

**Social Services Estimating Conference
Florida Kidcare Program
November 20, 2025 and December 9, 2025
Executive Summary**

The Social Services Estimating Conference convened on November 20, 2025 and December 9, 2025, to adopt caseload and expenditure forecasts for the Kidcare Program through June 2031. Because of overlap within the Medikids program component, the package is traditionally held open to address the adopted rate increases from the Medicaid conference before it is finalized.

To update the expenditure forecast for the period covering FY 2026-27 to FY 2030-31, the Conference considered variables discrete to each component of the Kidcare Program. Among other things, the Conference adopted the revised trend assumptions for Healthy Kids' full-pay medical premiums offered by Milliman (25% to 20% per year) but changed the funding mix to largely retain the state funding commitment at the level assumed by the conference held on July 24, 2025. In doing this, changes in relative caseload shares between the subsidized and full pay populations were funded as they were at the July conference but cross-subsidization of the premium increase that arose solely from the trend revision was disallowed. This adjustment to the funding methodology has the effect of increasing the premiums paid by full-pay families but attempts to adhere to the latest expression of legislative intent. This increase may negatively impact full-pay enrollment beginning as early as FY 2026-27. Because future state and private sector alternatives to the full-pay program are currently in flux, likely behavioral responses to the premium increases are unclear. At this time, the Conference has made no specific caseload or expenditure adjustments to address this issue.

Overall, the annual caseload estimates for the entire Kidcare Program are lower than those adopted at the conference held in July by 4,814 to 22,278 cases per year. The net decrease in the forecast results from lower projected enrollment for both the Healthy Kids (lower by 3,886 to 19,446 cases per year) and Medikids (lower by 923 to 2,837 cases per year) programs. Children's Medical Services and Behavioral Health remain virtually unchanged.

The adopted forecast continues to exclude the effects of HB 121 (Ch. 2023-277, Laws of Florida). This law raised the Federal Poverty Level (FPL) threshold for subsidized recipients from 210% to 300%. While the expansion contemplated by the statutory change has been granted preliminary federal approval, it is contingent upon implementation of a federal requirement for 12 months of continuous coverage in the Children's Health Insurance Program (CHIP). This requirement would essentially prohibit disenrollment for nonpayment of premiums during the 12-month continuous eligibility period, a practice that is still in place. The state has challenged the federal requirement, and the litigation is still ongoing.

For FY 2025-26, a General Revenue surplus of \$10.8 million is expected relative to the current year's appropriation, and for FY 2026-27, a General Revenue shortfall of \$44.4 million is expected relative to the recurring portion of the current year's appropriation. Both numbers have improved relative to the prior forecast. In subsequent years, the need for additional General Revenue rises from \$81.5 million in FY 2027-28 to \$168.1 million in FY 2030-31. The new expenditure forecast was shaped by competing pressures from lower underlying caseload projections (downward) and rapidly rising medical costs (upward).

The first table that follows provides the new caseload projections for the current and upcoming fiscal years. The second table provides the final expenditure forecast through FY 2030-31.

KIDCARE AVERAGE MONTHLY ENROLLMENT PROJECTIONS

FLORIDA HEALTHY KIDS*	FY25-26	FY26-27	FY27-28	FY28-29	FY29-30	FY30-31
July 2025 SSEC	162,361	169,089	175,607	182,299	189,074	195,961
December 2025 SSEC	158,475	161,091	164,849	168,695	172,570	176,515
Change	(3,886)	(7,998)	(10,758)	(13,604)	(16,504)	(19,446)
MEDIKIDS**	FY25-26	FY26-27	FY27-28	FY28-29	FY29-30	FY30-31
July 2025 SSEC	24,230	25,511	26,309	27,037	27,764	28,492
December 2025 SSEC	23,307	23,843	24,352	24,784	25,216	25,655
Change	(923)	(1,668)	(1,957)	(2,253)	(2,548)	(2,837)
CHILDREN'S MEDICAL SERVICES	FY25-26	FY26-27	FY27-28	FY28-29	FY29-30	FY30-31
July 2025 SSEC	14,746	15,730	16,303	16,771	17,238	17,712
December 2025 SSEC	14,746	15,739	16,312	16,780	17,247	17,721
Change	0	9	9	9	9	9
BEHAVIORAL HEALTH	FY25-26	FY26-27	FY27-28	FY28-29	FY29-30	FY30-31
July 2025 SSEC	294	314	326	335	344	354
December 2025 SSEC	289	311	322	331	340	350
Change	(5)	(3)	(4)	(4)	(4)	(4)
TOTALS	FY25-26	FY26-27	FY27-28	FY28-29	FY29-30	FY30-31
July 2025 SSEC	201,632	210,644	218,546	226,441	234,420	242,519
December 2025 SSEC	196,818	200,984	205,835	210,590	215,373	220,241
Change	(4,814)	(9,660)	(12,711)	(15,851)	(19,047)	(22,278)

*Averages include Healthy Kids Full Pay enrollment

**Averages include Medicaid Full Pay enrollment

KIDCARE PROJECTED EXPENDITURES

	FISCAL YEAR	FY 2025-26 Recurring Appropriations	Projected Expenditures	Surplus/(Deficit)
FY 25-26	General Revenue	\$270,442,135	\$259,610,559	\$10,831,576
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
	Grants & Donations Trust Fund (State)	\$19,887,836	\$19,235,330	\$652,506
	Medical Care Trust Fund (Federal)	\$632,414,691	\$607,086,818	\$25,327,873
	Total	\$922,744,662	\$885,932,707	\$36,811,954
FY 26-27	General Revenue	\$270,442,135	\$314,865,020	(\$44,422,885)
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
	Grants & Donations Trust Fund (State)	\$19,887,836	\$20,499,263	(\$611,427)
	Medical Care Trust Fund (Federal)	\$632,414,691	\$703,942,597	(\$71,527,906)
	Total	\$922,744,662	\$1,039,306,880	(\$116,562,218)
FY 27-28	General Revenue	\$270,442,135	\$351,944,008	(\$81,501,873)
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
	Grants & Donations Trust Fund (State)	\$19,887,836	\$21,270,092	(\$1,382,256)
	Medical Care Trust Fund (Federal)	\$632,414,691	\$773,247,549	(\$140,832,858)
	Total	\$922,744,662	\$1,146,461,649	(\$223,716,987)
FY 28-29	General Revenue	\$270,442,135	\$380,365,802	(\$109,923,667)
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
	Grants & Donations Trust Fund (State)	\$19,887,836	\$21,796,431	(\$1,908,595)
	Medical Care Trust Fund (Federal)	\$632,414,691	\$846,767,386	(\$214,352,695)
	Total	\$922,744,662	\$1,248,929,618	(\$326,184,957)
FY 29-30	General Revenue	\$270,442,135	\$408,534,197	(\$138,092,062)
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
	Grants & Donations Trust Fund (State)	\$19,887,836	\$22,322,889	(\$2,435,053)
	Medical Care Trust Fund (Federal)	\$632,414,691	\$929,751,851	(\$297,337,160)
	Total	\$922,744,662	\$1,360,608,937	(\$437,864,275)
FY 30-31	General Revenue	\$270,442,135	\$438,494,537	(\$168,052,402)
	Tobacco Settlement Trust Fund (State)	\$0	\$0	\$0
	Grants & Donations Trust Fund (State)	\$19,887,836	\$22,850,782	(\$2,962,946)
	Medical Care Trust Fund (Federal)	\$632,414,691	\$1,021,368,852	(\$388,954,161)
	Total	\$922,744,662	\$1,482,714,171	(\$559,969,509)