207	5.9	6.4	0.4
FY 2028-29	1,513	1,238	-275	5.9	4.6	-1.3