

GENERAL REVENUE FUND
FINANCIAL OUTLOOK STATEMENT

Including Fiscal Year 2024-25 Actual Revenues, and Other Adjustments as of July 31, 2025
FY 2024-25 through FY 2029-30
(\$ MILLIONS)

DATE: August 13, 2025

	<u>RECURRING</u>	<u>NON- RECURRING</u>	<u>TOTAL</u>
FUNDS AVAILABLE 2024-25			
Balance Forward from 2023-24	0.0	16,405.3	16,405.3
Estimated Revenues	49,907.6	(231.6)	49,676.0
Trust Fund Transfers	0.0	118.4	118.4
BP Settlement Agreement Payment State Share (C)	26.7	0.0	26.7
FEMA Reimbursements (Michael, Irma, Ian)	0.0	29.9	29.9
FEMA Reimbursement (COVID-19)	0.0	16.7	16.7
Florida Optional Reinsurance Assistance Program Closeout (G)	0.0	164.3	164.3
Fixed Capital Outlay Reversions	0.0	30.5	30.5
SB 2500 (2025) - Revert FCO Carry Forward (ss. 174,175,256)	0.0	405.1	405.1
Prior Year Reversion Adjustment	0.0	53.0	53.0
2023 Medicaid Managed Care Achieved Savings Rebates State Share	0.0	35.5	35.5
Opioid Lawsuit Settlement Payment (I)	0.0	1.7	1.7
Total 2024-25 Funds Available (A) (B) (D)	49,934.3	17,028.9	66,963.1
EFFECTIVE APPROPRIATIONS 2024-25			
State Operations	24,453.3	2,322.0	26,775.3
Aid to Local Government	20,468.6	775.8	21,244.4
Fixed Capital Outlay	152.4	746.1	898.5
Fixed Capital Outlay/Aid to Local Government	20.0	1,252.3	1,272.3
HB 5001 (2024) Transfers to State Employees' Health Insurance Trust Fund (ss. 280 & 290)	0.0	424.4	424.4
HB 5001 (2024) Transfer to State Board of Administration (s. 286)	0.0	245.0	245.0
HB 5001 (2024) Transfer to Budget Stabilization Fund (s. 291) (A)	0.0	300.0	300.0
HB 5001 (2024) Interest-Related Transfers for Hillsborough County Transportation Discretionary Sales Surtax Settlement (s. 283)	0.0	41.3	41.3
Transfer to DOH for Revolving Loan Program (H)	0.0	50.0	50.0
Transfer to FHFC for Hometown Hero Program (E)	0.0	100.0	100.0
Reappropriations (E)	0.0	3,200.5	3,200.5
Budget Amendment - DOT Roll Forward Projects (s. 339.135(6)(c), F.S.)	0.0	234.8	234.8
Budget Amendment - Service Member Death Benefits	0.0	0.6	0.6
Budget Amendment - Transfer to Emergency Preparedness and Response Fund	0.0	850.0	850.0
SB 2500 (2025) Supplemental Appropriations (ss. 19,48,79,84,85,116,117,164,165,172,176,216,235)	0.0	616.9	616.9
SB 2500 (2025) Reversions (ss. 33,45,46,66,67,175)	0.0	(379.4)	(379.4)
SB 2500 (2025) Reversions with Reappropriations (ss. 20,21,23,24,34-43,50-56,58,59,61,62,64,69-72,75,78,79,81-83,88-89,92-94,96,98,99,103,104,108,111,114,115,118-120,126,127,131-133,135,136,138,140,142,145-151,154,161,162,167,170,174,176-178,189,201,208,210-213,219,221,222,232-234,239-241,243,245,246,249-251,258-268,270)	0.0	(2,412.8)	(2,412.8)
Bill Reversions with Reappropriations (Ch. 2025-1 & 2025-199, L.O.F.)	0.0	(294.9)	(294.9)
Contingency Reserve for Reinsurance Assistance to Policyholders Program (F)	0.0	86.1	86.1
Indian Gaming Local Distribution	0.0	12.5	12.5
Federal Funds Interest Earnings Rebate	10.5	0.0	10.5
Total 2024-25 Effective Appropriations	45,104.8	8,171.4	53,276.1
ENDING BALANCE (A) (B) (G)	4,829.5	8,857.5	13,687.0

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	<u>RECURRING</u>	<u>NON- RECURRING</u>	<u>TOTAL</u>
FUNDS AVAILABLE 2025-26			
Balance Forward from 2024-25	0.0	13,687.0	13,687.0
Estimated Revenues	50,314.6	(114.0)	50,200.6
Measures Affecting Revenue (2025 Regular Session)	(247.8)	285.4	37.6
SB 2500 (2025) Trust Fund Transfers (Line Item 609; s. 259) (Net of Vetoes)	0.0	148.9	148.9
BP Settlement Agreement Payment State Share (C)	26.7	0.0	26.7
Unused Appropriations/Reversions	0.0	134.8	134.8
Fixed Capital Outlay Reversions	0.0	3.8	3.8
SB 2500 (2025) - Revert FCO Carry Forward (ss. 128, 234)	0.0	3.4	3.4
Total 2025-26 Funds Available (A) (B)	50,093.5	14,149.3	64,242.8
EFFECTIVE APPROPRIATIONS 2025-26			
State Operations	26,089.1	1,212.4	27,301.5
Aid to Local Government	20,846.0	574.6	21,420.6
Fixed Capital Outlay	96.0	598.0	694.0
Fixed Capital Outlay/Aid to Local Government	10.0	914.7	924.7
Transfer to DOH for Revolving Loan Program (H)	0.0	50.0	50.0
Transfer to SBA for Debt Reduction Program (J)	250.0	0.0	250.0
SB 2500 (2025) Transfer to State Board of Administration for Debt Reduction (s. 271)	0.0	580.0	580.0
SB 2500 (2025) Transfers to State Employees' Health Insurance Trust Fund (ss. 269, 272)	0.0	275.0	275.0
SB 2500 (2025) Transfer to Emergency Preparedness & Response Fund (s. 273)	0.0	500.0	500.0
SB 2500 (2025) Transfer to Budget Stabilization Fund (s. 275) (A)	0.0	429.6	429.6
SB 2500 (2025) Transfer to Tobacco Settlement Trust Fund (s. 274)	0.0	31.6	31.6
Interest-Related Transfer for Hillsborough County Transportation Discretionary Sales	0.0	1.0	1.0
Surtax Settlement	0.0	2,716.1	2,716.1
Reappropriations (E)	0.0	28.8	28.8
Indian Gaming Local Distribution	11.9	0.0	11.9
Federal Funds Interest Earnings Rebate	47,303.0	7,911.8	55,214.8
Total 2025-26 Effective Appropriations	2,790.5	6,237.5	9,028.0
ENDING BALANCE (B)			
FUNDS AVAILABLE 2026-27			
Balance Forward from 2025-26	0.0	9,028.0	9,028.0
Estimated Revenues	51,906.0	62.3	51,968.3
Measures Affecting Revenue (2025 Regular Session)	(265.6)	76.3	(189.3)
BP Settlement Agreement Payment State Share (C)	26.7	0.0	26.7
Unused Appropriations/Reversions	0.0	134.8	134.8
Fixed Capital Outlay Reversions	0.0	3.8	3.8
Total 2026-27 Funds Available (A) (B)	51,667.1	9,305.2	60,972.2
PREVIOUSLY AUTHORIZED APPROPRIATIONS 2026-27			
Transfer to Budget Stabilization Fund (A)	0.0	0.0	0.0
Indian Gaming Local Distribution	0.0	26.4	26.4
Transfer to DOH for Revolving Loan Program (H)	0.0	50.0	50.0
Transfer to SBA for Debt Reduction Program (J)	250.0	0.0	250.0
Federal Funds Interest Earnings Rebate	8.7	0.0	8.7
Total 2026-27 Effective Appropriations	258.7	76.4	335.1
ADJUSTED FUNDS AVAILABLE (B)	51,408.4	9,228.8	60,637.1

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	<u>RECURRING</u>	<u>NON- RECURRING</u>	<u>TOTAL</u>
FUNDS AVAILABLE 2027-28			
Estimated Revenues	53,165.4	22.5	53,187.9
Measures Affecting Revenue (2025 Regular Session)	(285.7)	(0.1)	(285.8)
BP Settlement Agreement Payment State Share (C)	26.7	0.0	26.7
Unused Appropriations/Reversions	0.0	134.8	134.8
Fixed Capital Outlay Reversions	0.0	3.8	3.8
Total 2027-28 Funds Available (A) (B)	52,906.4	161.0	53,067.4
PREVIOUSLY AUTHORIZED APPROPRIATIONS 2027-28			
Transfer to Budget Stabilization Fund (A)	0.0	0.0	0.0
Indian Gaming Local Distribution	0.0	27.7	27.7
Transfer to DOH for Revolving Loan Program (H)	0.0	50.0	50.0
Transfer to SBA for Debt Reduction Program (J)	250.0	0.0	250.0
Federal Funds Interest Earnings Rebate	8.5	0.0	8.5
Total 2027-28 Effective Appropriations	258.5	77.7	336.2
ADJUSTED FUNDS AVAILABLE (B)	52,647.9	83.3	52,731.2
FUNDS AVAILABLE 2028-29			
Estimated Revenues	54,666.3	1.9	54,668.2
Measures Affecting Revenue (2025 Regular Session)	(314.3)	(0.1)	(314.4)
BP Settlement Agreement Payment State Share (C)	26.7	0.0	26.7
Unused Appropriations/Reversions	0.0	134.8	134.8
Fixed Capital Outlay Reversions	0.0	3.8	3.8
Total 2028-29 Funds Available (A) (B)	54,378.7	140.4	54,519.1
PREVIOUSLY AUTHORIZED APPROPRIATIONS 2028-29			
Transfer to Budget Stabilization Fund (A)	0.0	0.0	0.0
Indian Gaming Local Distribution	0.0	29.2	29.2
Transfer to DOH for Revolving Loan Program (H)	0.0	50.0	50.0
Transfer to SBA for Debt Reduction Program (J)	250.0	0.0	250.0
Federal Funds Interest Earnings Rebate	8.5	0.0	8.5
Total 2028-29 Effective Appropriations	258.5	79.2	337.7
ADJUSTED FUNDS AVAILABLE (B)	54,120.2	61.2	54,181.4
FUNDS AVAILABLE 2029-30			
Estimated Revenues	56,180.1	0.0	56,180.1
Measures Affecting Revenue (2025 Regular Session)	(336.8)	(0.1)	(336.9)
BP Settlement Agreement Payment State Share (C)	26.7	0.0	26.7
Unused Appropriations/Reversions	0.0	134.8	134.8
Fixed Capital Outlay Reversions	0.0	3.8	3.8
Total 2029-30 Funds Available (A) (B)	55,870.0	138.5	56,008.5
PREVIOUSLY AUTHORIZED APPROPRIATIONS 2029-30			
Transfer to Budget Stabilization Fund (A)	0.0	0.0	0.0
Indian Gaming Local Distribution	0.0	30.7	30.7
Transfer to DOH for Revolving Loan Program (H)	0.0	50.0	50.0
Transfer to SBA for Debt Reduction Program (J)	250.0	0.0	250.0
Federal Funds Interest Earnings Rebate	8.5	0.0	8.5
Total 2029-30 Effective Appropriations	258.5	80.7	339.2
ADJUSTED FUNDS AVAILABLE (B)	55,611.5	57.8	55,669.3

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	<u>NON- RECURRING</u>	<u>TOTAL</u>
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FOOTNOTES

- (A) The cash balance (not shown here) in the Budget Stabilization Fund (BSF) at the time of this Outlook is \$4,440.6 million, and includes the FY 2024-25 \$300.0 million General Revenue transfer and the \$1,056.4 million in transfers from FY 2021-22 through FY 2024-25 from the Lawton Chiles Endowment Fund. Based on the cash balance in the BSF and the March 14, 2025 forecast, transfers for FY 2024-25 through FY 2029-30 will not be required. The Legislature, however, passed HJR 5019 proposing an amendment to the Florida Constitution to increase the amount of funds that may be retained in the fund from 10 percent to 25 percent of net general revenue collections. The amendment also requires an annual transfer to the BSF equal to \$750 million or the amount required to reach 25 percent maximum no later than June 30th of each fiscal year. The proposed amendment must be approved by at least 60 percent of the electors voting on the measure at the next general election. If approved, the amendment would take effect on January 12, 2027.
- (B) This financial statement is based on current law as it is currently administered. It does not include the potential effect of any legal actions that might affect revenues or appropriations. The Attorney General periodically issues an update on any such litigation. In addition, it does not recognize any projected deficits or surpluses in any spending programs unless specifically stated.
- (C) Payments are associated with the settlement reached in In re: Oil Spill by the Oil Rig "Deepwater Horizon" in the Gulf of Mexico, MDL No. 2179 (April 20, 2010). The payments are in consideration of the full and complete settlement and release of claims by the state for various damages. It provides a total payment to the State of Florida of \$2.0 billion over the period FY 2016-17 through FY 2032-33. The first payment of \$400 million was received on July 1, 2016. Annual payments of \$106.7 million began in FY 2018-19. Pursuant to Chapter 2017-63, L.O.F., 75 percent of all payments to the state must be transferred immediately from the General Revenue Fund to the Triumph Gulf Coast Trust Fund for subsequent transfer to a trust account held by Triumph Gulf Coast, Inc. The revenue numbers shown here are net of this transfer.
- (D) The American Rescue Plan (ARP) Act of 2021 (Public Law 117-2; enacted 3/11/2021) continued the federal government support to state and local governments, individuals, businesses, and specific industries dealing with the COVID-19 pandemic and its associated economic consequences. Florida has received all of the distributions for the State Fiscal Recovery Fund (\$8,816.6 million), Local Fiscal Recovery Fund (\$1,416.4 million), and the Homeowner Assistance Fund (\$676.1 million), and a distribution for Emergency Rental Assistance (\$296.2 million).
- (E) Beginning with the Fiscal Year 2021-22 General Appropriations Act (GAA) through the Fiscal Year 2024-25 GAA, the Legislature appropriated \$8,816.6 million from the State Fiscal Recovery Fund, including \$100 million in Chapter 2024-188, L.O.F., for the Hometown Hero Housing Program in Fiscal Year 2024-25, as well as \$676.1 million for the Homeowner Assistance Fund. The Legislature also specified that any unexpended balances at the end of each fiscal year be reverted and reappropriated in the following fiscal year. The Local Fiscal Recovery Fund and the distribution to the Emergency Rental Assistance have been completed. The State Fiscal Recovery funds must be obligated by December 31, 2024, and spent by December 31, 2026. The Homeowner Assistance Fund must be expended by September 30, 2026.
- (F) Legislation passed during Special Session 2022D (Ch. 2022-268, L.O.F.) authorized transfers of up to \$2 billion from the General Revenue Fund to the State Board of Administration (SBA) to cover the state's financial obligations resulting from the Reinsurance to Assist Policyholders (RAP) Program, and up to \$5 million for the administration of the program and post-event examinations for covered events that require RAP coverage. The actual transfers are contingent on individual insurers' hurricane-related losses exceeding levels specified in the legislation. The appropriation was set to expire on July 1, 2029. All unencumbered funds were to return to the General Revenue Fund unallocated. To date, \$818.9 million has been transferred to SBA for program expenditures. The Legislature in HB 5013 (Ch. 2025-206, L.O.F.) reduced the amount of cumulative transfers from \$2 billion to \$900 million, effective upon the legislation becoming a law, leaving a contingency reserve of \$86.1 million.
- (G) Legislation passed during Special Session 2022A (Ch. 2022-271, L.O.F.) authorized transfers of up to \$1 billion from the General Revenue Fund to the State Board of Administration (SBA) to cover the state's financial obligations resulting from the Florida Optional Reinsurance Assistance (FORA) Program, and up to \$6 million for the administration of the program and post-event examinations for covered events that require FORA coverage. If no funds have been transferred to the SBA to reimburse FORA Program insurers for losses associated with the covered event by June 30, 2026, the appropriation was set to expire on July 1, 2026; otherwise the appropriation expired on July 1, 2030. All unencumbered funds were set to return to the General Revenue Fund unallocated. Insurers' losses during the 2023 hurricane season did not exceed levels specified under the program. As shown on the Outlook, the \$164.3 million includes unencumbered funds, as well as premiums paid and earned interest. Moreover, the Legislature repealed the program in HB 5013 (Ch. 2025-206, L.O.F.), effective upon the legislation becoming a law.
- (H) Chapter 2024-16, Laws of Florida, requires the Department of Health (DOH) to administer a revolving loan program for applicants seeking to implement certain health care innovations, and appropriates \$50.0 million, beginning in Fiscal Year 2024-25 through Fiscal Year 2033-34, in nonrecurring funds from the General Revenue Fund to implement the program.
- (I) The opioid lawsuit settlement payments are related to the February 4, 2021 settlement agreement with McKinsey & Company. Florida received \$33.8 million in Fiscal Year 2020-21. The \$5.2 million reflects payments of \$1.7 million for Fiscal Year 2023-24, and \$1.7 million in each year for Fiscal Years 2021-22 and 2022-23, which were deposited into a Department of Legal Affairs trust fund and transferred to the General Revenue Fund in Fiscal Year 2023-24. The final payment of \$1.7 million in Fiscal Year 2024-25 brings the total settlement to \$40.8 million.
- (J) The Legislature passed HB 5017 (Ch. 2025-207, L.O.F.), which creates a Debt Reduction Program within the State Board of Administration (SBA) for the purpose of reducing the state's debt by accelerating the retirement of bonds prior to maturity. The legislation provides a \$250 million recurring transfer beginning Fiscal Year 2025-26 from the General Revenue Fund to the SBA to implement the program. Any unexpended funds at June 30 of each fiscal year will revert to the General Revenue Fund.