# Impact Analysis of SB 2-A, As Filed

(with preliminary numbers for Proposed Amendment)

Phase 1: Simple Expansion (July 2015)

Phase 2: FHIX (January 2016)

Phase 3: Healthy Kids Transition (July 2016)

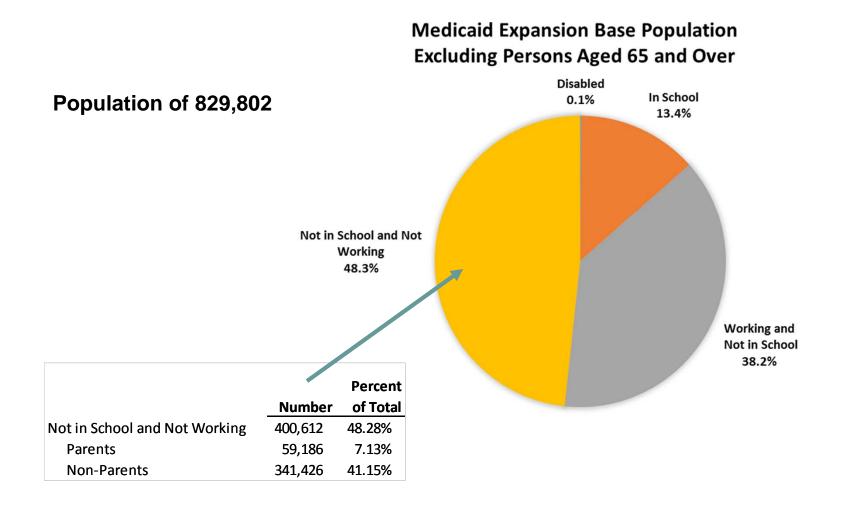
Presented by:



June 1, 2015

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# Characteristics of the Expansion Base Population from the American Community Survey (ACS) 2011-2013, Public Use Microdata (PUMS)...



## Simple Expansion—Permanent Phase 1...

Adjustments are made to the Expansion Base Population to account for Crowd Out, Likely Presenters and the conversion of the Medically Needy. The various components of the population are then grown to the start of the program in FY 2015-16, and then through the subsequent years.

Expansion Program		Caseload											
Expansion Program	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24	FY 2024-25			
Uninsured Presenters (new)*	742,677	753,446	764,167	774,835	785,423	795,789	805,947	815,929	825,764	835,484			
Crowd-Out (new)	122,704	122,704	122,704	122,704	122,704	122,704	122,704	122,704	122,704	122,704			
Medically Needy Shift**	25,964	25,886	25,808	25,731	25,653	25,577	25,500	25,423	25,347	25,271			
Total	891,345	902,036	912,679	923,270	933,780	944,070	954,151	964,056	973,815	983,459			

Expansion Program		Impact on State \$\$\$											
Expansion Flogram	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24	FY 2024-25			
Uninsured Presenters (new)*	-	(75.1)	(172.3)	(212.3)	(289.3)	(354.6)	(369.2)	(384.3)	(399.9)	(416.0)			
Crowd-Out (new)	-	(12.2)	(27.6)	(33.5)	(45.0)	(54.4)	(56.0)	(57.6)	(59.2)	(60.8)			
Medically Needy Shift (net)**	237.4	218.9	200.2	193.5	180.4	<u>171.6</u>	<u>171.9</u>	172.3	<u>172.6</u>	173.0			
Medicaid Subtotal	237.4	131.6	0.3	(52.3)	(153.9)	(237.4)	(253.2)	(269.6)	(286.4)	(303.8)			
Insurance Premium Revenue Adj.	(8.9)	(8.0)	(8.4)	(8.7)	(9.1)	(9.4)	(9.8)	(10.2)	(10.6)	(11.0)			
Total	228.5	123.6	(8.1)	(61.0)	(163.0)	(246.8)	(263.0)	(279.8)	(297.0)	(314.9)			

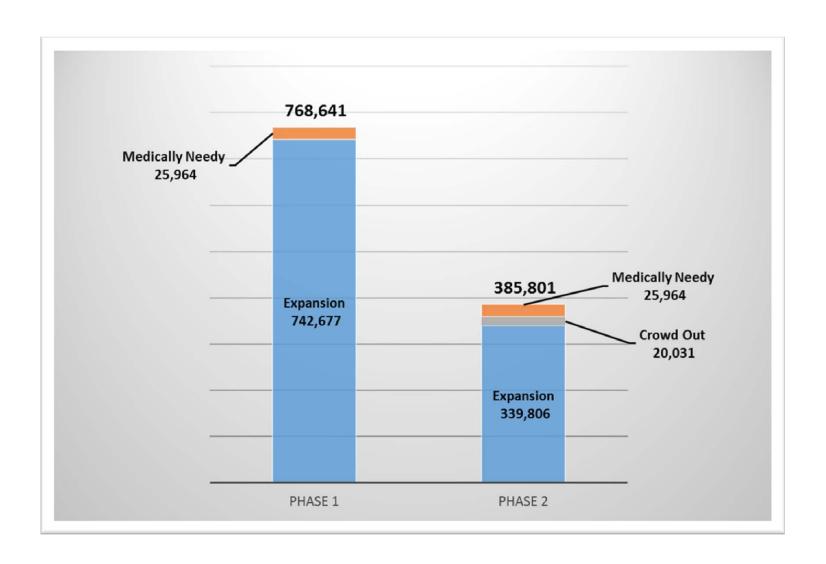
Expansion Program		Impact on Federal \$\$\$ Coming to FL											
Expansion Flogram	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24	FY 2024-25			
Uninsured Presenters (new)*	2,872.4	2,929.3	2,960.6	3,053.7	3,114.5	3,191.2	3,322.9	3,458.7	3,598.9	3,743.8			
Crowd-Out (new)	472.6	475.0	473.4	481.6	484.5	490.0	503.8	518.0	532.5	547.5			
Medically Needy Shift (net)**	<u>237.4</u>	<u>218.9</u>	200.2	<u>193.5</u>	180.4	<u>171.6</u>	<u>171.9</u>	<u>172.3</u>	<u>172.6</u>	<u>173.0</u>			
Medicaid Subtotal	3,582.4	3,623.2	3,634.2	3,728.8	3,779.4	3,852.8	3,998.6	4,149.0	4,304.1	4,464.3			
Insurance Premium Revenue Adj.	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A			
Total	3,582.4	3,623.2	3,634.2	3,728.8	3,779.4	3,852.8	3,998.6	4,149.0	4,304.1	4,464.3			

Note: Dollars in Millions; Positive Total = Surplus; Negative Total = Shortfall; Numbers may not sum due to rounding.

<sup>\*</sup>Includes qualifying persons on the waitlist for the APD Developmental Services Waiver and service recipients in the DCF Substance Abuse and Mental Health Program.

<sup>\*\*</sup>Assumes approximately 26,000 non-pregnant adults aged 19-64 shift from the Medically Needy Program to the Expansion Program, with no other changes.

## **Year 1 ~ Simple Expansion and Transition to FHIX...**

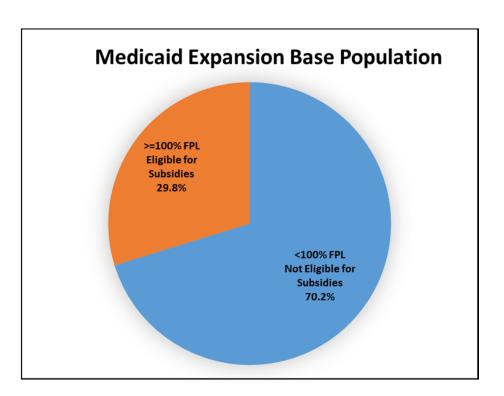


## **Assumptions for Transition to FHIX—Phase 2...**

- Expansion enrollees from Phase 1 (742,677) are:
  - Reduced for Constraints (64.4% remain).
    - School
    - Employment by hours for parents and others
    - Job Seekers
    - Disabled
  - Increased for Caregivers (estimated to be 7,153 in the base population) who otherwise would have been removed by the Constraints.
  - Further reduced for attrition between Phase 1 and Phase 2 (30% removed).
  - Ultimately, 339,806 enroll.
- Medically Needy enrollees from Phase 1 (25,964) are assumed to transition fully.
- Since the Crowd Out population (122,704) already has insurance, they wait for the FHIX options to become known at the beginning of Phase 2 to make a decision and do not participate in Phase 1.
  - The Eligible Universe was screened to determine those most likely to stay with private insurance (approximately 67% based on school status, youth, and probability of constraint failure).
  - The remaining population was reduced again by 50% to reflect those making a case by case decision based on specific FHIX offerings.
  - Ultimately, 20,031 enroll in FHIX.

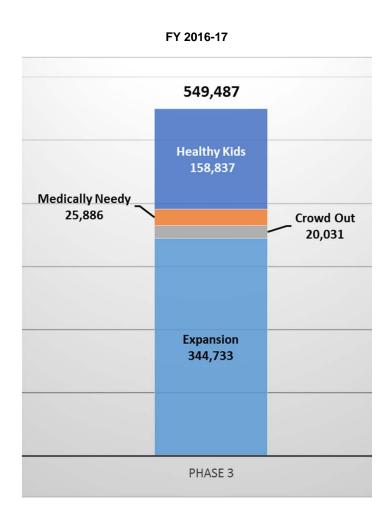
## Disenrollees and the Exchange...

- Subsidies (health insurance premium tax credits) are only available to persons between 100% to 400% FPL selecting insurance coverage through the Exchange.
- Florida's Medicaid Expansion base population has 70.2% who are not eligible for subsidies today, and the remaining 29.8% are eligible for subsidies.
- EDR assumes that the disenrolled population would mirror Florida's Medicaid Expansion base population and therefore at least 70.2% would continue to be ineligible for subsidies on the Exchange and may no longer have access to unsubsidized options.
- It is unknown how the remaining 29.8% who are between 100% and 133% FPL could be allowed to access or receive subsidies for private insurance coverage purchased on the Exchange. If access and future subsidies are denied, this population would be worse off.



## Healthy Kids in FHIX—Phase 3...

- Current Healthy Kids Title XXI (133% 200% FPL):
  - Current enrollees (158,837) will transition to FHIX-Phase 3.
  - The monthly premium amount for these children will be the maximum \$25 because all have family incomes above 100% FPL (the current average monthly premium is \$12.48; the shift to FHIX will reduce costs to the state due to the increase in premiums).
- Current Healthy Kids Full Pay (above 200% FPL):
  - This analysis assumes Healthy Kids Full Pay enrollees (37,607) will not be eligible for the FHIX marketplace (today, these families pay 100% of their insurance costs).
  - Instead of moving to FHIX, Full Pay enrollees will shift to private insurance coverage on July 1, 2016.



## Savings from Changes to Existing Programs...

#### Medically Needy:

- 25,964 individuals transition to FHIX—state savings due to both the higher federal participation matching rates and newly required premium payments.
- 5,114 individuals are disenrolled October 1, 2015—state savings because state match is no longer required.
- 936 pregnant women and children are disenrolled October 1, 2019—state savings because state match is no longer required.

#### Healthy Kids:

• 158,837 individuals transition to FHIX—state savings due to the increased average monthly premium paid by families.

State Savings (in Millions)	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24	FY 2024-25
Medically Needy Non Pregnant adults										
19-64 Under 133% (Transition to FHIX)	\$237.4	\$219.0	\$200.5	\$193.9	\$180.8	\$172.1	\$172.5	\$172.8	\$173.1	\$173.5
Non Pregnant adults 19-64 Above 133%										
(Disenrolled in October 2015)	\$22.0	\$28.9	\$28.9	\$28.8	\$28.7	\$28.7	\$28.8	\$28.9	\$28.9	\$29.0
Adults 65+										
(Disenrolled in October 2015)	\$11.6	\$15.2	\$15.2	\$15.2	\$15.1	\$15.1	\$15.2	\$15.2	\$15.2	\$15.3
Children and Pregnant Women										
(Disenrolled in October 2019)	\$0.0	\$0.0	\$0.0	\$0.0	\$3.3	\$4.4	\$4.4	\$4.4	\$4.4	\$4.4
Medically Needy										
Subtotal	\$271.1	\$263.2	\$244.6	\$237.9	\$227.9	\$220.4	\$220.8	\$221.2	\$221.7	\$222.1
Healthy Kids										
Title XXI	N/A	\$0.9	\$1.0	\$1.0	\$5.3	\$6.8	\$6.9	\$7.0	\$7.1	\$7.2
Total	\$271.1	\$264.1	\$245.6	\$238.8	\$233.1	\$227.2	\$227.7	\$228.3	\$228.8	\$229.3

## Savings from FHIX Premiums...

- Participants will be assessed monthly premiums based on income level:
  - Less than 22% of the FPL: \$3
  - Between 22.01%-50% of the FPL: \$8
  - Between 50.01%-75% of the FPL: \$15
  - Between 75.01%-100% of the FPL: \$20
  - Between 100.01%-138% of the FPL: \$25
- Premium Revenue for Uninsured Presenter, Crowd-Out, and Medically Needy Shift participants is lower in FY 2015-16 because enrollment is phased in January-March 2016.
- Premium contributions reduce the total costs to which the FMAP is subsequently applied, thereby reducing state expenditures and federal matching funds coming in to the state.

Premium Revenue	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24	FY 2024-25
Uninsured Presenters	\$28.4	\$69.2	\$70.2	\$71.2	\$72.1	\$73.1	\$74.0	\$74.9	\$75.8	\$76.7
Crowd-Out	\$1.5	\$3.6	\$3.6	\$3.6	\$3.6	\$3.6	\$3.6	\$3.6	\$3.6	\$3.6
Medically Needy Shift	\$2.2	\$5.2	\$5.2	\$5.2	\$5.1	\$5.1	\$5.1	\$5.1	\$5.1	\$5.1
Healthy Kids Title XXI*	N/A	\$45.7	\$48.7	\$49.4	\$50.2	\$50.9	\$51.7	\$52.5	\$53.2	\$54.0
Total	\$32.1	\$123.7	\$127.6	\$129.3	\$131.0	\$132.7	\$134.4	\$136.1	\$137.8	\$139.4
State Benefit	\$0.0	\$3.9	\$6.3	\$7.2	\$17.4	\$21.8	\$22.1	\$22.4	\$22.7	\$23.0
Federal Benefit	\$32.1	\$119.8	\$121.3	\$122.2	\$113.6	\$110.9	\$112.3	\$113.7	\$115.1	\$116.4

Note: Dollars in Millions; Positive Total = Savings; Negative Total = Expenditures; Numbers may not sum due to rounding

<sup>\*</sup> Approximately half of the Healthy Kids Title XXI premium revenue shown here is currently collected by the Healthy Kids Title XXI program in the form of monthly premiums. The amounts in this table reflect the total FHIX premiums for these participants, not the increase in premium revenue created by transitioning these participants to the FHIX program.

## Overall Coverage Status after Full Implementation...

Current Coverage	Coverage Status under SB 2-A (after Phase 3 full										
Status	implementation)	Description	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20	FY2020-21	FY2021-22	FY2022-23	FY2023-24	FY2024-25
Uninsured	FHIX	This group is currently uninsured and would qualify for the FHIX marketplace (school/work requirements and premium payment requirements).	344,733	349,639	354,520	359,364	364,107	368,755	373,322	377,822	382,270
Private Insurance	FHIX	This group currently has private insurance and would transition to the FHIX marketplace; they will meet all FHIX requirements and will opt for a FHIX plan over their current private insurance plan.	20,031	20,031	20,031	20,031	20,031	20,031	20,031	20,031	20,031
Medicaid Medically Needy	FHIX	This group is currently in Medicaid Medically Needy and would be transitioned to FHIX because they would meet all the requirements. This group, which has not paid premiums in Medicaid, would be subject to premium payments starting in Phase 2.	25,886	25,808	25,731	25,653	25,577	25,500	25,423	25,347	25,271
Healthy Kids Title XXI	FHIX	This group comprises the current Healthy Kids Title XXI population. They would be transitioned to FHIX in Phase 3; premiums would increase from the current average of \$12.48 per month to \$25.00 per month (all are above 100% FPL).	158,837	162,305	164,740	167,211	169,719	172,265	174,849	177,471	180,133
		FHIX Enrollment Subtotal	549,486	557,783	565,021	572,259	579,433	586,550	593,625	600,671	607,705
Medicaid Medically Needy	Medicaid Medically Needy	This group is children or pregnant women currently in Medicaid Medically Needy. They would remain in Medicaid until the Medically Needy program is terminated on October 1, 2019.	934	931	928	- 925	- 923	- 920	- 917	- 914	- 912
Medicaid Medically Needy	No longer with a state- sponsored program	This group includes the elderly at all income levels and the individuals with incomes above 133% FPL who are currently in Medicaid Medically Needy. This group would not meet income and/or age requirements for FHIX. They would be disenrolled from Medicaid on October 1, 2015.	- 5,099	- 5,084	- 5,069	- 5,053	- 5,038	- 5,023	- 5,008	- 4,993	- 4,978
Healthy Kids Full Pay	No longer with a state- sponsored program	This group comprises the Healthy Kids Full Pay population (all have incomes above 200% FPL). It is assumed that they would not have a path to insurance through the FHIX marketplace.	- 37,607	- 37,607	- 37,607	- 37,607	- 37,607	- 37,607	- 37,607	- 37,607	- 37,607
Uninsured	Not with a state- sponsored program	This group is currently uninsured and would not qualify for the FHIX marketplace (school/work requirements and/or premium payment requirements).	~ 408,713	~ 414,528	~ 420,315	~ 426,059	~ 431,682	~ 437,192	~ 442,607	~ 447,942	~ 453,214
		Number of individuals no longer benefitting after full implementation	451,419	457,219	462,991	469,644	475,250	480,742	486,139	491,456	496,711

## Overall Fiscal Impact – FHIX Full Implementation...

SP 2 A Phosp 1 2 and 2		Impact on State \$\$\$											
SB 2-A Phase 1, 2, and 3	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24	FY 2024-25			
Uninsured Presenters (new)	-	(32.5)	(75.0)	(92.1)	(125.7)	(154.2)	(160.8)	(167.6)	(174.6)	(181.8)			
Crowd-Out (new)	-	(1.9)	(4.3)	(5.2)	(7.0)	(8.5)	(8.8)	(9.0)	(9.3)	(9.6)			
Medically Needy Shift (net)	237.4	219.0	200.5	193.9	180.8	172.1	172.5	172.8	173.1	173.5			
Medically Needy Sunset	33.6	44.2	44.1	44.0	47.1	48.2	48.3	48.4	48.5	48.6			
Healthy Kids Title XXI	<u>N/A</u>	<u>0.9</u>	<u>1.0</u>	<u>1.0</u>	<u>5.3</u>	<u>6.8</u>	<u>6.9</u>	<u>7.0</u>	<u>7.1</u>	<u>7.2</u>			
Medicaid Subtotal	271.0	229.7	166.3	141.6	100.5	64.5	58.2	51.7	44.9	38.0			
Insurance Premium Revenue Adj.	(7.2)	(6.2)	(6.3)	(6.6)	(6.9)	(7.2)	(7.5)	(7.8)	(8.2)	(8.5)			
Total	263.8	223.5	160.0	135.0	93.6	57.3	50.7	43.8	36.8	29.5			

SB 2-A Phase 1, 2, and 3				Imp	act on Federal	\$\$\$ Coming t	o FL			
3b 2-A Pilase 1, 2, aliu 3	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24	FY 2024-25
Uninsured Presenters (new)	1,946.8	1,266.8	1,282.2	1,324.4	1,352.6	1,387.8	1,447.0	1,508.0	1,571.1	1,636.2
Crowd-Out (new)	30.6	74.0	73.9	75.2	75.8	76.7	79.0	81.3	83.7	86.1
Medically Needy Shift (net)	235.3	213.8	195.3	188.7	175.6	167.0	167.3	167.7	168.0	168.4
Medically Needy Sunset	(51.5)	(69.6)	(69.9)	(70.3)	(75.9)	(77.8)	(78.0)	(78.2)	(78.3)	(78.5)
Healthy Kids Title XXI	<u>N/A</u>	(21.0)	(23.4)	(23.8)	(19.8)	(18.7)	(19.0)	(19.2)	(19.5)	(19.8)
Medicaid Subtotal	2,161.1	1,464.0	1,458.1	1,494.4	1,508.3	1,535.0	1,596.3	1,659.6	1,724.9	1,792.5
Insurance Premium Revenue Adj.	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Total	2,161.1	1,464.0	1,458.1	1,494.4	1,508.3	1,535.0	1,596.3	1,659.6	1,724.9	1,792.5

Note: Dollars in Millions; Positive Total = Surplus; Negative Total = Shortfall; Numbers may not sum due to rounding.

### Impact of Proposed Senate Amendment...

- Delayed Medically Needy Program Sunset; Removal of Simple Expansion; and Longer Rollout Schedule for FHIX.
  - Impact...EDR Identified loss to Savings in the first year.
- Adds the Federal Exchange as a choice for consumers to select insurance plans.
  - Impact...Positive Indeterminate to Insurance Premium Tax; a significant number of plans on the Exchange will likely be unaffordable.
- Strengthens employment requirements to include "validation" of job-seeking activities with CareerSource Florida, Inc.
  - Impact...Negative Indeterminate to Caseload; tightening of constraint will likely eliminate additional people from FHIX.
- Removes MMA Plans as a choice for consumers.
  - Impact...Negative Indeterminate to Caseload; may make overall proposal less likely to be implemented in all areas of the state; assumed to be the default in the original analysis especially with regard to pricing.
- Broadens disability definition and the associated caretakers.
  - Impact...EDR identified increase to Caseload and Expenditures.

## **Preliminary Impacts – Proposed Amendment...**

SB 2-A, Amendment 260258*					Impact on	State \$\$\$				
36 2-A, Amenument 200258	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24	FY 2024-25
Uninsured Presenters (new)	-	(32.5)	(75.0)	(92.1)	(125.7)	(154.2)	(160.8)	(167.6)	(174.6)	(181.8)
Crowd-Out (new)	-	(1.9)	(4.3)	(5.2)	(7.0)	(8.5)	(8.8)	(9.0)	(9.3)	(9.6)
Disabled Care Adjustments	-	(9.8)	(22.5)	(27.7)	(37.7)	(46.3)	(48.2)	(50.2)	(52.3)	(54.4)
Medically Needy Shift (net)	69.3	219.0	200.5	193.9	180.8	172.1	172.5	172.8	173.1	173.5
Medically Needy Sunset	0.0	44.2	44.1	44.0	47.1	48.2	48.3	48.4	48.5	48.6
Healthy Kids Title XXI	<u>N/A</u>	<u>0.9</u>	<u>1.0</u>	<u>1.0</u>	<u>5.3</u>	<u>6.8</u>	<u>6.9</u>	<u>7.0</u>	<u>7.1</u>	<u>7.2</u>
Medicaid Subtotal	69.3	219.9	143.8	113.9	62.7	18.2	10.0	1.5	(7.3)	(16.4)
Insurance Premium Revenue Adj.	0.0	(9.3)	(6.3)	(6.6)	(6.9)	(7.2)	(7.5)	(7.8)	(8.2)	(8.5)
Total	69.3	210.7	137.6	107.3	55.8	11.0	2.5	(6.4)	(15.5)	(24.9)
Compared to										
SB 2-A	-194.5	-12.8	-22.5	-27.7	-37.7	-46.3	-48.2	-50.2	-52.3	-54.4

SB 2-A, Amendment 260258*				Imp	act on Federal	\$\$\$ Coming t	o FL			
36 2-A, Amenument 200236	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24	FY 2024-25
Uninsured Presenters (new)	362.2	1,266.8	1,282.2	1,324.4	1,352.6	1,387.8	1,447.0	1,508.0	1,571.1	1,636.2
Crowd-Out (new)	21.5	74.0	73.9	75.2	75.8	76.7	79.0	81.3	83.7	86.1
Disabled Care Adjustments	109.2	381.5	385.8	398.2	406.3	416.5	433.9	451.8	470.4	489.5
Medically Needy Shift (net)	67.8	213.8	195.3	188.7	175.6	167.0	167.3	167.7	168.0	168.4
Medically Needy Sunset	0.0	(69.6)	(69.9)	(70.3)	(75.9)	(77.8)	(78.0)	(78.2)	(78.3)	(78.5)
Healthy Kids Title XXI	N/A	(21.0)	(23.4)	(23.8)	(19.8)	(18.7)	(19.0)	(19.2)	(19.5)	(19.8)
Medicaid Subtotal	560.7	1,845.6	1,843.9	1,892.5	1,914.6	1,951.5	2,030.2	2,111.4	2,195.3	2,282.0
Insurance Premium Revenue Adj.	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Total	560.7	1,845.6	1,843.9	1,892.5	1,914.6	1,951.5	2,030.2	2,111.4	2,195.3	2,282.0
Compared to										_
SB 2-A	-1,600.4	+381.5	+385.8	+398.2	+406.3	+416.5	+433.9	+451.8	+470.4	+489.5

SB 2-A, Amendment 260258*		Caseload										
	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24	FY 2024-25		
New Enrollees Related to												
Disabled Care Adjustments	37,467	38,010	38,551	39,090	39,624	40,147	40,660	41,163	41,658	42,149		

<sup>\*</sup>Assuming a start date of January 1, 2016; Phase-in 1/6 of the enrollees each month for all entering FHIX; delayed Medically Needy sunset to July 1, 2016. Note: Dollars in Millions; Positive Total = Surplus; Negative Total = Shortfall; Numbers may not sum due to rounding.