Florida: An Economic Overview

March 17, 2017*

*Includes results from the General Revenue Estimating Conference held on March 17, 2017.
Key Economic Variables Improving

Global & National Economic Conditions

Population Growth
- Net Migration

Tourism

Very Strong

Employment Growth

Need for Services & Goods

Financial Assets

Credit Market (+ or -)

Residential Credit Still Recovering

New Construction

Inventory of Foreclosures, Unsold Homes & Commercial Space

FL Economy
- Gross Domestic Product
- Personal Income Growth

Simplified Flow Of Major Drivers
Economy Has Continued Growth...

For the 2015 calendar year, the latest revised data for State Gross Domestic Product (GDP) showed Florida with real growth of 4.0%, moving Florida above the national average (indicating 2.4% in 2015) for the third year in a row. In the third quarter of 2016, Florida grew 3.6% at an annual rate, ranking it 29th in the country, a notable drop in rank from the second quarter.
Florida’s pace for the 2015 calendar year was stronger than 2014, even though personal income for all states grew at the same rate as in 2014. Florida grew above the national average of 4.4%, recording growth of 5.2% and ranking 6th in the country for the percent change from the prior year. However, the state’s per capita income was below the nation as a whole and ranked Florida 28th in the United States.

Newly released Florida data for the third quarter of 2016 showed a slight weakening relative to the second quarter, dropping Florida to a ranking of 22nd in the country.
Current Employment Conditions...

### January Nonfarm Jobs (YOY)
- **US**: 1.6%
- **FL**: 3.4%

**YR:** 277,900 jobs
**Peak:** +493,400 jobs
[Prior Employment Peak passed in May 2015]

### January Unemployment Rate
- **US**: 4.8%
- **FL**: 5.0%

(503,000 people)

Thirty-one states had a **lower** unemployment rate than Florida. Florida was tied with Arizona, Kentucky, Nevada, and Ohio.

#### Highest Monthly Rate
- 11.2% (November 2009 through January 2010)

#### Lowest Monthly Rate
- 3.1% (March through April 2006)
Florida’s labor force participation rate most recently peaked at 64% from November 2006 to March 2007. Until recently, the participation rate was generally declining. However, the rate has been gradually increasing since August 2016. The reported participation rate was 59.5% in January 2017.

Among all unemployed, the share of those reentering the labor force increased slightly from 29.8% in January 2016 to 30.0% in January 2017. Furthermore, the share of new entrants increased from 11.1% to 12.7% over the same time period.

The data series is limited, but there is some reason to believe that Florida’s underlying employment picture may be improving and / or returning to historic norms. However, the significant size and composition of the long-term unemployed group (156,000 persons or 33% of all unemployed in January) may be confounding some of the trend results. The equivalent percentage from the United States as a whole was only 24%. 
Florida’s Job Market…

- Florida’s job market is still recovering, but—after 8 years—it finally passed its most recent peak. However, passing the previous peak does not mean the same thing today as it did then.

- Florida’s prime working-age population (aged 25-54) has been adding people each month, so even more jobs need to be created to address the population increase since 2007.

- It would take the creation of an additional 421,000 jobs for the same percentage of the total population 16 years and over to be working as was the case at the peak. However, a significant number of older Floridians who are currently out of the labor force may never return to work because they are on disability and / or they are now nearing retirement age.

- If the universe is limited to the prime working-age population (aged 25-54), another 60,000 jobs would need to be created for the same percentage of that age group to be working as was the case at the peak.
Across the State, Employment Picture Is Improving, but Still Mixed...

Comparing March data over the year, it has taken Florida nine years to finally surpass its March 2007 level of employment. In total, 30 counties have gained employment relative to their levels at that point. Last year, there were only 18 counties.
Wage Gap Stopped its Decline in 2015...

Florida’s average annual wage has typically been below the US average. The preliminary data for the 2015 calendar year showed that it improved very slightly to 87.4% of the US average. The posting in 2014 was 87.2%, Florida’s lowest percentage since 2001.

In part, the lower than average wage gains has to do with the mix of jobs that are growing the fastest in Florida. Not only is the Leisure & Hospitality employment sector large, it has seen some of the fastest growth. This sector is closely related to the health of Florida’s tourism industry. Final adjusted estimates for FY 2015-16 indicate that a record 109.5 million visitors came to Florida for an increase of 6.9 percent over FY 2014-15.

In 2000, Florida’s working age population (ages 25-54) represented 41.5 percent of the total population. With the aging Baby Boom generation, this population now represents 38.0 percent of Florida’s total population and is expected to represent only 35.9 percent by 2030.
Population growth is the state’s primary engine of economic growth, fueling both employment and income growth.

Florida’s population growth is expected to remain above 1.5 percent over the next few years. In the near-term, Florida is expected to grow by 1.62% between 2016 and 2017 – and average 1.6% annually between 2016 and 2020. Most of Florida’s population growth through 2030 will be from net migration (94.2%). Nationally, average annual growth will be about 0.75% between 2016 and 2030.

The future will be different than the past; Florida’s long-term growth rate between 1970 and 1995 was over 3%.

By the end of 2015, Florida broke the 20 million mark. It had surpassed New York earlier in the year to become the third most populous state.
Florida’s April 1 Population...

Florida’s population growth of 333,471 between April 1, 2015 and April 1, 2016 was the strongest annual increase since 2006, immediately prior to the collapse of the housing boom and the beginning of the Great Recession.

Florida’s population:

- was 15,982,824 in 2000
- was 18,801,332 in 2010
- is forecast to grow to 24,244,326 by 2030
- and to 26,426,375 by 2040
Florida’s Population Growth...

Population:
- Average annual increase between 2000 and 2006 was: 361,942
- Average annual increase between 2006 and 2014 was: 169,112
- Average annual increase between 2014 and 2016 was: 320,643

Population is forecast to increase on average annually by:
- 322,522 between 2016 and 2020 --- a gain of 884 per day
- 301,027 between 2020 and 2025 --- a gain of 825 per day
- 260,089 between 2025 and 2030 --- a gain of 713 per day

2016 Population
- Tampa: 365,124
- Orlando: 271,752
Between 2010 and 2030, Florida’s population is forecast to grow by over 5.4 million persons.

Florida’s older population (age 60 and older) will account for most of Florida’s population growth, representing 55.1 percent of the gains.

Florida’s younger population (age 0-17) will account for 14.5 percent of the gains, while the young working age group (25-39) will account for 18.4 percent of the growth.
Florida Housing is Generally Improving...

Single-Family building permit activity, an indicator of new construction, remains in positive territory, showing strong back-to-back growth in both the 2012 and 2013 calendar years (over 30% in each year). The final data for the 2014 calendar year revealed significantly slowing (but still positive) activity—posting only 1.6% growth over the prior year. However, calendar year activity for 2015 ran well above the same period in 2014; single family data was higher than the prior year by 20.3%. Despite the strong percentage growth rates in three of the last four calendar years, the level is still low by historic standards—not quite half of the long-run per capita level.

In the preliminary data for the 2016 calendar year, single-family building permit activity increased by 12.4% over the prior year, falling below the 2015 annual growth rate.
2015 Building Permit Activity Relative to the County’s Peak during the Period 2000-2007

No county has surpassed its peak building permit activity level. However, improvements can still be seen. When the 2015 results are compared to 2014, 53 counties issued building permits for more units, 10 counties issued permits for fewer units, and 4 counties issued the same number.
Existing home sales volume in the 2014, 2015 and 2016 calendar years exceeded the 2005 peak year. However, the sales activity in 2016 was slightly sluggish relative to 2015—and only one of month of data is available for 2017.

According to the preliminary data for 2016, Florida’s existing home price gains have roughly tracked national gains over the last year, with the state’s median home price for single family homes staying slightly flatter as the national median peaked and dipped. The state’s median price in January was 95.5% of the national median price.
Documentary Stamp Tax collections saw 7.4% growth in FY 2015-16 over FY 2014-15.

After declining four years in a row, FY 2010-11 was 28.5% of the 2005-06 peak year; FY 2011-12 was 31.1%; FY 2012-13 was 40.5%; FY 2013-14 was 44.7%; FY 2014-15 was 52.3%; and FY 2015-16 was 56.1%.
Sales Mix Still Atypical...

Interest rates continue to be low; a 30-year conventional note averaged 4.36 for closed notes in February. When coupled with expected future growth in prices, a subdued interest rate environment leads to a new concern or, more accurately, the return of an old one. According to RealtyTrac, Florida had the second highest share of flips in 2015 and continued that high level into 2016. RealtyTrac reported: “Among 117 metropolitan statistical areas with at least 250 home flips in 2016, those with the highest home flipping rate as a percentage of all home sales were Memphis, Tennessee (11.7 percent); Clarksville, Tennessee (10.1 percent); Visalia-Porterville, California (10.1 percent); Tampa-St. Petersburg, Florida (9.9 percent); and Deltona-Daytona Beach-Ormond Beach, Florida (9.9 percent). Along with Memphis and Tampa-St. Petersburg, other metro areas with a population of at least 1 million and a 2016 home flipping rate of at least 7 percent were Las Vegas (9.2 percent); Miami (8.8 percent); Orlando (8.3 percent); Phoenix (8.0 percent); New Orleans (7.9 percent); Jacksonville, Florida (7.7 percent); Virginia Beach (7.6 percent); Baltimore (7.4 percent); Birmingham (7.4 percent); St. Louis (7.1 percent); and Nashville (7.1 percent).

Financed Sales continue to gain as a percentage of all sales, ending October 2016 with a higher share than this segment had in October 2015 (52.65% versus 46.85%). The share for REO & Short Sales has drifted steadily downward over this period; however, the share for Cash Sales has remained fairly consistent.
Calendar Year 2016...

- Florida had the fourth highest State Foreclosure Rate, and third highest number of legacy foreclosures (loans originated between 2004 and 2008).

- According to RealtyTrac, there were eight states where the average time to foreclose in the fourth quarter was more than 1,000 days: Utah (1,403); New Jersey (1,383); New York (1,283); Hawaii (1,220); Florida (1,186); Indiana (1,033); Illinois (1,024); and Pennsylvania (1,010).

“Florida’s active foreclosure inventory fell by 40 percent in 2016, marking four consecutive years of 38 percent or larger declines (the only state even close to this level of sustained improvement).”

Black Knight, Mortgage Monitor for December
Foreclosures & Shadow Inventory

- Florida has been helped by decreasing delinquencies and non-current loans which limit the incoming pipeline. These have been produced by rising home values and employment, as well as reduced numbers of “underwater” homes. Florida’s “underwater” homes declined from a high of 50% of all residential mortgages to just over 6% in the most recent data. This level (6.1% of all Florida loans in November) is still higher than the country as a whole.

- However, a significant share of the remaining foreclosable homes have been delinquent for a long time—again according to Black Knight, 37% of loans more than 5 years delinquent in Florida are not yet actively involved in the foreclosure process.

Nationally—and in Florida—the foreclosure inventory is expected to normalize by the end of the 2018 calendar year. Judicial states are taking the longest time to recover. [Mortgage Monitor, March 2016]
Homeownership Rate Below Normal

The 2015 percentage of 64.8 was well below the long-term average for Florida. Final data for 2016 shows a further decline to 64.3%. This rate is below the lowest recorded homeownership rate in Florida (64.4 in 1989) during the 32-year history of the series.
Diverted homeowners and shifting preferences among Millennials have caused residential rental vacancies to tighten strongly in 2015 and 2016; price pressure continues to build.

### Florida and U.S. Median Gross Rent (in Current Dollars)

<table>
<thead>
<tr>
<th>Year</th>
<th>United States</th>
<th>Florida</th>
<th>Florida relative to United States</th>
<th>United States</th>
<th>Florida</th>
<th>Florida relative to United States</th>
</tr>
</thead>
<tbody>
<tr>
<td>2005</td>
<td>728</td>
<td>809</td>
<td>111%</td>
<td>803</td>
<td>863</td>
<td>107%</td>
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<tr>
<td>2006</td>
<td>763</td>
<td>872</td>
<td>114%</td>
<td>844</td>
<td>932</td>
<td>110%</td>
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<tr>
<td>2007</td>
<td>789</td>
<td>925</td>
<td>117%</td>
<td>878</td>
<td>991</td>
<td>113%</td>
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<tr>
<td>2008</td>
<td>824</td>
<td>947</td>
<td>115%</td>
<td>919</td>
<td>1,015</td>
<td>110%</td>
</tr>
<tr>
<td>2009</td>
<td>842</td>
<td>952</td>
<td>113%</td>
<td>938</td>
<td>1,024</td>
<td>109%</td>
</tr>
<tr>
<td>2010</td>
<td>855</td>
<td>947</td>
<td>111%</td>
<td>954</td>
<td>1,017</td>
<td>107%</td>
</tr>
<tr>
<td>2011</td>
<td>871</td>
<td>949</td>
<td>109%</td>
<td>973</td>
<td>1,027</td>
<td>106%</td>
</tr>
<tr>
<td>2012</td>
<td>884</td>
<td>954</td>
<td>108%</td>
<td>990</td>
<td>1,037</td>
<td>105%</td>
</tr>
<tr>
<td>2013</td>
<td>905</td>
<td>972</td>
<td>107%</td>
<td>1,016</td>
<td>1,050</td>
<td>103%</td>
</tr>
<tr>
<td>2014</td>
<td>934</td>
<td>1,003</td>
<td>107%</td>
<td>1,047</td>
<td>1,087</td>
<td>104%</td>
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<td>2015</td>
<td>959</td>
<td>1,046</td>
<td>109%</td>
<td>1,077</td>
<td>1,129</td>
<td>105%</td>
</tr>
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</table>

Nationally, the sentiment reading for February 2017 (96.3) dropped slightly from January (98.5) which was at its highest level since January 2004 (103.8). The reading was still well above the index average since inception (85.5).
Economy Recovering

Florida growth rates are generally returning to more typical levels and continue to show progress. The drags—particularly construction—are more persistent than past events, but the strength in tourism is largely compensating for this. In the various forecasts, normalcy has been largely achieved by the end of FY 2016-17. Overall...

- The recovery in the national economy is near completion on all fronts. While most areas of commercial and consumer credit have significantly strengthened – residential credit for home purchases still remains somewhat difficult for consumers to access with a weighted average credit score of 720 and a LTV of 79 percent on all closed loans in February. Two-thirds of all home purchase lending in fourth quarter of 2016 had credit scores that were 740 or above. Student loans and recently undertaken auto debts appear to be affecting the ability to qualify for residential credit.

- By the close of the 2015-16 fiscal year, most measures of the Florida economy had returned to or surpassed their prior peaks.
  - All personal income metrics, about half of the employment sectors and all of the tourism counts had exceeded their prior peaks.
  - Still other measures were posting solid year-over-year improvements, even if they were not yet back to peak performance levels.
  - In the current forecast, none of the key construction metrics show a return to peak levels until 2019-20 when private nonresidential construction expenditures pass their prior peak.
Upside Risks...

Construction...
- The “shadow inventory” of homes that are in foreclosure or carry delinquent or defaulted mortgages may contain a significant number of “ghost” homes that are distressed beyond realistic use, in that they have not been physically maintained or are located in distressed pockets that will not come back in a reasonable timeframe. This means that the supply has become two-tiered – viable homes and seriously distressed homes.
- To the extent that the number of viable homes is limited, new construction may come back quicker than expected.

More Buyers...
- In 2015, the first wave of homeowners affected by foreclosures and short sales went past the seven-year window generally needed to repair credit.
- While there is no evidence yet, atypical household formation will ultimately unwind—driving up the demand for housing.
The most recent sales tax forecast relies heavily on strong tourism growth. It makes no adjustments for Zika-related impacts and assumes no other events that have significant repercussions affecting tourism occur during the forecast window.

- Currently, tourism-related revenue losses pose the greatest potential risk to the economic outlook.
- Previous economic studies of disease outbreaks and natural or manmade disasters have shown that tourism demand is very sensitive to such events.

The Legislative Office of Economic and Demographic Research has updated and refined an empirical analysis of the various sources of the state’s sales tax collections. In FY 2015-16, sales tax collections provided $22.0 billion dollars or 76.4% Florida’s total General Revenue collections. Of this amount, an estimated 13.0% (nearly $2.86 billion) was attributable to purchases made by tourists.
In FY 2014-15, General Revenue collections surpassed the prior peak in 2005-06 for the first time since then. After slowing in FY 2015-16, growth is expected to pick up during the 2016-17 through 2019-20 time period as the construction industry recovers, and then shift down to long-run growth of 3.5%.

Since the Long-Range Financial Outlook was adopted in September 2016, two Revenue Estimating Conferences have met and added money to the relevant forecast years. However, the largest amounts have been added to the current year, causing most of the effect to be one-time or nonrecurring. This has limited impact on the projections used in the outer years of the Long-Range Financial Outlook.
The change over the same month in the prior year was consistently negative in the national S&P Retail Select Industry Index from November 2015 to November 2016. For the period running from December through February, it moved back into positive territory prior to turning negative again in early March.

Throughout the 2015-16 fiscal year and continuing through January of FY 2016-17, Florida’s taxable sales remained positive for the same month over the prior year, even though they exhibited an overall pattern similar to the national Index. The Florida monthly fluctuations were much greater than those seen in FY 2013-14 and FY 2014-15.