Revenue Source: Ad Valorem

Issue: Assessment Limitations for Improvements Related to Flood Damage Mitigation

Bill Number(s): SJR 174/HJR 1039

X Entire Bill☐ Partial Bill:

Sponsor(s): Senator DiCeglie; Representatives Berfield and Anderson

Month/Year Impact Begins: January 1st, 2027

Date(s) Conference Reviewed: March 7th, 2025; March 17th, 2025

Section 1: Narrative

a. **Current Law**: Section 4, Article VII of the Florida Constitution outlines the procedures for property assessment for ad valorem taxation purposes. At present there is no procedure outlining assessment regulations for property with preventative or consequential additions from calamities.

b. Proposed Change: Amends Section 4 of Article VII and creates a new section in Article XII of the State Constitution to prohibit ad valorem taxation on the changes or improvements made to homestead property in the case of prevention or mitigation of damage from calamities.

Section 2: Description of Data and Sources

FEMA NFIP 2024 Florida Policies by County
FEMA NFIP 2024 Florida Policies by Flood Zone
2024 Final NAL Real Property Tax Roll
Aggregate Millage based on Proposed Millages from Each Taxing Authority Provided in December 2024
Results of the Ad Valorem Estimating Conference, July 31, 2024

Section 3: Methodology (Include Assumptions and Attach Details)

FEMA's National Flood Insurance Program is a federal program enabling property owners in participating communities to purchase flood insurance as protection against flood losses while requiring state and local governments to enforce floodplain management ordinances that aim to reduce flood damage. Since law prohibits federally regulated insurance agencies from covering properties on floodplains (Special Flood Hazard Areas, or SFHAs) without flood insurance coverage, the Florida NFIP policy counts were used as a reasonable proxy for the number of parcels situated in flood zones. Data regarding private insurers is limited and assumed to consist of a small portion of the market.

Currently there are 1.79 million NFIP policies in Florida, out of which 1.2 million (69.6%) are in SFHAs. The 2024 NAL property roll was used to calculate the share of single-family, mobile, condominiums, and small-multi family homestead properties at the county level in order to estimate the share of flood insurance policies among these residential property types. Counties were classified as coastal or inland, and it was assumed that 1.5% and 0.25% of coastal and inland parcels would choose to elevate their homesteads under this language.

The average square feet of each residential property type was acquired through discussion with Property Appraisers who reported that the most common value for these elevation additions in single and multi-family homes were \$15, \$30, \$60 per square foot—the most common was \$30/ft²—and were used to develop the high, middle, and low taxable values. Condos were assumed to have an additional value of \$45 per square foot. Furthermore, the Conference previously assumed that the mobile home participation rate would be 0% and thus the impact reflects the same.

Assuming that each year, an additional 1.5% of homestead property owners would choose to elevate their property, four cohorts were created for each year to capture the differential. The taxable value of the elevations for each property type were multiplied by the number of estimated participants in the cohort as well as the aggregate millage rates to arrive at the 2027 impact. For the subsequent years, the taxable value from the elevations of the additional participants was added to the prior year's impact increased by the Save our Homes growth rates from the 2025 Ad Valorem Estimating Conference.

This bill language is similar to <u>HB1379</u> presented in front of the Conference during the 2021 Legislative Session. Similar methodology was adopted and updated for accuracy and to include the most recent property roll.

This joint resolution goes into effect January 1, 2027, and is not self-executing; thus the impact is \$0.

Revenue Source: Ad Valorem

Issue: Assessment Limitations for Improvements Related to Flood Damage Mitigation

Bill Number(s): SJR 174/HJR 1039

Section 4: Proposed Revenue Impact

	Н	igh	Mic	ddle	Low		
	Cash	Recurring	Cash Recurrin		Cash	Recurring	
2025-26	\$0	\$0	\$0	\$0	\$0	\$0	
2026-27	\$0	\$0	\$0	\$0	\$0	\$0	
2027-28	\$0	\$0	\$0	\$0	\$0	\$0	
2028-29	\$0	\$0	\$0	\$0	\$0	\$0	
2029-30	\$0 \$0		\$0	\$0	\$0	\$0	

Revenue Distribution: Ad Valorem

Section 5: Consensus Estimate (Adopted: 03/17/2025) The Conference adopted a zero impact since this is a joint resolution proposing an amendment to be submitted to the voters which is not self-executing.

	G	GR	Tr	ust	Local	Other	To	tal
	Cash	Recurring	Cash	Recurring	Cash	Recurring	Cash	Recurring
2025-26	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
2026-27	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
2027-28	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
2028-29	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
2029-30	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Revenue Source: Ad Valorem

Issue: Modify Long Term Low Income 15+ Exemption

Bill Number(s): HB 923

Entire Bill

Partial Bill: Section 1 (Lines 96-116, 173-197, 502-505)

Sponsor(s): Representative Lopez

Month/Year Impact Begins: January 1st, 2026

Date(s) Conference Reviewed: March 7th, 2025; March 17th, 2025

Section 1: Narrative

a. Current Law: 196.1978(2) provides a property tax exemption for certain affordable housing properties subject to an agreement with the Florida Housing Finance Corporation and more than 70 affordable units after 15 years of operation.

b. Proposed Change: 196.1978(2) becomes 196.1978(3) and is modified to allow for the agreement to be with a local housing finance authority and changes the minimum qualification from 71 affordable units to 1 affordable unit.

Section 2: Description of Data and Sources

2024 Final NAL Real Property Tax Roll

Aggregate Millage based on Proposed Millages from Each Taxing Authority Provided in December 2024 Results of the Ad Valorem Estimating Conference, July 31, 2024

Section 3: Methodology (Include Assumptions and Attach Details)

This exemption is combined with the exemptions in 196.196 and 196.1978(1)(a) as exemption 15 in the NAL roll. Currently there are 4,124 use code 3 properties receiving a total exemption of \$9.0 billion in exemption 15. It is assumed that 33 percent is for the exemption analyzed herein. In short, the low looks at the share of assessed value exempted and participation among potential current parcels and applies those shares to the newly eligible parcels. The Middle considers an exemption per parcel approach, looks at the exemption per parcel of the existing exemption, estimates the potential newly eligible parcels, and provides them a share of that exemption per parcel. The high takes the whole of multifamily and shares it down for exemption and participation.

Low Methodology

On average, the exemption is assumed to reduce the taxable value of properties receiving it by approximately 86-94% of their assessed value (B7-C7). Of parcels identified as having 71 or more residential units that were built more than 15 years ago, approximately 4% receive this exemption. The total school assessed value of properties not receiving this exemption that were built more than 15 years ago is \$88.8 billion, and \$72.8 billion for non-school. Applying the 4% participation rate and 86-94% exemption rate, then growing by the Non-Homestead Residential Taxable Value growth rate from the ad valorem conference produces the low estimate.

Middle Methodology

The middle considers the amount currently exempt and looks at the breakdown within the roll of properties with 71+ and 1+ units. Because properties with less units will have a lower value, a share down of 25 percent is applied (B25). The share-up derived from that ratio is applied to the shared- down total current exemption. The estimated newly eligible exemptions are grown using the non-homestead residential taxable value from the latest ad valorem conference. The middle assumes that 5 percent of the pool will become eligible with agreements with local finance authorities.

High Methodology

The high methodology begins by looking at all multifamily housing as use codes 3 or 8. Of these, 161,960 parcels were built more than 15 years ago and do not currently receive exemption 15. It is assumed that the average exemption is 94.1 percent of the remaining just value and that 50 percent of the properties will participate by offering affordable housing.

The bill first impacts the 2026 tax roll.

Revenue Source: Ad Valorem

Issue: Modify Long Term Low Income 15+ Exemption

Bill Number(s): HB 923

Section 4: Proposed Revenue Impact

	Hi	gh	Mi	ddle	Low		
	Cash	Recurring	Cash Recurring		Cash	Recurring	
2025-26	\$0	\$(1,568.3 M)	\$0	\$(846.2 M)	\$0	\$(65.9 M)	
2026-27	\$(1,339.3 M)	\$(1,568.3 M)	\$(722.6 M)	\$(846.2 M)	\$(56.3 M)	\$(65.9 M)	
2027-28	\$(1,415.4 M)	\$(1,568.3 M)	\$(763.7 M)	\$(846.2 M)	\$(59.5 M)	\$(65.9 M)	
2028-29	\$(1,490.8 M) \$(1,568.3 M)		\$(804.3 M)	\$(846.2 M)	\$(62.7 M)	\$(65.9 M)	
2029-30	\$(1,568.3 M)	\$(1,568.3 M)	\$(846.2 M)	\$(846.2 M)	\$(65.9 M)	\$(65.9 M)	

Revenue Distribution: Ad Valorem

Section 5: Consensus Estimate (Adopted: 03/17/2025) The Conference adopted a modified low that increased the participation ratio.

	G	GR	Tr	ust	Local	/Other	Total		
	Cash	Recurring	Cash	Recurring	Cash	Recurring	Cash	Recurring	
2025-26	0.0	0.0	0.0	0.0	0.0	(132.0)	0.0	(132.0)	
2026-27	0.0	0.0	0.0	0.0	(112.8)	(132.0)	(112.8)	(132.0)	
2027-28	0.0	0.0	0.0	0.0	(119.2)	(132.0)	(119.2)	(132.0)	
2028-29	0.0	0.0	0.0	0.0	(125.5)	(132.0)	(125.5)	(132.0)	
2029-30	0.0	0.0	0.0	0.0	(132.0)	(132.0)	(132.0)	(132.0)	

	Scho	ool	Non-S	School	Total Local/Other		
	Cash Recurring		Cash Recurring		Cash	Recurring	
2025-26	0.0	(51.0)	0.0	(81.0)	0.0	(132.0)	
2026-27	(43.6)	(51.0)	(69.2)	(81.0)	(112.8)	(132.0)	
2027-28	(46.1)	(51.0)	(73.1)	(81.0)	(119.2)	(132.0)	
2028-29	(48.5)	(51.0)	(77.0)	(81.0)	(125.5)	(132.0)	
2029-30	(51.0)	(51.0)	(81.0)	(81.0)	(132.0)	(132.0)	

	А	В	С	D	E	F	G
1	2025 Statewide Aggregate Millage Ra	tes					
2	School	5.9037					
3	Non-School	10.4586					
4							
5	Low Assumptio	ins					
6	2011/1004111.p.110	School	NonSchool				
_	Assessed Value Descriping EV1E						
7	Assessed Value Receiving EX15	\$ 3,482,380,423					
8	Average EX15 Share Exempt	86.13%	94.07%				
9	AV: >15yo 71+units	\$ 87,217,944,128	\$ 79,799,688,777				
10	Share "eligble" exempt	8.00%	8.00%				
11	AV: >15yo 1+units	\$ 173,325,847,067	\$ 150,223,284,106				
12	AV: No Unit Count, No EX15, >15yo	\$ 6,125,899,925	\$ 5,546,289,305				
13	AV: Additional Properties + No Unit Count, No EX15	\$ 88,751,422,441	\$ 72,781,209,255				
14	Share Up for Local Finance Authorities:	5%	5%				
15	TV Impact	\$ 6,421,397,302	\$ 5,750,947,333				
16							
17	Middle Assumptions						
18	Properties Eligible at 71 units:	3,261					
-							
19	Properties Eligible at 1 units:	161,707					
20	Share Up:	4958.82%					
21	Impact Share of Current:	4858.82%					
22	Ex15 Total Amount 24:	\$ 8,998,547,227	1,403	parcels			
23	Share of EX15 for 15+:	33%					
24	EX15 for 15+:	\$ 2,999,515,742	468	implied parcels			
25	Sharedown Exemption Amount for Smaller Parcels:	25%					
26	New EX15 for 15+:	\$ 749,878,936					
27	Share of Eligible Parcels With EX15	14.3%					
28	New Exemption Amount:	\$ 36,435,240,057	22 723	implied parcels			
29	Share of Newly Eligible Parcels With New EX15	14.0%	22,720	Implica parecto			
30		5.0%					
-	Share Up for Local Finance Authorities:	5.0%					
31							
32		Non-HX Res TV	Growth	Ramp Up	TotGrow	New Exemption - Middle	
33	2024	\$ 1,124,480,813,567				\$ (38,406,977,847)	
34	2025	\$ 1,213,488,496,484	7.9%	0.0%	7.9%	\$ (41,447,061,826)	
35	2026	\$ 1,292,985,396,731	6.6%	0.0%	6.6%	\$ (44,162,302,184)	
_		A					
36	2027	\$ 1,366,475,200,285	5.7%	0.0%	5.7%	\$ (46,672,368,362)	
36 37				0.0%			
37	2028	\$ 1,439,260,987,969	5.3%	0.0%	5.3%	\$ (49,158,388,667)	
37 38	2028 2029	\$ 1,439,260,987,969 \$ 1,514,105,099,010	5.3% 5.2%	0.0% 0.0%	5.3% 5.2%	\$ (49,158,388,667) \$ (51,714,711,621)	
37 38 39	2028 2029	\$ 1,439,260,987,969	5.3%	0.0%	5.3%	\$ (49,158,388,667)	
37 38 39 40	2028 2029 2030	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734	5.3% 5.2%	0.0% 0.0%	5.3% 5.2%	\$ (49,158,388,667) \$ (51,714,711,621)	
37 38 39 40 41	2028 2029	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734	5.3% 5.2% 5.1%	0.0% 0.0%	5.3% 5.2%	\$ (49,158,388,667) \$ (51,714,711,621)	
37 38 39 40 41 42	2028 2029 2030 High Assumptio	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734 ons School	5.3% 5.2% 5.1% NonSchool	0.0% 0.0% 0.0%	5.3% 5.2%	\$ (49,158,388,667) \$ (51,714,711,621)	
37 38 39 40 41 42 43	2028 2029 2030 High Assumptio Total Taxable Value, within >15 year built, no ex15	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734 ons School \$ 166,233,501,913	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551	0.0% 0.0%	5.3% 5.2%	\$ (49,158,388,667) \$ (51,714,711,621)	
37 38 39 40 41 42 43	2028 2029 2030 High Assumptio Total Taxable Value, within >15 year built, no ex15 Share Exempt	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734 ons School \$ 166,233,501,913 94.1%	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1%	0.0% 0.0% 0.0%	5.3% 5.2%	\$ (49,158,388,667) \$ (51,714,711,621)	
37 38 39 40 41 42 43 44 45	2028 2029 2030 High Assumptio Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation)	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734 ons School \$ 166,233,501,913 94.1% 50.0%	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0%	0.0% 0.0% 0.0%	5.3% 5.2%	\$ (49,158,388,667) \$ (51,714,711,621)	
37 38 39 40 41 42 43 44 45 46	2028 2029 2030 High Assumptio Total Taxable Value, within >15 year built, no ex15 Share Exempt	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734 ons School \$ 166,233,501,913 94.1%	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1%	0.0% 0.0% 0.0%	5.3% 5.2%	\$ (49,158,388,667) \$ (51,714,711,621)	
37 38 39 40 41 42 43 44 45	2028 2029 2030 High Assumptio Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation)	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734 ons School \$ 166,233,501,913 94.1% 50.0%	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0%	0.0% 0.0% 0.0%	5.3% 5.2%	\$ (49,158,388,667) \$ (51,714,711,621)	
37 38 39 40 41 42 43 44 45 46	2028 2029 2030 High Assumptio Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation)	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734 ons School \$ 166,233,501,913 94.1% 50.0%	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0%	0.0% 0.0% 0.0%	5.3% 5.2%	\$ (49,158,388,667) \$ (51,714,711,621)	
37 38 39 40 41 42 43 44 45 46	2028 2029 2030 High Assumptio Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation)	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734 ons School \$ 166,233,501,913 94.1% 50.0%	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School	0.0% 0.0% 0.0%	5.3% 5.2% 5.1%	\$ (49,158,388,667) \$ (51,714,711,621)	
37 38 39 40 41 42 43 44 45 46 47	2028 2029 2030 High Assumptio Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation)	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734 ons School \$ 166,233,501,913 94.1% 50.0% \$ 78,186,072,064	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School	0.0% 0.0% 0.0%	5.3% 5.2% 5.1%	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598)	Recurring
37 38 39 40 41 42 43 44 45 46 47 48	2028 2029 2030 High Assumptio Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation)	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734 ons School \$ 166,233,501,913 94.1% \$ 50.0% \$ 78,186,072,064	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h	0.0% 0.0% 0.0% 161,960 Parcels	5.3% 5.2% 5.1%	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598)	
37 38 39 40 41 42 43 44 45 46 47 48 49 50	2028 2029 2030 High Assumption Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734 ons School \$ 166,233,501,913 94.1% \$ 50.0% \$ 78,186,072,064 Hig Cash	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring	0.0% 0.0% 0.0% 161,960 Parcels Mic	5.3% 5.2% 5.1%	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598) Low Cash	
37 38 39 40 41 42 43 44 45 46 47 48 49 50 51	2028 2029 2030 High Assumptic Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact 2025-26 2026-27	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734 ons School \$ 166,233,501,913	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring \$(621.5 M) \$(621.5 M)	0.0% 0.0% 0.0% 0.0% 161,960 Parcels Mic Cash \$0 \$(260.7 M)	5.3% 5.2% 5.1%	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598) Low Cash \$0 \$(43.6 M)	\$(51.0 M) \$(51.0 M)
37 38 39 40 41 42 43 44 45 46 47 48 49 50 51 52 53	2028 2029 2030 High Assumptic Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact 2025-26 2026-27 2027-28	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734 ons School \$ 166,233,501,913	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring \$(621.5 M) \$(621.5 M) \$(621.5 M)	0.0% 0.0% 0.0% 0.0% 161,960 Parcels Mic Cash \$0 \$(260.7 M) \$(275.5 M)	5.3% 5.2% 5.1% ddle Recurring \$(305.3 M) \$(305.3 M) \$(305.3 M)	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598) Low Cash \$0 \$(43.6 M) \$(46.1 M)	\$(51.0 M) \$(51.0 M) \$(51.0 M)
37 38 39 40 41 42 43 44 45 46 47 48 49 50 51 52 53 54	2028 2029 2030 High Assumption Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact 2025-26 2026-27 2027-28 2028-29	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734 ons School \$ 166,233,501,913	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring \$(621.5 M) \$(621.5 M) \$(621.5 M)	0.0% 0.0% 0.0% 0.0% 161,960 Parcets Mic Cash \$0 \$(260.7 M) \$(275.5 M) \$(290.2 M)	5.3% 5.2% 5.1% ddle Recurring \$(305.3 M) \$(305.3 M) \$(305.3 M) \$(305.3 M)	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598) Low Cash \$0 \$(43.6 M) \$(48.5 M)	\$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M)
37 38 39 40 41 42 43 44 45 46 47 48 49 50 51 52 53 54 55	2028 2029 2030 High Assumptic Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact 2025-26 2026-27 2027-28	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734 ons School \$ 166,233,501,913	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring \$(621.5 M) \$(621.5 M) \$(621.5 M)	0.0% 0.0% 0.0% 0.0% 161,960 Parcels Mic Cash \$0 \$(260.7 M) \$(275.5 M)	5.3% 5.2% 5.1% ddle Recurring \$(305.3 M) \$(305.3 M) \$(305.3 M)	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598) Low Cash \$0 \$(43.6 M) \$(46.1 M)	\$(51.0 M) \$(51.0 M) \$(51.0 M)
37 38 39 40 41 42 43 44 45 46 47 48 49 50 51 52 53 54 55 56	2028 2029 2030 High Assumption Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact 2025-26 2026-27 2027-28 2028-29	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734 ons School \$ 166,233,501,913	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M)	0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	5.3% 5.2% 5.1% ddle Recurring \$(305.3 M) \$(305.3 M) \$(305.3 M) \$(305.3 M)	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598) Low Cash \$0 \$(43.6 M) \$(48.5 M)	\$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M)
37 38 39 40 41 42 43 44 45 46 47 48 49 50 51 52 53 54 55 56 57	2028 2029 2030 High Assumption Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact 2025-26 2026-27 2027-28 2028-29	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M)	0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	5.3% 5.2% 5.1% dle Recurring \$(305.3 M) \$(305.3 M) \$(305.3 M) \$(305.3 M)	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598) Low Cash \$0 \$(43.6 M) \$(46.1 M) \$(48.5 M) \$(51.0 M)	\$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M)
37 38 39 40 41 42 43 44 45 46 47 48 49 50 51 52 53 54 55 56 57 58	2028 2029 2030 High Assumption Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact 2025-26 2026-27 2027-28 2028-29	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M)	0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	5.3% 5.2% 5.1% dle Recurring \$(305.3 M) \$(305.3 M) \$(305.3 M) \$(305.3 M)	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598)	\$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M)
37 38 39 40 41 42 43 44 45 46 47 48 49 50 51 52 53 54 55 56 57 58 59	2028 2029 2030 High Assumption Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact 2025-26 2026-27 2027-28 2028-29 2029-30	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) Recurring	0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	5.3% 5.2% 5.1% ddle Recurring \$(305.3 M) \$(305.3 M) \$(305.3 M) \$(305.3 M) \$(305.3 M)	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598)	\$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M)
37 38 39 40 41 42 43 44 45 46 47 48 49 50 51 52 53 54 55 56 57 58 59 60	2028 2029 2030 High Assumption Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact 2025-26 2026-27 2027-28 2028-29 2029-30	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M)	0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	5.3% 5.2% 5.1% ddle Recurring \$(305.3 M) \$(305.3 M) \$(305.3 M) \$(305.3 M) \$(305.3 M)	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598) Low Cash \$0 \$(43.6 M) \$(46.1 M) \$(48.5 M) \$(51.0 M) Low Cash \$0	\$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) Recurring \$(81.0 M)
37 38 39 40 41 42 43 44 45 46 47 48 49 50 51 52 53 54 55 56 57 58 59 60 61	2028 2029 2030 High Assumption Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact 2025-26 2026-27 2027-28 2028-29 2029-30 2025-26 2026-27	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) Recurring	0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	5.3% 5.2% 5.1% ddle Recurring \$(305.3 M) \$(305.3 M) \$(305.3 M) \$(305.3 M) \$(305.3 M)	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598) Low Cash \$0 \$(43.6 M) \$(46.1 M) \$(48.5 M) \$(51.0 M) Low Cash \$0 \$(90,000) \$(69.2 M)	\$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) Recurring \$(81.0 M) \$(81.0 M)
37 38 39 40 41 42 43 44 45 46 47 48 49 50 51 52 53 54 55 56 57 58 59 60	2028 2029 2030 High Assumption Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact 2025-26 2026-27 2027-28 2028-29 2029-30	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M)	0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	5.3% 5.2% 5.1% ddle Recurring \$(305.3 M) \$(305.3 M) \$(305.3 M) \$(305.3 M) \$(305.3 M)	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598) Low Cash \$0 \$(43.6 M) \$(46.1 M) \$(48.5 M) \$(51.0 M) Low Cash \$0	\$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) Recurring \$(81.0 M) \$(81.0 M)
37 38 39 40 41 42 43 44 45 46 47 48 49 50 51 52 53 54 55 56 57 58 59 60 61	2028 2029 2030 High Assumption Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact 2025-26 2026-27 2027-28 2028-29 2029-30 2025-26 2026-27	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(624.8 M) \$(946.8 M)	0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	5.3% 5.2% 5.1% 5.1% dde Recurring \$(305.3 M)	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598) Low Cash \$0 \$(43.6 M) \$(46.1 M) \$(48.5 M) \$(51.0 M) Low Cash \$0 \$(90,000) \$(69.2 M)	\$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) Recurring \$(81.0 M) \$(81.0 M)
37 38 39 40 41 42 43 44 45 46 47 48 49 50 51 52 53 54 55 56 57 58 59 60 61 62	2028 2029 2030 High Assumption Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact 2025-26 2026-27 2027-28 2028-29 2029-30 2025-26 2026-27 2027-28 2025-26 2026-27 2027-28	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(624.8 M) \$(946.8 M) \$(946.8 M)	0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	5.3% 5.2% 5.1% 5.1% 6dle Recurring \$(305.3 M)	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598)	\$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(81.0 M) \$(81.0 M) \$(81.0 M)
37 38 39 40 41 42 43 44 45 46 47 48 49 50 51 52 53 54 55 56 57 58 59 60 61 62 63 64	2028 2029 2030 High Assumptic Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact 2025-26 2026-27 2027-28 2028-29 2029-30 2025-26 2026-27 2027-28 2026-27 2027-28 2028-29	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(624.8 M) \$(946.8 M) \$(946.8 M) \$(946.8 M)	0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	5.3% 5.2% 5.1% 5.1% dde Recurring \$(305.3 M)	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598)	\$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(81.0 M) \$(81.0 M) \$(81.0 M)
37 38 39 40 41 42 43 44 45 46 47 48 49 50 51 52 53 54 55 56 57 58 59 60 61 62 63 64 65	2028 2029 2030 High Assumptic Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact 2025-26 2026-27 2027-28 2028-29 2029-30 2025-26 2026-27 2027-28 2026-27 2027-28 2028-29	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(624.8 M) \$(946.8 M) \$(946.8 M) \$(946.8 M)	0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	5.3% 5.2% 5.1% 5.1% dde Recurring \$(305.3 M)	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598)	\$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(81.0 M) \$(81.0 M) \$(81.0 M) \$(81.0 M)
37 38 39 40 41 42 43 44 45 46 47 48 49 50 51 52 53 54 55 56 57 58 59 60 61 62 63 64 65 66 66	2028 2029 2030 High Assumptic Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact 2025-26 2026-27 2027-28 2028-29 2029-30 2025-26 2026-27 2027-28 2026-27 2027-28 2028-29	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring \$(621.5 M) Total Impact	0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	5.3% 5.2% 5.1% 5.1% 6.1% 8.20 5.1% 6.1% 8.305.3 M) \$(305.3 M)	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598) Low Cash \$0 \$(43.6 M) \$(46.1 M) \$(48.5 M) \$(51.0 M) Low Cash \$0 \$(51.0 M)	\$(51.0 M \$(51.0 M \$(51.0 M \$(51.0 M \$(51.0 M \$(51.0 M \$(51.0 M \$(81.0 M \$(81.0 M \$(81.0 M
37 38 39 40 41 42 43 44 45 46 47 48 49 50 51 52 53 54 55 56 57 58 59 60 61 62 63 64 65 66 67	2028 2029 2030 High Assumptic Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact 2025-26 2026-27 2027-28 2028-29 2029-30 2025-26 2026-27 2027-28 2026-27 2027-28 2028-29	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring \$(621.5 M)	0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	5.3% 5.2% 5.1% 5.1% dle Recurring \$(305.3 M)	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598) Low Cash \$0 \$(43.6 M) \$(48.5 M) \$(51.0 M) Low Cash \$0 \$(69.2 M) \$(77.0 M) \$(81.0 M)	\$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(81.0 M) \$(81.0 M) \$(81.0 M) \$(81.0 M)
37 38 39 40 41 42 43 44 45 46 47 50 51 52 53 54 55 56 57 58 59 60 61 62 63 64 65 66 67 68	2028 2029 2030 High Assumptic Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact 2025-26 2026-27 2027-28 2028-29 2029-30 2025-26 2026-27 2027-28 2028-29 2029-30	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring \$(621.5 M) \$(946.8 M)	0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	5.3% 5.2% 5.1% 5.1% 6.1% 8.20 5.1% 6.1% 8.305.3 M) \$(305.3 M)	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598) Low Cash \$0 \$(43.6 M) \$(46.1 M) \$(48.5 M) \$(51.0 M) Low Cash \$0 \$(69.2 M) \$(73.1 M) \$(77.0 M) \$(81.0 M) Low Cash	\$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(81.0 M) \$(81.0 M) \$(81.0 M) \$(81.0 M) \$(81.0 M)
37 38 39 40 41 42 43 44 45 46 47 50 51 52 53 54 55 56 57 58 59 60 61 62 63 64 65 66 67 68 69	2028 2029 2030 High Assumption Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact 2025-26 2026-27 2027-28 2028-29 2029-30 2025-26 2026-27 2027-28 2028-29 2029-30	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(624.8 M) \$(946.8 M)	0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	5.3% 5.2% 5.1% 5.1% 6dle Recurring \$(305.3 M)	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598) Low Cash \$0 \$(43.6 M) \$(46.1 M) \$(48.5 M) \$(51.0 M) Low Cash \$0 \$(69.2 M) \$(77.0 M) \$(81.0 M) Low Cash \$0	\$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(81.0 M) \$(81.0 M) \$(81.0 M) \$(81.0 M) \$(81.0 M) \$(81.0 M)
37 38 39 40 41 42 43 44 45 46 47 50 51 52 53 54 55 56 57 58 59 60 61 62 63 64 65 66 67 68 69 70	2028 2029 2030 High Assumption Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact 2025-26 2026-27 2027-28 2028-29 2029-30 2025-26 2026-27 2027-28 2028-29 2029-30	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(624.8 M) \$(946.8 M)	0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	5.3% 5.2% 5.1% 5.1% state of the state of t	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598) Low Cash \$0 \$(43.6 M) \$(46.1 M) \$(48.5 M) \$(51.0 M) Low Cash \$0 \$(69.2 M) \$(73.1 M) \$(77.0 M) \$(81.0 M) Low Cash \$0 \$(81.0 M)	\$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(81.0 M)
37 38 39 40 41 42 43 44 45 46 47 50 51 52 53 54 55 56 57 58 59 60 61 62 63 64 65 66 67 68 69 70 71	2028 2030 High Assumption Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact 2025-26 2026-27 2027-28 2028-29 2029-30 2025-26 2026-27 2027-28 2028-29 2029-30	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(624.8 M) \$(946.8 M)	0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	5.3% 5.2% 5.1% 5.1% dle Recurring \$(305.3 M) \$(305.3 M) \$(305.3 M) \$(305.3 M) \$(305.3 M) \$(305.3 M) \$(305.9 M) \$(540.9 M)	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598) Low Cash \$0 \$(43.6 M) \$(46.1 M) \$(48.5 M) \$(51.0 M) Low Cash \$0 \$(69.2 M) \$(73.1 M) \$(77.0 M) \$(81.0 M) Low Cash \$0 \$(81.0 M)	\$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(81.0 M)
37 38 39 40 41 42 43 44 45 46 47 50 51 52 53 54 55 56 57 58 59 60 61 62 63 64 65 66 67 68 69 70	2028 2029 2030 High Assumption Total Taxable Value, within >15 year built, no ex15 Share Exempt Share Affordable (participation) TV Impact 2025-26 2026-27 2027-28 2028-29 2029-30 2025-26 2026-27 2027-28 2028-29 2029-30	\$ 1,439,260,987,969 \$ 1,514,105,099,010 \$ 1,591,864,014,734	5.3% 5.2% 5.1% NonSchool \$ 142,946,691,551 94.1% 50.0% \$ 67,233,380,746 Impact on School h Recurring \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(621.5 M) \$(624.8 M) \$(946.8 M)	0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	5.3% 5.2% 5.1% 5.1% state of the state of t	\$ (49,158,388,667) \$ (51,714,711,621) \$ (54,370,590,598) Low Cash \$0 \$(43.6 M) \$(46.1 M) \$(48.5 M) \$(51.0 M) Low Cash \$0 \$(69.2 M) \$(73.1 M) \$(77.0 M) \$(81.0 M) Low Cash \$0 \$(81.0 M)	\$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(51.0 M) \$(81.0 M) \$(81.0 M) \$(81.0 M) \$(81.0 M)

9 3/17/2025

Revenue Source: Ad Valorem

Issue: Modify Long Term Low Income Immediate Exemption

Bill Number(s): HB 923

☐ Entire Bill

▼ Partial Bill: Section 1 (Lines 96-116, 453-501)

Sponsor(s): Representative Lopez

Month/Year Impact Begins: January 1st, 2026

Date(s) Conference Reviewed: March 7th, 2025; March 17th, 2025

Section 1: Narrative

a. Current Law: 196.1978(4) provides a property tax exemption for certain affordable housing properties subject to an agreement with the Florida Housing Finance Corporation and more than 70 units and built (as a new improvement) within 2 years before applying for the exemption.

b. Proposed Change: 196.1978(4) becomes 196.1978(5) and is modified to allow for the agreement to be with a local housing finance authority, changes the minimum qualification from 71 units to 1 unit, and adds the ability for a non-residential structure to be converted to affordable housing (rather than built as a new improvement).

Section 2: Description of Data and Sources

2024 Final NAL Real Property Tax Roll

Aggregate Millage based on Proposed Millages from Each Taxing Authority Provided in December 2024 Results of the Ad Valorem Estimating Conference, July 31, 2024

Data provided by the Florida Housing Finance Corporation

Section 3: Methodology (Include Assumptions and Attach Details)

The exemption in this subsection does not go into effect until January of 2026. The methodology of the <u>original impact</u> was replicated and updated with the latest roll and data from FHFC with at least 1 unit. For this piece, FHFC is expecting the inclusion of Local Housing Finance Authorities to have a large impact. The parcel count using the updated methodology is doubled to account for this. An additional 5% of parcels is added to account for adaptive reuse projects. The bill first impacts the 2026 tax roll.

Section 4: Proposed Revenue Impact

	H	igh	Mic	ldle	Low		
	Cash	Recurring	Cash	Recurring	Cash	Recurring	
2025-26			\$0	\$(94.8 M)			
2026-27			\$(38.7 M) \$(94.8 M)				
2027-28			\$(57.3 M) \$(94.8 M)				
2028-29				\$(94.8 M)			
2029-30			\$(99.7 M)	\$(94.8 M)			

Revenue Distribution: Ad Valorem

Section 5: Consensus Estimate (Adopted: 03/17/2025) The Conference modified the proposed estimate by making the following adjustments: (1) decreasing the share up for local financing authorities from 100% to 50% and (2) increasing the share with 99 year agreements from 50% to 95%.

	(GR	Tro	ust	Local	/Other	To	tal
	Cash	Recurring	Cash	Recurring	Cash	Recurring	Cash	Recurring
2025-26	0.0	0.0	0.0	0.0	0.0	(176.5)	0.0	(176.5)
2026-27	0.0	0.0	0.0	0.0	(55.2)	(176.5)	(55.2)	(176.5)
2027-28	0.0	0.0	0.0	0.0	(81.7)	(176.5)	(81.7)	(176.5)
2028-29	0.0	0.0	0.0	0.0	(110.5)	(176.5)	(110.5)	(176.5)
2029-30	0.0	0.0	0.0	0.0	(142.1)	(176.5)	(142.1)	(176.5)

Revenue Source: Ad Valorem

Issue: Modify Long Term Low Income Immediate Exemption

Bill Number(s): HB 923

	Sch	ool	Non-S	School	Total Local/Other		
	Cash	Recurring	Cash	Cash Recurring		Recurring	
2025-26	0.0	(63.7)	0.0	(112.8)	0.0	(176.5)	
2026-27	(19.9)	(63.7)	(35.3)	(112.8)	(55.2)	(176.5)	
2027-28	(29.5)	(63.7)	(52.2)	(112.8)	(81.7)	(176.5)	
2028-29	(39.9)	(39.9) (63.7)		(112.8)	(110.5)	(176.5)	
2029-30	(51.3) (63.7)		(90.8)	(112.8)	(142.1)	(176.5)	

	A	В	С	D	Е	F	G	Т	ı
1	2025 Aggregate Millage		-	_	_				·
2	School	5.9037							
_	Non-School	10.4586							
4									
5	Historical - FHFC Data	2021	2022	2023	2024				
6	Count	37	76	65	74				
7	Units <=80% Income	4,498	11,703	8,447	9,730				
8	Share of Units <=80% Income	98.9%	96.7%	97.2%	92.7%				
9									
10	196.1978(1) Exempt Properties	2024 Just Value							
11	Mean	\$ 13,063,766							
12	Median	\$ 10,991,687							
13									
14	Assumptions								
15	New Properties Each Year	72							
	Date of First Applications	7/1/2025							
17	First Year Includes Built After	7/1/2023							
18	First Year Multiplier	2.5							
	Annual Share Up for New Construction	103.7%							
	on Older Properties								
	Share of Units <=80% Income	95.8%							
	Share with 99 Year Agreement	95.0%							
	Median Value Per Property	\$ 10,991,687							
	Share up for Local Financing Auth.	50.0%							
	Share up for adaptive reuse:	5.0%							
	Total Properties Each Year	113							
26									
l	Roll Year	Non-Homestead Res.	Growth	Value Per Property					
27	9004	JV							
28	2024		7.000/	\$ 10,991,687					
29	2025		7.92%						
30	2026 2027		6.55% 5.68%	\$ 12,638,802					
31 32	2027		5.68%						
33	2028		5.20%						
34	2029		5.20%						
35	2030	ψ 1,091,004	5.14%	φ 10,000,310					
33									

	A	В		С		D		E		F		G	Н	I
36	Cohort	2026		2027		2028		2029		2030		Total		
37	2026	\$ 3,374,536,444									\$	3,374,536,444		
38	2027	\$ 3,566,335,997	\$	1,423,222,314							\$	4,989,558,311		
39	2028	\$ 3,756,298,153	\$	1,499,030,757	\$	1,499,030,757					\$	6,754,359,666		
40	2029	\$ 3,951,632,285	\$	1,576,983,001	\$	1,576,983,001	\$	1,576,983,001			\$	8,682,581,289		
41	2030	\$ 4,154,573,707	\$	1,657,971,097	\$	1,657,971,097	\$	1,657,971,097	\$	1,657,971,097	\$	10,786,458,094		
42														
43				Scho	ol In	npact								
44		Hi	gh			Mic	ldle			Lo	w			
45		Cash		Recurring		Cash		Recurring		Cash		Recurring		
46	2025-26					\$0		\$(63.7 M)						
47	2026-27					\$(19.9 M)		\$(63.7 M)						
48	2027-28					\$(29.5 M)		\$(63.7 M)						
49	2028-29					\$(39.9 M)		\$(63.7 M)						
50	2029-30					\$(51.3 M)		\$(63.7 M)						
51														
52				Non-So	hool	Impact								
53		Hi	gh		Middle Lo				w					
54		Cash		Recurring		Cash		Recurring		Cash		Recurring		
55	2025-26					\$0		\$(112.8 M)						
56	2026-27					\$(35.3 M)		\$(112.8 M)						
57	2027-28					\$(52.2 M)		\$(112.8 M)						
58	2028-29					\$(70.6 M)		\$(112.8 M)						
59	2029-30					\$(90.8 M)		\$(112.8 M)	Ļ					
60														
61				Tot	al Im	pact								
62		Hi	gh			Mic	ldle			Lo	w			
63		Cash		Recurring		Cash		Recurring		Cash		Recurring		
64	2025-26					\$0		\$(176.5 M)						
65	2026-27					\$(55.2 M)		\$(176.5 M)						
66	2027-28					\$(81.6 M)		\$(176.5 M)						
67	2028-29					\$(110.5 M)		\$(176.5 M)						
68	2029-30					\$(142.1 M)		\$(176.5 M)						

Revenue Source: Ad Valorem

Issue: Modify Missing Middle Exemption – Except Opt Out

Bill Number(s): HB 923

☐ Entire Bill

Partial Bill: Section 1 (Lines 96-116, 198-452,502-505)

Sponsor(s): Representative Lopez

Month/Year Impact Begins: January 1st, 2026

Date(s) Conference Reviewed: March 7th, 2025; March 17th, 2025

Section 1: Narrative

a. Current Law: 196.1978(3) provides a property tax exemption for certain affordable housing properties with more than 70 units (or more than 10 in Monroe) and were substantially completed within 5 years before application for the exemption.

- b. Proposed Change: 196.1978(3) becomes 196.1978(4) and is modified in several ways.
 - The property can be substantially rehabilitated as well as newly constructed to be eligible. Substantial rehabilitation requires spending \$15,000 per unit if the building is 20 years old or less, or \$15,000 plus an additional \$750/unit for every year the building is over 20 years old. The within 5 years requirement stands.
 - The unit requirement is reduced from 71 units to 1 unit.
 - Allows for vacant units posted for rent to be eligible for the exemption.
 - All affordable units within any affordable housing authorized under 125.01055 or 166.04151 receive at least a 75 percent exemption.
 - A variety of clarifying changes and language making it much more difficult for local governments to opt out of providing the exemption.

Section 2: Description of Data and Sources

2024 Final NAL Real Property Tax Roll

Aggregate Millage based on Proposed Millages from Each Taxing Authority Provided in December 2024 Results of the Ad Valorem Estimating Conference, March 5, 2025

Florida Housing Data Clearing House, Assisted Housing Inventory

Section 3: Methodology (Include Assumptions and Attach Details)

In short, the low looks at the share of assessed value exempted and participation among potential current parcels and applies those shares to the newly eligible parcels. The Middle considers an exemption per parcel approach, looks at the exemption per parcel of the existing exemption, estimates the potential newly eligible parcels, and provides them a share of that exemption per parcel. The high takes the whole of multifamily and shares it down for exemption and participation.

Low Methodology

Exemption 43 on the tax roll represents this missing middle exemption. On average, the exemption reduces the taxable value of properties receiving it by approximately 40% of their assessed value (B7-C7). Of parcels identified as having 71 or more residential units that were built within the last 5 years, approximately 7% receive this exemption. The total school assessed value of properties not receiving this exemption that were built within the last 5 years is \$3.7 billion, and \$3.5 billion for non-school. The total school assessed value of properties not receiving this exemption that were rehabilitated within the last 5 years is \$4.7 billion, and \$4.6 billion for non-school. Applying the 7% participation rate and 40% exemption rate, then growing by the Non-Homestead Residential Taxable Value growth rate from the ad valorem conference produces the low estimate. The low assumes than an additional 50 percent of the pool will become eligible as vacant property. The low assumes than an additional 5 percent of the pool will become eligible as affordable housing defined in 125.01055 and 166.04151.

Middle Methodology

Currently there are 76 properties receiving a total exemption of \$1.4 billion under this current law. The middle considers the amount currently exempt and looks at the breakdown within the roll of properties with 71+ and 1+ units. Because properties with less units will have a lower value, a share down of 25 percent is applied (B25). The share-up derived from that ratio is applied to the shared-down total current exemption. For rehabilitation, properties that had an effective build date within 5 years but an actual build date greater than that were considered. Of the 1,003 parcels, 8.1% are assumed to participate (same ratio as actual parcels today). The exemption per parcel is assumed to be the average of the existing and the assumed reduced value for newly eligible parcels. The per parcel exemption is multiplied by the assumed parcel count. The newly eligible under smaller parcels and rehabilitation exemptions

Revenue Source: Ad Valorem

Issue: Modify Missing Middle Exemption - Except Opt Out

Bill Number(s): HB 923

are grown using the non-homestead residential taxable value from the latest ad valorem conference. The middle assumes than an additional 50 percent of the pool will become eligible as vacant property. The middle assumes than an additional 5 percent of the pool will become eligible as affordable housing defined in 125.01055 and 166.04151.

High Methodology

The high methodology begins by looking at all multifamily housing as use codes 3 or 8. Of these, 5,634 parcels were built within 5 years and do not currently receive exemption 43. 1,462 were rehabilitated within 5 years and do not currently receive exemption 43. It is assumed that the average exemption is 75 percent of the remaining just value and that 50 percent of the properties will participate by offering affordable housing.

The original methodology for this section of statute ramped up at the rate presented in cells C39:C42 of the workpapers. This ramp up is applied to all impacts and diminished at a continuous rate for the new forecast horizon. The bill first impacts the 2026 tax roll.

Section 4: Proposed Revenue Impact

	Hi	igh	Mic	ddle	Low		
	Cash	Recurring	Cash	Recurring	Cash	Recurring	
2025-26	\$0	\$(967.2 M)	\$0	\$(233.3 M)	\$0	\$(17.7 M)	
2026-27	\$(552.0 M)	\$(967.2 M)	\$(133.2 M)	\$(233.3 M)	\$(10.1 M)	\$(17.7 M)	
2027-28	\$(673.8 M)	\$(967.2 M)	\$(162.5 M)	\$(233.3 M)	\$(12.3 M)	\$(17.7 M)	
2028-29	\$(811.6 M)	\$(811.6 M) \$(967.2 M)		\$(233.3 M)	\$(14.9 M)	\$(17.7 M)	
2029-30	\$(967.2 M)	\$(967.2 M)	\$(233.3 M)	\$(233.3 M)	\$(17.7 M)	\$(17.7 M)	

Revenue Distribution: Ad Valorem

Section 5: Consensus Estimate (Adopted: 03/17/2025) The Conference adopted the middle estimate with the following adjustments: (1) the share up for vacant property now includes transferability and has moved to 75% from 50%; and (2) the Share Up for 125.01055 and 166.04151 has been increased from 5% to 50%.

	(GR	Tr	ust	Local	Other	Total	
	Cash	Recurring	Cash	Recurring	Cash	Recurring	Cash	Recurring
2025-26	0.0	0.0	0.0	0.0	0.0	(434.3)	0.0	(434.3)
2026-27	0.0	0.0	0.0	0.0	(240.0)	(434.3)	(240.0)	(434.3)
2027-28	0.0	0.0	0.0	0.0	(256.3)	(434.3)	(256.3)	(434.3)
2028-29	0.0	0.0	0.0	0.0	(308.8)	(434.3)	(308.8)	(434.3)
2029-30	0.0	0.0	0.0	0.0	(368.0)	(434.3)	(368.0)	(434.3)

	Scho	ool	Non-S	School	Total Loc	al/Other
	Cash	Recurring	Cash	Recurring	Cash	Recurring
2025-26	0.0	(156.7)	0.0	(277.6)	0.0	(434.3)
2026-27	(75.8)	(156.7)	(164.2)	(277.6)	(240.0)	(434.3)
2027-28	(92.5)	(156.7)	(163.8)	(277.6)	(256.3)	(434.3)
2028-29	(111.4)	(156.7)	(197.4)	(277.6)	(308.8)	(434.3)
2029-30	(132.8)	(156.7)	(235.2)	(277.6)	(368.0)	(434.3)

HB 923 Section 1 Modify Missing Middle Exemption

нв 9	23 Section 1								Modify Missing Middl	e Exempli
	A		В		С	D	E		F	G
1	2025 Statewide Aggregate Millage Ra	ites								
2	School		5.9037							
3	Non-School		10.4586							
4										
5	Low Assumptio	ns								
6	20117100011119110	1110	School		NonSchool					
_	Accessed Value Deceiving EV 42	φ		ф						
_	Assessed Value Receiving EX43	\$	3,544,812,232	\$	3,482,054,553					
_	Average EX43 Share Exempt	_	39.27%	_	39.98%					
_	AV: <5yo 71+units	\$	48,091,447,573	\$	46,762,795,130					
_	Share "eligble" exempt	ļ.,	7.37%		7.45%					
	AV: <5yo 1+units	\$	52,977,427,169	\$	51,421,948,137					
_	AV: No Unit Count, No EX43, <5yo	\$	2,348,037,119	\$	2,284,240,264					
_	AV: Additional Properties + No Unit Count, No EX43	\$	3,689,204,483	\$	3,461,338,718					
14	Apply Shares - 1+ Impact	\$	106,797,494	\$	103,048,060					
15	AV 5+ years old, recent rehab	\$	4,736,461,630	\$	4,599,222,822					
16	Apply Shares - Rehab Impact	\$	137,114,176	\$	136,924,187					
17	Share Up for Vacant Property:		50.0%		50.0%					
	Share Up for 125.01055 and 166.04151:		5.0%		5.0%					
_	TV Impact	\$	384,160,879	\$	377,956,290					
20	r : : : 5	7	,,	_	,,					
21	Middle Assumptions	1								
	•		040	-						
22	Properties Eligible at 71 units:		910							
23	Properties Eligible at 1 units:		5,556							
24	Share Up:		610.55%							
25	Impact Share of Current:		510.55%							
26	Exemption Amount:	\$	1,392,182,540		74	parcels				
27	Sharedown Exemption Amount for Smaller Parcels:		25%							
28	New EX15 for 15+:	\$	348,045,635							
29	Share of "Eligible" Parcels with Exemption:		8.1%							
30	New Exemption Amount:	\$	1,776,945,077		<i>37</i> 8	implied parcels				
31	Share of Newly "Eligible" Parcels with Exemption:		6.5%							
32	Rehab Properties Eligible at 1 units:		1,003							
33	Exemption Per Property:	\$	11,758,298							
34	Share of Possible Rehab Properties Eligible:	_	8.1%							
35	Additional Rehab Exemption:	\$	959,037,835		51	implied parcels				
36	Total New Exemption Amount:		2,735,982,912		31	implied parcels				
_	Share Up for Vacant Property and Transferability:	φ								
_			75.0%							
_	Share Up for 125.01055 and 166.04151:		50.0%							
39										
	Original Missing Middle Impact		pact	lm	pact Growth					
	24-25	\$	427.00							
_	25-26	\$	520.50		21.9%					
43	26-27	\$	617.70		18.7%					
_	27-28	\$	718.80		16.4%					
45	28-29	\$	827.50		15.1%					
46										
47	Roll Year	Nor	n-HX Res TV	Gro	wth	Ramp Up	TotGrow	New	Exemption - Middle	
48	2024	\$	1,124,480,813,567					\$	(7,896,189,727)	
49	2025	\$	1,213,488,496,484		7.9%	21.9%	29.8%	\$	(10,250,233,592)	
50			1,292,985,396,731		6.6%	18.7%	25.2%	\$	(12,835,901,771)	
51			1,366,475,200,285		5.7%	16.4%	22.1%		(15,666,333,492)	
52			1,439,260,987,969		5.3%	15.1%	20.4%		(18,869,936,050)	
53			1,514,105,099,010		5.2%	14.0%	19.2%		(22,487,779,174)	
54			1,591,864,014,734		5.1%	12.9%	18.0%	\$	(26,545,782,134)	
	2030	Ψ	1,001,004,014,704		3.1%	12.5%	10.0%	Ψ	(20,040,702,104)	
55	211 A A									
56	High Assumption	ons								
57			School	L_	NonSchool					
_	Total Taxable Value, within 5 year built, no ex43	\$	51,835,752,872	\$	50,232,616,937	5,634 Parcels				
59	Total Taxable Value, within 5 year rehab, no ex43	\$	4,622,204,822	\$	4,486,512,032	1,462 Parcels				
60	Share Exempt		75.0%		75.0%					
	Share Affordable (participation)		50.0%		50.0%		-			
61	chare Arroradate (participation)									
_	TV Impact	\$	21,171,734,135	\$	20,519,673,363					
_	. , ,	\$	21,171,734,135	\$	20,519,673,363					

16 3/17/2025

HB 923 Section 1 Modify Missing Middle Exemption

67 2025-26 \$0 \$(356.0 M) \$0 \$(132.8 M) \$0 \$ 68 2026-27 \$(203.2 M) \$(356.0 M) \$(75.8 M) \$(132.8 M) \$(3.7 M) \$ 69 2027-28 \$(248.0 M) \$(356.0 M) \$(92.5 M) \$(132.8 M) \$(4.5 M) \$ 70 2028-29 \$(298.7 M) \$(356.0 M) \$(111.4 M) \$(132.8 M) \$(5.4 M) \$ 71 2029-30 \$(356.0 M) \$(356.0 M) \$(132.8 M) \$(6.5 M) \$ 72 \$(156.7 M) \$(156.7 M) \$ \$ 73 Impact on Non-School 74 High Middle Low 75 Cash Recurring Cash Recurring Cash Recurring 76 2025-26 \$0 \$(611.2 M) \$0 \$(235.2 M) \$0 \$	G securring \$(6.5 M) \$(6.5 M) \$(6.5 M)
High Middle Low	\$(6.5 M) \$(6.5 M) \$(6.5 M)
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70 2028-29 \$(298.7 M) \$(356.0 M) \$(111.4 M) \$(132.8 M) \$(5.4 M) \$ 71 2029-30 \$(356.0 M) \$(356.0 M) \$(132.8 M) \$(6.5 M) \$ 72 \$(156.7 M) \$(156.7 M) \$ \$ 73 Impact on Non-School 74 High Middle Low 75 Cash Recurring Cash Recurring Cash Recurring Cash \$ <td< th=""><th></th></td<>	
71 2029-30 \$(356.0 M) \$(356.0 M) \$(132.8 M) \$(132.8 M) \$(6.5 M) \$ 72 Table 1 Impact on Non-School 74 High Middle Low 75 Cash Recurring Cash Recurrin	\$(6.5 M)
T2 \$\(\)	
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74 High Middle Low 75 Cash Recurring Cash Recurring 76 2025-26 \$0 \$(611.2 M) \$0 \$(235.2 M) \$0 \$	
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76 2025-26 \$0 \$(611.2 M) \$0 \$(235.2 M) \$0 \$	
	ecurring
77 \$2026-27 \$(348.9 M) \$(611.2 M) \$(134.2 M) \$(235.2 M) \$(6.4 M) \$	(11.3 M)
	(11.3 M)
78 \$\ \(\)\$ \((11.3 M)
79 \$\ \(\)\$ \((11.3 M)
80 2029-30 \$(611.2 M) \$(611.2 M) \$(235.2 M) \$(235.2 M) \$(11.3 M) \$	(11.3 M)
81 \$(277.6 M)	
82 Total Impact	
High Middle Low	
84 Cash Recurring Cash Recurring Cash Recurring	ecurring
85 2025-26 \$0 \$(967.2 M) \$0 \$(368.0 M) \$0 \$	(17.7 M)
86 2026-27 \$(552.0 M) \$(967.2 M) \$(210.0 M) \$(368.0 M) \$(10.1 M) \$	(17.7 M)
87 2027-28 \$(673.8 M) \$(967.2 M) \$(256.3 M) \$(368.0 M) \$(12.3 M) \$	(17.7 M)
88 2028-29 \$(811.6 M) \$(967.2 M) \$(308.8 M) \$(368.0 M) \$(14.9 M) \$	
89 2029-30 \$(967.2 M) \$(967.2 M) \$(368.0 M) \$(368.0 M) \$(17.7 M) \$	(17.7 M)

17 3/17/2025

Revenue Source: Ad Valorem

Issue: Modify Original Exemption to include Housing Finance Authorities

Bill Number(s): HB 923

Entire Bill

▼ Partial Bill: Section 1 (Lines 117-155)
 Sponsor(s): Representative Lopez

Month/Year Impact Begins: January 1st, 2026

Date(s) Conference Reviewed: March 7th, 2025; March 17th, 2025

Section 1: Narrative

a. **Current Law**: 196.1978(1)(a) provides a property tax exemption for certain affordable housing properties subject to a land use restriction agreement in favor of the Florida Housing Finance Corporation or any other governmental/quasi-governmental entity and owned entirely by a nonprofit entity.

b. Proposed Change: 196.1978(1)(a) becomes 196.1978(2)(a) and is modified to allow governmental entities to own the property and for the land use restriction agreement to be in favor of a local housing finance authority.

Section 2: Description of Data and Sources

https://flalhfa.com/links/

Discussions with the Florida Housing Finance Corporation and DOR's Property Tax Oversight

Section 3: Methodology (Include Assumptions and Attach Details)

Currently there are 12 local housing finance authorities in the state and all of them are governmental or quasi-governmental. As such, there is no impact from adding those authorities specifically. Discussion with FHFC and PTO suggest that the addition of governmental entities as owners will not result in an impact. This is represented in the low. As the term "governmental entity" is undefined, the high is negative indeterminate.

Section 4: Proposed Revenue Impact

	ŀ	High	М	iddle	Lo)W
	Cash	Recurring	Cash	Recurring	Cash	Recurring
2025-26	\$0	(**)			\$0	\$0
2026-27	(**)	(**)			\$0	\$0
2027-28	(**)	(**)			\$0	\$0
2028-29	(**)	(**)			\$0	\$0
2029-30	(**)	(**)			\$0	\$0

Revenue Distribution: Ad Valorem

Section 5: Consensus Estimate (Adopted: 03/17/2025) The Conference adopted the high estimate.

	(GR .	Tr	Trust		/Other	Total	
	Cash	Recurring	Cash	Recurring	Cash	Recurring	Cash	Recurring
2025-26	0.0	0.0	0.0	0.0	0.0	(**)	0.0	(**)
2026-27	0.0	0.0	0.0	0.0	(**)	(**)	(**)	(**)
2027-28	0.0	0.0	0.0	0.0	(**)	(**)	(**)	(**)
2028-29	0.0	0.0	0.0	0.0	(**)	(**)	(**)	(**)
2029-30	0.0	0.0	0.0	0.0	(**)	(**)	(**)	(**)

Revenue Source: Corporate Income Tax/Insurance Premium Tax **Issue**: Historic Preservation Tax Credit for Affordable Housing

Bill Number(s): HB 923

Entire Bill

☑ Partial Bill: Sections 4-7, 11-12
 Sponsor(s): Representative Overdorf
 Month/Year Impact Begins: January 2026
 Date(s) Conference Reviewed: March 17th, 2025

Section 1: Narrative

a. Current Law: No such credit exists.

b. Proposed Change: Allows taxpayers to claim a credit equal to 20% of qualified expenses incurred in rehabilitating a certified historic structure so long as the structure is used to provide affordable or workforce housing, and at least \$5,000 in qualified expenses are incurred. Qualified expenses are any amount in connection with the rehabilitation of the building except for the cost of acquisition, costs of enlargement, or non-straight-line depreciations. Certified historic structures are structures that have been approved by the national park service to receive the federal historic rehabilitation tax credit. The tax credit claimed may not exceed \$2.5M. Application for this credit is made within 6 months of completion of the rehabilitation. The credit is fist available for taxable years starting on or after January 1st, 2026.

Section 2: Description of Data and Sources

Federal Historic Rehabilitation Tax Credit Annual Report for Fiscal Year 2023 https://www.nps.gov/subjects/taxincentives/reports-archive.htm

Office of Technical Preservation Service, within the National Park Service https://tpsdev.cr.nps.gov/status/

August 14th, 2024, General Revenue Estimating Conference Results https://edr.state.fl.us/Content/conferences/generalrevenue/grpackage.pdf

Section 3: Methodology (Include Assumptions and Attach Details)

Simply put, this impact is the forecasted average qualified rehabilitation expense (QRE) per Florida project multiplied by the assumed number of projects completed in a given year further multiplied by 20% (the QRE-Credit translation defined by the language). Detail on how each piece was constructed follows.

The forecasted average QRE per Florida Project: As the federal historic rehabilitation credit in many ways mirrors the proposed credit, this analysis uses reporting on the federal credit to estimate the impact of the proposed credit. The most recent annual report on the federal credit shows six projects were completed in Florida in federal fiscal year 2023 and that those six projects had combined qualified rehabilitation expenses (QRE) of approximately \$27M. This implies an average QRE of \$4.6M per completed Florida project. The per-project average is grown through the impact window using the Sales Tax Building Investment growth rates from the August 14th, 2024, General Revenue Estimating Conference.

The Assumed Project Completion Timeline: As stated above, the most recent annual report shows that six projects were awarded the federal credit in Florida in 2023. As the federal credit does not require the completed rehabilitation to provide affordable or workforce housing but the proposed credit does, the launching off point for completion schedules starts at fewer than six projects per year. Due to the lack of supporting data, each proposed impact below is built on an alternative project completion timeline. The low assumes no projects will meet the additional requirements of providing affordable or workforce housing during the impact window. The Low assumes that no projects meeting the additional requirements of providing affordable or workforce housing are currently underway, but upon creation of the credit they will commence, and complete, within the impact window. The middle assumes that some such projects are underway currently and creation of the credit will spur additional projects within the impact window. The high, like the middle, assumes that creation of the credit will spur additional qualifying projects, and looks at the implementation of similar credits in other states to set the long-run level of annual project completions.

As the tax credit is available for tax years staring on or after Jan 2026, there will be no impact in state fiscal year 2025-26.

Revenue Source: Corporate Income Tax/Insurance Premium Tax **Issue**: Historic Preservation Tax Credit for Affordable Housing

Bill Number(s): HB 923

Section 4: Proposed Revenue Impact

	High		Mic	ddle	Low		
	Cash	Recurring	Cash	Recurring	Cash	Recurring	
2025-26	\$0	\$0	\$0	\$0	\$0	\$0	
2026-27	\$(7.7) M	\$(7.7) M	\$(2.9) M	\$(2.9) M	\$(1.0) M	\$(1.0) M	
2027-28	\$(10.9) M	\$(10.9) M	\$(5.0) M	\$(5.0) M	\$(2.0) M	\$(2.0) M	
2028-29	\$(15.2) M	\$(15.2) M	\$(7.0) M	\$(7.0) M	\$(3.0) M	\$(3.0) M	
2029-30	\$(16.6) M	\$(16.6) M	\$(9.3) M	\$(9.3) M	\$(4.1) M	\$(4.1) M	

Revenue Distribution: Corporate Income Tax, Insurance Premium Tax

Section 5: Consensus Estimate (Adopted: 03/14/2025) The Conference adjusted the high by assuming that the credit will increase Florida's Average Qualified Expenses per project to \$12.5 million.

	(GR	Tr	ust	Local	Other	Total	
	Cash	Recurring	Cash	Recurring	Cash	Recurring	Cash	Recurring
2025-26	0.0	(40.0)	0.0	0.0	0.0	0.0	0.0	(40.0)
2026-27	(20.0)	(40.0)	0.0	0.0	0.0	0.0	(20.0)	(40.0)
2027-28	(27.5)	(40.0)	0.0	0.0	0.0	0.0	(27.5)	(40.0)
2028-29	(37.5)	(40.0)	0.0	0.0	0.0	0.0	(37.5)	(40.0)
2029-30	(40.0)	(40.0)	0.0	0.0	0.0	0.0	(40.0)	(40.0)

	А	В	С	D E	F	G	Н	Ι	J	К	L	М	N	0
1	Figures F	or Analys	sis											
2	(1) Florida	Active Fede	ral Historic	Building Reha	bilitation Si	te Projects						777		
3	National Park	Service Office	of Technial Pre	servation Service	S									
5	(2) Sites in	(1) with nan	nes includir	ng "Home", "H	ouse", "App	artments",	"Hotel", "Mo	otel	", or "Inn"			292		
6	National Park	Service Office	of Technial Pre	servation Service	s									
8	(3) Comple	ted Project	s with Appro	oved Qualified	Rehabilitat	ion Expens	es in Florida	in	Federal FY20	23		6		
9	National Park	Service Office	of Technial Pre	servation Service	s									
11	(4) Federal	FY2023 Qua	alified Reha	bilitation Exp	enses for Flo	orida Projec	ts					27,768,935		
12	National Park	Service Office	of Technial Pre	servation Service	s									
14	(5) Average	Qualified P	Rehabilitatio	n Expenses P	er Florida Pı	roject						12,500,000	2,500,000	
15	#N/A											Avera	ge Credit Earned	
17	Tables F	or Analys	is											
18	Table 1: Fi	gure 5 Grow	n by Sales	Table 2:	Project Com	nlation Sci	nodulo for							
19	Tax - Buildi	ng Investme	ent Growth		Table 2: Project Completion School Low, Middle, and High Estim				Table	3: Table 1 time	s Table 2 time	es 20 %		
20		Rates			_									
21	<u>Year</u>	Figure 5	<u>Growth</u>		<u>Year</u> <u>High</u> <u>Middle</u>		Low		<u>Year</u>	<u>High</u>	<u>Middle</u>	Low		
22	2023	12.50	0.407	2026	4	2	-		2026	-	7.50	-		
23	2024	11.70	-6.4%	2027	8	3	1		2027	20.00	7.50	2.50		
24 25	2025 2026	11.71 12.53	0.1%	2028	11 15	5 7	3		2028	27.50 37.50	12.50 17.50	5.00 7.50		
26	2026	13.02	7.0% 3.9%	2029	16	9	3		2029 2030	40.00	22.50	10.00		
27	2027	13.38	2.8%	-			4		2030	40.00	22.30	10.00		
28	2029	13.66	2.1%		nows that ther Torida on whi									
29	2030	13.99	2.4%	- · ·	was able to b									
30					claim the new ne language th				Н	ligh	Mid	ldle	Low	,
31				must be use	l for Affordal	ole or			Cash	Recurring	Cash	Recurring	Cash	Recurring
32					Housing. This n the qualified		2025-26	<u> </u>	-	-	-	-	-	-
33					ven further fr		2026-27		(20.00)		(7.50)	(7.50)	(2.50)	(2.50)
34				projects.			2027-28		(27.50)	(27.50)	(12.50)	(12.50)	(5.00)	(5.00)
35 36							2028-29		(37.50)	(37.50)	(17.50) (22.50)	(17.50) (22.50)	(7.50) (10.00)	(7.50) (10.00)
30							2029-30		(40.00)	(40.00)	(22.50)	(22.50)	(10.00)	(10.00)

			FLORIDA	Λ.	
	Annual Reports	Annual Reports	=C4/B4	=MIN(D4, 12500000)*0.2	=E4*B4*-1
Year	Part 3 Projects	Part 3 QRE	Avg QRE Per Project	Earned Credit Per Project	Total Potential Impact
2023	6	27,768,935	4,628,156	925,631	(5,553,787)
2022	7	103,593,879	14,799,126	2,500,000	(17,500,000)
2021	8	108,462,086	13,557,761	2,500,000	(20,000,000)
2020	3	2,878,880	959,627	191,925	(575,776)
2019	8	96,417,935	12,052,242	2,410,448	(19,283,587)
2018	10	12,688,695	1,268,870	253,774	(2,537,739)
2017	6	12,084,751	2,014,125	402,825	(2,416,950)
2016	8	20,981,104	2,622,638	524,528	(4,196,221)
2015	6	47,016,078	7,836,013	1,567,203	(9,403,216)
2014	12	77,531,993	6,460,999	1,292,200	(15,506,399)
2013	4	6,288,540	1,572,135	314,427	(1,257,708)
2012	9	82,136,973	9,126,330	1,825,266	(16,427,395)

6,408,168

	Annual Reports	Annual Reports	=J4/I4	=MIN(K4, 12500000)*0.2	=L4*I4*-1
Year	Part 3 Projects	Part 3 QRE	Avg QRE Per Project	Earned Credit Per Project	Total Potential Impact
2023	14	1,311,287,585	93,663,399	2,500,000	(35,000,000)
2022	12	155,957,301	12,996,442	2,500,000	(30,000,000)
2021	18	341,636,873	18,979,826	2,500,000	(45,000,000)
2020	20	1,084,226,605	54,211,330	2,500,000	(50,000,000)
2019	16	51,437,538	3,214,846	642,969	(10,287,508)
2018	20	239,955,428	11,997,771	2,399,554	(47,991,086)
2017	17	378,027,251	22,236,897	2,500,000	(42,500,000)
2016	15	271,976,061	18,131,737	2,500,000	(37,500,000)
2015	13	189,082,928	14,544,841	2,500,000	(32,500,000)
2014	26	726,641,040	27,947,732	2,500,000	(65,000,000)
2013	5	205,106,123	41,021,225	2,500,000	(12,500,000)
2012	9	35,047,796	3,894,200	778,840	(7,009,559)

			Texas		
	Annual Reports	Annual Reports	=Q4/P4	=MIN(R4, 12500000)*0.2	=S4*P4*-1
Year	Part 3 Projects	Part 3 QRE	Avg QRE Per Project	Earned Credit Per Project	Total Potential Impact
2023	22	279,975,042	12,726,138	2,500,000	(55,000,000)
2022	14	111,927,759	7,994,840	1,598,968	(22,385,552
2021	5	5,447,229	1,089,446	217,889	(1,089,446
2020	26	404,697,645	15,565,294	2,500,000	(65,000,000
2019	26	259,586,977	9,984,115	1,996,823	(51,917,395
2018	26	560,139,549	21,543,829	2,500,000	(65,000,000
2017	13	162,077,178	12,467,475	2,493,495	(32,415,436
2016	10	148,860,579	14,886,058	2,500,000	(25,000,000
2015	3	31,522,296	10,507,432	2,101,486	(6,304,459
2014	9	70,662,842	7,851,427	1,570,285	(14,132,568
2013	3	33,802,168	11,267,389	2,253,478	(6,760,434
2012	3	37,856,910	12,618,970	2,500,000	(7,500,000

12,032,149

State Credit Enacted in 2019? 28,995,095
Uncapped in ?
Illinois Statutes hard to read

Illinois and Texas have different specific credit limits and allowances, the above math uses the propsed Florida rules to calculate levels.

State Credit Enacted in 2015

Uncapped in ?