

**Revenue Estimating Conference**  
**Article V Fees & Transfers**  
**Executive Summary**  
**February 11, 2025**

During the six-month period since the July 2024 conference, revenue collections for Article V Fees and Transfers essentially met expectations, with both the percentage gain (0.1%) and the dollar amount (\$0.4 million) falling on the positive side of the ledger. Excluding foreclosure-related fees, collections from county courts were a combined \$10.7 million above estimate; collections from circuit courts were \$3.2 million above estimate; and collections from traffic courts were \$0.1 above estimate. The miscellaneous collections under the Other umbrella were essentially on estimate. Conversely, the revenues available to the Clerks fell below expectations by -\$9.3 million, and the separately treated Foreclosure Filings underperformed by -\$4.2 million.

After the current year, the overall forecast for Article V Fees and Transfers was revised upward relative to the prior forecast, with actual performance through January forming the basis for discrete adjustments. As a result, the forecast did not change for four revenue categories: Family Court Base Fees; Family Court Marriage Dissolution; Appeals; and Counterclaims. Seven categories were increased each year of the forecast period: County Court Claims above \$2500 and below \$15,000; County Court Claims above \$15,000; County Court Foreclosure; Traffic Court Violations/Red Light Ticket/Unlawful Speed; Circuit Court Base Fees; Circuit Court Additional Fees; and 10% of Fines to the Clerks of Court. In contrast, the County Court Removal of Tenant Action; County Court Additional Fees; Traffic Court Allocated Civil Penalties; Circuit Court Probate; Circuit Court Foreclosure Base Fee; Circuit Court Foreclosure Variable Fee, Other Revenue to the Clerks; and Chapter 2008-111 Fees for the Clerks were decreased throughout their forecasts. For the remaining Mediation/Marriage License/Other category, there was no change to the estimate for the first fiscal year and then slight decreases thereafter.

At its July 2024 meeting, the Conference reshaped the foreclosure forecast to consider new information on the large percentage of seriously delinquent mortgaged homes that are still protected from foreclosure, whether through forbearance, loss mitigation or bankruptcy. These protections have been suppressing the initiation of foreclosure actions since the early months of the decade, although they are now beginning to lift. Since then, two hurricanes (Helene and Milton) have hit Florida—meaning that the actuals through January have been impacted by both court office closings and the various private and public mortgage assistance programs available to homeowners who were in those hurricane paths. As a result, the Conference reduced the estimate for foreclosure filings in FY 2024-25 by -8,083 filings. Decreasing reductions continue for the next two fiscal years before a return to the prior estimate occurs in FY 2027-28 and each year thereafter. The annual changes to filings are shown below:

Foreclosure Filings	July 2024 REC	February 2025 REC	Forecast Diff
<b>2024-25</b>	38,926	30,843	-8,083
<b>2025-26</b>	40,570	39,119	-1,452
<b>2026-27</b>	41,276	39,548	-1,728
<b>2027-28</b>	41,657	41,657	--
<b>2028-29</b>	41,840	41,840	--
<b>2029-30</b>	42,023	42,023	--

The Conference also discussed several issues involving the clerks of court. Most importantly, state law (s. 28.37(4)(b), F.S.) requires that not less than 50% of the cumulative excess of all fines, fees and charges be transferred to General Revenue no later than February 1<sup>st</sup> of each year. Based on the new forecast, the forecasted amount of these funds is \$10.2 million for February 1, 2025, and \$1.6 million for February 1, 2026.

Cumulatively, the new forecast for Article V is lower than the prior forecast in FY 2024-25 and then higher in all subsequent years. The impact on specific funds, however, varies in magnitude and direction. For the major funds, the new forecast results in the following near-term changes:

- Direct receipts into the General Revenue Fund were decreased by -\$8.6 million in FY 2024-25 and by -\$6.0 million in FY 2025-26. In addition to the direct receipts, the prior forecast projected a transfer of \$17.8 in FY 2024-25 and no transfer in FY 2025-26, while the new forecast includes a lower transfer of \$10.2 million in FY 2024-25 and a transfer of \$1.6 million in FY 2025-26. Combining the two sources of revenue, the net changes relative to the prior forecast were decreases of -\$16.2 million for FY 2024-25 and -\$4.4 million in FY 2025-26.
- The State Courts Revenue Trust Fund was increased by \$4.1 million in FY 2024-25 and by \$5.5 million in FY 2025-26.
- The Clerks' Fine and Forfeiture Funds was increased by \$2.3 million in FY 2024-25 and by \$6.2 million in FY 2025-26.

**ARTICLE V REVENUE ESTIMATING CONFERENCE**  
**02/11/2025**

**Funds:**

1. **GR** – General Revenue
2. **COCTF** – Clerks of the Court Trust Fund
3. **SCRTF** – State Courts Revenue Trust Fund
4. **F&FF** – Fine and Forfeiture Funds (Clerks-Local)

**Other Funds**

1. **DFSATF** – Department of Financial Services Administrative Trust Fund
2. **CETF** – Court Education Trust Fund
3. **PDRTF** – Public Defenders Revenue Trust Fund
4. **SARTF** – State Attorneys Revenue Trust Fund
5. **BSCITF** – Brain and Spinal Cord Injury Trust Fund
6. **ACCTF** – Additional Court Costs Trust Fund
7. **EMSTF** – Emergency Medical Services Trust Fund
8. **DVTF** – Domestic Violence Trust Fund
9. **DHTF** – Displaced Homemaker Trust Fund
10. **CWTF** – Child Welfare Trust Fund
11. **GDTFDVR** – Grants and Donations Trust Fund of the Division of Vocational Rehabilitation
12. **ICDTF** – Indigent Criminal Defense Trust Fund







## Ch. 2008-111 Forecast Detail

(\$ in millions)

	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23	2023-24	2024-25	2025-26	2026-27	2027-28	2028-29	2029-30
<b>Ch. 2008-111 Fees Grand Total</b>													
OLD	58.1	61.2	56.4	53.0	58.1	61.1	52.0	25.7	26.2	26.5	26.7	26.9	27.1
EDR	58.1	61.2	56.4	53.0	58.1	61.1	52.0	21.3	21.5	21.6	21.8	21.9	22.1
EOG	58.1	61.2	56.4	53.0	58.1	61.1	52.0	0.0	0.0	0.0	0.0	0.0	0.0
CCOC	58.1	61.2	56.4	53.0	58.1	61.1	52.0	21.3	21.5	21.6	21.8	21.9	22.1
NEW	58.1	61.2	56.4	53.0	58.1	61.1	52.0	21.3	21.5	21.6	21.8	21.9	22.1
<b>Retained By Counties</b>													
OLD	2.5	4.4	0.3	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
EDR	2.5	4.4	0.3	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
EOG	2.5	4.4	0.3	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
CCOC	2.5	4.4	0.3	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
NEW	2.5	4.4	0.3	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
<b>Ch. 2008-111 Fees Distributed to GR</b>													
OLD	55.7	56.8	56.1	53.0	58.1	61.1	52.0	25.7	26.2	26.5	26.7	26.9	27.1
EDR	55.7	56.8	56.1	53.0	58.1	61.1	52.0	21.3	21.5	21.6	21.8	21.9	22.1
EOG	55.7	56.8	56.1	53.0	58.1	61.1	52.0	0.0	0.0	0.0	0.0	0.0	0.0
CCOC	55.7	56.8	56.1	53.0	58.1	61.1	52.0	21.3	21.5	21.6	21.8	21.9	22.1
NEW	55.7	56.8	56.1	53.0	58.1	61.1	52.0	21.3	21.5	21.6	21.8	21.9	22.1
<b>Adjusted Transfer Amount</b>													
OLD	3.9	3.7	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
EDR	3.9	3.7	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
EOG	3.9	3.7	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
CCOC	3.9	3.7	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
NEW	3.9	3.7	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

**CLERKS TO GR TRANSFER CALCULATION**

**FY 2024-25 FORECAST**

Effective LFY 2023-24 Budget	\$	458.5
LFY 2023-24 Estimate	\$	478.9
Cumulative Excess	\$	20.4
Net for SFY 2024-25 Transfer	\$	10.2

**FY 2025-26 EDR FORECAST**

Effective LFY 2024-25 Budget	\$	494.1
LFY 2024-25 Estimate	\$	498.2
Cumulative Excess	\$	4.1
Net for SFY 2025-26 Transfer	\$	2.0

**FY 2025-26 CCOC FORECAST**

Effective LFY 2024-25 Budget	\$	494.1
LFY 2024-25 Estimate	\$	498.5
Cumulative Excess	\$	4.4
Net for SFY 2025-26 Transfer	\$	2.2

**FY 2025-26 ADOPTED FORECAST**

Effective LFY 2024-25 Budget	\$	494.1
LFY 2024-25 Estimate	\$	497.3
Cumulative Excess	\$	3.2
Net for SFY 2025-26 Transfer	\$	1.6

## ARTICLE V FEES AND TRANSFERS

*(\$ millions)*

Fiscal Year	Estimate	Direct GR Receipts	Transfer to GR	Total General Revenue
2024-25	OLD EDR EOG DEPT NEW	59.4 50.8 0.0 #N/A 50.8	17.8 10.2 0.0 10.2 10.2	77.2 61.0 0.0 #N/A 61.0
2025-26	OLD EDR EOG DEPT NEW	61.1 54.3 0.0 #N/A 55.1	0.0 2.0 0.0 2.2 1.6	61.1 56.4 0.0 #N/A 56.7
2026-27	OLD EDR EOG DEPT NEW	62.0 54.9 0.0 #N/A 55.8	0.0 0.0 0.0 0.0 0.0	62.0 54.9 0.0 #N/A 55.8
2027-28	OLD EDR EOG DEPT NEW	62.6 55.9 0.0 #N/A 57.2	0.0 0.0 0.0 0.0 0.0	62.6 55.9 0.0 #N/A 57.2
2028-29	OLD EDR EOG DEPT NEW	63.0 56.9 0.0 #N/A 57.6	0.0 0.0 0.0 0.0 0.0	63.0 56.9 0.0 #N/A 57.6
2029-30	OLD EDR EOG DEPT NEW	63.4 58.0 0.0 #N/A 58.0	0.0 0.0 0.0 0.0 0.0	63.4 58.0 0.0 #N/A 58.0

Notes:

Pursuant to s. 28.37(4) F.S., not less than 50% the cumulative excess of all fines, fees and charges is to be transferred to General Revenue no later than February 1, 2022 and each year thereafter. The forecasted amount of these funds is \$10.2 million for February 1, 2025 and \$1.6 million for February 1, 2026.

## Crosswalk of Data Set History to State Accounts History

**GR**

Fiscal Year	Data Set	Timing Adjustments	Other Adjustments	State Accounts
2019-20	95.8	(0.5)	9.3	104.6
2020-21	77.4	(0.2)	0.0	77.2
2021-22	89.0	(0.3)	12.2	100.9
2022-23	97.4	0.3	2.7	100.4
2023-24	83.3	(0.3)	14.2	97.2

**SCRTF**

Fiscal Year	Data Set	Timing Adjustments	Other Adjustments	State Accounts
2019-20	78.4	(0.1)	0.0	78.3
2020-21	81.0	(0.4)	0.0	80.6
2021-22	80.4	(0.4)	0.0	80.1
2022-23	98.9	(0.5)	0.0	98.4
2023-24	84.9	(0.4)	0.0	84.5

**Other Trust Funds**

Fiscal Year	Data Set	Timing Adjustments	Other Adjustments	State Accounts
2019-20	28.6	(0.7)	0.0	27.9
2020-21	28.6	(0.8)	0.0	27.8
2021-22	31.0	(0.8)	0.0	30.1
2022-23	33.1	(1.4)	0.0	31.6
2023-24	33.3	(1.5)	0.0	31.8

Notes:

Pursuant to s. 28.37(3)(b)1., F.S. at that time, the cumulative excess of all fines, fees and charges in excess of \$10 million was to be transferred into General Revenue no later than February 1, 2020. The transfer amount pursuant to this section in FY 2019-20 was \$5.6 million. Added to this amount is \$3.7 million from 2008-111 fees which were retained by Hillsborough, Lee and Santa Rosa Counties.

Pursuant to s. 28.37(4)(b) F.S., not less than 50% the cumulative excess of all fines, fees and charges is to be transferred into General Revenue no later than February 1, 2022 and each year thereafter. The transfer for FY 2021-22 pursuant to this section was \$12.2 million. The transfer for FY 2022-23 pursuant to this section was \$2.7 million. The transfer for FY 2023-24 pursuant to this section was \$14.2 million.





**Article V REC**

02/11/2025

**Local Government Fines/Fees/Charges Schedule for Clerks**  
**(Millions)**

	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	TOTAL
<b>SFY24/25</b>	43.8	41.2	42.3	40.9	42.3	36.5	38.0	39.3	38.9	47.9	42.5	41.5	<b>495.0</b>
<b>SFY25/26</b>	44.6	42.0	43.1	41.6	43.0	37.1	38.7	40.0	39.6	48.8	43.3	42.2	<b>504.0</b>
<b>SFY26/27</b>	45.0	42.4	43.5	42.1	43.5	37.5	39.1	40.5	40.0	49.3	43.7	42.7	<b>509.4</b>
<b>SFY27/28</b>	45.6	42.9	44.1	42.6	44.0	38.0	39.5	40.9	40.5	49.9	44.2	43.2	<b>515.3</b>
<b>SFY28/29</b>	46.0	43.3	44.5	43.0	44.4	38.3	39.9	41.3	40.9	50.4	44.7	43.6	<b>520.4</b>
<b>SFY29/30</b>	46.5	43.7	44.9	43.4	44.9	38.7	40.3	41.7	41.3	50.8	45.1	44.0	<b>525.4</b>

	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	TOTAL
<b>LFY 24/25</b>	40.9	42.3	36.5	38.0	39.3	38.9	47.9	42.5	41.5	44.6	42.0	43.1	<b>497.3</b>
<b>LFY 25/26</b>	41.6	43.0	37.1	38.7	40.0	39.6	48.8	43.3	42.2	45.0	42.4	43.5	<b>505.4</b>
<b>LFY 26/27</b>	42.1	43.5	37.5	39.1	40.5	40.0	49.3	43.7	42.7	45.6	42.9	44.1	<b>510.9</b>
<b>LFY 27/28</b>	42.6	44.0	38.0	39.5	40.9	40.5	49.9	44.2	43.2	46.0	43.3	44.5	<b>516.6</b>
<b>LFY 28/29</b>	43.0	44.4	38.3	39.9	41.3	40.9	50.4	44.7	43.6	46.5	43.7	44.9	<b>521.7</b>
<b>LFY 29/30</b>	43.4	44.9	38.7	40.3	41.7	41.3	50.8	45.1	44.0	46.5	43.7	44.9	<b>525.4</b>

